

A photograph of the Steele County Administration Center. The building is a two-story brick structure with large glass windows and a central entrance. A large, leafy green tree stands to the right of the building. In the foreground, a brick signpost with a dark sign reads "Steele County Administration Center" and "630 Florence". The sign is set on a grassy lawn. The sky is clear and blue.

Steele County
2024 Budget Book



Mission Statement

Driven to deliver quality services in a respectful and fiscally responsible way.

Vision Statement

First in Service. First in Stewardship.
The County of choice...today and tomorrow.

Report Prepared by:

Steele County Administration and Finance Office

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Table of Contents

Introduction

Letter to Commissioners	6
About Steele County	8
Steele County Profile	9
Steele County Finance Profile	10
County Officials	11
Organizational Chart	14
County Budgeting	15
Property Tax Levy	18
Steele County OpenGov	19

Property Tax & Assessments

Property Tax Changes	22
Historical Assessment Information	26
Property Values	28

Account Descriptions

Fund Descriptions	32
Revenue Account Descriptions	34
Expenditure Account Descriptions	42

Budget Summary Reports

Signed Budget Resolution	50
Budget and Tax Levy	52
Budgeted Tax Levy Calculation	53
Tax Levy Changes by Department	56
Departmental Tax Levy as a % of Total Levy	57
Historical Tax Levy	58
Comparison of Budgeted Expenditures	59
Comparison of Budgeted Revenues	60
Comparison of Current Property Taxes	61
Comparison of Budgeted FTE's	62

Department Narratives

General Government	
Board of Commissioners	65
Administration	67
Human Resources	70
Property Tax & Elections	74
Finance	77
Information Technology	80
Central Services	86
County Attorney	88
Recorders	93
Assessors	96
Geographic Information Systems (GIS)	102
Planning and Zoning	105
Buildings and Grounds	112
Veterans Services	115
District Court	119
County-Wide	122
Public Safety	
Sheriff's Office	126
Law Enforcement Center (LEC)	138
Detention Center	141
Community Corrections	146
Emergency & Risk Management	157
Road & Bridge	
Highway	162
Health	
Public Health	179
Sanitation	
Landfill	186
Culture and Recreation	
Four Seasons	191

<u>Parks & Recreation</u>	<u>194</u>
<u>Community Center</u>	<u>197</u>
Conservation of Natural Resources	
<u>Extension Office</u>	<u>200</u>
Debt Service	
<u>Debt Service Levy</u>	<u>205</u>
<u>Summary of Outstanding Debt</u>	<u>207</u>
<u>Bond Amortization Schedules</u>	<u>208</u>
Capital Improvements	
<u>Capital Improvements</u>	<u>210</u>
<u>Projects & Funding Sources by Department</u>	<u>212</u>
<u>Projects by Funding Source</u>	<u>217</u>
<u>Projects by Category</u>	<u>220</u>
Steele County Joint Powers	
<u>Minnesota Prairie County Alliance</u>	<u>223</u>
<u>Joint Dispatch Center</u>	<u>224</u>
 <i>Budget Comparison by Function</i>	
<u>Levy Comparison by Function</u>	<u>226</u>
<u>Revenue & Expenditure by Function</u>	<u>229</u>
<u>Tax levy by Function</u>	<u>230</u>

Introduction

STEELE COUNTY Administration

Administration Center
630 Florence Ave.
P.O. Box 890
Owatonna, MN 55060
507-444-7400

Scott Golberg- Administrator | Julie Johnson- HR Director

December 15, 2023

To the Honorable Board of Commissioners and Residents of Steele County:

Steele County's 2024 budget and tax levy were established on December 12, 2023. The final 2024 budget was approved at \$67,084,528 and the 2024 property tax levy at \$29,394,452. This is a 4.9% increase in the net property tax levy compared to the 2023 budget. The budget increase is primarily due to increases in personnel costs and capital improvement projects slated for 2024.

The creation of the 2024 budget was the result of a process over several months that took into consideration a multi-year perspective, the resources available, established priorities, and the services that are mandated or desired. Steele County's budgeting process is truly a team effort amongst the Finance Director (lead person), Administrator, Department Heads, and the Board.

The 2024 budget balances community needs with taxpayer ability to pay and continues the longstanding Steele County tradition of responsible spending. The County has focused resources on a strategic capital improvement plan that includes more capital expenditures in 2024 using some reserves from recent federal funding sources. State revenue continues to lag behind program costs with the exception of some increased funding appropriated in the 2023 legislative session for Community Corrections and Public Safety programming.

With respect to Steele County's overall financial standing, the County received an upgrade to its bond rating from AA to AA+ in late 2023.

The 2024 budget:

- Adjusts for funding changes in state program aid, grants, and revenue reductions.
- Preserves the County's strong financial standing.
- Addresses the most needed capital expenditures and creates a responsible 5-year plan to address future capital expenditures.
- Utilizes appropriate funding sources for operations and capital projects to alleviate future budgeting challenges (i.e. levy and fund reserves).

Steele County's services are made possible through the dedicated leadership of the Steele County Board of Commissioners and county staff working together to deliver quality public services in a fiscally responsible manner. On behalf of the Steele County Department Heads, we appreciate your guidance and support in the development of the 2024 budget.

Sincerely,

A handwritten signature in black ink, appearing to read "Scott Golberg", with a stylized flourish at the end.

Scott Golberg
County Administrator

About Steele County

Located in southern Minnesota, Steele County offers a unique composition of agriculture crops/livestock, a flourishing commercial/industrial sector, and a wide variety of parks and recreational activities. The County was officially organized on February 20, 1855, and named in honor of Franklin Steele, a St. Anthony governmental contractor and a man of prominence. The original borders included present day Waseca County, but reorganization in 1856 established the boundaries recognized today. The total area encompasses 432 square miles, running 24 miles long and 18 miles wide. The estimated 2021 population was 37,559 according to the Minnesota State Demographic Center.



A total of four cities (Owatonna, Blooming Prairie, Ellendale and Medford) and thirteen townships (Aurora, Berlin, Blooming Prairie, Clinton Falls, Deerfield, Havana, Lemond, Medford, Meriden, Merton, Owatonna, Somerset and Summit) are located within the County.

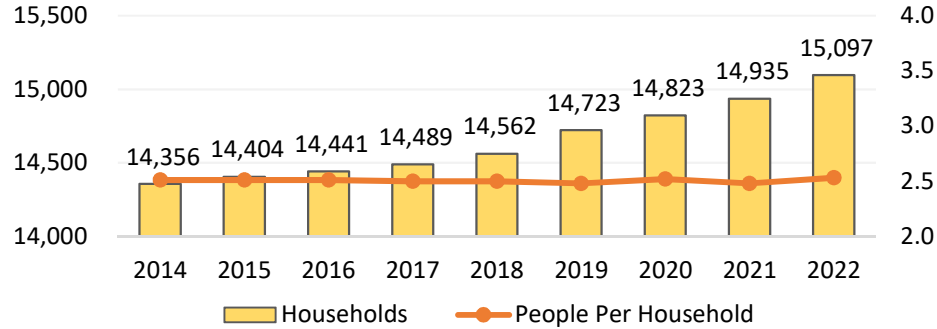
Steele County offers a rich blend of both urban and rural populations. Much of the landscape is comprised of agricultural farmland but the County also boasts a diversified number of commercial and industrial businesses. According to the Owatonna Chamber of Commerce, Steele County has one of the highest concentrations of manufacturing jobs in Minnesota – more than double the state average. Major employers of the County include: Viracon (architectural glass), Federated Insurance (business insurance provider), Truth Hardware (window hardware manufacture), Owatonna School District 761 (public education), Bosch (tool manufacturer), Cybex (commercial fitness equipment), Daikin Applied (HVAC manufacturer), Wenger (music and theater equipment), Cosco distribution center (distribution center for wholesale store), Josten's (recognition merchandise), and Cabela's (outdoor sporting goods store). Many industries find the County's location convenient with the intersection of Interstate 35 and State Highway 14 allowing quick access to the surrounding areas including Waseca, Albert Lea, Mankato, Faribault, Rochester and the Twin Cities metropolitan area.

The County also boasts numerous recreational activities. Whether a runner, walker, biker, or cross country skier there are miles of trails available, including a mountain bike trail system. Parks located across the County offer everything from playgrounds, baseball/softball fields, natural springs, volleyball courts, disk golf, skating, archery range, horseshoes, fishing, beaches and swimming. Other recreational activities located across Steele County include the Four Seasons Center, River Springs Water Park, public library, two breweries, bowling alley, movie theater, tennis center, reptile zoo, village of yesteryear, various fitness centers, shopping centers, four golf courses, mini golf, and 175 miles of groomed snowmobile trails that connect with five adjoining counties.

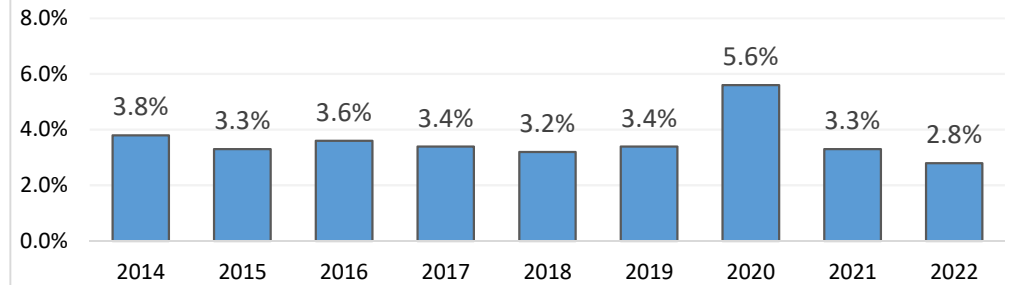
Owatonna is also home to the Steele County Free Fair, the largest county fair in Minnesota. The fair boasts over 100 food and drink vendors from more than 25 states and Canada, over 40 midway rides, free entertainment, and grandstand events. The Steele County Free Fair was named "One of the Top 200 Events in North America" by the Special Events Directory and Events Business News. The 2024 free fair is set to take place from August 13-18.

Steele County Profile

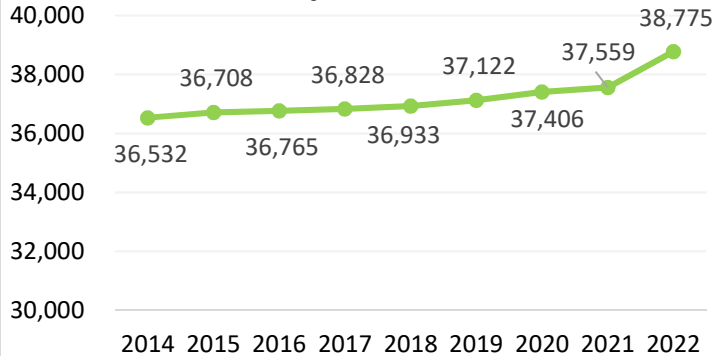
Total Households



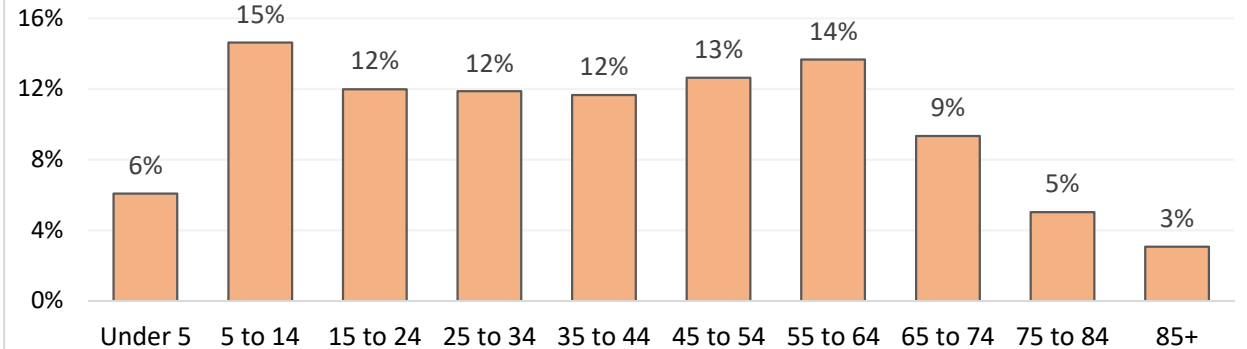
Unemployment Rates



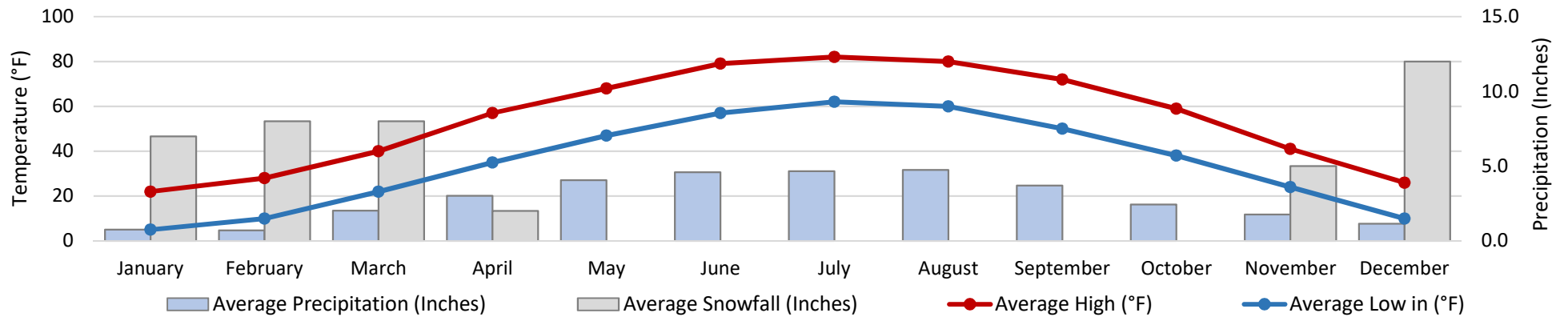
Population



Population Distribution by Age



Climate

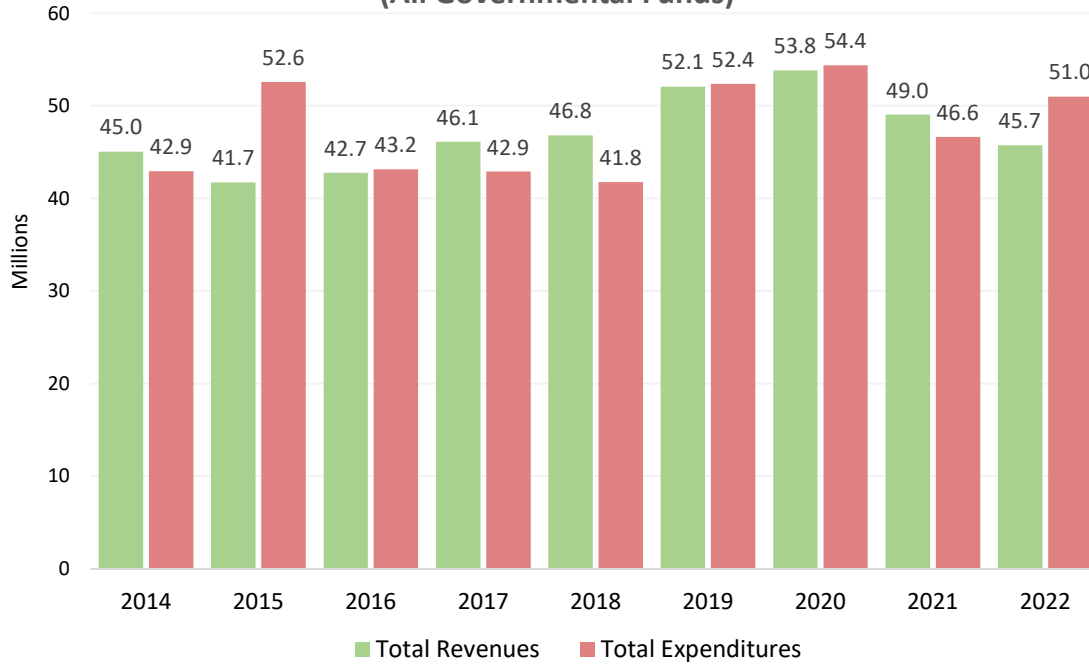


Data Sources:

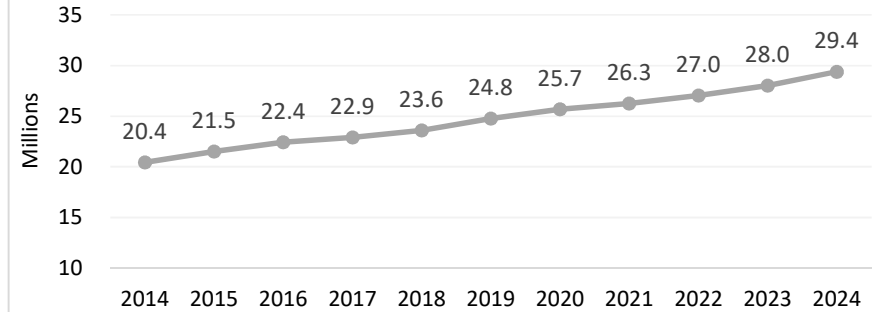
Minnesota State Demographer - US Climate Data - MN Employment and Economic Development - Minnesota Compass

Steele County Finance Profile

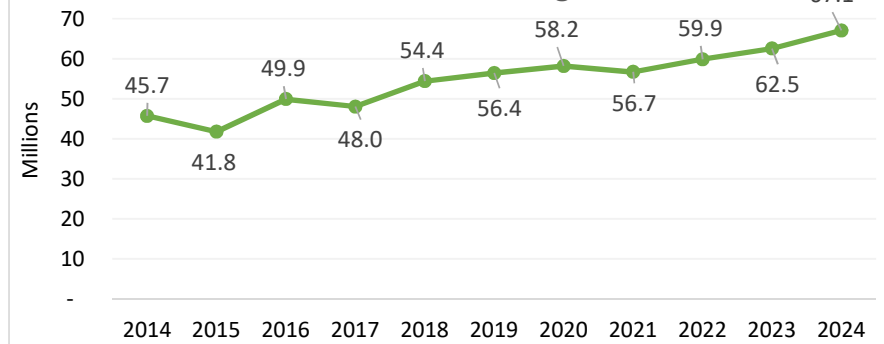
Historical Audited Revenues / Expenditures (All Governmental Funds)



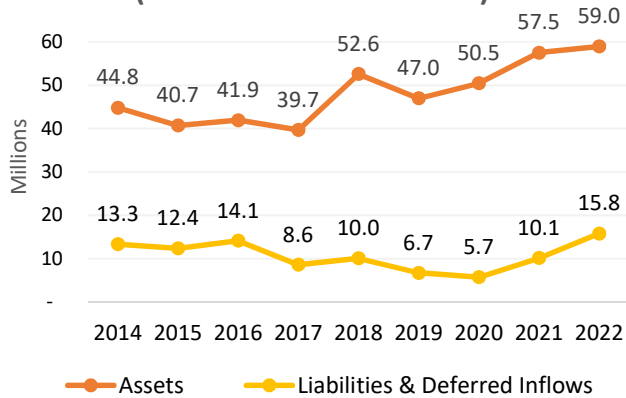
Budgeted Tax Levy



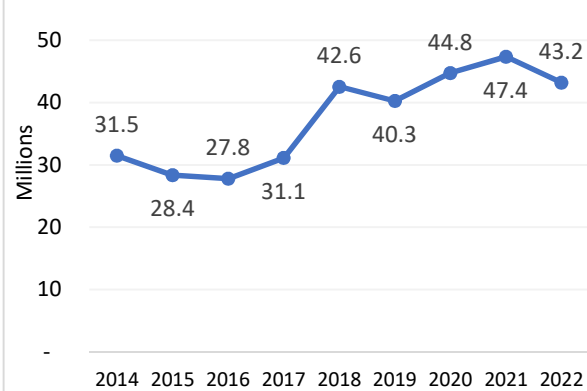
Total Annual Budget



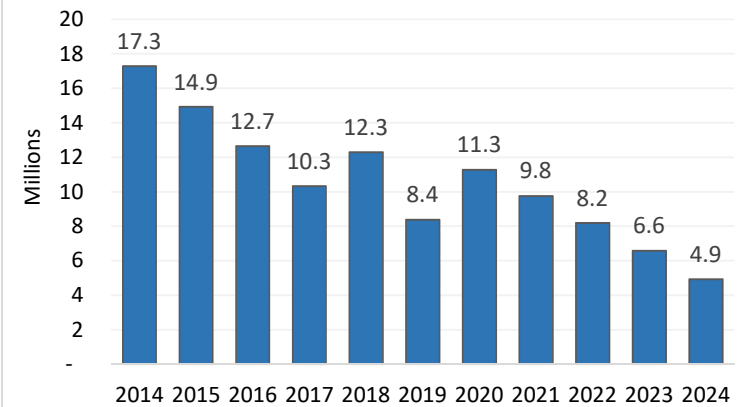
Historical Audited Assets/Liabilities (All Governmental Funds)



Historical Audited Fund Balance (All Governmental Funds)



Outstanding Debt Service Levy



Data Sources:

Audited Financial Statements

OpenGov - Online Financial Transparency Portal

County Records

Elected Officials - Commissioners



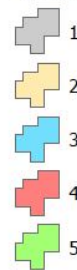
<i>District</i>	<i>Name</i>	<i>Email</i>	<i>Phone</i>	<i>Term Expires</i>
District 1	James Brady	James.Brady@co.steele.mn.us	507-202-0804	January 2027
District 2	John Glynn	John.Glynn@co.steele.mn.us	507-475-0473	January 2027
District 3	Rick Gnemi	Rick.Gnemi@co.steele.mn.us	507-444-7427	January 2025
District 4	Jim Abbe	Jim.Abbe@co.steele.mn.us	507-444-7478	January 2025
District 5	Greg Krueger	Greg.Krueger@co.steele.mn.us	507-413-0692	January 2025

Steele County commissioner districts

District 1: City of Ellendale, City of Medford, Berlin Township, Clinton Falls Township, Deerfield Township, Havana Township, Lemond Township, Medford Township, Meriden Township, Merton Township, Summit Township
District 2: Owatonna 1st Ward - 2nd Precinct, City of Blooming Prairie, Aurora Township, Blooming Prairie Township, Owatonna Township, Somerset Township
District 3: Owatonna 5th Ward - 1st Precinct, 3rd Ward - 1st Precinct, 3rd Ward - 2nd Precinct
District 4: Owatonna 5th Ward - 2nd Precinct, 2nd Ward - 1st Precinct, 2nd Ward - 2nd Precinct
District 5: 4th Ward - 1st Precinct, 4th Ward - 2nd Precinct, 1st Ward - 1st Precinct

2020 Total Population: 37,406
Number of Districts: 5
Target Pop./District: 7,481.2

District

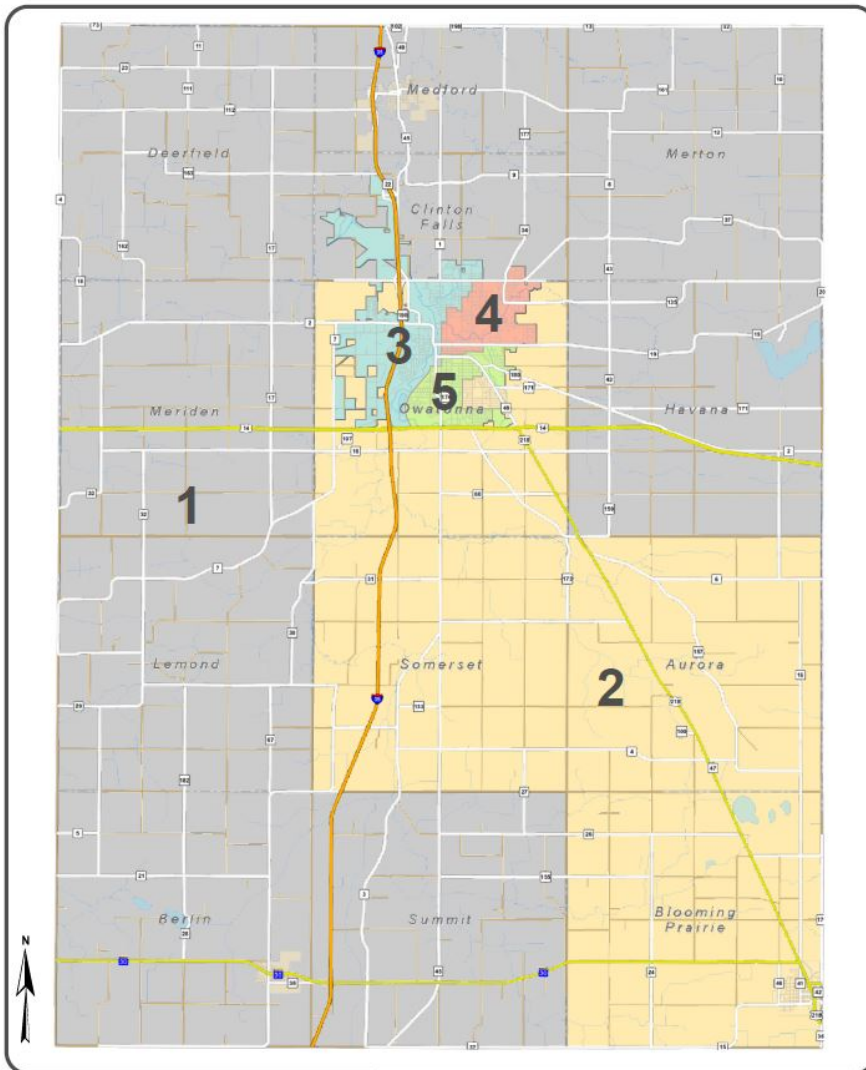


District	2020 Redistrict Population
1	6741
2	6888
3	7934
4	7927
5	7916
Total	37406

Population statistics are based on the 2020 U.S. Census data that is currently available.



Disclaimer: Steele County, MN makes no representations or warranties, express or implied, with respect to the use or value of the data provided herein. The data is provided for informational purposes only. THE DATA IS PROVIDED AS IS WITHOUT WARRANTY OF ANY KIND, INCLUDING BUT NOT LIMITED TO THE WARRANTIES OF MERCHANTABILITY, FITNESS FOR A PARTICULAR PURPOSE, AND NON-INFRINGEMENT. STEELE COUNTY, MN, SHALL NOT BE LIABLE FOR ANY DIRECT, INDIRECT, SPECIAL, INCIDENTAL, COMPENSATORY OR CONSEQUENTIAL DAMAGES OR OTHER DAMAGES RESULTING FROM THE USE OF THE DATA, EVEN IF STEELE COUNTY, MN, HAS BEEN ADVISED OF THE POSSIBILITY OF SUCH DAMAGES OR DAMAGES. This data may not be used in states that do not allow the exclusion or limitation of incidental or consequential damages.

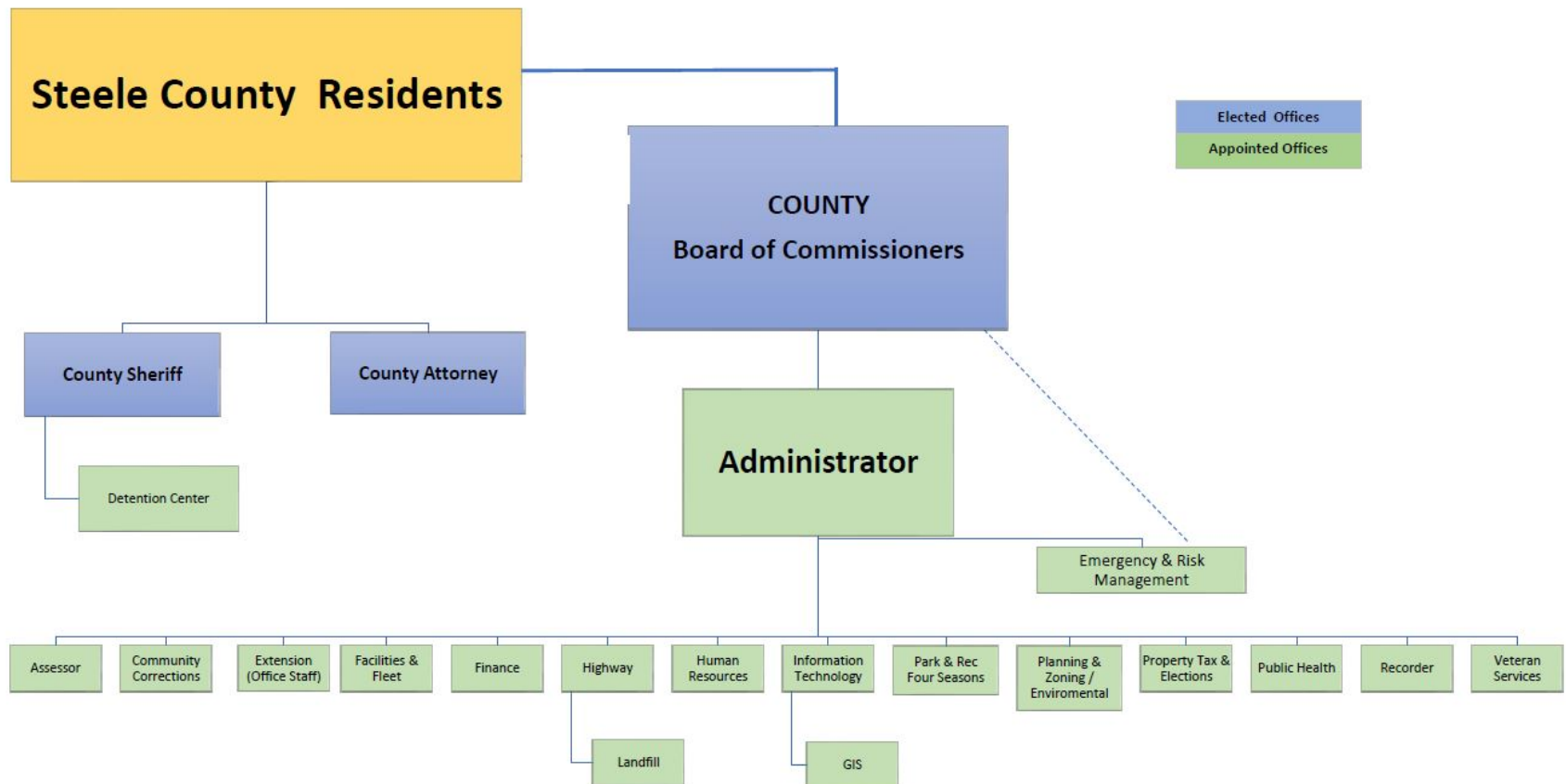


Elected Officials	
Office	Name
County Attorney	Julia Forbes (Appointed)
District Judge-3rd Judicial District	Karen Duncan
District Chief Judge-3rd Judicial District	Joseph A. Bueltel
County Sheriff	Lon Thiele
County Surveyor	Scott Tuchtenhagen

Appointed Officials	
Office	Name
Assessor	Thomas Reineke
Building & Grounds	Jacob Rysavy
Community Corrections	Tim Schammel
Coroner	Dr. Kellyanna Moore
County Administrator	Scott Golberg
Detention Center	Anthony Buttera
Emergency Management	Kristen Sailer
Finance	Catherine Piepho (Interim)
Four Seasons / Park and Recreation	Steve Schroht
Highway Engineer	Gregory Ilkka
Human Resources	Julie Johnson
Information Technology	David Purscell
Planning and Zoning	Dale Oolman
Property Tax & Elections	Jennifer Mueller
Public Health	Amber Aaseth
Recorder	Rick Kvien
Veterans Service Officer	Rene Gilormini



Steele County Reporting Structure 2024



Each year, Steele County goes through a collaborative development process to forecast the annual budget for the upcoming fiscal year. A budget can be defined simply as a financial plan, outlining how funds will be collected and distributed over a specific period of time. For Steele County, the budgeting period follows the calendar year. Budgeting is a vital tool used by county governments because it helps limit overspending, holds managers and supervisors accountable, and provides guidance into the future. In addition to the budget being an annual operation plan, a budget should also incorporate a forward looking perspective by providing a link to the financial and operational goals of the organization. These goals could include sustaining a healthy fund balance, improving internal processes, or enhancing services provided.

As expressed by the Association of Minnesota Counties (AMC), “The budget is one of the most important documents a county government prepares because it identifies the services to be provided and how they are to be financed. Almost every decision, activity and program in a county government can be expressed in the financial language of the budget.” To gain a better understanding of county budgeting it's important to understand the types of budgets created, budgeting challenges, the primary budget developers and a general timeline followed.

Each year, the County prepares both an operating and capital budget. A summary of each of these budgets is outlined below:

Operating Budget

- Accounts for recurring expenditures that happen in day-to-day operations.
- Prepared by all the County's core functions including Administration, Public Safety, Health and Human Services, Highway, etc.
- Department heads project estimated expenditures and revenues to be collected the following year.
 - Expenditures include personnel services, supplies and materials, services and charges, and debt service payments.
 - Revenues include intergovernmental (federal, state, local) funds, license, permits, and charges for services.

Capital Budget

- Accounts for the non-recurring, one-time expenditures of the County
 - Equipment purchases, building improvements, or county construction
- The County prepares a Capital Improvement Plan (CIP) for these types of expenditures, which is a long-range plan designed to address the immediate and future capital asset needs.
- Since these assets or projects generally have a high acquisition or construction cost, it's vital to plan and prepare for these larger purchases.

- A CIP outlines:
 - Capital needs or projects
 - Estimated cost
 - Funding sources (levy, bonds, grants, or reimbursements)
- A CIP provides Steele County with high quality infrastructure, equipment, and technology. These improvements help promote:
 - Increased efficiency
 - Increases in safety
 - Decreased environmental impacts
 - More effective delivery of public services

When forecasting the operating and capital budgets, challenges arise because there are always unlimited needs, but limited resources available. The county allocates and prioritizes these needs each year in an ever-changing economy, all the while being mindful of the taxpayer dollar. There are various ways to balance the budget, and with the collaboration of all Steele County stakeholders we strive to bring the most well-thought and strategically-planned budget forward to help achieve Steele County's mission and vision.

It is important to also look at the overall budgeting process. The yearly process extends over eight months and involves multiple county officials including supervisors, finance, administration, and the County Board. Budget materials are distributed in April to supervisors who complete a preliminary departmental budget for the upcoming year. Supervisors provide some of the most vital information for the upcoming budget, being part of the day-to-day operations of county programs and services. Along with budget numbers, supervisors provide key information on needed replacements, opportunities, upcoming changes, or areas of improvement. All the data provided by supervisors (both financial and non-financial) is then analyzed by administration and the finance office, who review, meet and discuss department requests. The administrator and finance director also present options and recommendations to the County Board for future direction. For any major upcoming decisions, including major capital projects or adding an additional employee, the County Board takes action to approve, reject, or modify the request. The County Board is also the final step to the budgeting process, approving both the budget and tax levy amount for the upcoming year.

Below is a general timeline that outlines important dates and milestones for the budgeting process:

April – June

- Initial discussion with county board to understand goals and priorities for the upcoming year
- Budget kick-off meeting (distribution of budget materials to supervisors)
 - Budgets are now completed on an online platform (OpenGov) which has helped eliminate the need for various spreadsheets and manual entry of numbers.
- Initial budget requests due to the Finance Director

July - August

- The Finance Director and County Administrator meet with individual departments to review budget requests.
- A draft preliminary budget is compiled by the Finance Director for Board consideration.

September

- Finance Director prepares and recommends final preliminary budget and levy amount to county board.
- The Board reviews, amends and approves proposed budget and levy on or before September 30th, which sets the maximum tax levy for the upcoming year.

October - November

- County Board conducts ongoing review of preliminary budget during regular Board meetings and/or work sessions.
- The Steele County Property Tax & Elections office calculates property tax rates based on the county, cities, townships and school districts preliminary tax levies.
- Truth in Taxation (TNT) notices are mailed to each property owner in Steele County.
 - TNT statements are sent out around the third week in November and provide residents with an estimated property tax figures for the upcoming year based on the approved preliminary tax levies.
- Department budget narratives due to the Finance office, used for the completion of the annual Budget Book.

December

- Finalized budget prepared for board consideration.
- Public hearing is held to allow citizens to comment on upcoming proposed budget and property tax levy.
- Final budget and tax levy adopted by County Board (no later than December 28th).

January

- Budget book released

Property Tax Levy

The property tax collected by the County is used to help fund the vital services to the citizens of the community. “Property tax is the main funding mechanism for your county, city/township and school district. Counties support and maintain public infrastructure, transportation and economic development assets; keep residents healthy; ensure public safety to protect our citizens; maintain public information and coordinate elections; and implement a broad array of programs in a cost-effective and efficient manner. Residents depend on counties to provide services that build, maintain, and protect their homes, schools and neighborhoods” (*Association of Minnesota Counties*, 2016).

The tax levy is calculated each year during the budgeting process by taking the total expenditures less budgeted revenues. The difference results in the property tax levy to create a balanced budget (where revenues equal expenditures).

The total property tax levy is then distributed to property owners based on taxable market value. The Assessor’s Office is responsible for ensuring the property tax levy is split evenly and fairly across all the properties in the County. To help ensure fairness, County Assessors are required to inspect each property within the County every five years to determine a properties market value. However, market values can increase or decrease without an Assessor viewing a property due to specific neighborhood demand (i.e. home style, location, or the number of bedrooms/bathrooms) and the overall supply and demand for property within the County. For more assessment information, please refer to the “Property Tax & Assessments” section which outlines why property taxes can fluctuate and historical assessment data.

Steele County mails real estate property tax statements every March and mobile home statements in July. Each resident receives a property tax statement even if the property taxes are paid by an escrow company. The statement outlines what tax jurisdictions the property falls under on lines six (6) through twelve (12), any special assessments on line thirteen (13) and the amount due for the 1st and 2nd half installment. Tax due dates vary depending on a property’s classification, but the table below outlines the due dates for property taxes in 2024. If the due date is on a weekend, the following business day becomes the due date. Any taxes paid or postmarked after the due date must include a penalty amount, which are outlined on the back of the property tax statement. Penalty rates are determined by the State of Minnesota and increase monthly.

Property Tax Due Dates				
January 1, 2024	May 15, 2024	September 2, 2024	October 15, 2024	November 15, 2024
Unpaid 2023 Property Tax become delinquent	1st Half Real Estate tax due	1st Half Mobile Home tax due	2nd Half Real Estate tax due	2nd Half Agriculture tax due
	1st Half Agriculture tax due			2nd Half Mobile Home tax due

Steele County has partnered with OpenGov to provide residents, elected officials, and staff unprecedented access to the County’s finances. The online platform transforms long and complex data sheets into interactive charts and graphs. This digital format enables better analysis and understanding of the County’s financial data, a user can look at overall financial trends or view data from a specific fund or department. The intuitive design makes it easier to explore how taxpayer money is collected and distributed over time. The platform may be accessed anytime at: <https://costeelemn.opengov.com/>

The platform displays financial data in a user-friendly portal allowing for anyone explore multiple views of financial data. For example, visitors can answer frequently asked questions such as, “What percentage of the County’s budget is for personnel services?” or “How much are we collecting and expect to collect for sales tax and wheelage tax?” and then share that information directly from the platform via email or on social media. The reports currently live on our OpenGov site include:

<i>Report</i>	<i>Information Available</i>
Annual Report	Annual actual data
Budget Milestones	Annual budget data
Actual to Budget	Actual to budget data comparison
Current Year Report	Cumulative monthly actual data in comparison to budget
Debt Service Schedule	Current and future debt service payments
Fund Balance - General Fund	Audited fund balance of the General Fund by classification
Tax Levy Historical Data	Historical tax levy per fund
Cash Balances	Month ending cash and investment balances

“By making its financial data easily accessible in an intuitive, digital format, the County is demonstrating its commitment to efficient, data-driven and open government,” commented Zac Bookman, CEO and co-founder of OpenGov.

Budget Milestones

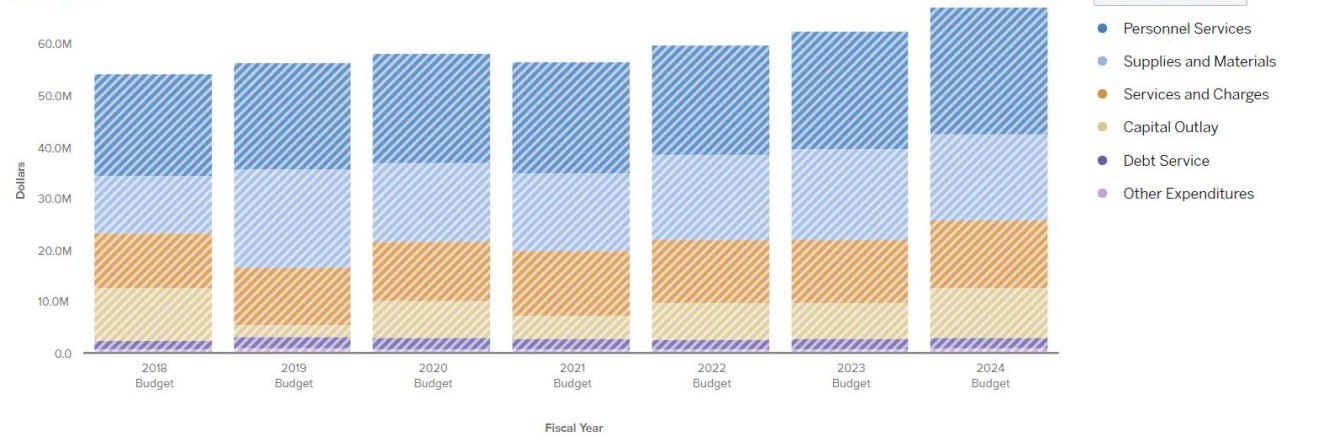
This report shows the historical and current budget numbers. Final budgets are the approved budgets passed by the Board of Commissioners in December. Preliminary budgets are draft budgets used to track the current year budget progression.

Updated On 6 Dec, 2023

← Back ↻ History ↺ Reset

Broken down by
Expenses

Visualization



Current Year Report

Reports are Cash Basis and cumulative each month (e.g. July includes all transactions from January through July). To change fiscal year click "filter" and use drop down menu under "for fiscal year." Fiscal years 2013 - 2019 are available.

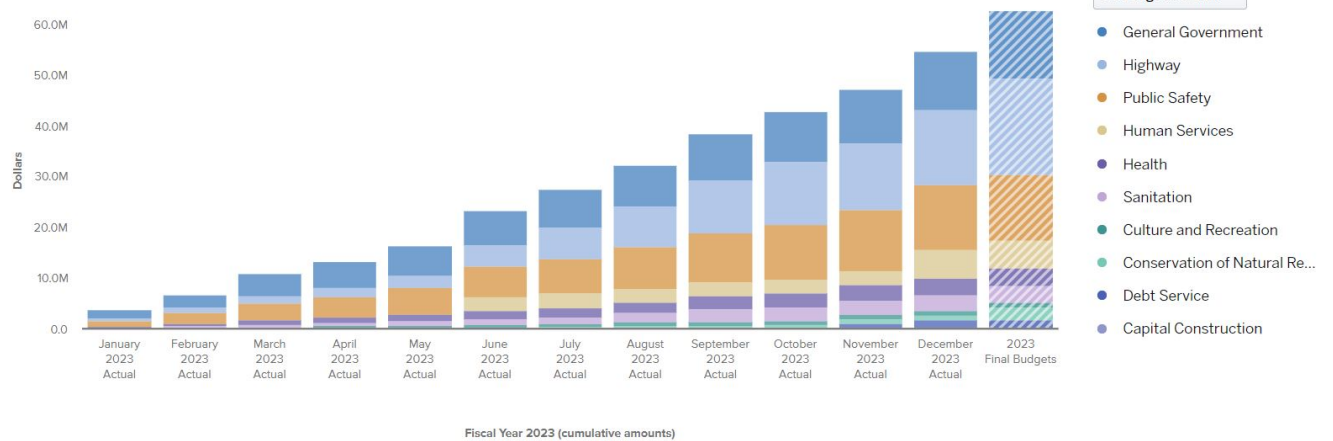
Updated On 28 Dec, 2023

← Back ↻ History ↺ Reset

Broken down by
Departments

Expenses

Visualization



Property Tax & Assessments

Property Tax Changes

When comparing property taxes over multiple years, one of the most common questions that can arise is why property taxes can fluctuate yearly. Although a simple question, property taxes can change due to multiple factors. Changes can derive from a local tax levy change all the way to changes in state and federal regulations. In general, property taxes can vary yearly due to five factors:

1. Property tax levy changes
2. Referendums
3. Market value changes
4. Legislative changes
5. Special assessments

Property tax levy changes. Every property within Steele County falls under multiple property tax jurisdictions depending on the property address. Some of the main tax jurisdictions include county, city, townships, and school districts. The property tax being paid to each jurisdiction is outlined on the property tax statement on lines six (6) through twelve (12). A property that is located in Owatonna will, for example, would see property tax that is owed from Steele County, City of Owatonna, and Owatonna School District (ISD 761). This will be different from a home located in Ellendale, which would see tax owed from Steele County, City of Ellendale, and N.R.H.E.G. School District (ISD 2168).

Each year counties, cities, townships, and school districts create a budget and property tax levy, which are approved by the governing board. A levy change in any of these taxing jurisdictions can affect the overall property taxes paid.

Referendums. A referendum is a vote by an electoral district, which has been referred to them for decision. During some elections, voters decide to approve or deny a specific project or funding request. One of the most recent decisions made by voters of the County was to deny a \$19.8M bond referendum to be used for Medford School District renovations, additions, and improvements. These projects, if passed by a majority vote, will have a direct increase in property taxes if the property falls under that taxing jurisdiction.

Market value changes. The estimated market value of a property can be found on the top right-hand side of the property tax statement under step one (1). A change in the estimated market value also changes the taxable market value (or the taxable value of a property after statutory exclusions, deferments, and exemptions) which can affect the property taxes that are owed.

The market value of properties are determined by the County Assessors office and value changes are caused by changes in the supply and/or demand for real property, including:

- The demand for homes within Steele County and nationwide.
- Specific housing demands (home style, location, square footage, number of bedrooms or bathrooms)

- Additions made - bedrooms, bathrooms, patios
- Improvements made - kitchens, basements, bathrooms

It's important to note, however, that an increase in market value doesn't necessarily mean that more will be owed in property tax. Property tax is also affected by all other market values within a tax jurisdiction. A growing tax base (increasing market values or additional construction) can help mitigate an increase in property tax. Many taxing jurisdictions will often highlight increasing market values and new construction, because it can be an indication of a growing tax base and help reduce the impact of a property tax levy increase. A shrinking tax base (caused from maybe a declining population or closing of a commercial business) can cause the opposite, where the property tax is allocated over a lower number of properties or property value, causing property taxes to increase.

A good representation of market values and the relationship of property taxes is thinking of a pie. The pie represents the property tax levy and the pieces of the pie represent the distribution of the property taxes. Each year the distribution of the pie is determined based on the taxable market value of a property. The distribution can be affected greatly depending on your local community's market value growth or lack of growth. For example, let's say you add an additional bedroom to your residential home and the value increased by \$50,000. If there were no tax levy changes and all other market conditions stayed constant, the property taxes would increase since the property's slice of pie would be larger due to the higher taxable market value. However, if there were no tax levy changes and the total tax base (or overall market value) increases as a whole – maybe from residential or commercial construction – then your slice of the pie could remain unchanged or be reduced due to the community's overall growth. So overall, it's important to note that although the tax levy can change in any taxing district, property taxes are also dependent on the overall market value. An increase in the overall market values can help reduce property tax increases, while a reduction in the overall market values and tax capacity can increase property taxes.

Legislative changes. Actions from both the state and federal government can cause impacts on local property taxes. One of the ways this can happen is from imposing new laws or mandates. These are legal requirements that require counties, cities or schools to perform certain actions. These mandates are often passed with little or no funding by state or federal lawmakers, meaning the cost is usually represented as an increase in a local tax jurisdiction's levy amount (county, city, or school). Mandates can include items such as regulations on pollution control, cyber security, voter registration or required social service programs.

In addition to mandates, there can also be changes in the funding received from state and federal legislation. This can include funding increases, decreases, or unchanged funding. An increase in intergovernmental funding can help reduce the local governments tax levy, while funding reductions or no changes in the funding (to account for increased program expenditures) can put more burden on the local governments tax levy. Some examples of intergovernmental revenues received include County Program Aid (CPA), SCORE recycling grants, State Police Aid and Public Health funding received from both the state and federal government.

The State of Minnesota can also make changes to the regulations on property taxes. The state determines all the aspects of the property tax system including property tax due dates, penalty/interest rates on late or delinquent taxes, homestead exclusion amounts, and the property tax classification rates.

The property tax classification rates are used to calculate a properties total tax capacity. Tax capacity can be defined as the calculation of your share of property taxes based on taxable market value and class rates. Tax capacity is calculated by multiplying the the taxable market value (TMV) of a property by the Minnesota statutory class rate. This rate will vary based on the property classification determined by the county Assessors office. Some of the most common property classifications include residential, agriculture, commercial/industrial, and apartments. A residential property, for example, will have a 1.00% classification rate for taxable market values under 500,000; and 1.25% on the amount over \$500,000. The chart below illustrates how these varied state statutory payable rates can change the tax capacity and estimated property tax even when the taxable market values are constant.

Sample tax calculation based on property having the same taxable market value (County Share Only)				
	Residential	Agriculture	Commercial & Industrial	Apartments (5 Units)
Taxable Market Value (TMV)	\$ 150,000	\$ 150,000	\$ 150,000	\$ 150,000
x Minnesota Statutory Class Rate	1.00 %	0.50 %	1.50 %	1.25 %
= Tax Capacity	1,500	750	2,250	1,875
x Hypothetical Steele County Tax Rate	45 %	45 %	45 %	45 %
= Estimated Steele County Property Tax	\$ 675	\$ 338	\$ 1,013	\$ 844

Special Assessments. Special assessments are charges imposed on real property to help pay for a local improvement. Some example special assessments include street improvements, sidewalks, county ditches, curbs, water lines, or septic systems. These can be funded partly or entirely by special assessments. The properties that benefit from the improvement receive an additional levy amount outlined on line thirteen (13) of the property tax statement.

Residential homeowners of Steele County have a recycling special assessment included on their property tax statement for the Steele County recycling program. Residents living within city limits can receive a single no-sort recycling bin to be picked up every other week, while rural residents can bring recyclables to drop off locations. To get the most value out of your tax dollars, recycle! For more information about the recycling program, call Steele County Environmental Services at 507-444-7475.

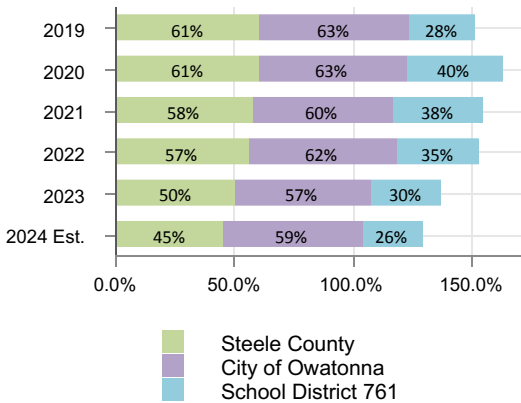
How Property Taxes are Calculated

Property taxes are based on the taxable market value of a property and the property's classification. Table A outlines the Minnesota property tax class rates, payable for 2024. These rates are used to calculate a property's tax capacity. A residential homestead with a taxable market value of \$250,000 would have a calculated tax capacity of \$2,500 (\$250,000 x 1% class rate). The tax rate is calculated by taking the total tax levy divided by the total tax capacity (taking the taxable market value of all property types multiplied by each applicable classification rate). For example, if the county's tax levy was set at \$45 and the total tax capacity was \$100, the calculated tax rate would be 45% (45/100). A \$250,000 residential homestead would have an estimated Steele County property tax totaling \$1,125 (\$2,500 tax capacity x 45% tax rate).

Depending on the property address, other property tax jurisdictions will be included on your property tax bill, including: city, township, and school district. The tax rate is calculated similar (tax levy/total tax capacity) and then multiplied by a property's tax capacity. The tax rate will vary at different locations from the different tax levies, property types and values located under each tax jurisdiction. The composite (total) property tax is the sum of all taxes charged by each tax jurisdiction. Figure A outlines the historical tax rates for the City of Owatonna and Owatonna School District 761. For 2024, the hypothetical composite tax rate would calculate to 130% (45% County, 59% City of Owatonna, and 26% School District 761). As a total, a \$250,000 property would have estimated property taxes around \$3,250 plus any voter approved referendums or special assessments. (\$2,500 tax capacity x 130% composite tax rate).

Table A - Minnesota Property Tax Class Rates Payable in 2024	
Property Type	Rate
Residential Homestead	
Up to \$500,000	1.00%
Over \$500,000	1.25%
Commercial/Industrial	
Up to \$150,000	1.50%
Over \$150,000	2.00%
Agricultural Homestead	
Up to \$1,890,000	0.50%
Over \$1,890,000	1.00%
Apartments (4 or more units)	1.25%

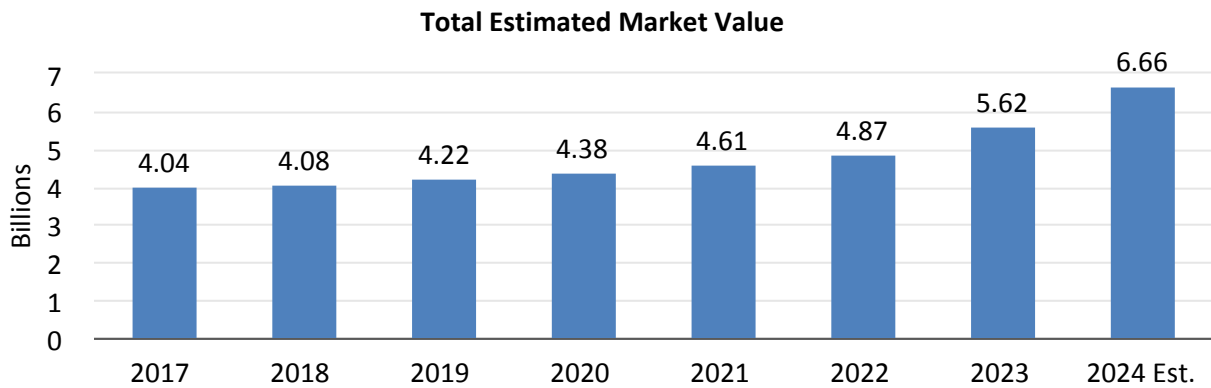
Figure A - This graph shows the historical tax rates for the City of Owatonna School District 761, broken down by the County, Owatonna, and School tax rates.



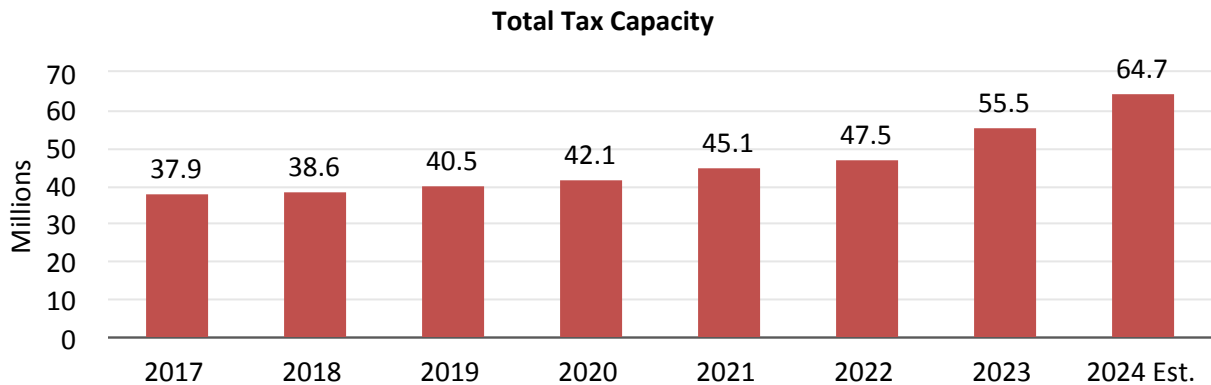
This is a basic representation of how property taxes are calculated and is intended to provide general guidance and estimates only. This should not be a relied upon tool to calculate exact property taxes.

Historical Assessment Data

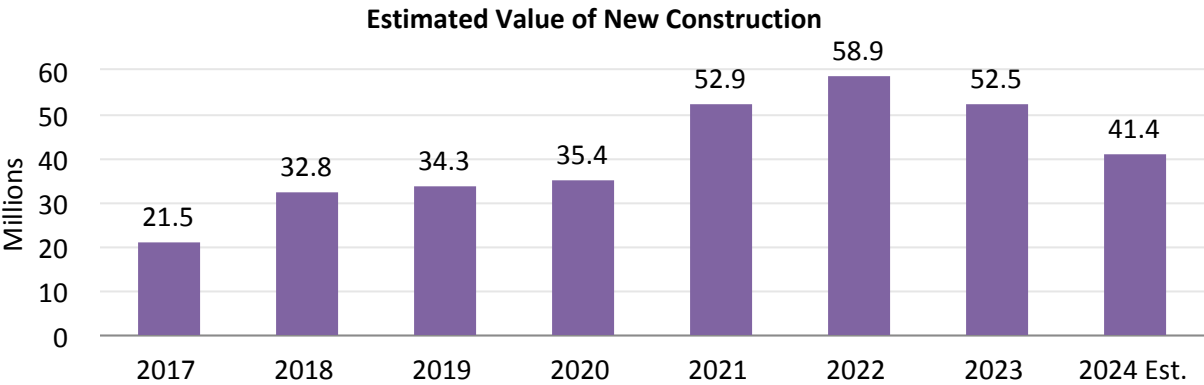
The chart below shows the total estimated market value of all the properties in Steele County. Market values change yearly based on the supply and demand of property within the County, and any new construction that has taken place. Overall, market values have seen dramatic increases since 2020 mainly due to the improving economy, additional construction, and a increased demand for real estate. For 2024 market values increased drastically over the prior year due to the extremely competitive market for real estate (including homes and agricultural land).



Taking all the taxable market values (estimated market value less any exclusions or exemptions) multiplied by the Minnesota Property Tax Class Rate calculates the total tax capacity, as outlined below. When there is an increase in market values, there is generally an increase in the overall tax capacity. Tax capacity increases or decreases are often referenced by many taxing jurisdictions because it indicates a growing or shrinking tax base and the impacts it will have on residents property taxes. The reason for this is that the tax capacity is used to calculate the overall tax rate (calculated by taking the tax levy divided by the tax capacity). Overall there have been steady increases in the tax capacity from 2020 forward from the improving economy and demand for real estate and agricultural land.

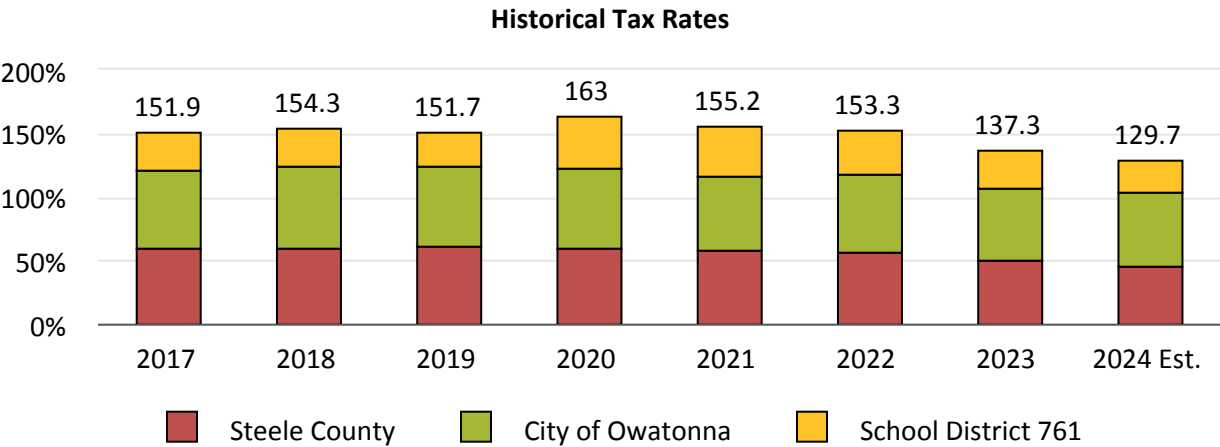


The chart below illustrates the estimated market value of new construction within Steele County. Its no surprise that fiscal years 2021-2023 had the largest value of new construction due to the historically low interest rates. In 2024 this number has dropped slightly but remains above the new construction totals from 2017-2020. Construction totals are beneficial to the County by helping contribute to an increase in tax capacity and helping reduce the overall County tax rate. Construction totals can vary yearly due to the demand for property within the County, the price of building materials, and loan interest rates.



Property Tax Rates

The graph below outlines the historical tax rates for the City of Owatonna, School District 761 broken down by the County, Owatonna, and School tax rates.

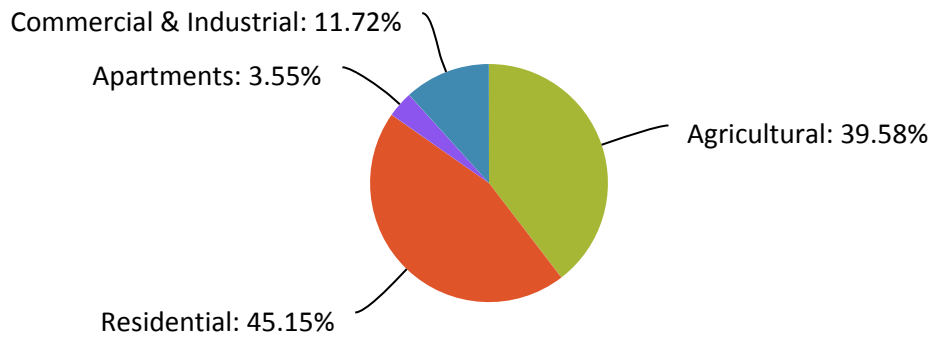


Jurisdiction	2017	2018	2019	2020	2021	2022	2023	2024 Est.
Steele County	59.8 %	60.6 %	60.7 %	60.5 %	57.8 %	56.5 %	50.1 %	45.3 %
City of Owatonna	61.4 %	63.6 %	63.3 %	62.5 %	59.5 %	62.1 %	57.3 %	58.8 %
School District 761	30.7 %	30.1 %	27.7 %	40.0 %	37.9 %	34.7 %	29.9 %	25.6 %
Composite Tax Rate	151.9 %	154.3 %	151.7 %	163.0 %	155.2 %	153.3 %	137.3 %	129.7 %

2024 Property Values

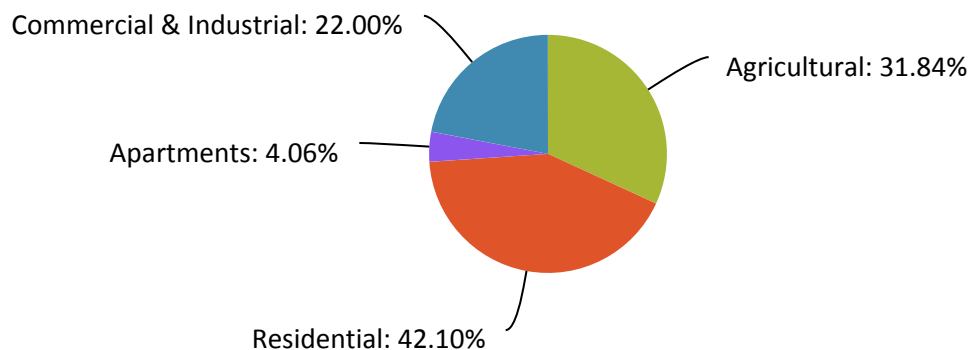
The pie graph below shows how property is valued in Steele County based on property classifications. The total estimated market value in Steele County is distributed by the following property types:

2024 Steele County Estimated Market Value



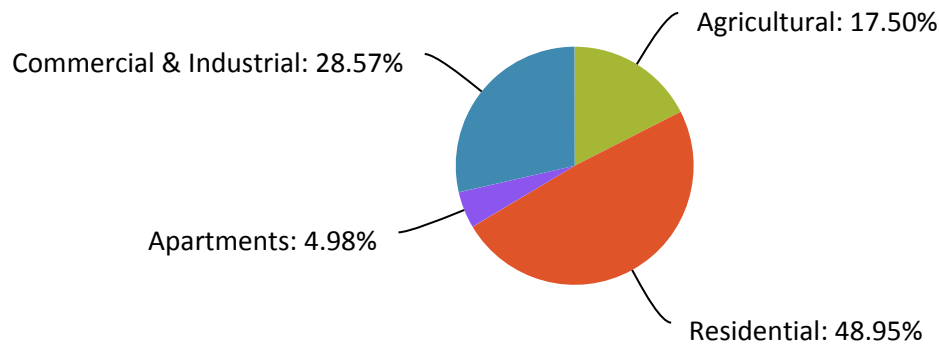
Multiplying the market values by the Minnesota Property Tax class rates equals the total tax capacity. The pie chart below shows how the tax capacity is distributed in Steele County by property type.

2024 Steele County Tax Capacity



Steele County’s property taxes payable are calculated by multiplying the tax capacity by the tax rate (tax levy/ total tax capacity). Below is the 2024 tax base, or how Steele County's property tax levy will be distributed by property type:

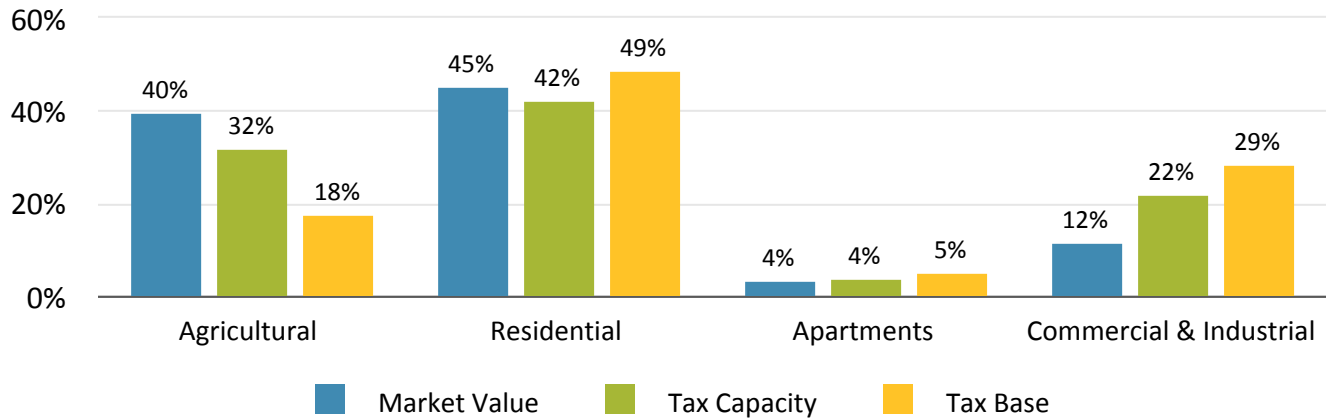
2024 Steele County Tax Levy Distribution



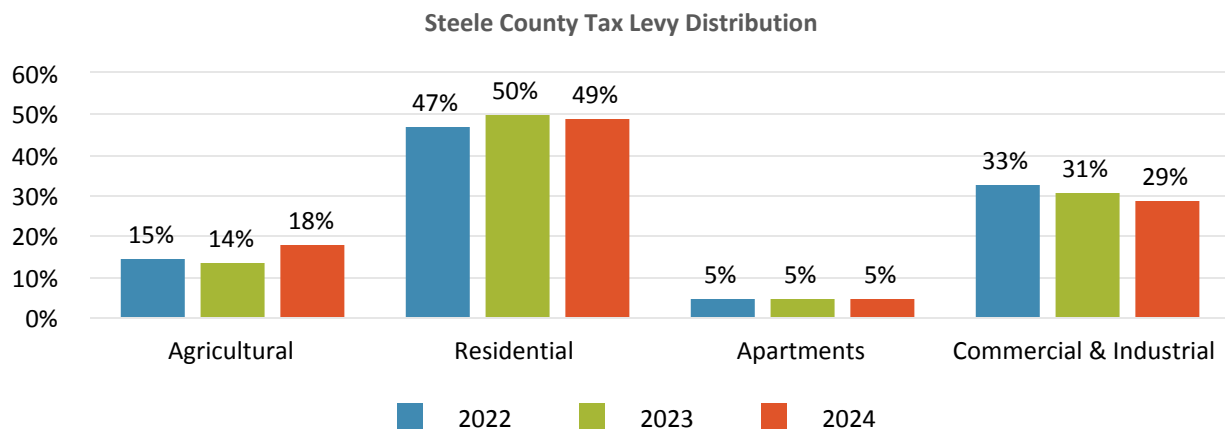
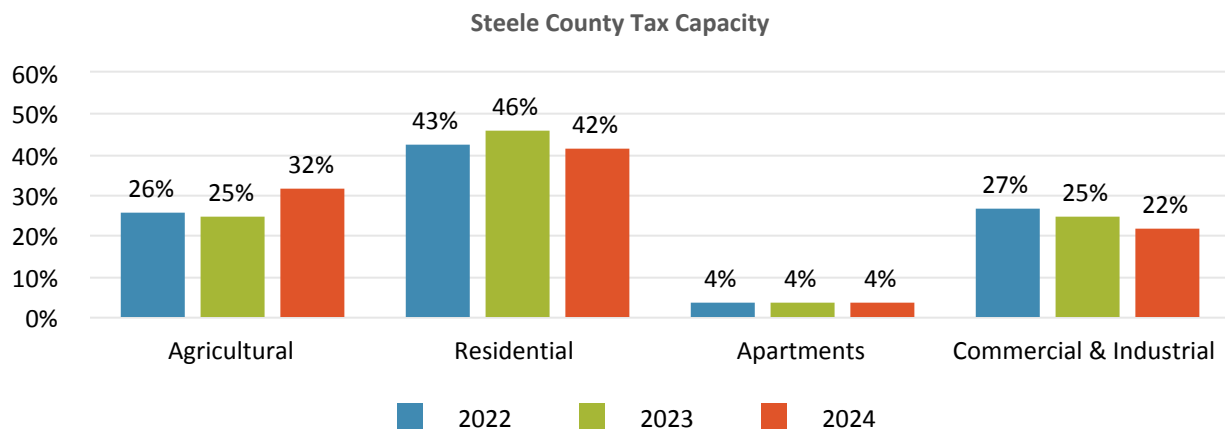
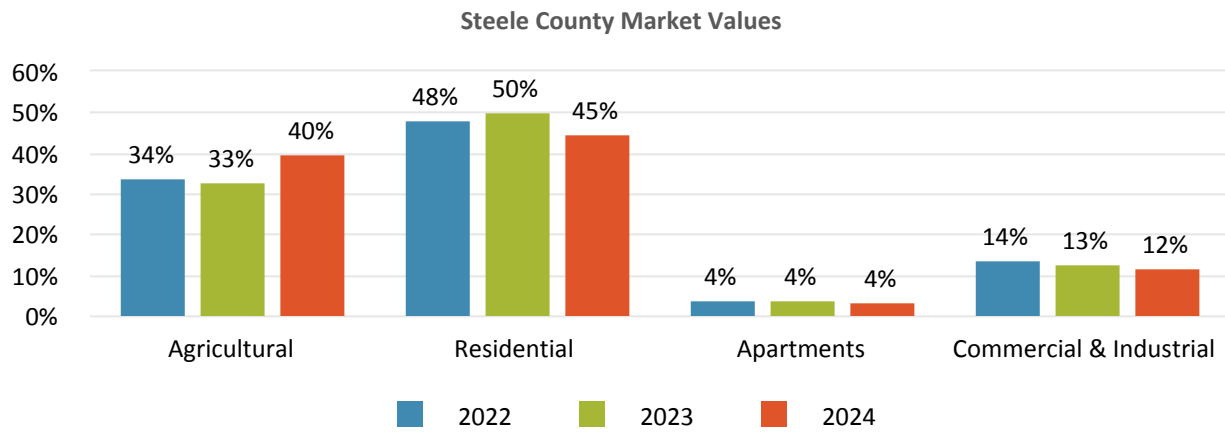
Summary

As shown in the three previous pie charts, we can note, for example, that the agricultural property class makes up 40% of the Steele County’s estimated market value. When Minnesota class rates are applied, agricultural properties make up 32% of the total tax capacity. Finally, when tax rates are applied, agricultural properties account for 18% of the total tax base. Commercial & Industrial properties make up 12% of the market value but 22% of the tax capacity due to the higher statutory class rate. Once the tax rate is applied, commercial & industrial properties make up 29% of the total tax base. The chart below shows a summary of the distribution of market value, tax capacity, and the overall tax base.

Summary of Market Value, Tax Capacity, and Tax Base



Historical Property Values



Account Descriptions

Fund Descriptions

Governmental Funds

Many of the County's core services are included in the governmental funds. Generally Accepted Accounting Principles (GAAP) requires that state and local governments use the governmental fund for governmental-type activities. A County can maintain a variety of different governmental funds, which all act as separate cost centers. This allows the County to maintain control over resources that have been segregated for specific activities or objectives. Some funds are required to be established, however, the County Board can also establish funds to help control and manage money for a particular purpose or to show that it is meeting legal responsibilities. Steele County reports the following governmental funds:

- The ***General Fund*** is the primary operating fund of the County and is used to account for all financial resources except those required to be accounted in another fund (i.e. Highway and Ditch). It supports many of the essential County services including such departments as administration, finance, sheriff, detention center, and public health. These activities are primarily funded by property taxes, public charges for services, and intergovernmental revenues.
- The ***Highway*** is a special revenue fund accounting for the revenues and expenditures of the Steele County Highway Department. The Highway is responsible for the construction and maintenance of roads, bridges, and other projects affecting County roadways. The primary revenue sources that fund these projects include taxes (sales tax, wheelage tax, and property taxes) and intergovernmental revenues.
- The ***Opioid Settlement*** fund is a special revenue fund used to account for and report financial resources that are restricted from the National Opioid Settlement Fund for forward-looking strategies, programming, and services to abate the opioid endemic.
- The ***Ditch*** is a special revenue fund used to account for the cost of construction and maintaining an agricultural drainage ditch system. Financing is provided by special assessments, which are levied against benefited property.
- ***Debt Service*** accounts for the repayment of long-term general obligation debt. This includes the payment of principal, interest, and other debt related costs. Financing is provided by property tax revenue and intergovernmental revenues.
- The ***Capital Projects*** fund is used to account for capital acquisition, construction, or improvement of county facilities. Financing can be provided by bonds issued by the County, intergovernmental revenues, reimbursements and property taxes.

Enterprise Fund

An enterprise fund is one that runs and operates like a business-type entity, similar to those in the private sector. The revenues generated are typically from fees or other user charges. Steele County reports the following enterprise fund:

- The ***Solid Waste*** fund is used to account for the operation, maintenance, and development of the Steele County Landfill.

Fiduciary Funds

With fiduciary funds Steele County is the fiscal agent, or fiduciary, for assets that belong to others. The County is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The County cannot use these assets to finance its operations. Steele County reports for the following fiduciary funds:

- ***Private Purpose Trust Funds*** account for and report any trust arrangement not properly reported in a pension trust fund under which principal and income benefit individuals, private organizations, or other governments. Steele County reports cemetery interest as a private purpose trust fund.
- ***Custodial Funds*** are used to account for assets held by Steele County as an agent for individuals, private organizations, and/or other governmental units. This includes the State Collections Fund, Tax Collections Fund, Jail Canteen, and Consolidated Dispatch Fund.

Revenue Account Descriptions

The table below outlines the major revenue categories of Steele County:

Revenues	Major Revenue Categories					
	2022	2022	2023	2023	2024	\$ Change
	Actual	Budget	Jan - Oct	Budget	Budget	in Budget
Current Property Tax	\$ 26,663,355	\$ 27,047,683	\$ 14,825,898	\$ 28,021,403	\$ 29,394,452	\$ 1,373,049
Other Taxes & Assessments	5,231,888	4,430,476	4,538,983	4,430,000	5,281,500	851,500
Intergovernmental	14,537,577	13,066,634	9,744,919	13,431,648	14,918,098	1,486,450
Charges for Services	6,824,754	8,135,869	4,842,050	8,219,308	7,454,868	(764,440)
Investment Earnings	1,684,952	312,500	2,028,327	315,000	315,000	—
License, Permits, Fines and Contributions	325,313	292,500	210,841	306,000	307,500	1,500
Miscellaneous / Other Financing Sources	8,927,913	6,576,196	2,779,659	7,819,534	9,413,110	1,593,576
Total Revenues	\$ 64,195,752	\$ 59,861,858	\$ 38,970,677	\$ 62,542,893	\$ 67,084,528	\$ 4,541,635

Overall, revenues are expected to increase by 7.3% over the prior year. A major portion of this increase is due to the miscellaneous/other financing sources, which includes the use of American Rescue Plan Act (ARPA) funds and the use of reserves from Highway, Capital Projects and Landfill. ARPA funds are being utilized for construction of a new Community Corrections facility next to the Attorney's office and an addition to the Detention Center for Sheriff operations. The County is also using fund balance reserves from Highway for parking lot replacements, capital project fund reserves for various equipment and building improvements, and Landfill reserves for the construction of a new garbage cell and equipment purchases.

Other revenue increases over the prior year include intergovernmental revenue and current property tax. Intergovernmental revenues increased over the previous year due to a combination of additional state funding passed by legislation and increases in expected bridge funds for highway construction projects. The current property tax levy increased over the prior year primarily due to increases in personnel services including the cost of living adjustment, a market salary adjustment, health insurance, retirement payouts, and new board approved position requests.

The following descriptions and charts provide greater insight to the County's revenue streams:

Current Property Tax

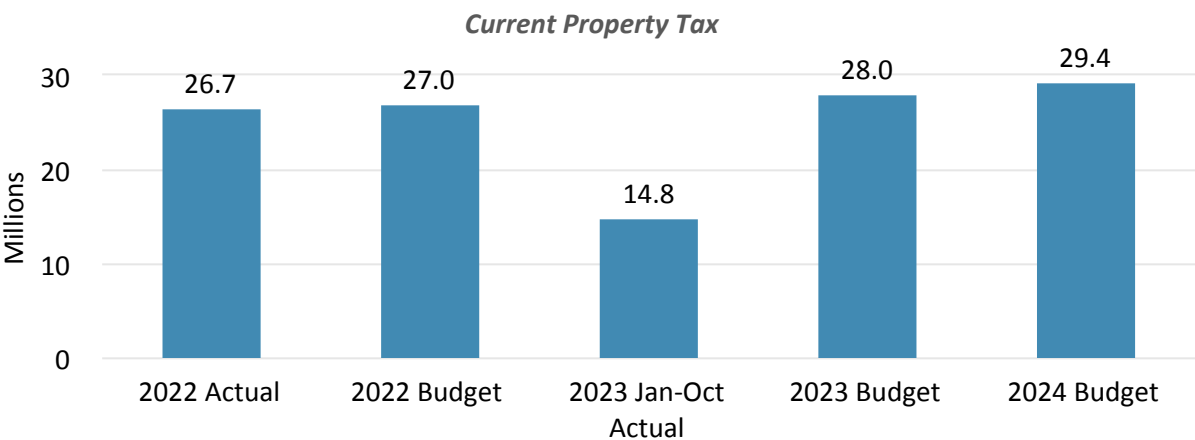
2024 Budget - \$ 29,394,452

This category contains the total budgeted property tax levy for the current fiscal year, the amount of funding needed from County taxpayers to fund the County's ongoing services provided to the public.

A 4.9% increase in the property tax levy was approved by the board of commissioners for 2024. This levy increase is below the preliminary tax levy increase of county governments, which averaged 6.0%. Continued challenges include a highly competitive labor market, increasing volume and sophistication of cyber attacks, and inflation. Personnel service increases were a major portion of the 4.9% levy increase, which includes a cost of living adjustments, an additional market salary adjustment, additional approved positions, and expected retirement payouts. However, even with these ongoing challenges, the County has strived to keep the tax increase at a minimum. Over the last ten years, the County has maintained an average property tax levy increase of just 3.7%.

Another important factor to consider is the County's overall tax capacity, which can indicate the overall growth the County has experienced. County growth allows property tax to be distributed over a greater amount of market value, which can reduce the overall tax rate. This can help mitigate property tax levy increases and allow County taxpayers to see little or no change on Steele County's portion of property tax. Over the past five years, the County's tax rate has reduced from 60.5% in 2020 to just 43.3% in 2024.

A three year comparison chart of tax collections is outlined below. The County has historically had a very high collection rate of property taxes, on average collecting over 98% of current year levies. The current year 2023 levy collections appear low due the second and third tax settlement occurring in November and December.



Other Taxes & Assessments

2024 Budget - \$ 5,281,500

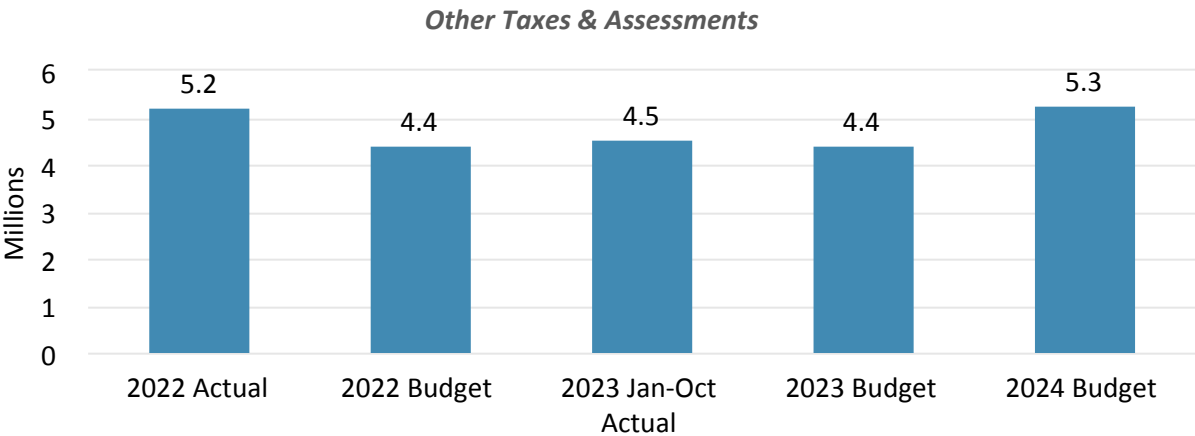
This category contains all other tax collections made by the County.

A majority of the tax collections in this category include sales and wheelage tax. A \$10 wheelage tax was passed in both 2014 and 2017 (\$20 total), and a county-wide 0.5% sales tax was passed in 2015. These additional taxes were approved by the board of commissioners to help fund needed transportation projects without having to raise the property tax levy.

Other major tax collections by the county include:

- Ditch special assessments that are levied to maintain the agriculture ditch system.
- Delinquent (non-current year) property tax collections.
- Penalty and interest collections on late or delinquent property tax.
- The County's portion of deed/mortgage tax that is collected based on property sales within the County.

A three year comparison chart of other taxes and assessment collections is outlined below. Actual collections exceeded budgeted collections in both 2022 and 2023 due to higher than anticipated sales tax collections. The County has seen increases in sales tax collections since 2020 likely due to the increase in local spending since the COVID-19 pandemic and inflation. The 2024 other taxes and assessment revenues increased by 19.2% primarily due to a budgeted increase in expected sales tax collections.



Intergovernmental

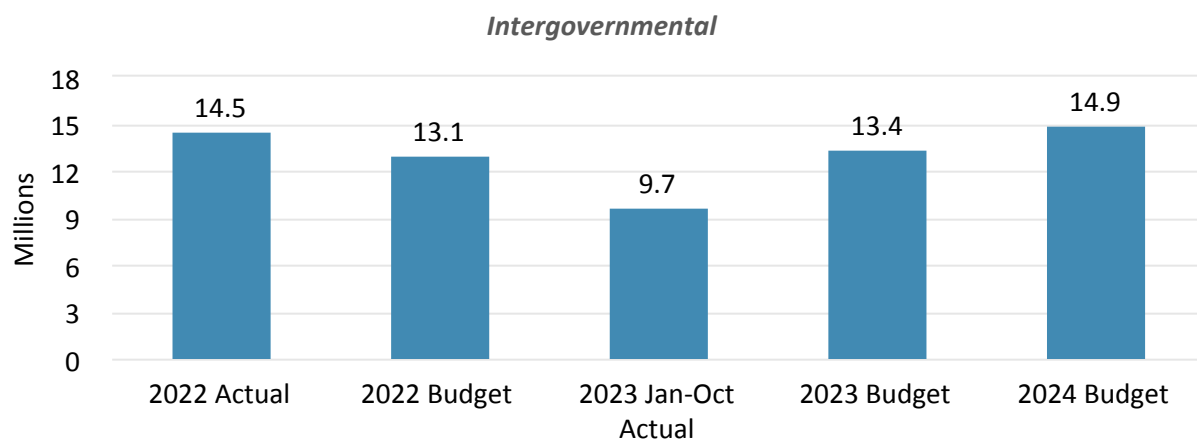
2024 Budget - \$ 14,918,098

Intergovernmental revenues include state grants, federal grants, and other shared revenues between governmental entities.

A major portion of the County's intergovernmental revenues relate to the Highway department, receiving funds for ongoing road and bridge construction and maintenance. Other major intergovernmental revenue sources include:

- County Program Aid. A general purpose aid received by the State of Minnesota each year.
- Public Health grants to help promote the health and well-being of County citizens. Some example revenues include: Women, Infants, Children (WIC), Child and Teen Checkup (CTC), and Family Home Visiting Grants.
- Operational grants, including funds received by the state to help subsidize operating costs. Some example revenues include: State Police Aid, Department of Corrections (DOC) subsidy, and Select Committee on Recycling and the Environment (SCORE) grants.

A three year comparison chart of intergovernmental revenue is outlined below. 2022 actual revenue exceeded the budgeted revenue primarily due to the second American Rescue Plan Act (ARPA) fund payment, which totaled \$3.6M. For 2024, intergovernmental revenues are expected to increase by 11.1% over the prior year. During the most recent legislative session there was approval for additional state funding to be received by Minnesota Counties. Steele County is receiving an additional \$635K in County Program Aid and an additional \$438K in Community Correction DOC subsidy funding. Other revenue increases over the previous year include an additional \$935K in Highway bridge funds for various bridge projects expected for completion in 2024.



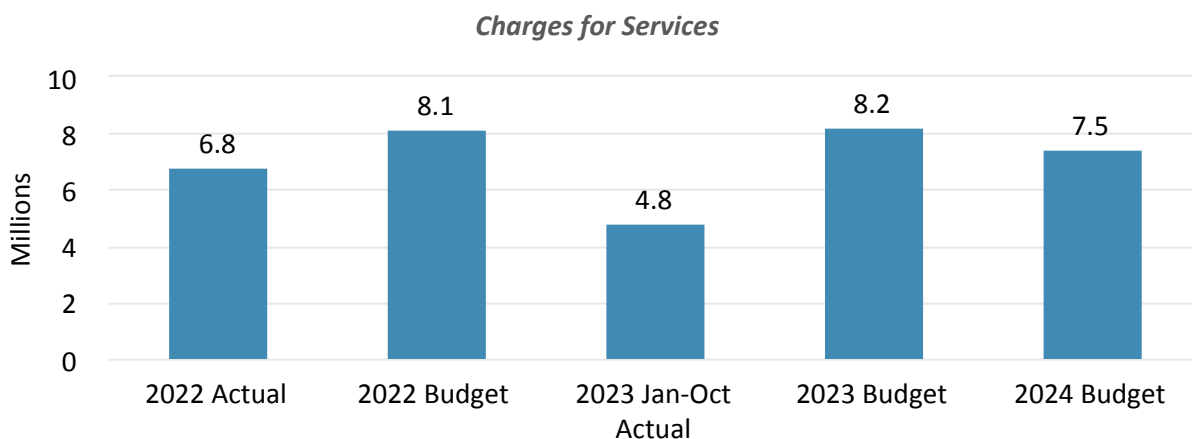
Charges for Services

2024 Budget - \$ 7,454,868

Charges for services include any revenues charged for services provided. Many these user charges come from following county functions:

- Sanitation - garbage and recycling fee collections.
- Highway - reimbursements for construction projects completed for other governments (ex. city or townships)
- Public Safety - revenues for contracted public safety enforcement, Law Enforcement Center (LEC) operating costs billed to the City of Owatonna, and Detention Center inmate boarding revenue.
- General Government - Records office fees and operating costs billed to Minnesota Prairie County Alliance for Human Resource and Information Technology services.
- Health - insurance reimbursements and vaccine shots.
- Culture and Recreation - hockey and skating fees.

A three year comparison chart of charges for service revenue is outlined below. Actual revenues appear to be falling short of budgeted revenues, but many times these variations are based on project costs. If projects are delayed or pushed out to another year both the revenue and expense fall short of the budget. In 2024, charges for service revenue decreased by 9.3% over the prior year. This decrease is primarily due to a reduction in Highway reimbursement revenue expected to be received in the upcoming year.



Investment Earnings

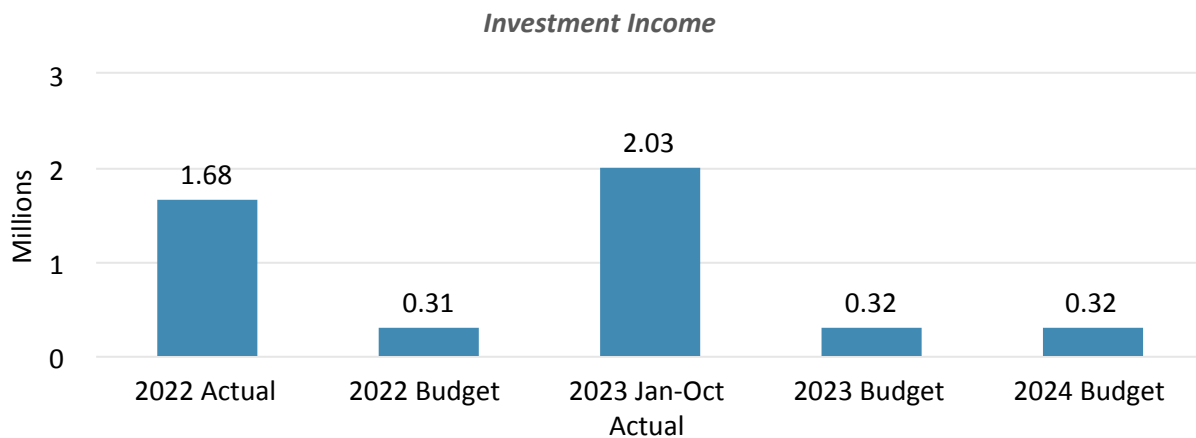
2024 Budget - \$ 315,000

Investment earnings include interest collections from the County's checking accounts and investment earnings from the County's investment portfolio.

Due to the nature of the market and how quickly it can change, a conservative approach is made budgeting investment income. As an example, the checking account interest rate being received by the County at the end of October has changed drastically over the last five years, as outlined below:

- October 2019 - 1.94%
- October 2020 - 0.06%
- October 2021 - 0.02%
- October 2022 - 3.03%
- October 2023 - 5.41%

Due to these variations in the market the 2024 budgeted investment income is remaining consistent with the prior year.



License, Permits, Fines and Contributions

2024 Budget - \$ 307,500

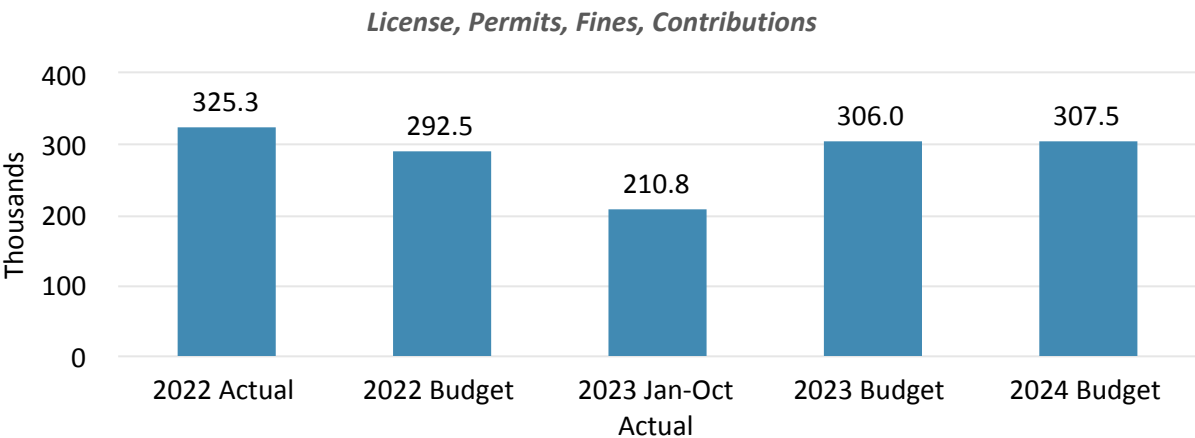
This combination category includes revenues received from license and permits, fines and forfeitures, and contributions.

License and permit revenue is mainly collected from Planning and Zoning, Auditors, Highway, and the Sheriff's office. This can include charges for building permits, feedlot permits, septic system permits, tobacco licenses, auctioneers licenses, liquor licenses, utility permits, transportation permits, and gun permits.

Fines and forfeitures include revenues received from penalties imposed for violations or any revenue derived from confiscation. These revenues are collected at the Law Library, Attorney's Office, and Community Corrections.

Annual budgeted contributions include a \$100,000 utility reimbursement from the City of Owatonna. In return for this contribution, the City can utilize any dry floor space at no charge for Parks and Recreation programs and utilize either the small stage or showmobile at no charge (when available).

A three year comparison chart of license, permits, fines and contributions is outlined below. 2022 actual revenues have exceeded the budget primarily due higher then anticipated building permit purchases. The County has seen an increase in building permits since 2020, which have been fueled by the COVID-19 pandemic. In 2024, revenues are expected to unchanged over the previous year, increasing by just 0.5%.



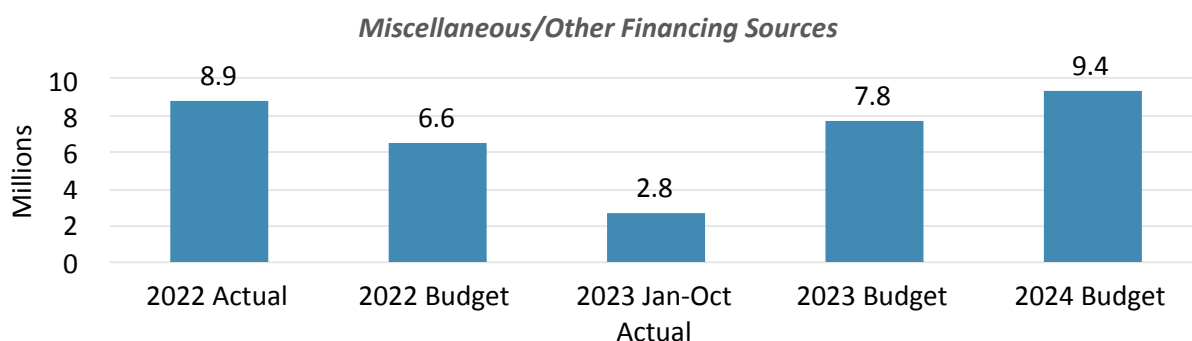
Miscellaneous/Other Financing Sources

2024 Budget - \$ 9,413,110

This category includes all miscellaneous revenues the county receives and any budgeted transfers in. The largest portion of the budgeted funds in this category are transfers in. These transfers are not from any outside revenue source, but instead reflects amounts transferred between county funds or the use of the County's prior year reserves (fund balance). The table below outlines the budgeted transfers in for budget years 2022 to 2024:

Budgeted Transfers In for 2022-2024			
Description	2022 Budget	2023 Budget	2024 Budget
American Rescue Plan Act (ARPA) Funds	\$ 212,000	\$ 2,798,000	\$ 4,203,639
Capital Projects Fund Reserves	—	—	612,189
General Fund Reserves - Capital Outlay	4,125,000	1,482,500	—
Other General Fund Reserves	62,882	86,000	720,505
Highway Reserves - Capital Outlay	131,000	116,658	950,000
Highway Reserves - Highway Projects	776,484	1,580,000	—
Other Highway Reserves	76,750	69,000	69,000
Landfill Reserves	187,743	696,799	1,493,956
Total Transfers In	\$ 5,571,859	\$ 6,828,957	\$ 8,049,289

These transfers in are generally used for capital outlay expenditures, the use of prior year restricted fund balances, or the use of prior year savings. The remaining balance under this category mainly consists of rental income, lease income, rebates, security income, sale of assets, insurance dividends, or advertising income. A three year comparison chart of miscellaneous/other financing sources is outlined below. The 2022 actual revenue has exceed budgeted revenues due to a board approved transfer of \$6.8M to the Capital Projects fund to restore the fund balance for capital projects budgeted with County reserves for fiscal years 2019 to 2022. The 2024 miscellaneous/other financing sources increased by 20.4% mainly due to the additional transfers in expected in the upcoming year including the use of APRA funds, capital projects funds, and Landfill funds. Other increases in comparison to the prior year include an estimated \$600k being budgeted for sale of the Law Enforcement Center (LEC) building to the City of Owatonna.



Expenditure Account Descriptions

The following table shows a three-year actual to budget history of Steele County's major expenditure categories.

Revenues	Major Expenditure Categories					
	2022	2022	2023	2023	2024	\$ Change
	Actual	Budget	Jan - Oct	Budget	Budget	in Budget
Personnel Services	\$ 20,657,754	\$ 21,208,589	\$ 17,960,217	\$ 22,825,676	\$ 24,462,068	\$ 1,636,392
Supplies and Materials	12,068,605	16,443,490	11,377,127	17,525,405	16,794,186	(731,219)
Services and Charges	11,461,525	12,252,561	7,894,893	12,287,614	13,025,920	738,306
Capital Outlay	5,037,569	7,188,972	4,159,686	7,021,100	9,802,600	2,781,500
Debt Service	1,875,800	1,914,638	140,896	1,916,943	1,911,130	(5,813)
Other Expenditures	7,241,544	853,608	1,307,178	966,155	1,088,624	122,469
Total Revenues	\$ 58,342,797	\$ 59,861,858	\$ 42,839,997	\$ 62,542,893	\$ 67,084,528	\$ 4,541,635

Overall, expenditures are expected to increase by 7.3% over the prior year. A majority of this increase is due personnel costs and capital outlay. Being a public service organization its no surprise that personnel services is the largest expense category of County. With just over 220 full-time and part-staff budgeted in the upcoming year factors including the cost of living adjustment (COLA), an additional market salary adjustment, step increases, payroll taxes, and health insurance premium increases will, in general, cause budgeted increases in personnel costs each year.

Capital outlay was the second largest increase for county expenditures which include the acquisition, construction, or improvement of county facilities or the purchase of major equipment. Major capital outlay expenditures included in the 2024 budget include a building addition to the Detention Center for Sheriff's Operations, construction of a Landfill garbage cell, and Highway equipment purchases.

The following charts and descriptions provide greater insight to the County's expenditure sources:

Personnel Services

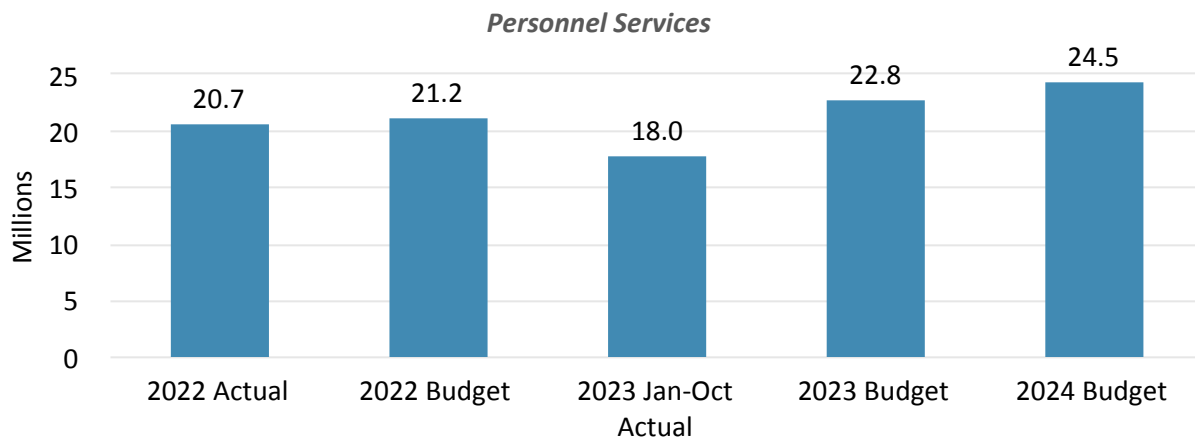
2024 Budget - \$ 24,462,068

Personnel services includes all personnel related costs of the County.

A majority of the County's personnel services consist of full-time and part-time wages, payroll taxes (Social Security and Medicare), insurance costs (health, life, disability and worker's compensation), uniform allowance, and retirement benefits provided through the Public Employee Retirement Association (PERA).

This category is greatly affected by factors such as the number of full time equivalent (FTE) employees, cost of living adjustments (COLA), employee anniversary step increases, and health insurance premium increases. In total, 86.7% of personnel services costs in the 2024 budget consist of wages and overtime (72.7%) and health, life and disability insurance costs (14.0%). There was an overall increase in personnel services of 7.2% from the prior year due to the following reasons:

- In 2023 the County Board approved a market salary adjustment which included an additional 2% wage increase to all County employees in addition to a 3% Cost of Living Adjustment starting on 1/1/2024.
- Health insurance increased by 7.5% over the prior year, along with health insurance election changes that took place from 2023 to 2024.
- An additional 2.5 FTE's were added to the 2024 budget including positions in Geographic Information Systems (GIS), Community Corrections, Information Technology, and Human Resources.
- Expected retirements of directors increased personnel services to account for employment overlap and accrual payouts.



Supplies and Materials

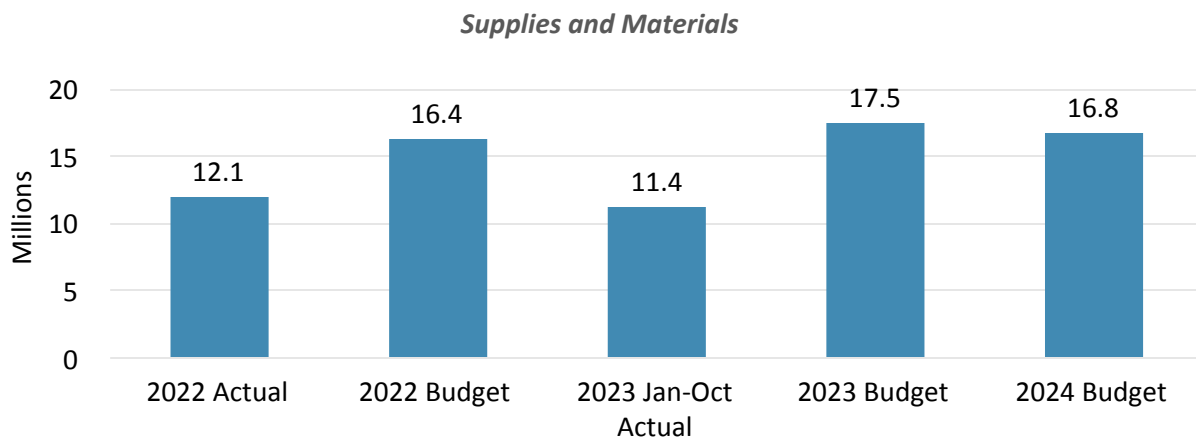
2024 Budget - \$ 16,794,186

Some of the major expense categories under the supplies and materials category include:

- Highway construction and maintenance expenditures - overlaying, sealcoating, culvert replacements, and reconstruction/replacement of roads and bridges.
- General supplies - office supplies, road salt/sand, and janitorial supplies.
- Recycling program - costs associated with the Steele County Recycling program.
- Fuel - gas and diesel for fleet cars, squad cars, Highway/Landfill heavy equipment.
- Non-capitalized inventory - any asset or support cost with an individual value under \$5,000. Examples could include tablets, computer monitors, office furniture, and small printers/copiers.

A three year comparison chart of supplies and materials is outlined below. Actual expenditures appear to be falling short of the budget in 2022 and 2023. This is mainly due to the there being road and bridge projects that are delayed, canceled, or the project crossing over multiple years.

In 2024 there is an overall decrease in supplies and materials of 4.2%. This overall decrease is due to decreases in expected road and bridge expenditures offset with expected increases in the Steele County recycling program.



Services and Charges

2024 Budget - \$ 13,025,920

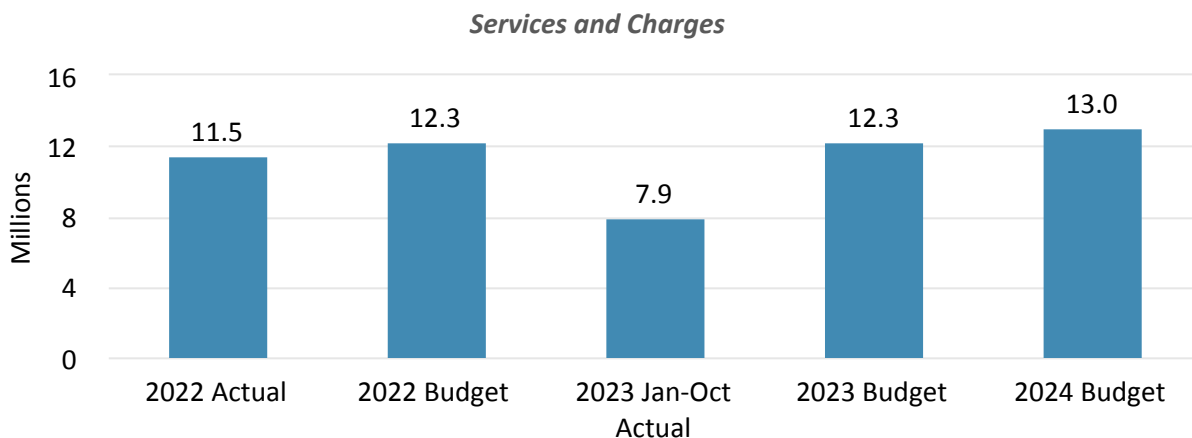
Services and Charges includes payments for goods or services provided. Some of the major services and charges expenditures include:

- Contract services. Two major contract service payments include the County's payments to joint powers organizations including Minnesota Prairie County Alliance and the Joint Dispatch E911 center.
- Equipment & Building Maintenance. Upkeep of County's facilities and equipment.
- Utilities. Including payments made to Owatonna Public Utilities.

A three year comparison chart of services and charges is outlined below. Actual expenditures can appear to be falling short of the budget in 2023 due to the timing of major contract service payments. Payments to Minnesota Prairie County Alliance are made in May and December, while the Joint Dispatch E911 Center payments are made quarterly.

In 2024, services and charges increased by 6.0% over the prior year. This increase is mainly due to the following increases:

- Contracted services - including payments made to Minnesota Prairie County Alliance and Joint Dispatch.
- District Court attorney fees - The fee for court-appointed attorneys to represent parties in child protection (CHIPS), commitment, and guardian/conservatorship cases was raised from \$100 per hour to \$150 per hour.
- Cyber security - A new requirement from the Federal Bureau of Investigation (FBI) and Bureau of Criminal Apprehension (BCA) for a SIEM (Security Information Event Management). A SIEM is an automation tool (software) to support near real-time analysis of events.



Capital Outlay

2024 Budget - \$ 9,802,600

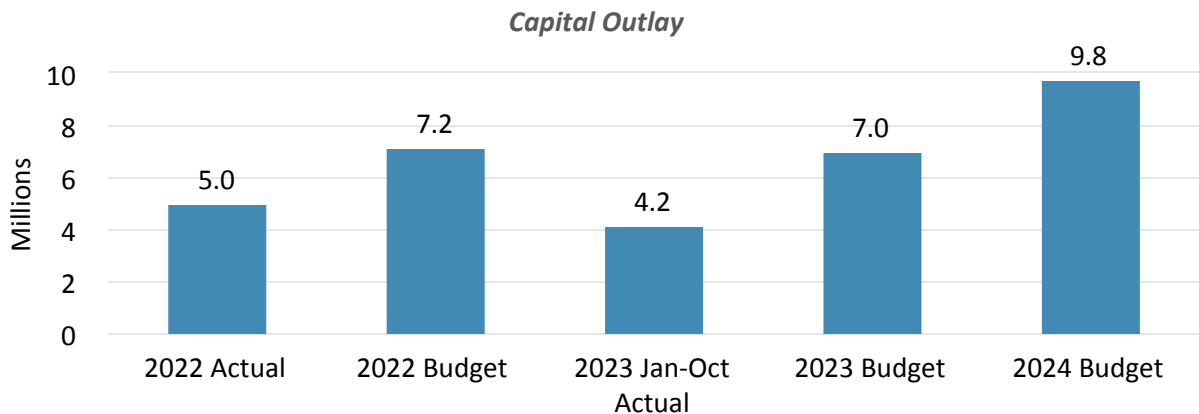
Capital outlay includes funds to acquire or upgrade capital assets such as land, buildings, improvements, and machinery/equipment. The County utilizes capital assets to provide services to citizens and at the close of 2022 the County had a total net investment in capital assets of \$104M.

For a purchase to qualify as a fixed asset, the asset must meet all the following:

- Have an individual value over \$5,000
- Have a useful life over one year
- Be used in County operations
- Not be classified as a general repair, maintenance expense, or be a recurring expenditure.

Once delivered, installed, or construction is completed, a fixed asset is depreciated over their estimated useful lives, generally ranging from 3 to 50 years. In 2022, a total of \$7.2 million was budget for capital outlay, with major projects including the purchase of a building maintenance shop, a wall for detention center pod separation, and courthouse HVAC improvements. In 2023, capital outlay decreased to \$7.0 million. Major capital projects included the construction of a Community Corrections facility, a fairgrounds project to bury electrical wires underground, and courthouse front entrance/security improvements. For 2024, there is a total of \$9.8 million budgeted for capital outlay. Major capital projects for the upcoming year include an addition to the Detention Center for Sheriff's operations, construction of a Landfill garbage cell, and parking lot replacements at the Courthouse and Administration building. Additional information on capital outlay requests can be found in the departmental budget narratives.

A three year comparison chart of capital outlay is outlined below. Actual expenditures appear to be falling short of the budget, mainly due to project delays and projects crossing into multiple years.



Debt Service

2024 Debt Service Levy -	\$	1,865,663
2024 Non-Levied Debt -	\$	45,467

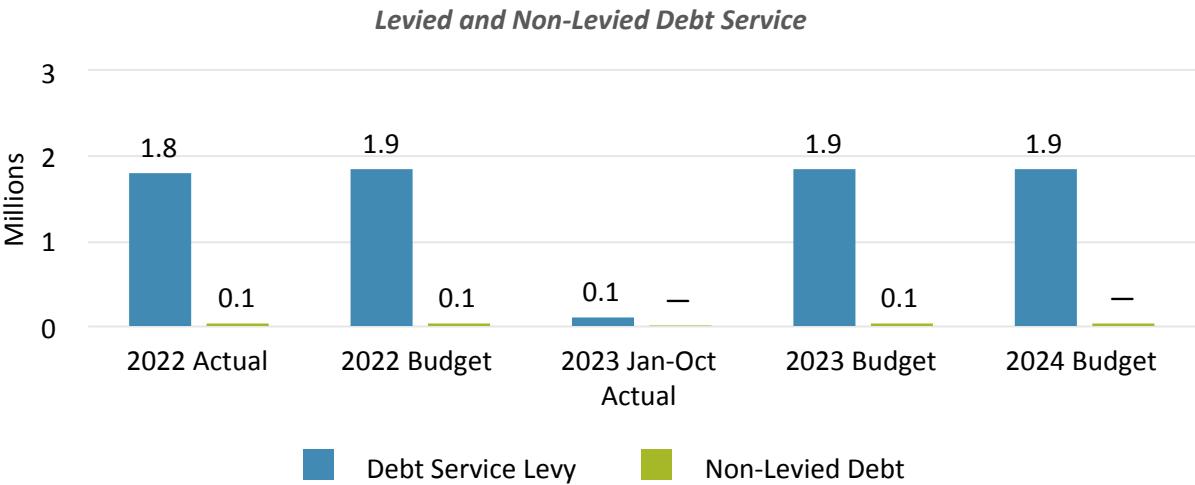
Debt service includes principal and interest payments on debt outstanding.

The County's debt service levy includes bond payments that are funded partly or entirely by property tax levy dollars. In 2024, there are three three outstanding bonds being paid by the debt service levy, including:

- 2015 Detention Center & Highway refunding bond
- 2018 Public Works Facility Construction bond
- 2020 Jail Bonds - to fund HVAC and LED lighting conversion

For more information on the outstanding debt service levy, please refer to the [Debt Service](#) section of the Budget Book.

Non-levied debt includes the outstanding debt that is not funded by property tax levy dollars, including the Clean Water Partnership (CWP) loans and Wastewater Revenue notes. These two loans were issued for financing septic systems on properties. These loans are secured by special assessments placed on the individual parcels requesting the septic system.

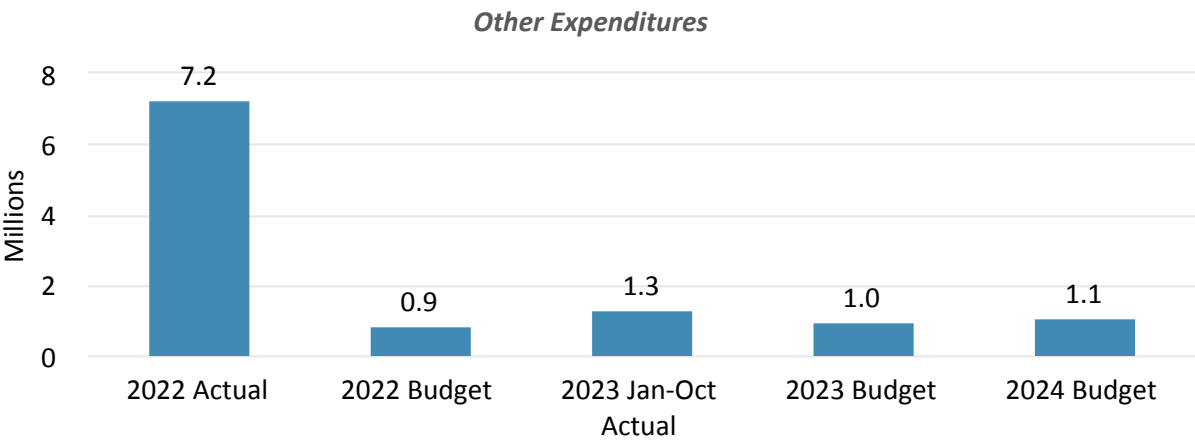


Other Expenditures

2024 Budget - \$ 1,088,624

This category includes all miscellaneous and general expenditures of the County or any general expenditures that do not fit in all other categories.

Major expense categories include budgeted depreciation at the Landfill, salary reimbursement payments, and any general expenditures. Below is a three year actual to budget comparison for other expenditures. The 2022 actual expenditures exceeded the budget due to a board approved transfer of \$6.8M from the General fund to the Capital Projects fund to restore the fund balance for capital projects budgeted with County reserves for fiscal years 2019 to 2022. In 2024, other expenditures are expected to remain consistent with the the previous year.



Budget Summary Reports

RESOLUTION
Steele County
2024 Final Budget and Tax Levy

WHEREAS, Minnesota Statutes 275.065 requires the County Board to adopt a final property tax levy, and

WHEREAS, Minnesota Statutes 275.065 requires the County Board to conduct a public hearing prior to the adopting of its final property tax levy, and

WHEREAS, the budget requests, revenue projections, levy data and needs of Steele County have been duly considered, and

NOW THEREFORE BE IT RESOLVED, the Steele County Board of Commissioners approves the following 2024 tax levy totaling \$29,394,452. The 2024 tax levy and budget are detailed as follows:

	<u>Tax Levy</u>		<u>Budget</u>
General Government	\$ 26,843,943		\$ 35,625,694
Road & Bridge	2,865,820		18,205,408
Ditch Fund	—		300,000
Bixby Sewer District	—		11,440
Bonded Debt	1,865,663		1,865,663
Capital Improvements	389,772		7,466,600
Landfill	—		3,328,956
Clean Water Partnership	—		45,467
Other Trust Funds	—		300
SUBTOTAL	<u>31,965,198</u>		<u>66,849,528</u>
Public Library	<u>235,000</u>		<u>235,000</u>
(excluding cities of Owatonna and Blooming Prairie)			
TOTAL TAX LEVY	32,200,198		
Less: County Aid	<u>(2,805,746)</u>	TOTAL	
		CERTIFIED	
TOTAL CERTIFIED TAX LEVY	<u><u>\$ 29,394,452</u></u>	BUDGET	<u><u>\$ 67,084,528</u></u>

BE IT FURTHER RESOLVED, the Minnesota State Statutes allow less than 105% of the current principal and interest due, provided sufficient funds have been accumulated for the applicable debt payments and because sufficient funds are unavailable, the debt service levy will be increased as indicated in the table below:

	<u>Scheduled Levy</u>	<u>Proposed Levy</u>
2020A - G.O. CIP Bond		
Detention Center HVAC & LED Lighting	\$ 355,650	\$ 373,433
2018A - G.O. CIP Bond		
Public Works Facility Construction	420,600	441,630
2015A - G.O. Refunding Bond		
Detention Center & Road Bonds	<u>1,050,600</u>	<u>1,050,600</u>
Totals	<u>\$ 1,826,850</u>	<u>\$ 1,865,663</u>

The above resolution was presented by Commissioner Brady who moved its adoption, duly seconded by Commissioner Krueger. Upon the vote being taken there were 5 Ayes, 0 Nays, and 0 absent and not voting.

STEELE COUNTY
BOARD OF COMMISSIONERS


John Glynn, Chair

CERTIFICATION

I hereby certify that the above is a true and correct copy of a Resolution duly passed, adopted and approved by the Steele County Board of Commissioners on the 13th day of December 2022.


Laura Ihrke, Steele County Auditor

Steele County
2024 Tax Levy and Budget

Comparative Tax Levies by Fund						
Fund	2024		2023		\$ Increase	% Change
	Final Levy		Final Levy		(Decrease)	From 2023
General Government	\$	24,834,346	\$	23,622,713	\$ 1,211,633	5.1 %
Highway		2,585,245		2,512,001	73,244	2.9 %
Debt Service		1,669,261		1,711,589	(42,328)	(2.5)%
General Fund Capital Improvements *		305,600		175,100	130,500	74.5 %
Total Tax Levy	\$	29,394,452	\$	28,021,403	\$ 1,373,049	4.9 %

* Excludes the Law Enforcement Center Capital Outlay

Comparative Summary of Budgets and Tax Levies						
Description	2024		2023		\$ Increase	% Change
	Final Levy		Final Levy		(Decrease)	From 2023
Total Budget	\$	67,084,528	\$	62,542,893	\$ 4,541,635	7.3 %
Less: Operating Revenues		29,640,787		27,692,533	1,948,254	7.0 %
Less: Use of Reserves *		8,049,289		6,828,957	1,220,332	17.9 %
Total Tax Levy	\$	29,394,452	\$	28,021,403	\$ 1,373,049	4.9 %

*Includes Highway construction revenues carried over from prior year, use of reserves for capital outlay, use of prior year restricted fund balance, and use of Landfill reserves.

Tax Levy Changes by Function						
Function	2024		2023		\$ Increase	% Change
	Final Levy		Final Levy		(Decrease)	From 2023
Public Safety	\$	10,800,291	\$	10,509,470	\$ 290,821	2.8 %
Health and Human Services		7,144,870		6,681,680	463,190	6.9 %
General Government		5,847,130		5,463,855	383,275	7.0 %
Highway		2,585,245		2,512,001	73,244	2.9 %
Debt Service Levy		1,669,261		1,711,589	(42,328)	(2.5)%
Capital Improvements		305,600		175,100	130,500	74.5 %
All Other Functions		1,042,055		967,708	74,347	7.7 %
Total Tax Levy	\$	29,394,452	\$	28,021,403	\$ 1,373,049	4.9 %

Budgeted Tax Levy Calculation										
#	Department	2024 Final Budget				2023 Final Budget				
		Expenditures	Revenues	Levy Request	% of Total Levy	Expenditures	Revenues	Levy Request	% of Total Levy	
General Fund										
3	County Wide (Includes Public Library)	\$ 742,168	\$ (3,394,096)	\$ (2,651,928)	(9.0)%	\$ 727,502	\$ (2,819,237)	\$ (2,091,735)	(7.5)%	
5	Board of Commissioners	247,321	—	247,321	0.8 %	231,496	—	231,496	0.8 %	
11	District Court	535,750	—	535,750	1.8 %	364,750	—	364,750	1.3 %	
13	Law Library	15,000	(15,000)	—	— %	20,000	(20,000)	—	— %	
31	Administration	341,095	(10,255)	330,840	1.1 %	309,926	(60,255)	249,671	0.9 %	
32	Human Resources	614,201	(232,500)	381,701	1.3 %	534,942	(232,500)	302,442	1.1 %	
41	Property Tax & Elections	600,112	(29,000)	571,112	1.9 %	665,736	(35,135)	630,601	2.3 %	
44	Finance	645,874	(12,300)	633,574	2.2 %	557,178	(12,300)	544,878	1.9 %	
61	Information Technology (IT)	814,232	(264,000)	550,232	1.9 %	608,926	(230,000)	378,926	1.4 %	
62	Central Services	494,816	(53,975)	440,841	1.5 %	439,366	(49,775)	389,591	1.4 %	
91	County Attorney	1,348,136	(164,358)	1,183,778	4.0 %	1,315,001	(158,861)	1,156,140	4.1 %	
92	Attorney Contingent Expense	7,500	—	7,500	— %	7,500	—	7,500	— %	
101	Recorder	501,089	(250,000)	251,089	0.9 %	469,450	(264,000)	205,450	0.7 %	
102	Surveyor	35,000	—	35,000	0.1 %	30,000	—	30,000	0.1 %	
103	Assessor	859,592	(500)	859,092	2.9 %	762,388	(500)	761,888	2.7 %	
104	Geographic Information Systems (GIS)	200,658	(4,600)	196,058	0.7 %	133,774	(5,400)	128,374	0.5 %	
105	Planning & Zoning	671,573	(333,662)	337,911	1.1 %	618,331	(304,527)	313,804	1.1 %	
111	Buildings and Grounds	1,824,510	(142,480)	1,682,030	5.7 %	1,775,908	(160,480)	1,615,428	5.8 %	
121	Veteran's Service	255,229	—	255,229	0.9 %	244,651	—	244,651	0.9 %	
201	Sheriff	4,167,785	(344,850)	3,822,935	13.0 %	3,998,332	(460,250)	3,538,082	12.6 %	
202	Sheriff - Medford	—	(84,636)	(84,636)	(0.3)%	—	(81,774)	(81,774)	(0.3)%	
203	Sheriff - Ellendale	—	(52,590)	(52,590)	(0.2)%	—	(51,058)	(51,058)	(0.2)%	
204	Sheriff - Boat & Water	3,148	(2,476)	672	— %	1,427	(2,100)	(673)	— %	
207	Sheriff Special Deputies	104,810	(30,000)	74,810	0.3 %	90,800	(20,000)	70,800	0.3 %	
208	Coroner	114,000	—	114,000	0.4 %	110,000	—	110,000	0.4 %	
209	Snowmobile Enforcement	500	—	500	— %	500	—	500	— %	
210	Sheriff Posse	15,590	(7,500)	8,090	— %	12,000	(6,500)	5,500	— %	
251	Detention Center	4,508,516	(239,200)	4,269,316	14.5 %	4,444,660	(157,450)	4,287,210	15.3 %	

Budgeted Tax Levy Calculation									
#	Department	2024 Final Budget				2023 Final Budget			
		Expenditures	Revenues	Levy Request	% of Total Levy	Expenditures	Revenues	Levy Request	% of Total Levy
252	Community Corrections	2,331,662	(1,144,451)	1,187,211	4.0 %	1,885,779	(698,568)	1,187,211	4.2 %
253	Law Enforcement Center	579,914	(290,987)	288,927	1.0 %	1,062,432	(740,150)	322,282	1.2 %
254	Consolidated Dispatch (911 Center)	1,005,288	—	1,005,288	3.4 %	954,770	—	954,770	3.4 %
255	MNPrarie County Alliance	5,779,314	—	5,779,314	19.7 %	5,611,620	—	5,611,620	20.0 %
281	Emergency Management	212,688	(46,920)	165,768	0.6 %	237,456	(70,836)	166,620	0.6 %
391	Environmental Services	1,038,578	(1,038,578)	—	— %	754,578	(754,578)	—	— %
481	Public Health	3,651,640	(2,286,084)	1,365,556	4.6 %	3,347,204	(2,277,144)	1,070,060	3.8 %
501	Historical Society	8,000	—	8,000	— %	8,000	—	8,000	— %
502	Community Center	17,200	(6,000)	11,200	— %	17,200	(6,000)	11,200	— %
521	Park & Recreation	370,820	(22,550)	348,270	1.2 %	339,117	(20,550)	318,567	1.1 %
550	Four Seasons	580,062	(522,700)	57,362	0.2 %	526,219	(494,500)	31,719	0.1 %
601	County Ag Society	72,500	—	72,500	0.2 %	72,500	—	72,500	0.3 %
602	Extension	409,823	(100)	409,723	1.4 %	392,222	(1,500)	390,722	1.4 %
606	Soil Conservation	135,000	—	135,000	0.5 %	135,000	—	135,000	0.5 %
Total General Fund		35,860,694	(11,026,348)	24,834,346	84.5 %	33,818,641	(10,195,928)	23,622,713	84.2 %

Highway

301	Administration	502,774	(345,575)	157,199	0.5 %	487,836	(293,769)	194,067	0.7 %
302	Maintenance	4,664,698	(4,181,551)	483,147	1.6 %	5,403,153	(4,956,836)	446,317	1.6 %
303	Construction Expense	678,407	(18,000)	660,407	2.2 %	669,778	(18,000)	651,778	2.3 %
304	Equipment Maintenance & Shops	1,677,492	(393,000)	1,284,492	4.4 %	1,508,497	(288,658)	1,219,839	4.4 %
305	Town Road Allocation	263,832	(263,832)	—	— %	365,546	(365,546)	—	— %
310	Capital Construction	10,418,205	(10,418,205)	—	— %	10,568,400	(10,568,400)	—	— %
Total Highway		18,205,408	(15,620,163)	2,585,245	8.8 %	19,003,210	(16,491,209)	2,512,001	9.0 %

County Ditch Fund

21	County Ditches	300,000	(300,000)	—	— %	300,000	(300,000)	—	— %
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Bixby Maintenance Operations

23	Bixby Sewer Project	11,440	(11,440)	—	— %	16,844	(16,844)	—	— %
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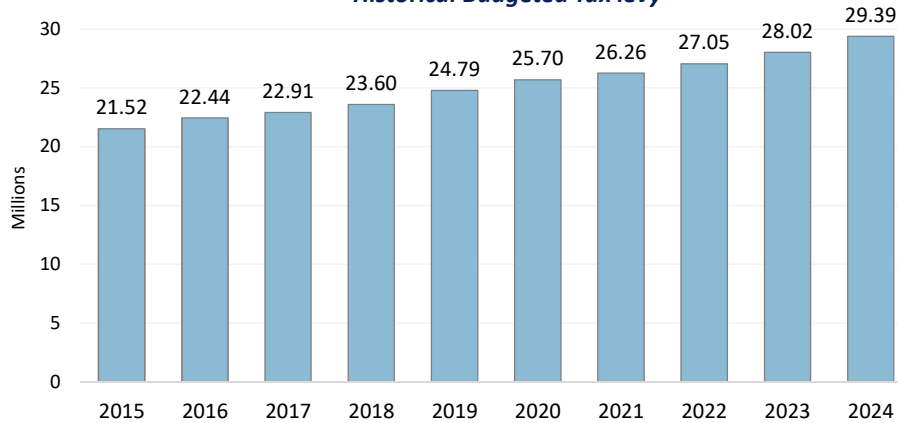
Budgeted Tax Levy Calculation									
		2024 Final Budget				2023 Final Budget			
#	Department	Expenditures	Revenues	Levy Request	% of Total Levy	Expenditures	Revenues	Levy Request	% of Total Levy
Debt Service									
35	Debt Service Levy	1,865,663	(196,402)	1,669,261	5.7 %	1,863,533	(151,944)	1,711,589	6.1 %
Capital Improvements									
38	General Fund Capital Expenditures	7,466,600	(7,161,000)	305,600	1.0 %	4,973,100	(4,798,000)	175,100	0.6 %
Landfill									
398	Solid Waste	3,328,956	(3,328,956)	—	— %	2,521,799	(2,521,799)	—	— %
Clean Water Partnership Loan Program									
74	Clean Water Partnership	45,467	(45,467)	—	— %	45,466	(45,466)	—	— %
Other Trust Fund									
75	Other Trusts	300	(300)	—	— %	300	(300)	—	— %
Total		\$ 67,084,528	\$ (37,690,076)	\$ 29,394,452	100 %	\$ 62,542,893	\$ (34,521,490)	\$ 28,021,403	100 %
Total Property Tax Levy Increase				\$ 1,373,049		Total Property Tax Levy Increase		\$ 973,720	
Tax Levy Percentage Increase				4.9 %		Tax Levy Percentage Increase		3.6 %	

Steele County Tax Levy Changes by Department					
#	Department	2024 Levy Request	2023 Levy Request	\$\$\$ Change	%% Change
481	Public Health	1,365,556	1,070,060	295,496	27.6 %
201	Sheriff	3,769,781	3,481,377	288,404	8.3 %
61	Information Technology (IT)	550,232	378,926	171,306	45.2 %
11	District Court	535,750	364,750	171,000	46.9 %
255	MNPrairie County Alliance	5,779,314	5,611,620	167,694	3.0 %
38	General Fund Capital Outlay	305,600	175,100	130,500	74.5 %
103	Assessor	859,092	761,888	97,204	12.8 %
44	Finance	633,574	544,878	88,696	16.3 %
31	Administration	330,840	249,671	81,169	32.5 %
32	Human Resources	381,701	302,442	79,259	26.2 %
10	Highway	2,585,245	2,512,001	73,244	2.9 %
104	Geographic Information Systems (GIS)	196,058	128,374	67,684	52.7 %
111	Buildings and Grounds	1,682,030	1,615,428	66,602	4.1 %
62	Central Services	440,841	389,591	51,250	13.2 %
254	Consolidated Dispatch (911 Center)	1,005,288	954,770	50,518	5.3 %
101	Recorder	251,089	205,450	45,639	22.2 %
521	Parks & Recreation	348,270	318,567	29,703	9.3 %
91	County Attorney	1,191,278	1,163,640	27,638	2.4 %
550	Four Seasons	57,362	31,719	25,643	80.8 %
105	Planning & Zoning	337,911	313,804	24,107	7.7 %
602	Extension	409,723	390,722	19,001	4.9 %
5	Board of Commissioners	247,321	231,496	15,825	6.8 %
121	Veteran's Service	255,229	244,651	10,578	4.3 %
102	Surveyor	35,000	30,000	5,000	16.7 %
208	Coroner	114,000	110,000	4,000	3.6 %
252	Community Corrections	1,187,211	1,187,211	—	— %
502	Community Center	11,200	11,200	—	— %
601	County Ag Society	72,500	72,500	—	— %
501	Historical Society	8,000	8,000	—	— %
606	Soil Conservation	135,000	135,000	—	— %
281	Emergency Management	165,768	166,620	(852)	(0.5)%
251	Detention Center	4,269,316	4,287,210	(17,894)	(0.4)%
253	Law Enforcement Center	288,927	322,282	(33,355)	(10.3)%
35	Debt Service Levy	1,669,261	1,711,589	(42,328)	(2.5)%
41	Property Tax & Elections	571,112	630,601	(59,489)	(9.4)%
3	County Wide (Including Public Library)	(2,651,928)	(2,091,735)	(560,193)	(26.8)%
Grand Total		<u>\$ 29,394,452</u>	<u>\$ 28,021,403</u>	<u>\$ 1,373,049</u>	4.9 %

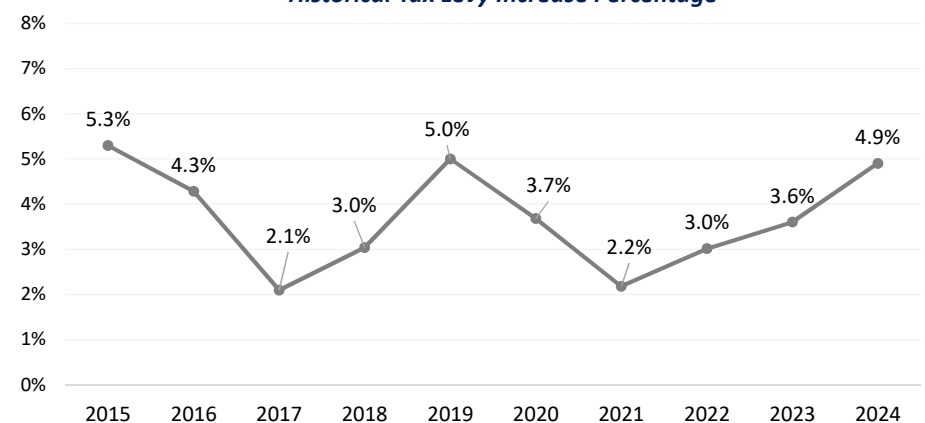
Steele County						
Departmental Tax Levy as a Percent of Total Tax Levy						
#	Department	2024 Levy Request	% of Total Levy	2023 Levy Request	% of Total Levy	% Change 2023-2024
481	Public Health	1,365,556	4.6 %	1,070,060	3.8 %	0.8 %
11	District Court	535,750	1.8 %	364,750	1.3 %	0.5 %
61	Information Technology (IT)	550,232	1.9 %	378,926	1.4 %	0.5 %
38	General Fund Capital Outlay	305,600	1.0 %	175,100	0.6 %	0.4 %
201	Sheriff	3,769,781	12.8 %	3,481,377	12.4 %	0.4 %
31	Administration	330,840	1.1 %	249,671	0.9 %	0.2 %
32	Human Resources	381,701	1.3 %	302,442	1.1 %	0.2 %
42	Finance	633,574	2.2 %	544,878	1.9 %	0.2 %
104	Geographic Information Systems (GIS)	196,058	0.7 %	128,374	0.5 %	0.2 %
103	Assessor	859,092	2.9 %	761,888	2.7 %	0.2 %
101	Recorder	251,089	0.9 %	205,450	0.7 %	0.1 %
62	Central Services	440,841	1.5 %	389,591	1.4 %	0.1 %
550	Four Seasons	57,362	0.2 %	31,719	0.1 %	0.1 %
521	Parks & Recreation	348,270	1.2 %	318,567	1.1 %	— %
105	Planning & Zoning	337,911	1.1 %	313,804	1.1 %	— %
5	Board of Commissioners	247,321	0.8 %	231,496	0.8 %	— %
254	Consolidated Dispatch (911 Center)	1,005,288	3.4 %	954,770	3.4 %	— %
102	Surveyor	35,000	0.1 %	30,000	0.1 %	— %
602	Extension	409,723	1.4 %	390,722	1.4 %	— %
501	Historical Society	8,000	— %	8,000	— %	— %
502	Community Center	11,200	— %	11,200	— %	— %
208	Coroner	114,000	0.4 %	110,000	0.4 %	— %
121	Veteran's Service	255,229	0.9 %	244,651	0.9 %	— %
601	County Ag Society	72,500	0.2 %	72,500	0.3 %	— %
606	Soil Conservation	135,000	0.5 %	135,000	0.5 %	— %
281	Emergency Management	165,768	0.6 %	166,620	0.6 %	— %
111	Buildings and Grounds	1,682,030	5.7 %	1,615,428	5.8 %	— %
91	County Attorney	1,191,278	4.1 %	1,163,640	4.2 %	(0.1)%
253	Law Enforcement Center	288,927	1.0 %	322,282	1.2 %	(0.2)%
10	Highway	2,585,245	8.8 %	2,512,001	9.0 %	(0.2)%
252	Community Corrections	1,187,211	4.0 %	1,187,211	4.2 %	(0.2)%
41	Property Tax & Elections	571,112	1.9 %	630,601	2.3 %	(0.3)%
255	MNPrairie County Alliance	5,779,314	19.7 %	5,611,620	20.0 %	(0.4)%
35	Debt Service Levy	1,669,261	5.7 %	1,711,589	6.1 %	(0.4)%
251	Detention Center	4,269,316	14.5 %	4,287,210	15.3 %	(0.8)%
3	County Wide (Including Public Library)	(2,651,928)	(9.0)%	(2,091,735)	(7.5)%	(1.6)%
Grand Total		<u>\$ 29,394,452</u>	100.0 %	<u>\$ 28,021,403</u>	100.0 %	— %

	Historical Property Tax Levy											
Fund	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024		
General Government	\$ 16,174,297	\$ 16,847,349	\$ 17,460,712	\$ 18,405,425	\$ 19,425,696	\$ 20,039,287	\$ 21,369,807	\$ 21,635,480	\$ 23,622,713	\$ 24,834,346		
Highway	2,636,056	3,121,516	2,892,731	2,906,295	2,853,196	2,952,123	2,542,141	2,512,001	2,512,001	2,585,245		
Debt Service	2,707,060	2,470,288	2,465,438	1,259,913	1,700,668	1,840,318	1,706,526	1,707,994	1,711,589	1,669,261		
Capital Improvements	-	-	90,000	1,033,210	805,525	865,280	638,393	1,192,208	175,100	305,600		
Total Tax Levy	\$ 21,517,413	\$ 22,439,153	\$ 22,908,881	\$ 23,604,843	\$ 24,785,085	\$ 25,697,008	\$ 26,256,867	\$ 27,047,683	\$ 28,021,403	\$ 29,394,452		
Percentage Increase	5.3%	4.3%	2.1%	3.0%	5.0%	3.7%	2.2%	3.0%	3.6%	4.9%		

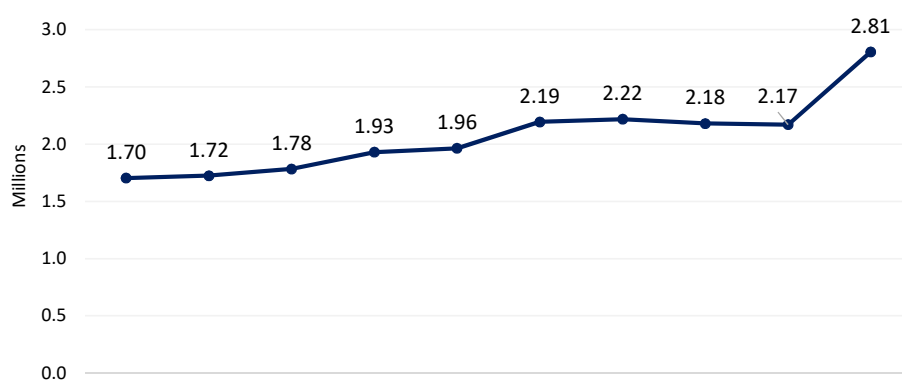
Historical Budgeted Tax levy



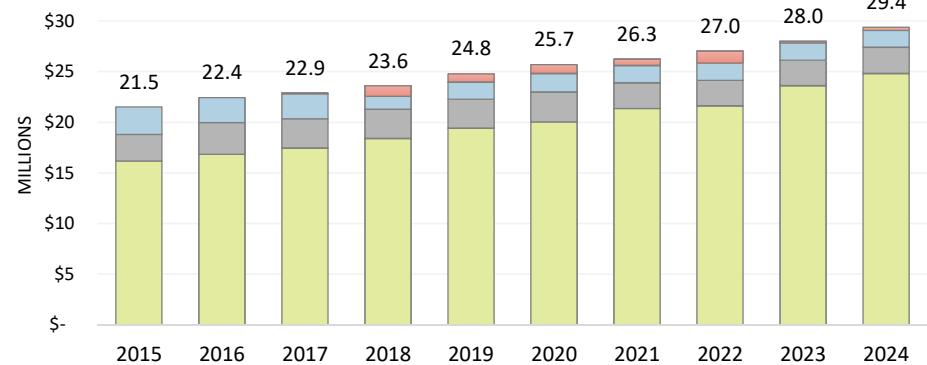
Historical Tax Levy Increase Percentage



Historical County Program Aid (CPA)

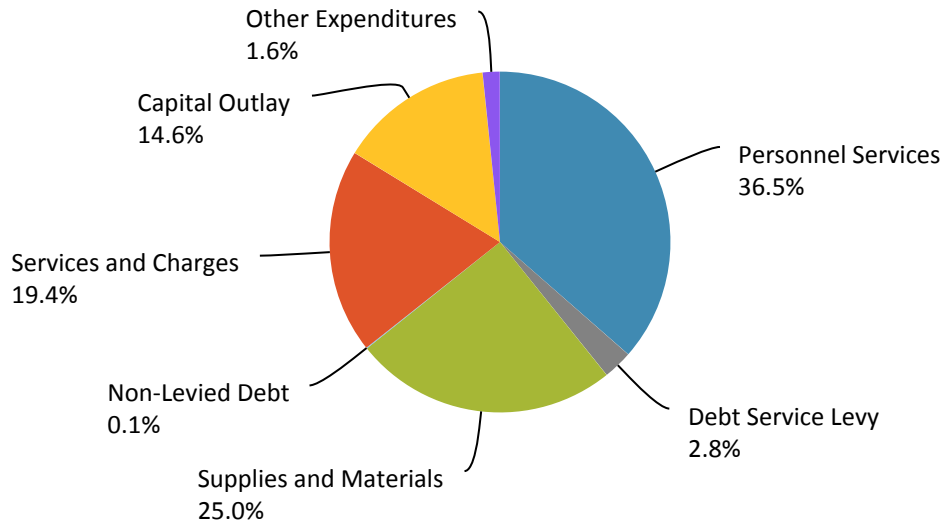


Tax Levy by Fund

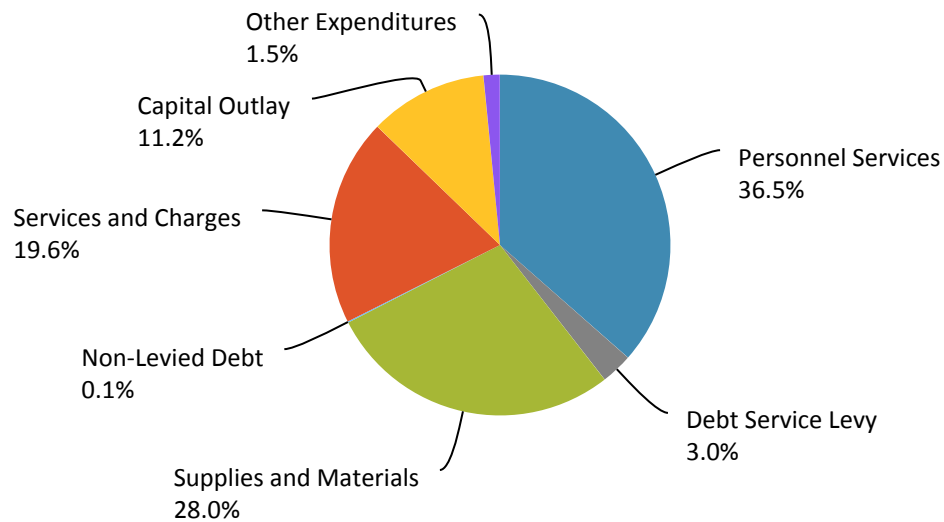


Steele County
Comparison of Budgeted Expenditures

2024 Budget: \$67,084,528

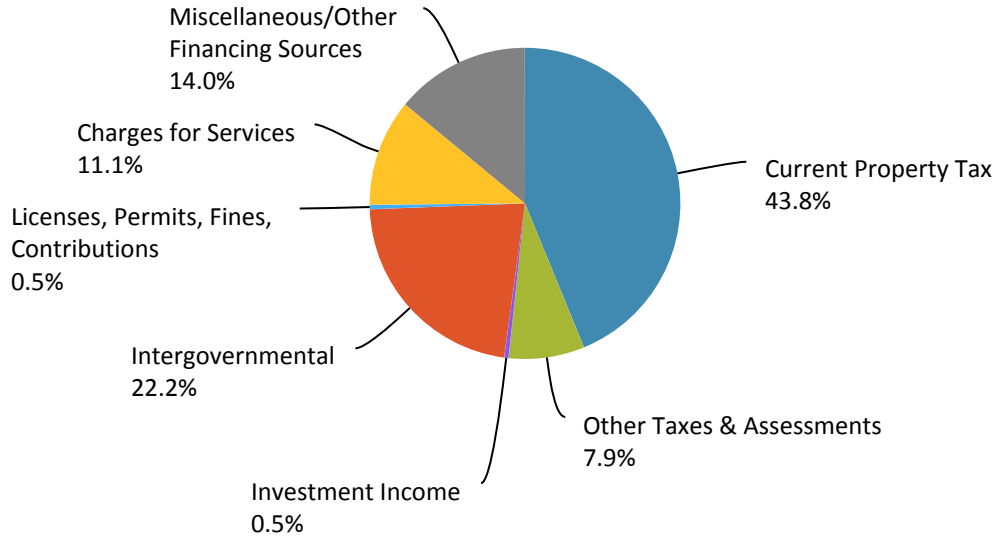


2023 Budget: \$ 62,542,893

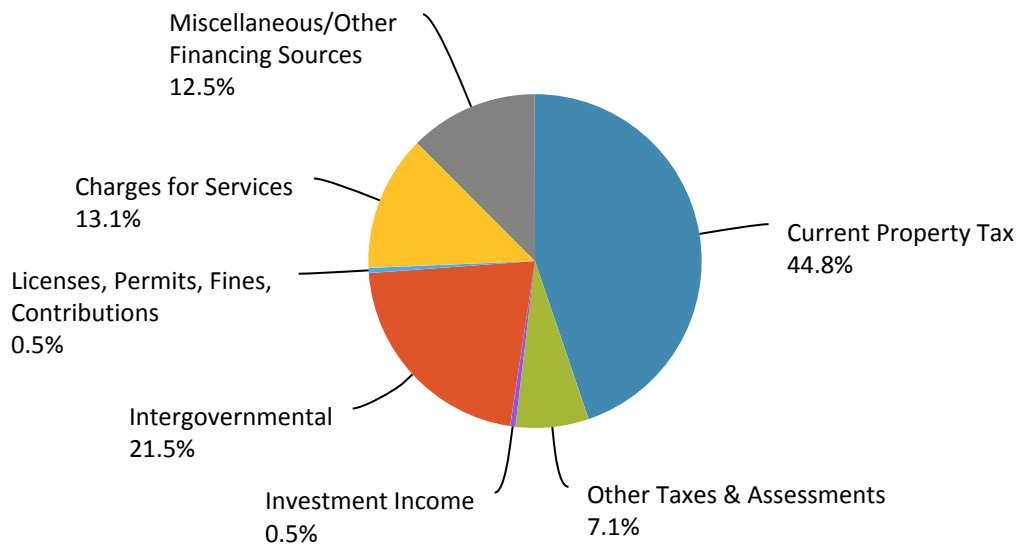


Steele County
Comparison of Budgeted Revenues

2024 Budget: \$67,084,528

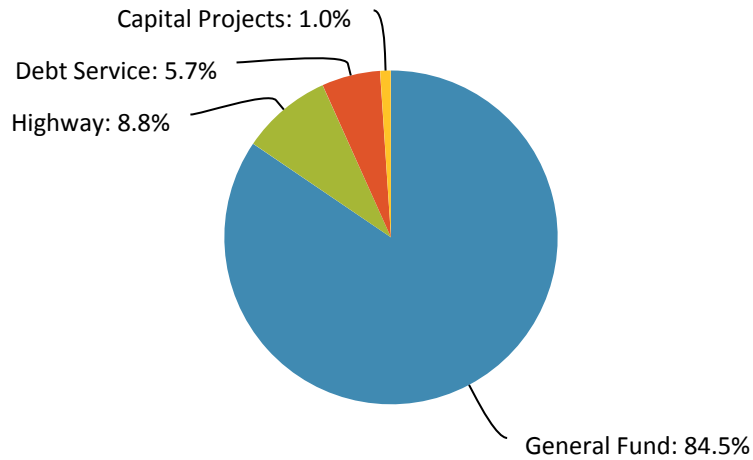


2023 Budget: \$ 62,542,893

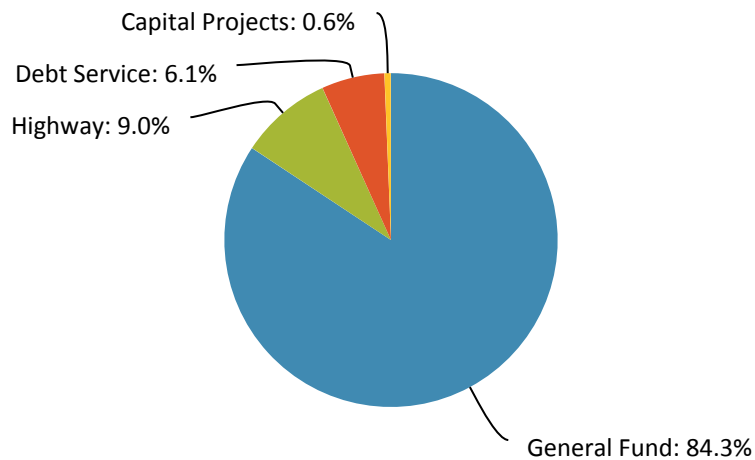


Steele County
Comparison of Current Property Taxes

2024 Property Tax Levy: \$ 29,394,452



2023 Property Tax Levy: \$ 28,021,403



		Steele County						
		Comparison of Budgeted FTE's						
Function / Department		2019	2020	2021	2022	2023	2024	Change
		Budget	Budget	Budget	Budget	Budget	Budget	from PY
General Government								
5	Board of Commissioners	5.00	5.00	5.00	5.00	5.00	5.00	—
31	Administration	2.00	2.00	2.00	2.00	2.00	2.00	—
32	Human Resources	4.00	4.00	4.00	4.00	4.00	4.50	0.50
41	Property Tax & Elections	5.00	5.00	5.00	5.00	5.00	4.75	(0.25)
44	Finance	4.00	4.00	4.00	4.00	4.00	4.00	—
61	Information Technology (IT)	5.00	4.00	4.00	4.00	4.50	5.00	0.50
91	County Attorney	11.00	11.00	11.00	11.00	11.00	11.00	—
101	Recorder	5.38	5.38	5.00	5.00	5.00	5.00	—
103	Assessor	7.00	7.00	7.00	7.00	7.00	7.00	—
104	Geographic Information Systems (GIS)	1.00	1.00	1.00	1.00	1.00	1.75	0.75
105	Planning & Zoning	6.00	6.50	5.50	5.50	5.50	5.50	—
111	Buildings and Grounds	11.00	11.00	11.00	11.00	11.00	11.00	—
121	Veteran's Service	2.00	2.00	2.00	2.00	2.00	2.00	—
Total		68.38	67.88	66.50	66.50	67.00	68.50	1.50
Public Safety								
201	Sheriff	25.00	25.00	25.50	26.00	27.00	27.00	—
251	Detention Center	45.74	45.24	45.24	38.24	38.00	37.25	(0.75)
252	Community Corrections	16.50	16.50	16.00	16.00	16.00	16.75	0.75
253	Law Enforcement Center	4.00	4.00	4.00	4.00	4.00	4.00	—
281	Emergency Management	1.50	1.50	1.50	1.50	1.80	1.50	(0.30)
Total		92.74	92.24	92.24	85.74	86.80	86.50	(0.30)
Road and Bridge								
10	Highway	22.00	22.00	22.00	22.00	22.30	22.30	—
Health								
481	Public Health Nursing	31.93	31.53	30.33	32.00	30.03	31.07	1.04
Sanitation								
398	Landfill	5.75	5.75	5.75	5.75	6.75	6.75	—
Culture and Recreation								
521	Parks & Recreation	2.00	2.00	2.00	2.00	2.00	2.00	—
550	Four Seasons	2.00	2.00	2.00	2.00	2.00	2.00	—
Total		4.00	4.00	4.00	4.00	4.00	4.00	—
Conservation of Natural Resources								
602	Extension	1.50	1.50	1.50	1.50	1.50	1.00	(0.50)
Total Budgeted FTE's		226.30	224.90	222.32	217.49	218.38	220.12	1.74

Department Narratives

General Government

Board of Commissioners

Department Description and Services Provided

Five county residents are elected to serve on the Steele County Board of Commissioners, serving four-year staggered terms. Commissioners are responsible for overseeing the county's management and administration, representing county interests at the state and federal level, participating in long-range planning, and managing the county budget and finances.

The commissioners receive an annual salary and are eligible for per diem reimbursements for specific meetings other than regular board meetings. The commissioners serve on internal policy committees, as well as many local, regional, and state boards, committees, and functions. The commissioners attend various conferences and meetings to stay current on major issues and to be proactive on matters affecting the citizens and county operations.

The County Board meetings are on the 2nd and 4th Tuesdays of the month starting at 5:00 p.m., with the exception of the first meeting in January, which is set by statute on the first Tuesday after the first Monday of the month. The meetings are held in the Boardroom of the County Administration Center located at 630 Florence Avenue, Owatonna, MN. Meetings are open to the public and recorded online through the Owatonna Live website for post-meeting viewing.

2024 Goals/Objectives

- Strategic Plan implementation
- Overall budget strategy development
- Capital project planning and implementation
- Policy review and adoption – personnel rules and policies
- Hiring on a new Administrator

Major Changes/Budget Commentary

The Commissioners 2024 budget increased by \$15,825 or 6.8% from the prior year primarily due to adjustments in personnel services. Personnel services increased \$14,525 mainly due to wage changes (cost of living adjustment), additional payroll related taxes, and health insurance increases. The board approved a commissioners salary of \$26,413 and a meeting per diem rate of \$80.00 for 2024.

Board of Commissioners
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 216,862	\$ —	\$ 231,496	\$ 247,321	\$ 15,825	6.8 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	—	216,862	—	231,496	247,321	15,825	6.8 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	116,333	115,581	102,341	121,160	132,064	10,904	9.0 %
Health, Life and Disability Insurance	69,003	69,066	60,146	72,258	74,898	2,640	3.7 %
PERA Contributions	5,116	5,103	4,618	5,326	5,763	437	8.2 %
FICA / Medicare Tax	3,426	3,317	3,018	3,462	3,746	284	8.2 %
Other Payroll Related Expenses	12,371	12,335	19,083	16,590	16,850	260	1.6 %
Total Personnel Services	206,249	205,402	189,206	218,796	233,321	14,525	6.6 %
Services & Charges	8,641	10,060	6,461	11,000	12,000	1,000	9.1 %
Supplies & Materials	2,624	1,300	2,720	1,600	1,900	300	18.8 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	100	—	100	100	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	217,514	216,862	198,387	231,496	247,321	15,825	6.8 %
Net Expenditures (Over) Under Revenues	\$ (217,514)	\$ —	\$ (198,387)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Administration

Department Description and Services Provided

The county administrator is the administrative head of Steele County and is responsible for the overall management of county operations and for carrying out all decisions, policies, ordinances, and resolutions of the Board of Commissioners. The administrator reports directly to the board and acts as a liaison between the board and its staff. The Administrator also serves as the Public Information Officer for the County.

Significant Elements of the County Administrators Position

- Develop and advance policy, program, and project initiatives
- Ensure the implementation of the mission of Steele County, to effectively provide services for the health, safety, and general welfare of the public
- Develop and publicly post county meeting schedules
- Organize and distribute committee and Board meeting agenda packets
- Assist in the preparation of the annual budget
- Supervise appointed Department Heads and perform general administrative duties
- Promote positive and beneficial relationships between and among the public, private, and nonprofit sectors as well as the greater citizenry of the county
- Foster the development of a professional and productive organizational culture to ensure the delivery of quality public services for the citizens of Steele County
- Maintain a responsive, adaptable, and customer-oriented public service system
- Promote the public trust through responsible fiscal management, open and consistent communication, and a realistic long-term vision
- Protect the ongoing viability of taxpayer dollars and promote the larger economic vitality of the county as a whole

Mission Statement

Provide consultation, support, strategic direction, and services to the County staff and Board to promote effective and efficient delivery of services to the public in a transparent and fiscally responsible manner.

2023 Accomplishments

- Capital projects planning/procurement
 - Sheriff's Addition bid award/project commencement
 - Community Corrections new building design
 - Administrations Center renovations
- Strategic plan implementation
- Fleet vehicle policy
- Department structure/name changes – Property Tax & Elections, Finance

2024 Goals/Objectives

- Disposition of county property: Old Highway Shop (south property), 26th Street lots
- Strategic Plan implementation
- Review and updating of policies and practices:
 - Personnel policies
- Fairgrounds underground electrical project
- Law library funds legislative initiative for courthouse security upgrades
- Master capital plan implementation/financing plan
- Hire new county administrator

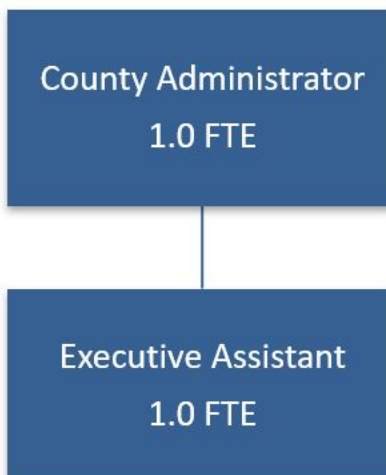
Major Changes/Budget Commentary

The Administration 2024 budget increased \$31,169 or 10.1% from the prior year primarily due to personnel service adjustments. Personnel Services increased \$19,784 mainly due to wage changes (cost of living adjustments and anniversary step increases), additional payroll related taxes, and increases in expected health insurance costs. An additional \$10,000 in personnel services was also budgeted within the department due to the current county administrator announcing his retirement in 2024. This additional personnel was budgeted to provide employment overlap for the new county administrator.

Operating charges for service revenue decreased by 83.0% over the previous year. Administration has historically received a wage reimbursement from the Steele County Landfill for the Administrators time overseeing Landfill operations and completing required reporting. Starting in 2023, a majority of the reporting and over site duties were switched to the Highway department. It was estimated that around 20% of the duties would be completed by Administration and 80% by Highway, so there was an overall decrease of \$50,000 in this revenue category.

Administration

2.0 FTE



Administration
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 228,287	\$ —	\$ 249,671	\$ 330,840	\$ 81,169	32.5 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	60,355	60,255	10,000	60,255	10,255	(50,000)	(83.0)%
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	60,355	288,542	10,000	309,926	341,095	31,169	10.1 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	206,197	200,505	179,620	214,184	240,898	26,714	12.5 %
Health, Life and Disability Insurance	48,076	47,484	42,295	50,856	53,820	2,964	5.8 %
PERA Contributions	14,958	15,038	13,471	16,064	17,317	1,253	7.8 %
FICA / Medicare Tax	14,759	14,837	12,874	15,850	17,087	1,237	7.8 %
Other Payroll Related Expenses	118	328	1,207	1,022	1,073	51	5.0 %
Total Personnel Services	284,108	278,192	249,467	297,976	330,195	32,219	10.8 %
Services & Charges	5,153	8,650	3,104	9,150	8,100	(1,050)	(11.5)%
Supplies & Materials	1,152	1,200	1,285	2,300	2,300	—	— %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	588	500	361	500	500	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	291,001	288,542	254,217	309,926	341,095	31,169	10.1 %
Net Expenditures (Over) Under Revenues	\$ (230,646)	\$ —	\$ (244,217)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Human Resources

Mission Statement

Committed to supporting employees and organizational effectiveness

Vision Statement

Be champions for employee fulfillment and success

Core Values

- Collaborative
- Respectful
- Compassionate
- Strategic
- Responsive
- Integrity

Department Description and Services Provided

The Department provides comprehensive services to approximately 500 employees across 2 agencies: Steele County (275), Minnesota Prairie County Alliance (178). The Human Resources Department also provides some HR services to 26 employees at the Rice/Steele Consolidated 911 Dispatch Center as indicated by an asterik (*) below. The Department includes 4.0 staff FTE's. It's imperative that our greatest asset, our human capital, provide a high return on investment, making the role of the department critical to the overall success of the organization.

The Human Resources Department is responsible for the following county-wide services & programs:

- Recruitment and selection of employees
- Employee orientation & onboarding *
- Labor relations
- Contract negotiations and implementation for 8 bargaining units
- Training and organizational development programs
- Developing and maintaining job classification and compensation systems
- Benefits administration *
- Develop, oversee, and carry out personnel policies and rules
- Performance/talent management
- Leave administration *
- Worker's compensation program
- Unemployment Program Oversight
- Compliance with laws and reporting requirements *
- Management of the human resource information system (HRIS) *
- Employee recognition programs
- Provide guidance and support to departments

2023 Highlights

- Successful negotiations and implementation of 7 collective bargaining agreements
- Completed a limited scope market salary study in Fall 2023
- Board approved a 2% market salary adjustment for all regular employees, effective 1/1/24
- Offered monthly “bite-sized learning” training sessions to employees
- Summer picnic for employees
- Provided robust monthly employee newsletter
- Filled 79 vacancies (full-time & part-time) for Steele County and 26 for MNPrairie
- Completed 79 new employee orientations for Steele County and 26 MNPrairie
- Administered 15 benefit plans for MN Prairie/15 for Steele County/14 for Dispatch
- Continued post-COVID response through policy review/work, teleworking, risk prevention & mitigation planning, ongoing employee safety-security measures, and leave administration
- Increased employee engagement and education through wellness services and program initiatives
- Coordinated and provided 3 Supervisor/Department Head Training sessions
- Coordinated county-wide employee recognition/holiday event with 114 attendees
- Administered 57 employee leaves
- Administered and processed 24 Worker’s Compensation claims
- Processed one grievance in Steele County that got dropped; No grievances filed in MNPrairie
- Completed 52 employee exit interviews
- Continued recruitment and retention strategy work
- Continued to implement CMS Covid-19 vaccine mandate for Public Health Department

Goals for 2024

- Implement additional employee recruitment and retention strategies & programs in collaboration with strategic planning sub-committees and Board of Commissioners
- Update personnel rules & policies handbook
- Implement and administer the many new HR laws and requirements
- Provide exceptional customer service

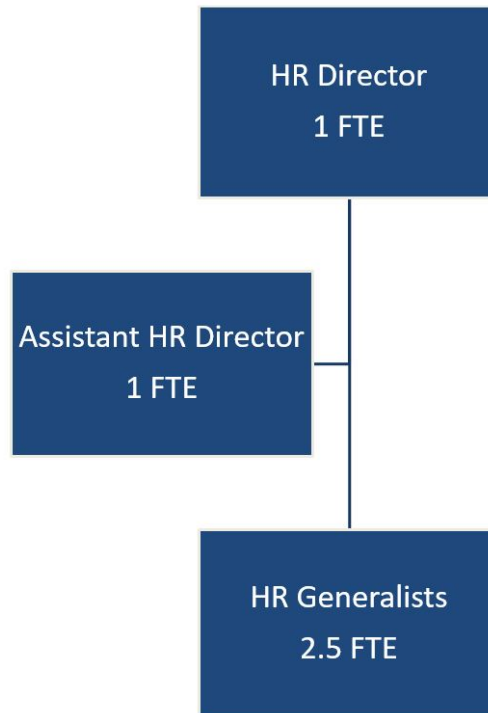
Major Changes/Budget Commentary

Major factors for the 2024 budget include:

- Employee COLA/Step Movement
- Placeholder for potential new hire (0.5 FTE)
- Increase in health insurance premiums

Salary and benefit costs make up 96.5% of the 2024 budget for the Human Resources. The COLA, step movements, and health insurance costs are key significant factors making up the budget request. The 2024 budget also includes a placeholder for an additional 0.50 FTE with the final approval to be considered in 2024. The position is budgeted at 0.5 FTE for 2024 but would be expected to move to 1.0 FTE in 2025. Other changes within the department for 2024 include removing the employee wellness out of Human Resources and into Public Health.

Human Resources
4.5 FTE



Human Resources
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 260,123	\$ —	\$ 302,442	\$ 381,701	\$ 79,259	26.2 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	1,625	7,500	—	(7,500)	— %
Charges for Services	233,923	225,000	124,082	225,000	232,500	7,500	3.3 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	233,923	485,123	125,707	534,942	614,201	79,259	14.8 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	344,037	341,262	308,420	376,809	442,184	65,375	17.3 %
Health, Life and Disability Insurance	71,139	71,256	62,187	74,772	83,919	9,147	12.2 %
PERA Contributions	25,802	25,595	23,132	28,261	33,164	4,903	17.3 %
FICA / Medicare Tax	24,780	25,254	22,189	27,884	32,722	4,838	17.4 %
Other Payroll Related Expenses	543	456	441	416	412	(4)	(1.0)%
Total Personnel Services	466,301	463,823	416,369	508,142	592,401	84,259	16.6 %
Services & Charges	10,292	10,300	7,144	10,300	10,800	500	4.9 %
Supplies & Materials	2,137	2,000	4,845	7,500	2,000	(5,500)	(73.3)%
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	9,971	9,000	8,520	9,000	9,000	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	488,701	485,123	436,878	534,942	614,201	79,259	14.8 %
Net Expenditures (Over) Under Revenues	\$ (254,778)	\$ —	\$ (311,171)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Property Tax & Elections

Department Description and Services Provided

In 2023, the County Board approved reorganizing the offices of the County Auditor and County Treasurer/Finance to Property Tax & Elections (PT&E) and Finance, respectively. Due to the retirement of a long standing Auditor, the County Board and management reviewed the duties assigned to each of the offices and reallocated duties appropriate to each of the offices as related to their functions for the following reasons:

- To provide better customer service by having more defined offices
- To better align the skill sets with the work completed in both offices
- To maintain separate service counters for absentee voting, property tax collections, and county receipts

PT&E will handle more of the land use and records and election duties; while the Finance office will handle more of the financial related duties like account payables and receipting of revenues. Other duties that the Property Tax & Elections office will provide include the following:

- Elections administration
- Property tax calculations & settlements
- County ditch administration
- Delinquent tax collections – current year tax collections will still be completed by finance at this time
- Property transfers/splits/combinations
- Confessions of judgement & forfeitures
- Issuing licenses for dance, tobacco, auctioneers, 3.2 beer, liquor, dangerous dog, transient merchants, and peddlers
- Recording and preserving the board meeting minutes, resolutions, agreements and ordinances.

Also, Jennifer Mueller was hired as the PT&E director in November 2023. She worked in banking for over 25 years and has many years of experience in leadership and a passion for serving the public.

Mission Statement

The mission of the Property Tax & Election department is to serve the tax, election, licensing and drainage needs of the County's stakeholders in an effective and efficient manner.

Goals/Objectives

- Maintain election integrity
- Provide eligible voters the opportunity to vote
- Ensure compliance and accuracy in the calculation of property taxes
- Maintain integrity of ditch records
- Provide more cross training of employees
- Create efficiencies for improved workflows

Major Changes/Budget Commentary

The PT&E 2024 budget decreased by \$65,624 or 9.9% from the prior year. The decrease is the result from changes in personnel restructuring and other changes made (see below) from the recent reorganization of offices as mentioned above.

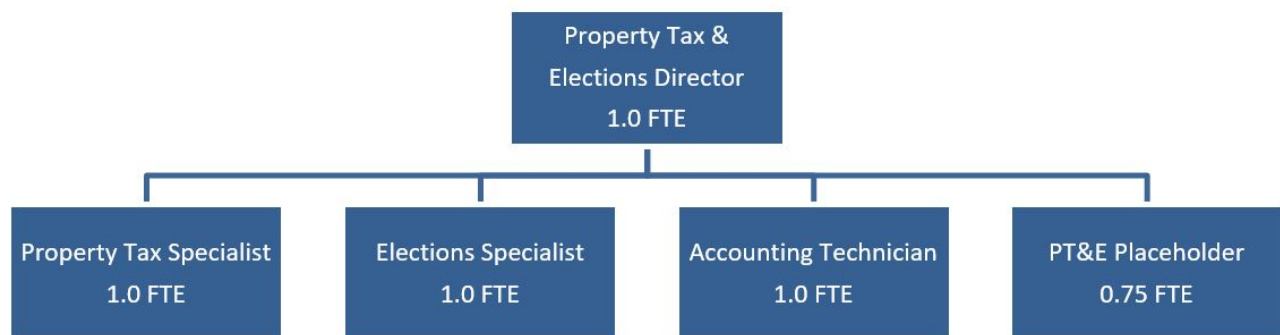
Personnel services decreased overall by \$17,574 or 3.4% over the prior year mainly due to the changes with the director position as well decreasing the full-time equivalency (FTE) count by .25 FTE. Due to the changes in the department including the shifting of duties, the Director will be assessing the needs of the department over the next year and determine the level of staffing needed to deliver quality services.

Other operating expenditures decreased by \$48,050 or 32.3% due to the following:

- Annual county audit costs being moved to Finance - (\$80,000)
- Postage and publication costs for property tax statements being moved to Property Tax & Elections - \$28,000
- Expected increase in election related supplies - \$5,000

Property Tax & Elections

4.75 FTE



Property Tax & Elections
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 576,179	\$ —	\$ 630,601	\$ 571,112	\$ (59,489)	(9.4)%
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	32,292	6,135	13,551	6,135	—	(6,135)	— %
Charges for Services	17,403	14,500	6,829	16,000	16,000	—	— %
Licenses and Permits	4,865	6,500	4,010	5,000	5,000	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	4,000	29,456	8,000	8,000	—	— %
Total Revenues	54,560	607,314	53,846	665,736	600,112	(65,624)	(9.9)%
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	356,787	358,035	245,682	388,296	375,102	(13,194)	(3.4)%
Health, Life and Disability Insurance	58,330	68,697	50,620	71,889	71,081	(808)	(1.1)%
PERA Contributions	25,886	26,553	16,091	27,697	25,133	(2,564)	(9.3)%
FICA / Medicare Tax	26,288	26,494	17,023	28,734	27,757	(977)	(3.4)%
Other Payroll Related Expenses	570	465	770	520	489	(31)	(6.0)%
Total Personnel Services	467,861	480,244	330,186	517,136	499,562	(17,574)	(3.4)%
Services & Charges	79,662	81,750	72,543	92,550	41,500	(51,050)	(55.2)%
Supplies & Materials	60,430	44,520	18,691	55,250	58,250	3,000	5.4 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	13,105	800	32,747	800	800	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	621,058	607,314	454,167	665,736	600,112	(65,624)	(9.9)%
Net Expenditures (Over) Under Revenues	\$ (566,498)	\$ —	\$ (400,321)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Finance

Department Description and Services Provided

In 2023, the County Board approved reorganizing the offices of the County Auditor and County Treasurer/ Finance to Property Tax & Elections (PT&E) and Finance, respectively. Due to the retirement of a long standing Auditor, the County Board and management reviewed the duties assigned to each of the offices and reallocated duties appropriate to each of the offices as related to their functions for the following reasons:

- To provide better customer service by having more defined offices
- To better align the skill sets with the work completed in both offices
- To maintain separate service counters for absentee voting, property tax collections, and county receipts

PT&E will handle more of the land use and records and election duties; while the Finance office will handle more of the financial related duties like account payables and receipting of revenues.

The Finance Office is part of the administrative branch of County government and interacts with county departments, county residents, vendors, bond rating agencies, local government, state and federal agencies, school districts and special districts. The Finance Director is appointed by the County Board and participates on various committees and boards, as directed by the Board.

The Finance office is responsible to have cash available to pay County obligations, deposit collected funds in a depository account and invest excess funds in an investment account as allowed by Minnesota State Statute 118A. The Office also collects all County revenues including tax payments on 19,000 real estate parcels and more than 4,800 mobile home properties.

The Finance Office has the responsibilities to prepare, analyze, present, and monitor the County's annual budget as well as maintain and inform the County Board on the financial health of the County. The Office also prepares financial reports for the Rice Steele Dispatch Center ("Dispatch") and provides financial information to the County's independent Certified Public Accountants who prepare the annual financial statements for Steele County and Dispatch.

Mission Statement

The mission of Steele County Finance Office is to serve with integrity and respect.

Department Highlights

- Collected over 98% of levied taxes annually
- Participated in the annual standard measures program with the State of Minnesota
- Received unmodified or “clean” opinion audits for both Steele County and Rice-Steele Consolidated Dispatch
- Received an upgrade of the County’s GO bond rating from AA to AA+ from Standard & Poors

Goals/Objectives

- Cash management – effectively and efficiently manage county investments
- Update, create and promote financial policies and guidelines that contribute to the County fiscal stability and internal control
- Provide timely and useful financial information to stakeholders
- Collect and distribute tax payments efficiently and accurately to the various governmental agencies
- Provide continuous education and training to staff
- Continuously assessing procedures and processes to achieve efficiencies
- Provide financial data and analysis to bond rating agencies to maintain Steele County’s current AA rating by Standard & Poor’s
- Continually work towards preparing a Annual Comprehensive Financial Report (ACFR), a set of U.S. government financial statements comprising of the County’s financial report that complies with the accounting requirements set by the Governmental Accounting Standards Board

2024 Budget Commentary

The Finance 2024 budget increased by \$88,696 or 15.9% from the prior year. Major drivers for this increase include the following:

- Annual audit costs being moved from Property Tax & Elections to Finance - \$80,000
- Personnel service adjustments, including hiring a finance director - \$34,196
- Postage and publication costs for property tax statements being moved to Property Tax & Elections - (\$28,000)

Finance
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 513,504	\$ —	\$ 544,878	\$ 633,574	\$ 88,696	16.3 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	5,258	5,430	—	5,300	5,300	—	— %
Charges for Services	3,916	7,000	3,973	7,000	7,000	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	45	—	—	—	—	—	— %
Total Revenues	9,219	525,934	3,973	557,178	645,874	88,696	15.9 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	317,309	326,547	294,870	353,636	357,918	4,282	1.2 %
Health, Life and Disability Insurance	66,283	69,513	48,431	60,819	90,099	29,280	48.1 %
PERA Contributions	23,734	24,491	19,153	26,523	26,844	321	1.2 %
FICA / Medicare Tax	23,084	24,164	21,738	26,169	26,486	317	1.2 %
Other Payroll Related Expenses	515	453	440	416	412	(4)	(1.0)%
Total Personnel Services	430,925	445,168	384,632	467,563	501,759	34,196	7.3 %
Services & Charges	38,072	40,435	42,803	44,315	96,315	52,000	117.3 %
Supplies & Materials	43,546	40,231	42,779	45,200	47,700	2,500	5.5 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	100	235	100	100	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	512,543	525,934	470,449	557,178	645,874	88,696	15.9 %
Net Expenditures (Over) Under Revenues	\$ (503,324)	\$ —	\$ (466,476)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Information Technology

Mission Statement

Provide technology leadership, collaboration, innovative solutions and a commitment to excellence enabling Steele County and MNPrairie to fulfill their mission and goals – providing quality services to the citizens we serve both efficiently and effectively.

Goals/Objectives

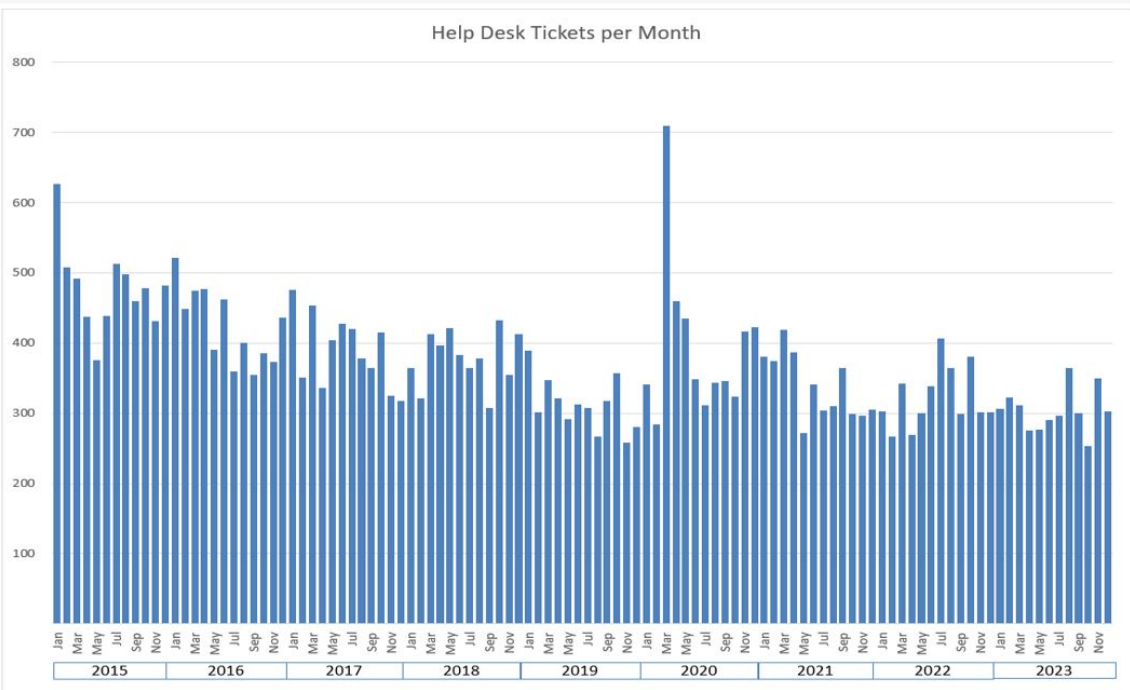
Be a recognized service leader by providing innovative solutions that exceed the expectations of Steele County and MNPrairie.

Department Description and Services Provided

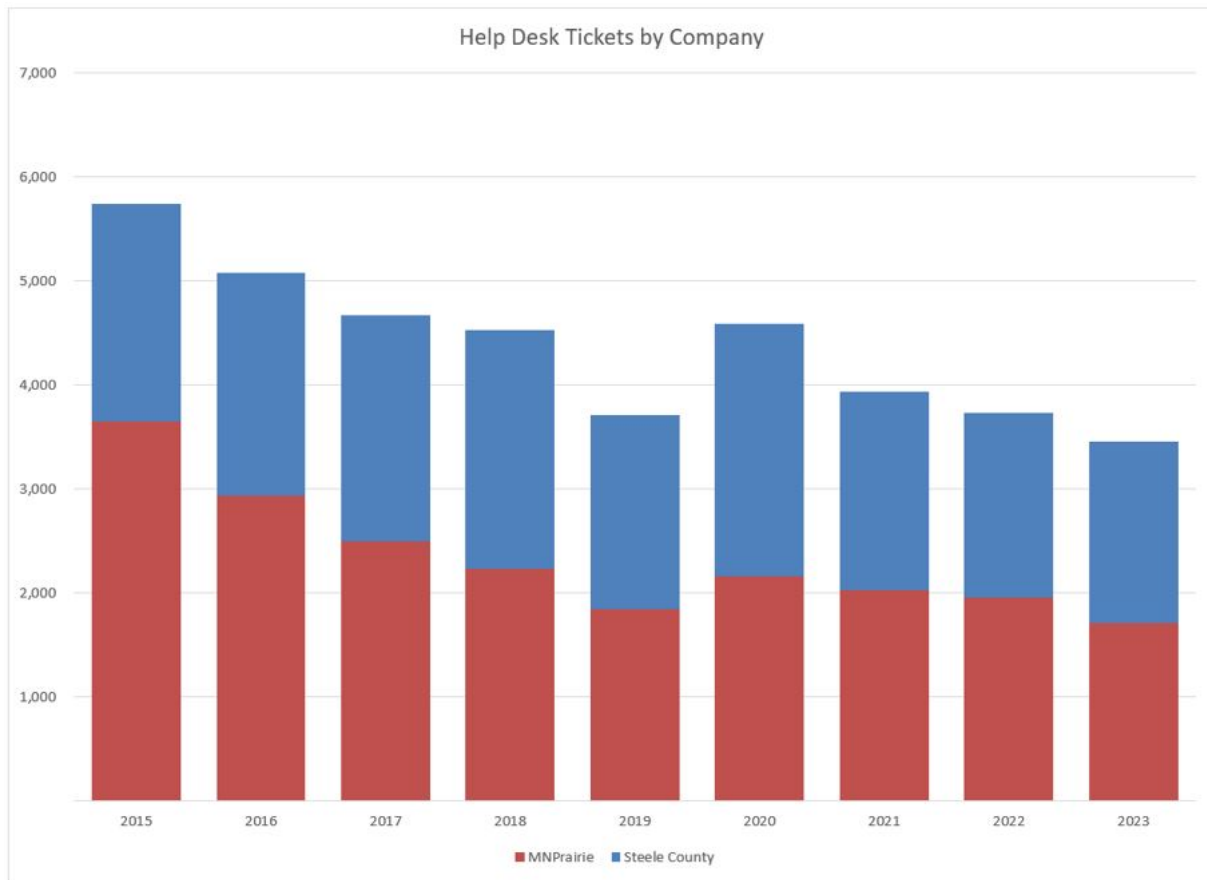
The Information Technology Department (IT) is responsible for most facets of digital technology in both Steele County and MNPrairie. We deliver technology consulting, implementation services and technical support to all County departments and MNPrairie. By thinking and working strategically we have assisted many departments in driving efficiency deep into their operations – implementing information technology which enables them to provide public services both efficiently and effectively.

Services include a Help Desk providing support for all the county computers, communications, networks, systems and software applications from 7:30 am to 5:00 pm, Monday thru Friday, plus 24 x7 support for Law Enforcement and the Detention Center.

The IT Help Desk currently averages 305 support requests per month. Despite the increase in support requests at the beginning of the COVID pandemic they have been trending downwards over the past several years.



The past several years have also seen a closer balance between Steele County and MNPrairie support requests.



Other services provided by the Information Technology Department include:

- Support Steele County and MNPrairie staff by answering technology support questions and devising solutions to their problems;
- Support, configure, maintain, and enhance existing systems and networks as well as deploying new hardware and software;
- Provide technical guidance and consultation to end users regarding Information Technology projects and purchases;
- Research and devise strategies for the further utilization of automation and new technologies to enhance the quality and productivity of Steele County and MNPrairie operations;
- Test, monitor, and maintain computer programs and systems, including coordinating the installation of computer programs and systems;
- Confer with departments regarding the nature of the information processing or computation needs a computer program is to address;
- Coordinate and link various computer systems within the county to increase compatibility so information can be shared;
- Develop, document, and implement policies and procedures designed to foster the efficient and secure utilization of Steele County technology investment;
- Focus on improving network security;
- Provide Security Awareness Training – including anti-phishing training.

Several departments fall under specific standards mandated by federal and state agencies:

- CJIS – Criminal Justice Information Systems (FBI & MN BCA)
- FTI – Federal Tax Information (IRS & MN DHS)
- HIPAA – Health Information Portability and Accountability Act (HHS OCR)

Other departments which process credit cards are subject to (PCI-DSS). Ensuring technical compliance with all of these standards is critical – both to properly protect data and to reduce the risk of fines and penalties for noncompliance.

Department Overview and Service Locations

Between the two organizations we currently support 13 primary service locations, outlined below:

Location	Address	City
Admin Center / MN Prairie - Steele	630 Florence AVE	Owatonna
Alexander Building	2655 Alexander St SW	Owatonna
Annex	635 Florence AVE	Owatonna
Community Corrections	631 N Cedar AVE	Owatonna
County Attorney	303 S Cedar AVE	Owatonna
Courthouse	111 E Main ST	Owatonna
Detention Center	2500 Alexander ST	Owatonna
Four Seasons Center	1525 S Elm AVE	Owatonna
Landfill	9420 SE SE 64th AVE	Bloomington
LEC (Law Enforcement Center)	204 E Pearl ST	Owatonna
MNPrairie — Dodge	22 E 6th ST	Mantorville
MNPrairie — Waseca	299 SW Johnson AVE	Waseca
Public Works	3000 Hoffman DR	Owatonna

In addition, we also support all mobile telecommunication and broadband services for remote users, including Sheriff squads and Highway engineering.

Staff

An appointed Director of Information Technology manages the department – currently consisting of four employees. The Assistant Director is responsible for much of the project work and helps to ensure after hours support to our 24x7 departments. Our two person Help Desk staff has been able to consistently meet our response time goals and maintain a nearly 100% CSAT (Customer Satisfaction) score.

With the dramatic increase in cyber threats, we are budgeting for an additional full-time Network Security Analyst who will focus specifically on cyber defense as well as helping to support the Help Desk. The position will be added early in the spring.

Cyber Security

Local government has been under brutal attack from threat actors in the United States and abroad. Our firewalls are blocking thousands of probing attempts each week – many from other parts of the world.

In the early days of 2023, we saw a 450% year-over-year increase in phishing attempts. Those trends continue. Threat actors are now leveraging Artificial Intelligence (Machine Learning and Generative AI) to craft ever more convincing phishing emails.

To protect your data and services, we have proactively responded with both technology and people. While we cannot highlight the technical solutions here, we utilize services available State and Local government through our relationship with MN.IT (Minnesota State IT), MS-ISAC (Multi-State Information Sharing and Analysis Center), as well as other peer groups at the local, state, and federal levels to combat these new threats. We are also hiring a Network Security Analyst to focus specifically on tightening our defenses and responding when necessary. See more in the Budget Commentary.

Unfunded Mandates

Occasionally, we receive requirements from various state and federal agencies. Many of them are well meaning – such as tools to enhance our CyberSecurity. Unfortunately, many such requirements do not include funding. For those, we need to budget and levy the cost. In those situations, we evaluate products to find solutions which meet the requirements in an efficient and effective manner.

One such example is a requirement from the FBI and MN BCA (Minnesota Bureau of Criminal Apprehension) to implement a SIEM (Security Information Event Management) system. A SIEM is an automation tool (software) to support near real-time analysis of potential cyber threats. Detecting potential threats and blocking them before they can do significant damage is the important goal. If you can't completely block the threat, minimizing the time the threat actor is on your network is essential. However, this unfunded mandate has the potential to be extremely expensive. We are working with the BCA (and other counties) to evaluate a variety of solution. We are still in the evaluation and selection process. As such we have budgeted \$85,000 but are intending to find a solution which meets our requirements and needs but is less costly.

Major Changes/Budget Commentary

The Information Technology budget is mainly comprised of personnel services. Historically this attributed to roughly 90% of annual budgeted expenditures. Many of technology expenditures including internet, phone, software and computers are coded to the individual department or out of the county's central services department. The central services department was created to provide a place to code costs that provide a more county-wide benefit. Therefore, changes to staffing have a significant impact on the overall IT budget.

The Information Technology 2024 budget increased by \$205,306 or roughly 33.7% from the prior year. This increase is primarily due to personnel services which includes market rate adjustments, cost of living adjustments, employee anniversary step increases, and increases in health insurance and payroll taxes. In

addition, the Network Security Analyst position, which budgeted for \$50,000 in 2023 is now budgeted full time for 2024.

The other major expense is the unfunded mandate for the SIEM (mentioned previously). This is a substantial increase which we hope to mitigate somewhat by selecting a suitable lower-cost solution which still meets our requirements and security needs.

Contract revenue received from MNPrairie for IT services provided is based on the ratio of actual hours dedicated to either agency, which is increasing 14.8% due to the additional costs of the Network Security Analyst and their portion of the SIEM. While MNPrairie often generate more support requests, they typically take less time. We continue to use a budgeted allocation projection of 50% which appears to be close to actual. Most of our support is provided remotely which allows us to close support requests more quickly and dramatically reduces drive time to Dodge and Waseca locations.

Information Technology
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 320,742	\$ —	\$ 378,926	\$ 550,232	\$ 171,306	45.2 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	202,133	200,000	114,486	230,000	264,000	34,000	14.8 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	202,133	520,742	114,486	608,926	814,232	205,306	33.7 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	350,676	345,562	310,601	407,157	497,416	90,259	22.2 %
Health, Life and Disability Insurance	70,706	70,659	61,795	79,965	89,066	9,101	11.4 %
PERA Contributions	25,848	25,917	23,295	30,537	37,306	6,769	22.2 %
FICA / Medicare Tax	25,497	25,572	22,820	30,129	36,809	6,680	22.2 %
Other Payroll Related Expenses	546	432	441	468	515	47	10.0 %
Total Personnel Services	473,273	468,142	418,952	548,256	661,112	112,856	20.6 %
Services & Charges	37,810	48,800	27,059	53,520	142,620	89,100	166.5 %
Supplies & Materials	2,811	3,800	4,251	7,150	10,500	3,350	46.9 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	513,894	520,742	450,262	608,926	814,232	205,306	33.7 %
Net Expenditures (Over) Under Revenues	\$ (311,761)	\$ —	\$ (335,776)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Central Services

Department Description

The County's central services department acts as a cost center for many of the Information Technology related expenditures including telephone, software, cameras, computer replacements, and conferencing equipment. Revenue sources are mainly limited to departmental reimbursements that are paid from other funds (i.e. Highway or Landfill).

No County staff are budgeted from the Central Services department.

Major Changes/Budget Commentary

The Central Services 2024 budget increased by \$55,450 or 12.6% over the prior year. This increase is mainly due to the following factors:

- Additional wireless access points and security cameras at various locations - \$29,200
- Cybersecurity software renewals including Multi Factor Authorization (MFA) - \$21,500
- Increases in software costs for 2024 including Microsoft, Payroll/HR software, and County website - \$11,800

Central Services

Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	—	241,600	—	389,591	440,841	51,250	13.2 %
Other Taxes & Assessments	—	—	—	—	—	—	
Intergovernmental	—	—	—	—	—	—	
Charges for Services	—	—	—	—	—	—	
Licenses and Permits	—	—	—	—	—	—	
Fines and Forfeitures	—	—	—	—	—	—	
Investment Earnings	—	—	—	—	—	—	
Gifts and Contributions	—	—	—	—	—	—	
Miscellaneous / Other Financing Sources	32,817	70,000	38,858	49,775	53,975	4,200	8.4 %
Total Revenues	32,817	311,600	38,858	439,366	494,816	55,450	12.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	—	—	—	—	—	—	
Health, Life and Disability Insurance	—	—	—	—	—	—	
PERA Contributions	—	—	—	—	—	—	
FICA / Medicare Tax	—	—	—	—	—	—	
Other Payroll Related Expenses	—	—	—	—	—	—	
Total Personnel Services	—	—	—	—	—	—	
Services & Charges	313,181	247,100	185,743	317,916	339,116	21,200	6.7 %
Supplies & Materials	108,658	54,500	30,288	77,000	104,900	27,900	36.2 %
Capital Expenditures	—	—	—	—	—	—	
Other Expenditures	32,503	10,000	86,640	44,450	50,800	6,350	14.3 %
Debt Service	—	—	—	—	—	—	
Total Expenditures	454,342	311,600	302,671	439,366	494,816	55,450	12.6 %
Net Expenditures (Over) Under Revenues	(421,525)	—	(263,813)	—	—	—	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

County Attorney

Department Description and Services Provided

County Attorney Julia Forbes leads the SCAO, which is also staffed by five Assistant County Attorneys, three Legal Assistants, one Paralegal and one Victim Service Coordinator. The SCAO prosecutes criminal offenses that arise in Steele County, including as the contracted Owatonna City Attorney, represents petitioners in child protection, adult protection and child support matters and provides legal counsel to the County Board and Departments.

Mission Statement

The Mission of the SCAO is shared with the Minnesota County Attorney's Association: To improve the quality of justice in Minnesota. In fulfilling this mission, the SCAO undertakes several justice-related initiatives that complement its day-to-day advocacy in numerous court proceedings. These include the SCAO demonstrating leadership in the areas of local and statewide operation of treatment courts, local and statewide juvenile justice and child protection policy and training, local and statewide criminal justice policy and training, prevention of domestic and sexual violence, law enforcement and attorney training, truancy and child protection advocacy.

Department Highlights

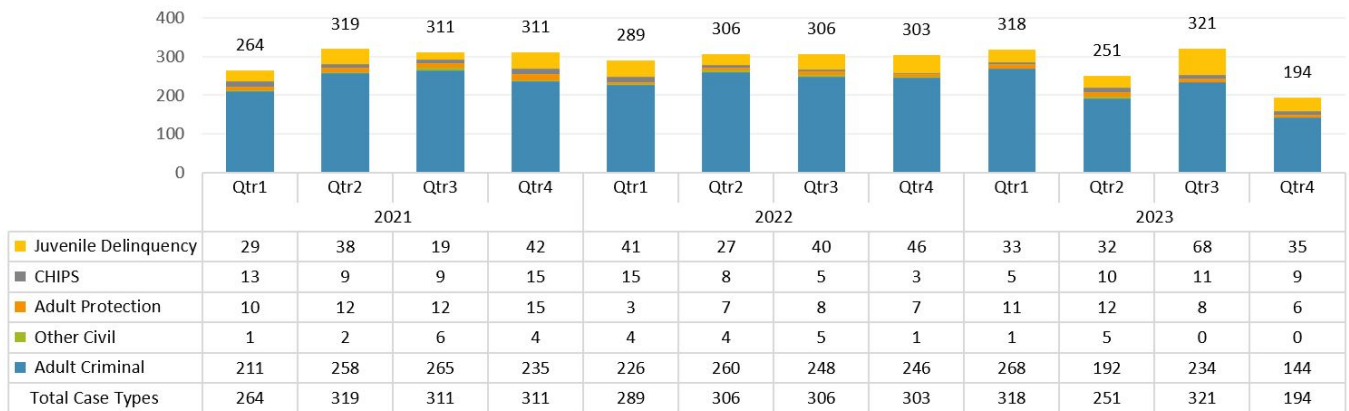
Despite this staff turnover, the SCAO has remained dedicated to providing exceptional service within our local justice system. Unlike many Minnesota counties, Steele County avoided a significant backlog of cases due to the pandemic by working to move cases to resolution during the pandemic, trying cases with safety modifications for jurors and the parties, and working with other justice system partners to keep cases moving. The chart below highlights just a few of the significant criminal cases that were charged and/or resolved during and shortly after the pandemic:

Case Name	Conviction/Disposition & Date	Summary	Sentence
State v. Olson	First-Degree Controlled Substance August 14, 2020 & June 9, 2022	Possession of methamphetamine (nearly 12 ounces)	9 years
State v. Forest	2 counts First-Degree Criminal Sexual Conduct and Threats of Violence November 13, 2020 Postconviction Order – June 22, 2023	Extended sexual abuse of a minor by a family/household member. Defendant filed a postconviction challenge, which was decided in the State's favor in February of 2023.	16.75 years
State v. Rivas	Felon in Possession of Firearm and First- Degree Burglary February 3, 2021	Burglary and theft of firearms from a residence in August of 2020	5.4 years
State v. Jaeger	Post-conviction proceeding on Attempted Second-Degree Murder May - July 2021	Defendant was convicted at trial of Attempted Second Degree Murder from June of 2017. He asserted that Detention Center violated his rights. After extended evidentiary hearing, Court found no violation by Detention Center and conviction was upheld.	20 years

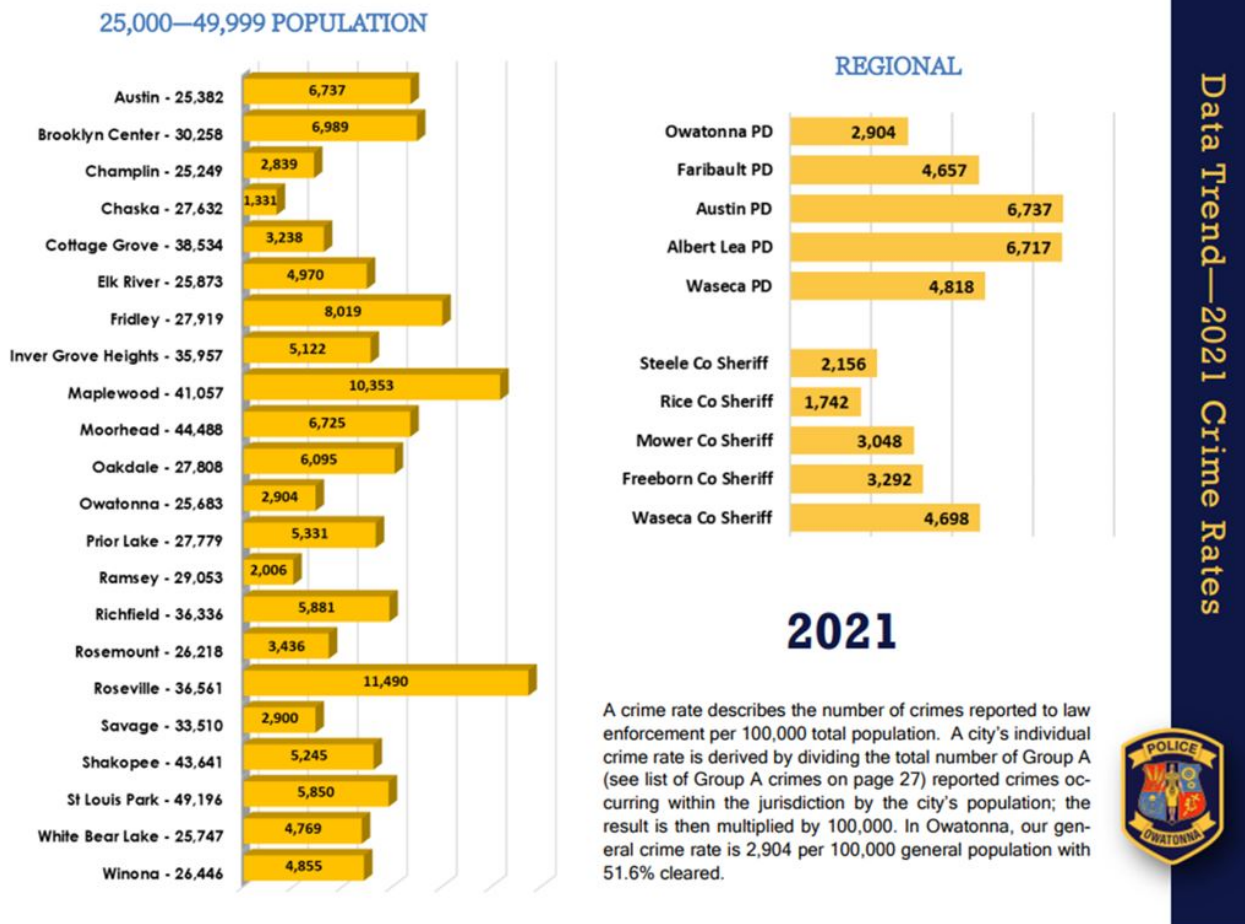
State v. Ret	Felon in Possession of Firearm October 26, 2021	Illegal possession of firearm by felon convicted of crime of violence.	5 years
State v. Prince	First-Degree Burglary November 23, 2021	Illegal entry of a residence with an assault of a person inside	5.8 years
State v. Hassan	Second-Degree Murder & Second-Degree Assault January 13, 2022	Altercation in Dartt's Park on July 12, 2020 ended in stabbing death	16.75 years
State v. Reyes	Second-Degree Criminal Sexual conduct January 26, 2022	Sexual abuse of a child by a family/ household member	7.5 years
State v. Alarcon	Attempted Third-Degree Criminal Sexual Conduct and Solicitation February 15, 2022	Online solicitation of minor, substantial steps toward engaging in sex in February of 2020	5.9 years
State v. Omar	Charged with First-Degree Assault; indefinitely committed as Mentally Ill & Dangerous February 25, 2022	Stabbing at Owatonna Wal-Mart on January 25, 2020	Indefinite commitment at Security Hospital
State v. Schultz & Juvenile	Second-Degree Assault (Drive-by-shooting) February 28, 2022	Drive-by-shooting at Dartt's Park on July 18, 2021; no injuries	3 years
State v. Welsh	First-Degree Controlled Substance May 4, 2022	Possession of over 2 lbs. of methamphetamine in DOC house	10.4 years
State v. Knutson	Aggravated Robbery, Felony Obstructing the Legal Process with Force, May 12, 2022	Assault with a BB gun in an attempt to take cash, obstructing with officers who arrested the defendant	2.8 years
State v. Learn	First-Degree Criminal Sexual Conduct June 22, 2022	Extended sexual abuse of a minor by a family/household member	12 years
State v. Klein	Second-Degree Criminal Sexual Conduct December 14, 2022	Sexual abuse of a minor	9.9 years
State v. Haessig	Third-Degree Criminal Sexual Conduct August 31, 2022	Inter-familial sexual offense in 2021	6.33 years
State v. Masopust	Fourth-Degree Criminal Sexual Conduct January 5, 2023	Sexual abuse by a Youth Pastor	Probationary Sentence with local jail
State v. Juring	Second-Degree Criminal Sexual Conduct, Felony Domestic Assault September 19, 2023	Sexual abuse of a Minor, Domestic Assault against domestic partner	26 years
State v. Wehr	Third-Degree Criminal Sexual Conduct October 26, 2023	Sexual assault of a physically helpless person	4 years
State v. Burciaga	First-Degree Burglary October 12, 2023	Illegal entry of a residence with an assault of a person inside	Pending sentencing January 10, 2024

These and other successful case outcomes are due directly to the dedication and professionalism of the SCAO attorneys and staff. The next charts represent the cases the SCAO has opened since January of 2021.

2021-2023 Case Types



As the chart shows, criminal cases continue to represent a majority of the SCAO caseload. However, it is important to understand these numbers in context: Owatonna and Steele County enjoy a significantly lower crime rate than our regional neighbors and Owatonna has one of the lowest crime rates in Minnesota for cities its size (between 25,000 and 49,999). This data was reported in 2022 by the Owatonna Police Department:



Data from the Owatonna Police Department for 2022 from the 2023 Annual Report is not yet available.

Major Changes/Budget Commentary

The Attorney's office 2024 budget increased by \$33,135 or 6.6% from the prior year. As always, the largest expense category for the SCAO is personnel expense, accounting for 95.1% of the total 2024 budget request. The current 2024 personnel budget request is \$1,289,630, or 1.9% more than what was budgeted for 2023. The transition of 5 experienced staff (4 attorneys, 1 paralegal) to other positions, and hiring their replacements has created a time of change within our office and to the financial bottom line. It is imperative for public safety to maintain consistent staffing.

The SCAO FTE positions has remained the same since 2006, even as the population has grown. As a result, the SCAO has one of the best per capita staffing levels in comparison to similarly-populated counties. When comparing County Attorney's Offices in 20 counties with a population range of 47,862 (Goodhue) to 26,531 (Mille Lacs) the SCAO has a higher per capita staffing level than all but 3 of those counties, meaning that each SCAO employee serves more Steele County residents than in a high majority of similar sized counties.

The bottom line of the data discussed above is that the SCAO provides high quality service to Steele County in a fiscally responsible manner to provide great value to Steele County residents. This is accomplished through communication and coordination within the office, maintaining relationships with outside entities, and the dedication and commitment of all SCAO staff.

County Attorney
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 1,209,352	\$ —	\$ 1,163,640	\$ 1,191,278	\$ 27,638	2.4 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	156,810	148,450	130,359	153,861	159,358	5,497	3.6 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	10,416	4,000	2,071	5,000	5,000	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	167,226	1,361,802	132,430	1,322,501	1,355,636	33,135	6.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	876,346	938,104	777,774	904,833	941,636	36,803	4.1 %
Health, Life and Disability Insurance	200,287	224,553	159,184	223,659	205,893	(17,766)	(7.9)%
PERA Contributions	62,848	70,358	53,029	67,863	70,623	2,760	4.1 %
FICA / Medicare Tax	62,528	69,419	53,282	66,958	69,681	2,723	4.1 %
Other Payroll Related Expenses	1,835	2,046	1,996	1,783	1,797	14	0.8 %
Total Personnel Services	1,203,844	1,304,480	1,045,265	1,265,096	1,289,630	24,534	1.9 %
Services & Charges	40,076	30,322	34,483	29,405	36,006	6,601	22.4 %
Supplies & Materials	23,038	19,000	21,082	20,000	22,000	2,000	10.0 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	22,295	8,000	10,360	8,000	8,000	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	1,289,253	1,361,802	1,111,190	1,322,501	1,355,636	33,135	6.6 %
Net Expenditures (Over) Under Revenues	\$ (1,122,027)	\$ —	\$ (978,760)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Recorders

Department Description and Services Provided

The Steele County Recorder/Registrar of Titles carries the responsibility of preserving complete and precise records and indexes of over 150 document types for Steele County which are authorized, entitled or required by law to be recorded, including:

- Sale of real estate
- Mortgages
- Mechanic's liens
- Tax and other liens
- Easements
- Agreements
- Contracts
- Divorce settlements
- Survivorship rights
- Power of attorney
- Mortgage satisfactions
- Foreclosure proceedings
- Platting of real estate property
- Veteran's discharge documents

The information filed is critical for our county offices, city officials, the State of Minnesota, the United States and nationwide independent businesses. As the fraudulent activities within real estate intensifies, we continue to use technology to alert our customers and ease their concerns over potential problems.

Equally important in our office is to maintain the birth and death vital records for Steele County while working with the Minnesota Department of Health. We are also an accredited acceptance agency for the US Department of State and are authorized by the United States Department of State to accept and process applications for a U.S. passport. Our highest priority in the process is to be the first line of defense against fraudulent applications and subsequently helps in the protection of our national borders while still serving the needs of U.S citizens. Other services within our division include the processing of marriage applications, performing marriage ceremonies and filing of notary and ordination certificates.

We have offered wedding ceremonies at the County for the last few years. The number of ceremonies has continued to increase each year and so we are happy to provide this service to the couples.

Departmental Mission

Once again, our mission remains the same. We offer superior customer service to every customer—addressing all their concerns we can do within the guidelines of the State of Minnesota. We have built a reputation for the office – each day we have individuals express that they did not expect the kind of complete and friendly service that they received from our office. The customer flow from other counties continues to expand for assistance with vital records and passports. It is our goal to cultivate their experience in our office---we will show them we care, we will go farther, try harder and sustain customer service.

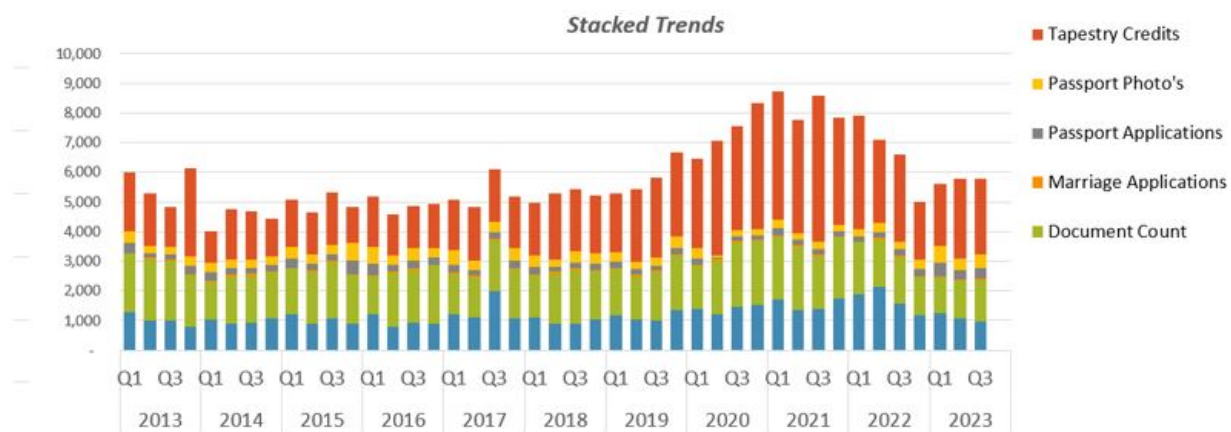
History

Records in our office date back to 1855. All images have been digitized and we continue to expand the ability of easily retrieving the records. It may be a challenge at times to unravel the old records, but the response we have received from the professional community lets us know our efforts have not gone unnoticed.

2023 Accomplishments

Through training, meetings, conferences and webinars, our team continues to enhance our skills used for our job. In return we are able to offer great assistance to our customer base.

Historical Data



Major Changes/Budget Commentary

The Records office 2024 budget increased by \$31,639 or 6.7% from the prior year. This increase is almost entirely due to personnel services which increased by \$31,839 due to wage adjustments, employee anniversary step increases, additional payroll taxes, and health insurance premium increases. Operating charges for service revenue decreased by 5.3% due to the decline in fees expected with the housing market slowing down from its peak after the COVID-19 pandemic and historically low mortgage interest rates.

The below comparative budget analysis includes activity for the Records technology and compliance fund in the actual data. These funds are part of the fee for recording documents but are restricted on how they can be spent. In general, funds need to be spent on updating or maintaining technology for the records office or remaining in compliance with the state regulations. Since these funds are restricted for use they are not budgeted causing fees and operating expenditures to appear higher than the budget.

We remain a consistently reliable asset to Steele County and continue to grow in our knowledge and abilities to help the community. For efficiency, our department collaborates with other departments and we are willing to work together for the betterment of the County and the employees of the organization. We are ready to see what 2024 has in store for us.

Recorders
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 180,363	\$ —	\$ 205,450	\$ 251,089	\$ 45,639	22.2 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	394,088	260,000	298,342	264,000	250,000	(14,000)	(5.3)%
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	394,088	440,363	298,342	469,450	501,089	31,639	6.7 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	328,774	331,898	297,865	354,333	380,586	26,253	7.4 %
Health, Life and Disability Insurance	45,274	45,297	39,391	47,301	48,981	1,680	3.6 %
PERA Contributions	24,658	24,892	22,340	26,575	28,544	1,969	7.4 %
FICA / Medicare Tax	24,668	24,561	22,199	26,221	28,163	1,942	7.4 %
Other Payroll Related Expenses	524	365	551	520	515	(5)	(1.0)%
Total Personnel Services	423,898	427,013	382,346	454,950	486,789	31,839	7.0 %
Services & Charges	11,406	5,700	11,423	6,700	6,500	(200)	(3.0)%
Supplies & Materials	91,341	7,650	105,727	7,800	7,800	—	— %
Capital Expenditures	9,799	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	536,444	440,363	499,496	469,450	501,089	31,639	6.7 %
Net Expenditures (Over) Under Revenues	\$ (142,356)	\$ —	\$ (201,154)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Assessors Office

Mission Statement

The mission of the Steele County Assessor's Office is to serve the taxpayers of Steele County by uniformly valuing and classifying real property in an accurate, equitable and cost-effective manner as prescribed by the statutes of the State of Minnesota.

Vision Statement

The vision of the Steele County Assessor's Office is to establish a stable and defensible tax base. We foster trust between the taxpayers and local government by improving public and government access to property records through the website and GIS applications. We will enhance taxpayer understanding of the assessment process and property taxation. We will be knowledgeable about the real estate market and defend the assessment in Minnesota Tax Court. The staff will be well trained and certified as required by statute. We will partner with assessors to develop standardized assessment practices and to provide continued high quality, cost effective educational opportunities for assessors.

Department Description and Services Provided

The Assessor's Office is responsible for placing an estimate of market value and classifying each property every year as of the assessment date, January 2nd. As of October 2023, Steele County has 19,752 taxable parcels and 950 exempt and road right away parcels. The values and classifications are used in conjunction with other factors for determining real estate taxes payable in the following year.

We follow professional assessment and appraisal standards to provide a real estate appraisal practice that is both accurate and uniform in its application. All assessment practices are consistent with the standards established by Minnesota Statutes, the International Association of Assessing Officers with guidance from the Minnesota Department of Revenue.

The Minnesota Statutes specifically require assessors to view each parcel of real estate to appraise its market value. Property values change continuously with changing market conditions. In addition to market changes, numerous physical changes affect the value of land and buildings. All factors are considered in estimating the value of property. This requires physical inspection of all property subject to assessment. Assessors are statutorily required to physically inspect 20% of the properties each year.

Information on the sales of real estate is of paramount importance to the assessor in a market-based property tax system. The Department of Revenue requires all county assessors to utilize a specified time period for sales analysis. This time-period is for 12 months from October 1st to September 30th preceding the assessment date. The statutory standards require each county to be assessed between 90% and 105% of market value.

We will continue to utilize aerial imagery to improve accuracy when determining acreage for differing land types for each agricultural and rural properties. Enhanced aerial imagery allows the staff appraisers to review these land types and associated acreages with the property owner. The use of aerial imagery saves on mileage and travel expenses.

The assessor also determines the classification based upon the use of each parcel. For instance, property may be residential homestead (owner-occupied), residential non-homestead, multi family, agricultural, or commercial/industrial. Each classification of property has a different classification rate associated with it. These classification percentages are set by the State Legislature.

Goals/Objectives

- **Financial:** Leverage training and technology to improve service delivery without adding staff. Develop measurements that are transparent and meaningful. Mobile technology allows the appraisers to enter data while in the field which improves efficiency. The mobile “office” allows the appraiser to answer taxpayer questions while at the property. Create data warehousing to allow to access to CAMA as well as all county data through GIS application. Create interface with appropriate county and city databases to improve knowledge base and reduce redundancies in data entry. Leverage the Compliance Fund as permitted under statute to advance technology. Continue to value all new construction annually and assist city/county planners with economic development.
- **Communications:** During “door to door” 20% physical inspections, improve relations and help tax-payers understand the complex Minnesota property tax laws. Enhance website to disseminate property information to taxpayers and the commercial real estate industry. Expand capabilities to retrieve data from enhanced GIS web-site functionality. Overarching goal to allow for internet notification of taxpayers for alerts about property tax information.
- **Service Delivery:** Analyze and verify market activity through reported certificates of real estate value to improve accuracy and uniformity. Maintain statutory assessed value to sale ratios of 90%-105% and coefficient of dispersion under 15. In many instances, State funding to local units of government, including school districts, is directly related to this relationship between assessed values to sale prices. Statutory requirement to perform physically inspections of 20% of the properties on an annual basis.
- **Technology:** Expand web presents in converting to new assessor website through CAMA vendor. Develop GIS mapping of CAMA data for mobile applications. Continue to convert CAMA data to enhance internal and external reporting. Collaborate with Steele County Planning and Zoning and City of Owatonna Building Inspection Division to upload permit data in compatible format. Collaborate with Land Records Division Departments in creating a shared data warehouse to disseminate data through a single web portal via GIS to governmental agencies and the public to facilitate real estate commerce.
- **Talent:** Annual training to comply with statutory licensing requirements for assessment personnel and for continuous professional improvement. Legislation requires that any assessment personnel that

appraises or classifies property must attain a licensing level of Accredited Minnesota Assessor (AMA). This means that Two staff appraisers will be statutorily required to attain their AMA designation by the end of 2027. Currently we have 1 Staff with SAMA – (Senior Accredited Minnesota Appraiser, 1 Staff with AMA, 1 Staff with CMA IQ (Certified Minnesota Appraiser, Income Qualified), 1 Staff as Trainee, Perform annual staff performance review, including weekly staff meetings and monthly one-on-one interviews.

- **Structure:** Collaborate with Land Records departments to share data and improve processes, eliminate redundancies, and provide continuity of services. Develop a proactive process for analyzing land records management that best serves the Steele County community.

Key Indicators

Assessment Year:	2019	2020	2021	2022	2023
Tax Year:	Pay 2020	Pay 2021	Pay 2022	Pay 2023	Pay 2024 Est.
Est. Market Value	4,375,170,900	4,610,936,000	4,866,806,000	5,621,646,100	6,664,791,800
Tax Capacity	42,141,343	45,080,902	47,455,994	55,479,390	64,737,407
Net New Improvements	35,426,400	52,259,800	58,993,300	52,525,800	41,409,400
Number of Parcels	20,549	20,142	20,592	20,656	20,702
Number of Permits	2,650	2,472	2,506	2,596	2,477
Level of Assessment Ratio - Residential	92.2%	93.8%	93.2%	91.2%	92.3%

The Assessor's Office is located on the first floor of the Steele County Administration Center at 630 Florence Ave, in Owatonna, MN 55060.

Major Changes/Budget Commentary

The Assessors office has historically been under budget each year and is funded almost entirely entirely by the property tax levy. The total property tax levy funding requirement was \$761,888 for 2023, and the 2024 property tax levy requirement totals \$859,092. This is an overall increase of 12.8%, as outlined below:

Description	Assessors Office Budget				Change in Budget
	2024 Budget	% of Budget	2023 Budget	% of Budget	
Property Tax Levy Request	\$ 859,092	99.9 %	\$ 761,888	99.9 %	12.8 %
Operating Revenues	500	0.1 %	500	0.1 %	— %
Total Revenues	<u>\$ 859,592</u>	100.0 %	<u>\$ 762,388</u>	100.0 %	12.7 %
Budgeted Personnel	\$ 799,927	93.1 %	\$ 717,388	94.1 %	11.5 %
Budgeted Operating Costs	59,665	6.9 %	45,000	5.9 %	32.6 %
Total Expenditures	<u>\$ 859,592</u>	100.0 %	<u>\$ 762,388</u>	100.0 %	12.7 %

The biggest increase in expenditures for the Assessors Office was personnel services, which increased by \$82,539 or 11.5% over the prior year. This increase is due to personnel service adjustments including the Cost of Living Adjustment (COLA), merit/step increases, related payroll taxes, and healthcare premiums increases. In addition, during 2023, the Assessors office hired a Appraiser III position which was previously filled by an Appraiser I position.

Operating expenditures increased by \$14,665 or 32.60% over the prior year. This increase in can primarily be contributed to the annual cost of our CAMA Tax System. Prior to 2024 the cost was paid by the Records compliance fund.

After personnel and CAMA Tax System expenses, the next largest expense item our department has is for conference and training. Each Appraiser must meet statutory training requirements to maintain appropriate licensure. We have two Appraisers with 0-4 years of experience. Each appraiser must be licensed by the State Board of Assessor's according to the work being performed and years of experience. Legislation requires all Appraisers to attain a designation of Certified Minnesota Assessor (CMA) within 3 years of the date of hire and become Accredited (AMA) within the next five years. Each appraiser will be required to attain 60 hours of training in a four-year cycle. The new four-year training cycle began in July of 2024.

We have responded to our training resource challenges by taking as many on-line classes whenever possible, however, the State Board of Assessor still has many core classes that in person attendance is required.

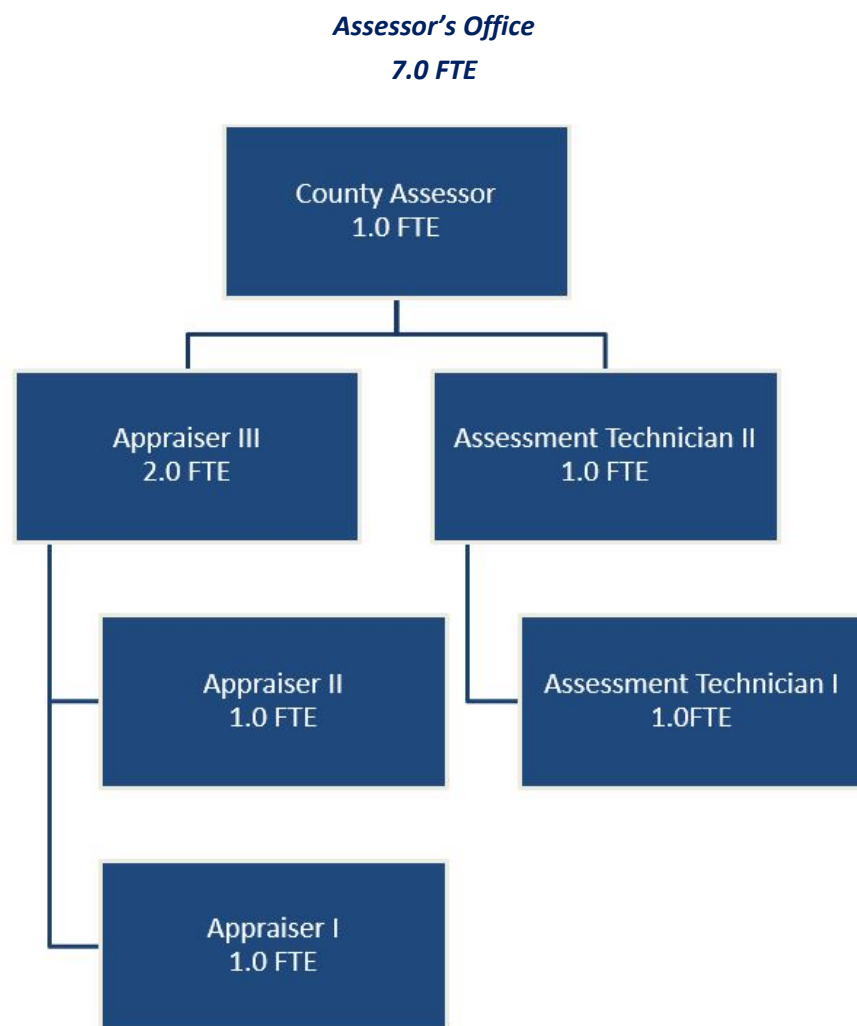
We have an on-going partnership with Vanguard Appraisals for the purchase of software services to be utilized as our Computer Assisted Mass Appraisal (CAMA) software. The CAMA system is the foundation of the mass appraisal process and helps us to attain our strategic objectives of improving the accuracy and uniformity of the annual assessment in a cost-effective manner. Appraisers are utilizing tablets to complete the required quintile field inspections. On average, each appraiser is required to physically inspect 935 parcels annually with an

additional 335 inspected by the County Assessor. We must rely on technical advancements to assist with the statutory requirements. Our department utilizes Compliance Funds to purchase technology to enhance services and improve efficiency.

We continually look to leverage cloud-based solutions to assist our work in the field as well as provide property data for public consumption. Vanguard Appraisals provides web services that allow property data searches including sales, property characteristics and assessment information. The enhanced web service will contribute to the overall transparency of the assessment process which will improve the public trust. In 2023, the assessor's website for property information was visited over 110,000 times.

Assessor's Department works closely with GIS to provide analytical appraisal tools by interfacing the base maps with property and assessment data.

Data accuracy is a critical aspect of the mass appraisal process. This helps to establish ensure integrity and trust with taxpayers. Many property owners and business professionals rely upon the accuracy of the assessment data.



Assessors
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 769,978	\$ —	\$ 761,888	\$ 859,092	\$ 97,204	12.8 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	996	500	231	500	500	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	996	770,478	231	762,388	859,592	97,204	12.7 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	517,989	532,214	432,625	535,582	595,764	60,182	11.2 %
Health, Life and Disability Insurance	94,467	116,275	74,574	97,056	111,828	14,772	15.2 %
PERA Contributions	35,732	39,916	32,082	40,169	43,932	3,763	9.4 %
FICA / Medicare Tax	36,829	39,384	31,126	39,633	43,347	3,714	9.4 %
Other Payroll Related Expenses	6,885	7,689	5,878	4,948	5,056	108	2.2 %
Total Personnel Services	691,902	735,478	576,285	717,388	799,927	82,539	11.5 %
Services & Charges	21,049	28,500	20,772	38,100	50,590	12,490	32.8 %
Supplies & Materials	5,432	6,500	2,266	6,900	9,075	2,175	31.5 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	718,383	770,478	599,323	762,388	859,592	97,204	12.7 %
Net Expenditures (Over) Under Revenues	\$ (717,387)	\$ —	\$ (599,092)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Geographic Information Systems (GIS)

Mission Statement

Conceptualize, create, and deploy insightful geospatial solutions that support the delivery of quality services and fiscal efficiencies.

Department Description and Services Provided

Within Steele County, the GIS department provides geospatial technologies to support the service delivery needs of the organization. This is accomplished through the following core GIS support services:

- Mapping & visualization
- Data management
- Field mobility
- Monitoring
- Analytics
- Design & planning
- Decision support
- Constituent engagement
- Sharing & collaboration

The GIS department uses the above mentioned services to support the following county functions:

- Public information dissemination
- Community services
- Emergency management
- Environmental services
- Public health
- Land records
- Public safety
- Parks & recreation
- Planning & development
- Public works & transportation

2023 Accomplishments

Utilizing existing licensing, the GIS Department created and deployed a township culvert inventory application suite. This suite of applications contains maps, apps, and tools to allow for field data collection and management of township road and driveway culverts. Based on the success of this project, the GIS Department has plans to deploy a similar solution for a Steele County Culvert inventory and inspection within the coming years. This solution will replace paper data collection with digital collection and archiving. This project provided the following core GIS support services; mapping/visualization, data management, field mobility, analytics, planning, decision support and sharing/collaboration.

Also, in 2023, Steele County GIS was able to provide near real-time imagery. In collaboration with the Steele County Sheriff and the Owatonna Police department, GIS staff was able to mosaic and rectify drone captured imagery of the Steele County Free Fair. Once mosaiced and rectified, the drone imagery was overlaid with the US National Grid. This enabled sheriff and fair staff to utilize a universal grid when responding to a variety of situations throughout the duration of the fair. This was the third year that aerial imagery of a completely setup Steele County Free Fair has been rectified in coordinate space. This project provided the following core GIS support services; mapping/visualization, data management, field mobility, analytics, planning, decision support and sharing/collaboration.

2024 Goals

The department goals for the upcoming year are:

- Utilize the additional FTE to scale the enterprise GIS platform to allow more enterprise user contributions
- Continue to promote the efficiencies and cost savings provided by geospatial technologies to increase the saturation of GIS at an organizational level and provide geospatial solutions for departments with little to no GIS support.
- Continue progress on the NG911 project to meet the completion deadline.
- Continue progress on county wide culvert inventory for use with new LiDAR data products.
- Acquire or create and deploy products from the 2021 USGS 3DEP LiDAR collect.

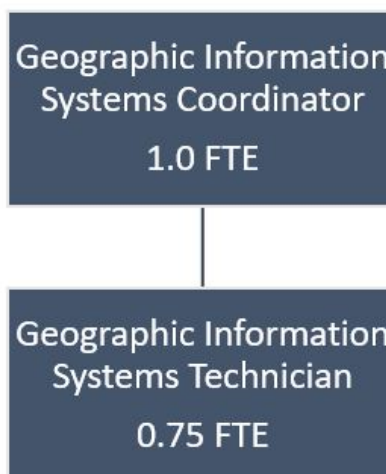
Major Changes/Budget Commentary

The 2024 GIS budget increased \$66,884 or 50.0% from the prior year. The 2024 Geographic Information Systems department budget is being presented with two additional expenditures, compared to previous annual budget:

1. Additional Department FTE requests: With increased demands for GIS services, there has been a recognized need for an additional GIS department FTE. A 0.75 FTE is being added for 2024, total new cost of \$55,839.
2. Light Detection and Ranging (LiDAR) Data Products: In 2021 the United States Geologic Survey (USGS) received federal grant dollars to acquire updated LiDAR data for the southeastern portion of Minnesota. Steele County will be working with a 3rd party vendor to produce a Digital Elevation Model (DEM) in the country coordinate system as well as one foot contour intervals. This is a onetime cost totaling \$6,000.

Geographic Information Systems

1.75 FTE



Geographic Information Systems (GIS)

Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 96,572	\$ —	\$ 128,374	\$ 196,058	\$ 67,684	52.7 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	4,686	4,500	3,190	5,200	4,600	(600)	(11.5)%
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	200	—	200	—	(200)	— %
Total Revenues	4,686	101,272	3,190	133,774	200,658	66,884	50.0 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	82,718	82,616	73,999	87,980	135,632	47,652	54.2 %
Health, Life and Disability Insurance	4,752	35	19,599	24,575	33,109	8,534	34.7 %
PERA Contributions	6,183	6,196	5,550	6,599	10,172	3,573	54.1 %
FICA / Medicare Tax	6,235	6,114	5,132	6,511	10,037	3,526	54.2 %
Other Payroll Related Expenses	131	106	110	104	103	(1)	(1.0)%
Total Personnel Services	100,019	95,067	104,390	125,769	189,053	63,284	50.3 %
Services & Charges	2,196	4,605	5	6,905	11,005	4,100	59.4 %
Supplies & Materials	324	1,600	243	1,100	600	(500)	(45.5)%
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	102,539	101,272	104,638	133,774	200,658	66,884	50.0 %
Net Expenditures (Over) Under Revenues	\$ (97,853)	\$ —	\$ (101,448)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Planning & Zoning

Mission Statement

To plan for and guide land use and land use development in the county in a manner that carries out the policies of the comprehensive plan enacted to protect the public health, safety, convenience and general welfare of its citizens.

Department Description and Services Provided

The Planning & Zoning Department administers land use ordinances and environmental programs in the county. Major areas of responsibility include comprehensive planning and land use ordinance administration, feedlot program administration, agricultural inspection, water planning, aquatic invasive species prevention, oversight of the agricultural BMP loan program, subsurface sewage treatment systems program administration, managing the Bixby Subordinate Sewer District, building permitting and inspection, recycling program, and serving on the Owatonna Partners for Economic Development committee.

- **Planning and Zoning:** Responsibilities include overseeing the development, implementation, and enforcement of the comprehensive land use plan, zoning ordinance, shoreland ordinance, floodplain ordinance, solid waste ordinance, and the subdivision ordinance. This area also includes working with the Planning Commission and Board of Adjustments in the processing of conditional use permits, Interim use permits, variances, rezoning requests, and plats.
- **Feedlot:** Responsibilities involve the administration of the Minnesota Rules Chapter 7020 (State Animal Feedlot Rules) and the Steele County feedlot ordinance. Duties include the permitting, registration, and inspection of animal feedlots, and the education of livestock producers and those in the livestock industry in the utilization of best management practices to protect water quality.
- **County Agricultural Inspector:** Enforcement of the MN State noxious weed laws, and the MN seed laws. This area also coordinates the testing of pesticide and fertilizer applicators in the county for the MN Department of Ag.
- **Aquatic Invasive Species Prevention:** Implementing the county's aquatic invasive species plan preventing the spread of aquatic invasive species in area lakes and rivers through inspections, education, and monitoring.
- **Agricultural BMP Loan Program:** The AgBMP Loan Program provides funding from the MN Department of Agriculture thru private lending institutions for low-interest loans to rural landowners to encourage practices that prevent or reduce pollution problems identified by the local water plan.

- **Solid Waste & Recycling Program:** This program coordinates and promotes recycling in Steele County thru residential recycling pick up and rural recycling drop-off locations.
- **Water Resource Management:** This program is responsible for the development and administration of the Steele County Water Plan and coordinating involvement in regional One Watershed One Plans for the Cannon, Cedar, Zumbro and LeSueur Rivers. Local programs have included such activities as the Abandon Well Sealing Cost-share Program and the Agricultural Best Management Practices Loan Program.
- **Riparian Buffer Enforcement:** Responsibilities include enforcement of the MN Riparian Buffer Law requiring buffers on protected waters and public ditches in the county.
- **Septic Program:** Responsibilities include administration of Minnesota Rules Chapters 7080 – 7083 (Subsurface Sewage Treatment Systems) and the Steele County Wastewater Treatment Ordinance thru the permitting and inspecting of new subsurface wastewater treatment systems.
- **Bixby Subordinate Sewer District:** Responsibilities include overseeing the operation and maintenance of the Bixby Community wastewater collection and treatment system.
- **Low Income Septic Replacement Grants:** Provides a limited number of grants to low-income residents to replace failing septic systems.
- **Building Inspection:** Responsibilities include administration of the State building code thru the issuance of building permits and the inspections of new construction in the rural areas of the county and by contract with the municipalities of Blooming Prairie, Ellendale, and Medford.
- **Owatonna Partners for Economic Development (OPED):** Responsibilities include serving as the county representative for OPED dedicated to economic development in the Owatonna area. OPED is comprised of the City of Owatonna, Owatonna Public Utilities, Owatonna Area Chamber of Commerce and Tourism, Owatonna Area Business Development Center, and Steele County.

2023 Accomplishments

- Implement electronic permitting software
- Solicit bids for curbside recycling collection contract
- Implement new vendor for curbside recycling collection
- Adoption of Le Sueur River One Watershed One Plan
- Enhance Watercraft Inspection Program

2024 Goals/Objectives

- Develop Comprehensive Solid Waste plan
- Promote AgBMP program
- Improve electronic permit management.
- Improve web site functionality.

Historical Indicators

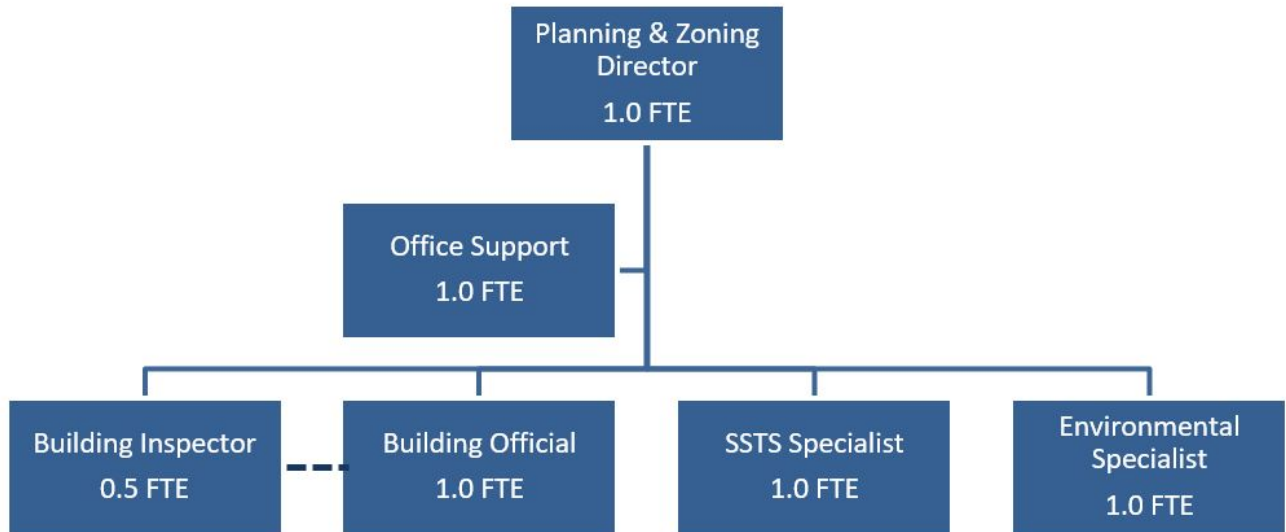
Description	2020	2021	2022	2023 (Thru Oct)
Land Use Hearings	39	35	21	12
Parcel Subdivisions	45	35	57	35
Registered Feedlots	233	192	190	191
Pesticide Applicators Tests	95	209	243	299
Watercraft Inspections	—	292	445	604
Ag BMP loans approved (\$ value)	14,000	—	323,441	308,142
Wells Sealed	5	1	5	2
Septic Permits	51	46	48	34
Septic Replacement Grants Awarded	18,000	9,000	14,000	28,000
Number of Building Permits	487	397	411	263
Valuation of Building Permits	15.5 mil	19.1 mil	19.1 mil	11.6 mil

Major Changes/Budget Commentary

The combined Planning and Zoning / Environmental services 2024 budget increased by \$337,242 or 24.6% from the prior year. Some of the main drivers for this increase include:

- Steele County recycling contract - the contract for the recycling program expired and a new five year agreement was completed in 2023. The new contracted agreement with Thompson Sanitation increased the monthly payment by over 25% with inflation, fuel, and fee increases since the previous contract was signed in 2017 - \$198,175
- Expected grant expenditures - increases in well sealing grant expense, grant payments to soil and water conservation district, and aquatic invasive species grant expenditures being accounted for under P&Z (previously was under County-Wide) - \$77,975
- Personnel service adjustments - including cost of living adjustments, employee step increases, payroll related taxes, and health insurance increases - \$43,960

Planning & Zoning
5.5 FTE



Planning and Zoning
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 262,808	\$ —	\$ 313,804	\$ 337,911	\$ 24,107	7.7 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	107,059	137,345	63,772	120,427	140,162	19,735	16.4 %
Charges for Services	73,863	47,000	44,731	53,000	52,500	(500)	(0.9)%
Licenses and Permits	157,596	117,000	104,349	131,000	141,000	10,000	7.6 %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	14,071	100	—	100	—	(100)	(100.0)%
Total Revenues	352,589	564,253	212,852	618,331	671,573	53,242	8.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	369,324	375,212	343,244	396,484	432,899	36,415	9.2 %
Health, Life and Disability Insurance	59,970	58,130	71,085	85,394	88,658	3,264	3.8 %
PERA Contributions	26,753	28,141	25,002	29,736	31,879	2,143	7.2 %
FICA / Medicare Tax	27,262	27,766	25,000	29,340	31,454	2,114	7.2 %
Other Payroll Related Expenses	5,695	3,624	6,023	5,197	5,221	24	0.5 %
Total Personnel Services	489,004	492,873	470,354	546,151	590,111	43,960	8.0 %
Services & Charges	10,545	54,380	45,603	54,880	63,962	9,082	16.5 %
Supplies & Materials	6,136	7,500	4,309	7,500	7,500	—	— %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	12,298	9,500	8,583	9,800	10,000	200	2.0 %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	517,983	564,253	528,849	618,331	671,573	53,242	8.6 %
Net Expenditures (Over) Under Revenues	\$ (165,394)	\$ —	\$ (315,997)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Environmental Services
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	152,980	152,045	54,826	134,578	137,578	3,000	2.2 %
Charges for Services	614,316	614,000	321,752	615,000	895,000	280,000	45.5 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	1,375	5,000	8,771	5,000	6,000	1,000	20.0 %
Total Revenues	768,671	771,045	385,349	754,578	1,038,578	284,000	37.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	—	—	—	—	—	—	
Health, Life and Disability Insurance	—	—	—	—	—	—	
PERA Contributions	—	—	—	—	—	—	
FICA / Medicare Tax	—	—	—	—	—	—	
Other Payroll Related Expenses	—	—	—	—	—	—	
Total Personnel Services	—	—	—	—	—	—	
Services & Charges	46,196	110,045	38,136	51,878	136,703	84,825	163.5 %
Supplies & Materials	637,238	661,000	566,189	702,700	901,875	199,175	28.3 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	683,434	771,045	604,325	754,578	1,038,578	284,000	37.6 %
Net Expenditures (Over) Under Revenues	\$ 85,237	\$ —	\$ (218,976)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Planning & Zoning / Environmental Services Combined

Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 262,808	\$ —	\$ 313,804	\$ 337,911	\$ 24,107	7.7 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	260,039	289,390	118,598	255,005	277,740	22,735	8.9 %
Charges for Services	688,179	661,000	366,483	668,000	947,500	279,500	41.8 %
Licenses and Permits	157,596	117,000	104,349	131,000	141,000	10,000	7.6 %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	15,446	5,100	8,771	5,100	6,000	900	17.6 %
Total Revenues	1,121,260	1,335,298	598,201	1,372,909	1,710,151	337,242	24.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	369,324	375,212	343,244	396,484	432,899	36,415	9.2 %
Health, Life and Disability Insurance	59,970	58,130	71,085	85,394	88,658	3,264	3.8 %
PERA Contributions	26,753	28,141	25,002	29,736	31,879	2,143	7.2 %
FICA / Medicare Tax	27,262	27,766	25,000	29,340	31,454	2,114	7.2 %
Other Payroll Related Expenses	5,695	3,624	6,023	5,197	5,221	24	0.5 %
Total Personnel Services	489,004	492,873	470,354	546,151	590,111	43,960	8.0 %
Services & Charges	56,741	164,425	83,739	106,758	200,665	93,907	88.0 %
Supplies & Materials	643,374	668,500	570,498	710,200	909,375	199,175	28.0 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	12,298	9,500	8,583	9,800	10,000	200	2.0 %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	1,201,417	1,335,298	1,133,174	1,372,909	1,710,151	337,242	24.6 %
Net Expenditures (Over) Under Revenues	\$ (80,157)	\$ —	\$ (534,973)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Buildings & Grounds

Department Description and Services Provided

The Building & Grounds Department is responsible for the custodial and maintenance of Steele County facilities. The 11 FTE Staff provide provide services to 300,000+ square feet of building space, including:

- Administration Building
- Annex Building
- Attorney's Office
- Courthouse
- Community Center
- Community Corrections Building
- Detention Center
- Four Seasons Center
- Landfill
- Law Enforcement Center
- Public Works Facility
- Alexandria Building

In addition, the Building and Grounds department maintains the County's motor vehicle fleet and assists with the preparation county's Capital Improvement Plan (CIP) by indicating future improvements or needed capital projects for County facilities. These capital projects are generally budgeted out of the County's Capital Project fund and can include boiler replacements, facility additions or remodels.

Mission Statement

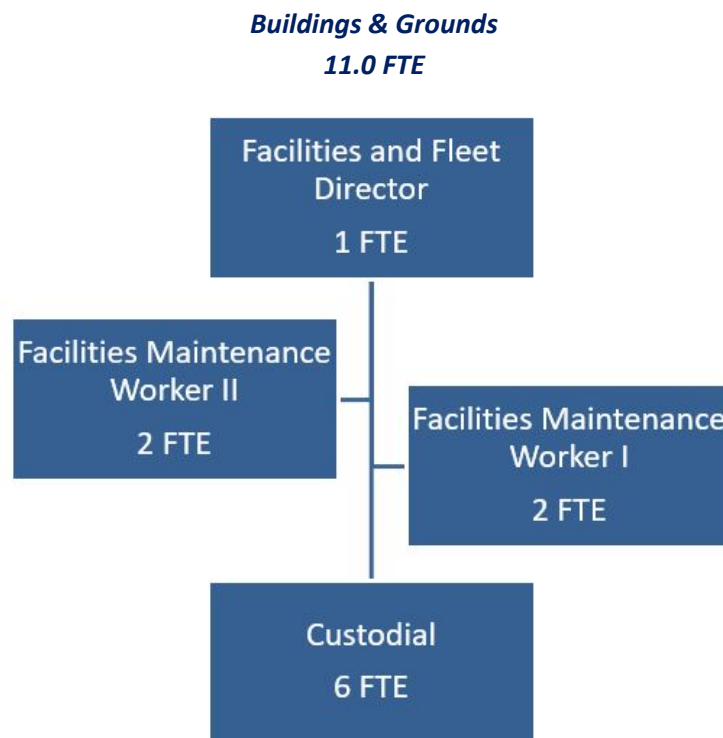
Operate and maintain Steele County facilities and equipment efficiently to optimize the health, safety, and productivity of Steele County employees and residents.

Goals/Objectives

- Provide a clean, safe working environment for County staff
- Increase operational efficiency and effectiveness of County buildings.
- Take advantage of new or upgraded technologies, as appropriate.
- Reduce unscheduled maintenance or outages by increasing preventive maintenance.
- Maintain County motor vehicle fleet and launch Agile Fleet Software.

Major Changes/Budgetary Comments

The Building & Grounds 2024 budget increased by \$48,602 or 2.7% from the prior year. The main driver for this increase is personnel service adjustments - including cost of living adjustments, employee step increases, and health insurance elections. Expected revenue collections decreased by \$18,000 due to rent no longer being charged for cleaning services at the Highway.



Buildings and Grounds
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 1,462,235	\$ —	\$ 1,615,428	\$ 1,682,030	\$ 66,602	4.1 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	84,329	142,480	103,740	160,480	142,480	(18,000)	(11.2)%
Total Revenues	84,329	1,604,715	103,740	1,775,908	1,824,510	48,602	2.7 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	568,704	597,599	547,456	649,379	702,112	52,733	8.1 %
Health, Life and Disability Insurance	102,287	124,052	107,987	129,716	120,872	(8,844)	(6.8)%
PERA Contributions	42,143	44,220	40,965	48,328	52,283	3,955	8.2 %
FICA / Medicare Tax	42,551	44,223	40,403	48,054	51,957	3,903	8.1 %
Other Payroll Related Expenses	12,456	21,420	10,028	9,218	6,919	(2,299)	(24.9)%
Total Personnel Services	768,141	831,514	746,839	884,695	934,143	49,448	5.6 %
Services & Charges	639,984	720,601	664,449	822,213	823,167	954	0.1 %
Supplies & Materials	90,637	52,600	70,398	69,000	67,200	(1,800)	(2.6)%
Capital Expenditures	—	—	21,515	—	—	—	— %
Other Expenditures	3,689	—	451	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	1,502,451	1,604,715	1,503,652	1,775,908	1,824,510	48,602	2.7 %
Net Expenditures (Over) Under Revenues	\$ (1,418,122)	\$ —	\$ (1,399,912)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Veterans Services

Department Description and Services Provided

The Steele County Veteran Services Officer (CVSO), a mandated position I.A.W. Minnesota Statute 197.60 serves as the legal representative for the county's veterans and their dependents regarding all veteran and military affairs. The CVSO serves as a liaison, a counsel, and a legal representative in the tedious process of preparation and submission of claims for federal and state benefits. The CVSO also prepares complicated, legal rebuttals and time-consuming appeals to the Board of Veterans Appeals (BVA), and when required, appeals to the Court of Veterans Appeals. Minnesota Statute 197.60 requires at least a half-time County Veteran Services Officer (CVSO) in each county, based upon the county's veteran population. Steele County's veteran population mandates a minimum of one full-time Veteran Services Officer, an appointed Department Head position. As a Department Head, the Veteran Services Officer represents the county's veteran population, enforces federal and state laws and mandates, and enforces all regulations pertaining to veterans' rights and their benefits. The Steele County Veteran Services Officer, a veteran himself, has a combined experience of 43 years in military and veteran's affairs.

Mission Statement

Provide unmatched legal representation, counseling, mentorship, assistance, and support for our county veterans and their dependents, with the highest level of integrity. *Stand for those who can't defend themselves.*

Goals/Objectives

- Complete all required or mandatory training, seminars, testing, workshops, and conferences provided by Federal and State Veterans' Affairs Administrations, and the National Association of Veteran Service Officers to remain fully certified and accredited by the DVA and MN-DVA.
- Work diligently towards preventing and/or eliminating veteran homelessness within Steele county.
- Timely and effectively develop, prepare, process, represent, and prosecute all claims in order to secure all available benefits for which each veteran qualifies for.
- Provide outreach to the veterans and dependents in Blooming Prairie and Ellendale. Visit veterans and dependents residing at all county-wide independent, nursing homes, and assisted living facilities. Perform in-home visits when warranted due to health, disabilities, or transportation barriers.
- Maintain all mandated accreditations, licensing, and certifications, as required by MN statues, the DVA, the MN DVA, the MN State Grants Manuals and Regulations, the Social Security Administration, and the Federal Data Management and Privacy laws and regulations.
- Continue to be a leader and an unbiased voice in providing advocacy for our county veterans' issues, and in the implementation of sustainable veteran initiatives to greatly improve the lives of our aging and disabled veterans.

2022 Completed Year Deliverables

- 2,477 Open active cases (DVA data 2022)
- 79 New clients added (2022)
- 1,877 In-person office visits (2022)
- 688 Veterans receiving 10-100% SC Compensation (2022)
- 6 Veterans receiving NSC Pensions (2022)
- 37 Widows receiving DIC benefits (2022)
- \$10,828,000* Paid to directly to county veterans in benefits (compensation and pensions), (DVA Data 2022)
- \$650,000 Paid to county veterans/dependents for educational or vocational benefits (DVA Data 2022)
- \$38,000 Life insurance benefits paid the veteran's surviving spouses/beneficiaries (DVA Data 2022)
- \$8,378,000 Medical benefits provided to county veterans (DVA Data 2022)
- 727 Unique medical patients (DVA Data 2021)
- Total combined county veteran's benefits from the DVA in 2021 was \$19,893,000 (DVA Data 2022)
*(Comp/Pension only, does not include medical care and educational benefits)

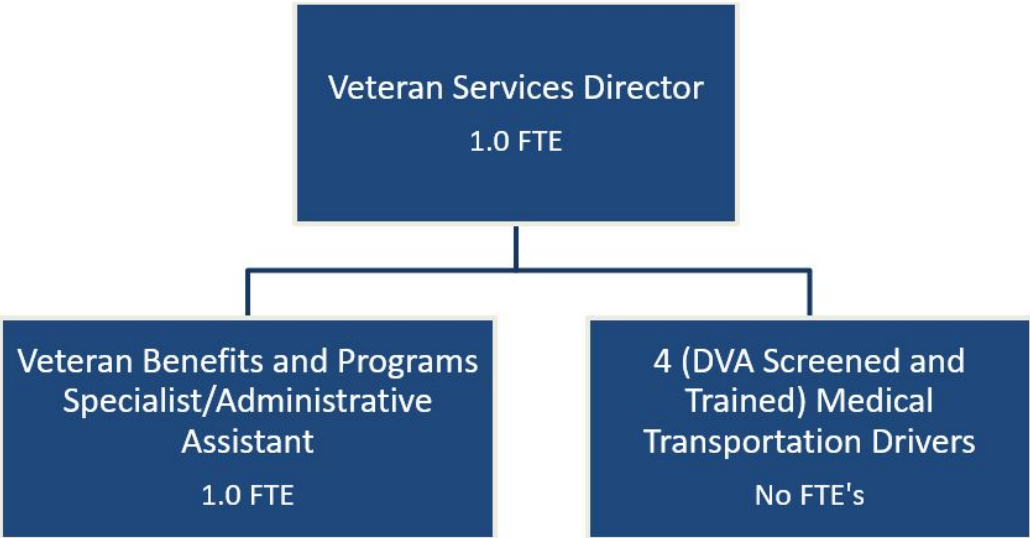
Glossary

- SC – Service connected
- NSC – Non-Service connected
- DIC – Dependent Indemnity Compensation
- DVA – Department of Veterans Affairs
- MN DVA – MN Department of Veteran Affairs
- VBMS – Veteran Benefits Management System
- DOD – Department of Defense
- DFAS – Defense Finance and Accounting Services

Major Changes/Budget Commentary

The Veterans Services 2024 budget increased by by \$10,578 or 4.3% from the prior year. This increase is due to personnel services including wage adjustments, additional payroll taxes, and health insurance changes.

Veterans Services
2.0 FTE



Veterans Services
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 231,991	\$ —	\$ 244,651	\$ 255,229	\$ 10,578	4.3 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	10,000	—	10,000	—	—	—	— %
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	5,325	—	647	—	—	—	— %
Miscellaneous / Other Financing Sources	500	—	—	—	—	—	— %
Total Revenues	15,825	231,991	10,647	244,651	255,229	10,578	4.3 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	165,057	174,783	148,980	184,483	194,444	9,961	5.4 %
Health, Life and Disability Insurance	11,553	11,573	10,054	12,077	12,509	432	3.6 %
PERA Contributions	11,575	11,429	10,442	12,156	12,903	747	6.1 %
FICA / Medicare Tax	12,345	12,934	11,179	13,652	14,389	737	5.4 %
Other Payroll Related Expenses	954	1,122	2,140	1,933	1,884	(49)	(2.5)%
Total Personnel Services	201,484	211,841	182,795	224,301	236,129	11,828	5.3 %
Services & Charges	17,182	11,350	15,032	11,050	9,150	(1,900)	(17.2)%
Supplies & Materials	6,636	8,800	3,509	9,300	9,950	650	7.0 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	225,302	231,991	201,336	244,651	255,229	10,578	4.3 %
Net Expenditures (Over) Under Revenues	\$ (209,477)	\$ —	\$ (190,689)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

District Court

Department Description and Services Provided

Minnesota's trial courts are located throughout the 87 counties in the State and are organized into 10 Judicial Districts. Steele County District Court is in the 3rd Judicial District and is located in downtown Owatonna at 111 East Main Street. There are two elected judges seated in Steele County, a court administrator, and 10 court administration and judicial staff on site who, with assistance from other county judges, senior/retired judges, and court staff on remote districtwide case processing teams, handle about 6,000 case filings per year.

In Steele County, the District Court is a cost center representing the county's required share of costs related to cases filed. These costs are comprised of primarily court appointed attorneys, juvenile detention services, medical exams, expert witnesses, and guardian/conservator costs. There are no FTE (full-time equivalent) county employees for this department. Judicial and court administration staff wages are paid by the State of Minnesota Judicial Branch.

Attorney fees are primarily for court-appointed attorneys to represent parties in child protection (CHIPS), commitment, and guardian/conservatorship cases. The cases are becoming more complex and taking longer to dispose of due to more children per family, multiple fathers per family, mental illness factors, and insufficient volume of community resources to support needed programming.

Working Together

Steele County District Court is working actively with justice partners, service providers, schools, and others in support of the mission of the Branch.

- The Steele Waseca Drug Court has been very effective in reducing recidivism by helping those convicted of crimes be successful in treatment, obtain employment, and reunite with family while saving taxpayers the cost of additional incarceration.
- A districtwide Veterans Court has now been implemented to recognize the sacrifices made by and special needs of veterans who enter the criminal justice system.
- During the pandemic, the Court found innovative ways to conduct hearings remotely and was able to conduct business and avoid a major backlog of cases
- Now that we are on the other side of the pandemic, we are continuing to leverage remote hearings as attorneys and litigants responded that remote hearings are more convenient and allow them better access to justice.

Future Outlook

The 3rd Judicial District and Steele County District Court have adopted a talent centric workplace culture, developing staff's individual knowledge and skills in order to efficiently process cases across county lines. We are experiencing the same workforce demographic challenges as other government and private employers. We are committed to the Judicial Branch's OneCourtMN vision of high quality, consistent, and convenient court administration services anywhere in the state and are developing strategies to retain and recruit high quality employees.

Minnesota 3rd Judicial District Mission Statement

The 3rd Judicial District is committed to efficient, effective and proper administration of justice through collaboration, innovation, and dedication to the people we serve.

Minnesota Judicial Branch Mission Statement

To provide justice through a system that assures equal access for the fair and timely resolution of cases and controversies.

Minnesota Judicial Branch Vision

The general public and those who use the court system will refer to it as accessible, fair, consistent, responsive, free of discrimination, independent, and well-managed.

Minnesota Judicial Branch oneCourtMN Vision

High-quality, consistent and convenient court administration services anywhere in the state.

Additional Information

Visit the Minnesota Judicial Branch website at <http://www.mncourts.gov> to learn more about our mission, vision, and strategic plan. There are many online resources available to assist the public, our government partners, attorneys, jurors, and other court users.

Major Changes/Budgetary Comments

The District Court 2024 budget increased by \$171,000 or 46.9% from the prior year. In order to ensure effective legal representation for parties in child protection (CHIPS), commitment, and guardian/conservatorship cases, the 3rd Judicial District increased its per hour rate paid to court appointed attorneys from \$100 to \$150 on 1/1/2023. This change along with the increasing complexity and duration of cases are the reasons for the expected increase in 2024.

District Court
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 310,750	\$ —	\$ 364,750	\$ 535,750	\$ 171,000	46.9 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	3,588	—	—	—	— %
Charges for Services	180	—	280	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	—	—	—	—	—	— %
Total Revenues	180	310,750	3,868	364,750	535,750	171,000	46.9 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	—	—	—	—	—	—	— %
Health, Life and Disability Insurance	—	—	—	—	—	—	— %
PERA Contributions	—	—	—	—	—	—	— %
FICA / Medicare Tax	—	—	—	—	—	—	— %
Other Payroll Related Expenses	—	—	—	—	—	—	— %
Total Personnel Services	—	—	—	—	—	—	— %
Services & Charges	291,355	310,750	328,676	364,750	535,750	171,000	46.9 %
Supplies & Materials	—	—	—	—	—	—	— %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	291,355	310,750	328,676	364,750	535,750	171,000	46.9 %
Net Expenditures (Over) Under Revenues	\$ (291,175)	\$ —	\$ (324,808)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

County-Wide

Department Description

County-Wide acts as a cost center for any revenues or disbursements not allocated to individual funds or departments. Major revenue sources include items such as the general fund property tax levy, public library tax levy, County Program Aid (CPA), Paid in Lieu Taxes (PILT), rental income and investment earnings. Major expenditures include agency appropriations, the City of Owatonna Library tax reimbursement, capital contributions, transfers to other funds, and any unallocated personnel service or insurance expenditures.

No County staff are budgeted from the County-Wide department.

Major Changes/Budgetary Comments

The County Wide 2024 budget increased by \$14,666 or 2.6% over the prior year due to a combination of surplus and deficits. Major changes in comparison to the prior year include:

- Additional revenues to be received from County Program Aid - \$464,683
- Additional budgeted revenues for Wind Tower Generation tax and penalty/interest collections on delinquent property tax - \$195,000
- With the expected retirements of directors an increase in personnel services was made to account for accrual payouts - \$110,000.

Agency Appropriations

Appropriations are requested each year from various organizations providing economic development, memorial day support, ambulance support, and operational support. Below is a list of each individual request and budgeted funding for 2024.

<i>Organization</i>	<i>Budgeted Funding</i>
American Legion - Ellendale	\$ 190
American Legion - Owatonna	1,721
Blooming Prairie Ambulance	5,000
Blooming Prairie Servicemen's Club	125
City of Blooming Prairie	5,000
City of Ellendale	5,000
City of Medford	5,000
Community Pathways (Food Shelf/Clothesline)	15,000
County Ag Society (Fair)	42,500
Crisis Resource Center	10,000
Ellendale Ambulance	5,000
Farm America	500
Healthy Seniors	10,000
Historical Society	8,000
Humane Society	5,000
Owatonna Area Business Development Center	4,000
Owatonnna Library	235,000
Owatonna Partners for Economic Development	7,000
SE Emergency Medical Service	5,000
Semcac	12,000
Soil & Water Conservation District	135,000
Southern MN Initiative Foundation	6,000
Southern MN Tourism	1,870
Transitional Housing of Steele County	10,000
<i>Total County Appropriations</i>	<i>\$ 533,906</i>

All appropriations are paid out of County-Wide except County Ag Society (fair), Historical Society, and Soil & Water conservation District which have separate departments designated for these payments.

County-Wide
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ 21,376,052	\$ (2,188,749)	\$ 12,481,577	\$ (2,091,735)	\$ (2,651,928)	\$ (560,193)	26.8 %
Other Taxes & Assessments	368,285	49,000	434,340	45,000	246,000	201,000	446.7 %
Intergovernmental	2,067,930	2,078,686	1,141,247	2,071,015	2,494,597	423,582	20.5 %
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	1,663,606	300,000	2,023,527	300,000	300,000	—	— %
Gifts and Contributions	190	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	1,070,888	436,532	1,313,210	403,222	353,499	(49,723)	(12.3)%
Total Revenues	26,546,951	675,469	17,393,901	727,502	742,168	14,666	2.0 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	—	—	—	—	—	—	— %
Health, Life and Disability Insurance	—	—	—	—	—	—	— %
PERA Contributions	—	—	—	—	—	—	— %
FICA / Medicare Tax	1,295	—	—	—	—	—	— %
Other Payroll Related Expenses	62,845	107,400	6,935	76,000	186,000	110,000	144.7 %
Total Personnel Services	64,140	107,400	6,935	76,000	186,000	110,000	144.7 %
Services & Charges	396,438	382,761	240,727	391,252	383,506	(7,746)	(2.0)%
Supplies & Materials	2,872	—	—	3,000	—	(3,000)	— %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	5,950,008	185,308	1,061,967	257,250	172,662	(84,588)	(32.9)%
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	6,413,458	675,469	1,309,629	727,502	742,168	14,666	2.0 %
Net Expenditures (Over) Under Revenues	\$ 20,133,493	\$ —	\$ 16,084,272	\$ —	\$ —	\$ —	

*Reflects the actual property tax collected (for general fund) and the theoretical budgeted property tax requirement.

Public Safety

Sheriff's Office

“To Protect with Courage, To Serve with Honor and Compassion”

Department Description

The Steele County Sheriff’s Office (SCSO) is responsible for public safety activity in and around the unincorporated areas of Steele County. The SCSO also plays a major role in activities throughout the entire county.

The SCSO is responsible for enforcing boat and water safety and snowmobile safety throughout Steele County. The operating budget allows the SCSO to carry out its mission and deliver high quality yet efficient services to citizens in all areas of public safety.

The budget process provides the County Board and its management staff an opportunity to annually re-examine the services provided within the County.

Mission Statement

The Steele County Sheriff’s Office is dedicated to protecting and serving the citizens of Steele County and support their quality of life. We will coordinate the efforts of emergency and support services to provide the highest level of responsiveness possible. We hold ourselves accountable for our actions and take pride in a professional level of service and fairness to all.

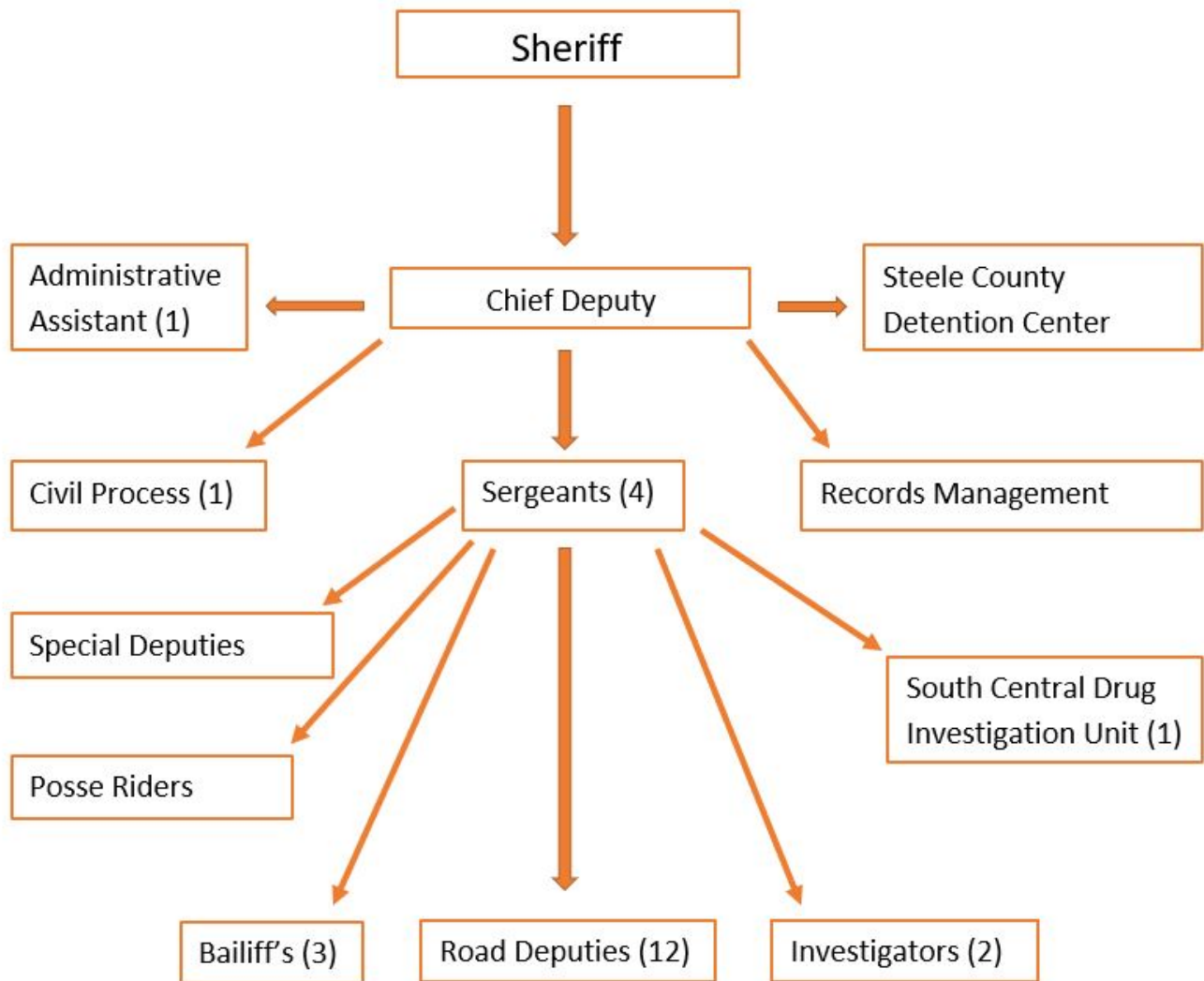
Goals / Objectives

- Maintain a low crime rate and increase more efficient and effective patrols
- Provide professional, community oriented public relations, (community policing)
- Develop and educate well-trained staff members and promote public safety
- Continue with the Fleet Enterprise program
- Continue the 800 MHz ARMER radio system project
- Increase security enhancing public safety at the courthouse
- Increase school security in the contractual towns (Ellendale and Medford)
- Competing against other agencies with recruitment and retention. At the date and time of this narrative, there are currently 165 other agencies with job openings in LE throughout the state with minimum people to select from. Hiring bonuses, stay packages, and other types of incentives are pushed by larger entities the SCSO can’t compete against.

Organizational Chart

The Steele County Sheriff's Office employs:

- 24 POST Licensed - employees. * POST = (Peace Officer Standards and Training).
- 1 Administrative Assistant.
- 1 Civil Process.
- 4 Records Positions (3 Records, 1 Supervisor) - Accounted for under LEC - costs shared with City of Owatonna.



Services Provided

The Steele County Sheriff's Office is a statutory/constitutional office having exclusive powers and authority under state law and or state constitution.

The county Sheriff is elected and statutorily the highest-ranking official in the county and manages or coordinates the following programs/divisions within the Steele County Sheriff's Office.

- Sergeants
 - Patrol,
 - Courthouse,
 - Investigations,
 - 800 MHz.,
- Investigations
 - Follow up investigations,
 - Child ID Kits,
 - Project Lifesaver,
 - Child Protection,
 - Take It To The Box,
 - Evidence Technician,
- Patrol Deputies
 - Traffic Enforcement,
 - School Security (Medford & Ellendale),
 - Warrants,
 - T.Z.D. (Towards Zero Deaths),
 - P.O.R.'s (Predatory Offender Registrations),
- Courthouse Security
 - Bailiff's,
 - Juror attendants,
- Civil Division
 - Civil Process,
- 800 MHz ARMER
 - Radio System for the entire county,
 - SCSO, OPD, OPU, Fire Dept., BPPD, public schools, County Shop, Community Corrections, Rural Ambulance and Rural Fire, Landfill, etc.
- South Central Drug Investigative Unit
 - SCDIU,
 - SWAT,
- Water Patrol and Snowmobile Patrol
 - Boat Safety,
 - Snowmobile Certifications and Training,

Geographic

The SCSO provides public safety coverage to 432 square miles in 13 townships of Steele County.

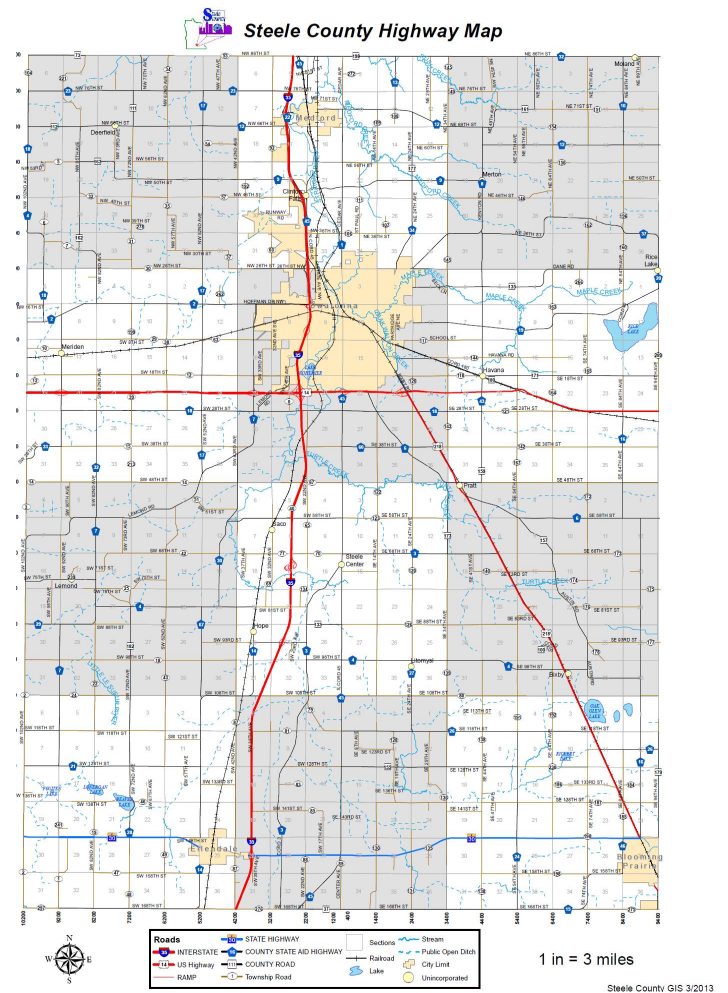
Also, contractual obligation provides public safety for two (2) cities, Medford, and Ellendale.

The city of Medford is approximately 6 miles north of Owatonna. The SCSO is contracted to provide 4.28 public safety hours a day. The annual contract increase is 3.5%.

The city of Ellendale is approximately 18 miles south of Owatonna. The SCSO is contracted to provide 2.71 public safety hours a day. The annual contract increase is 3%.

The contracts allow Steele County to increase the fees annually.

Other cities, such as Owatonna and Blooming Prairie provide their own Police Departments.

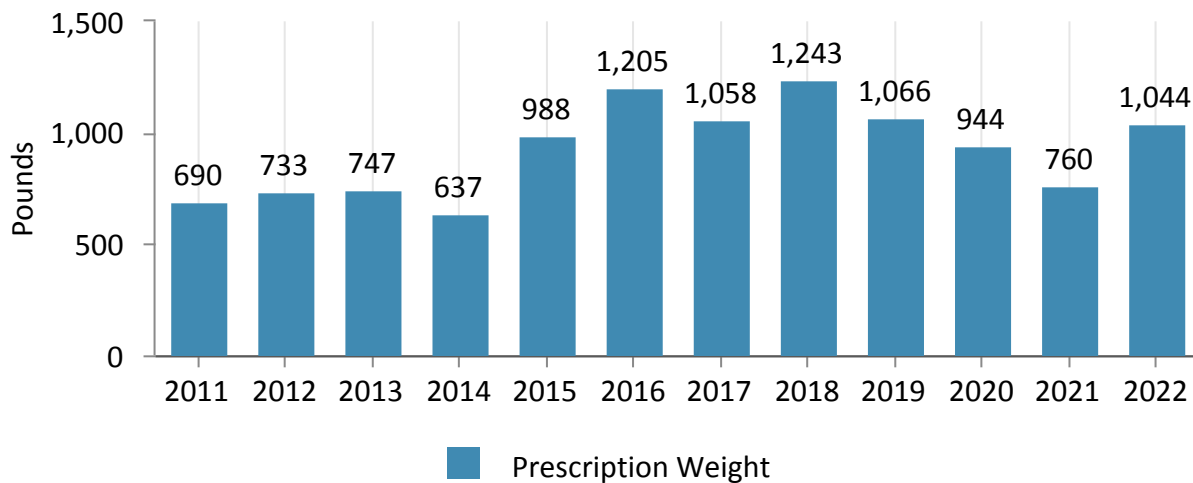


Steele County Take it to the Box Program

The **“Take It to The Box”** program began in 2011. It promotes the disposal of leftover prescriptions with 2 drop-off sites. 1 in Owatonna and 1 in Blooming Prairie. The Steele County Sheriff’s Office has overseen the care and disposal of over 11,000 lbs. (5.5 Tons) of unused prescriptions.



SCSO "Take it to the Box" Program



Courthouse Security Division

The SCSO has 3 licensed Deputies and 2 Special Deputies to assist with Courthouse Security.



PRIOR TO ENTRY INTO THE STEELE COUNTY COURTHOUSE, YOU MAY BE SUBJECTED TO A SEARCH BY A METAL DETECTOR. POSSESSION OF A DANGEROUS WEAPON IN A COURTHOUSE IS A FELONY!

The Steele County Sheriff's Office is statutorily charged with courthouse security.

MN Statute 373.05 County Buildings.

Each county shall provide at the county seat, and keep in good repair, a suitable courthouse, supplied with fireproof vaults, a suitable and sufficient jail, and other necessary buildings.

MN Statute 487.11 Additional Employees.

The sheriff of a county within a county court district shall furnish to the county court deputies to serve as bailiffs within the county as the court may request.

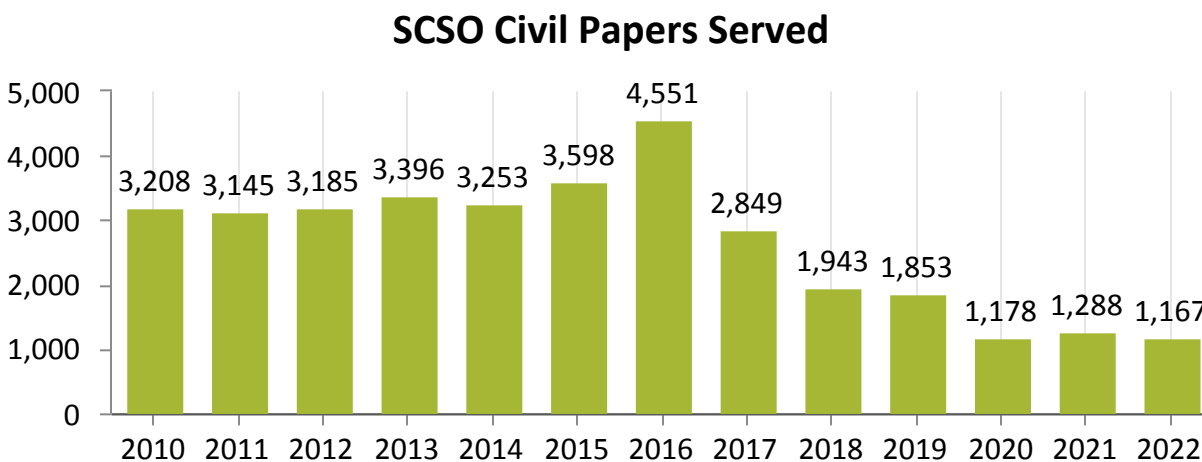


MN Statute 488A.06 Bailiffs.

Subd. 1. Appointment; duties. A bailiff shall be in attendance at all sessions of the court involving traffic or criminal matters, and serve all process and warrants and perform such other duties as may be directed by the judges of the court.

Civil Papers

The SCSO was averaging approximately 3,300 Civil Papers a year. That has since changed to averaging approximately 1,200 Civil Papers a year. Order for Protections, Evictions, Foreclosures, Subpoenas, Summons and Complaint, and Harassment for Restraining Orders achieve the highest type of papers served. The decline with paper services is likely due to more private sectors offering civil paper services.



Other types of Civil Process services consist of:

- Motions
- Notice of Cancellation of Contract for Deed
- Writ of Recovery and Order to Vacate
- Unlawful Detainer & Eviction Action
- Levy on Funds at a Financial Institution
- Receiving Process Forms
- Land Title Summons
- Notice of Condemnation (Eminent Domain)
- Summons and Petition
- Summons and Complaint in Eviction Actions (Unlawful Detainer)
- Affidavit and Order in Supplementary Proceedings
- Levy on Earnings
- District Court/Order for Seizure Documents
- Garnishment Summons
- Domestic Abuse
- Executions – Personal Property
- Conciliation Court Documents
- Order to Show Cause
- Mortgage Foreclosure
- Levy on Earnings
- Executions – Real Property
- UCC Sale
- Mechanics Lien Sale
- Tax Forfeited Land

Civil Process Fees and Procedures

The Steele County Board of Commissioners approved the following fee schedule on January 27, 2015, to be effective immediately:

Paper Service	\$75.00 - Flat Rate per individual served/per case
Copies	\$0.25 - per page side
Foreclosure/Sheriff Sales	\$100.00
Fail to Notify/Postpone/Cancel	\$75.00
Intent to Redeem	\$100.00
Redemptions	\$250.00
Deputy Fees	\$75.00 / Hour (evictions, inventories, etc.)

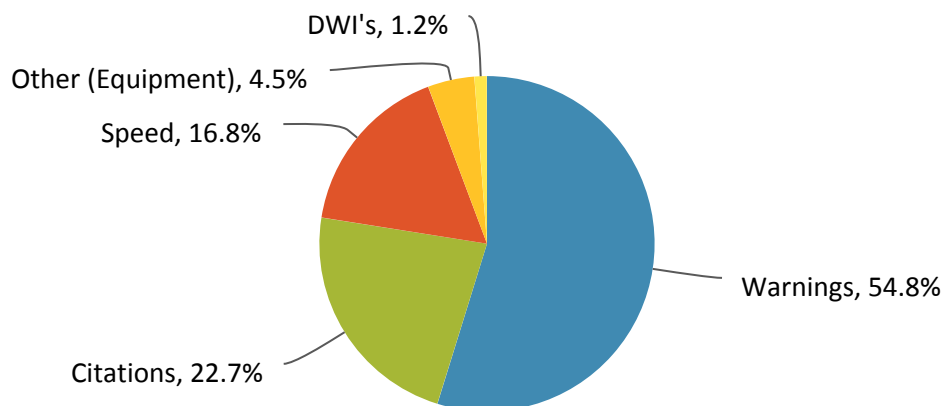
**** e-Filing with the Court is not our responsibility ****

The Civil Process Office shall no longer forward papers to the Court to be filed.

Patrol Division

The SCSO averages approximately 4,000 traffic stops a year.

2022 SCSO Traffic Stops



- The sheriff's office also coordinates efforts with other local, state, and federal agencies to meet the common objective of public safety.

Towards Zero Deaths

The Steele County Sheriff's Office proudly participates in the Towards Zero Deaths Campaign yearly.



According to the Minnesota Department of Public Safety (DPS) Office of Traffic Safety, 392 people lost their lives in 2023 crashes.

Fatalities on Minnesota Roadways

	2018	2019	2020	2021	2022	2023 YTD
Total Fatalities	381	364	394	488	444	392

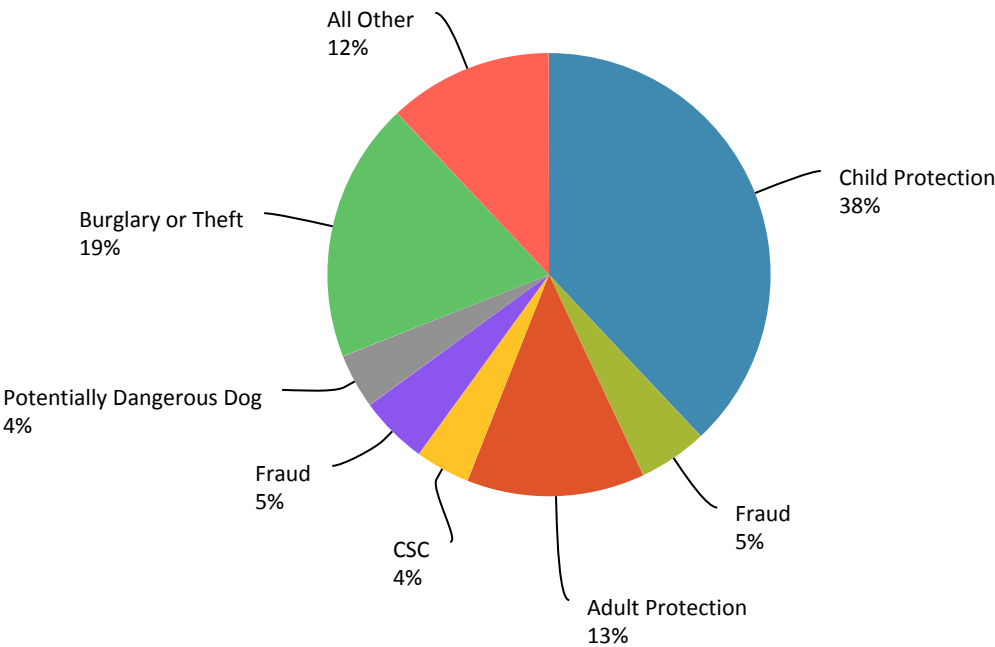
The top four contributing factors for fatalities:

- Drunk driving
- Speed
- Unbuckled motorists
- Distractions

Investigation Division

The pie chart below outlines the most incidents of Investigations.

SCSO Investigations



LEC Purchase and Possession Permits

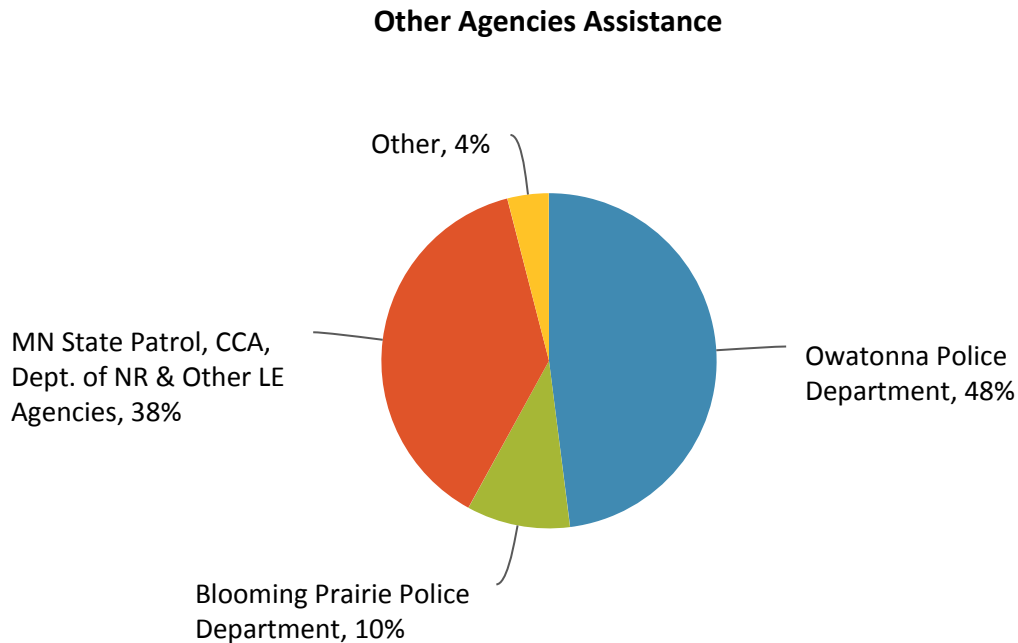
Permit to Carry Fees		
Effective 3/13/2019		
New Permit to Carry	\$	100.00
Renewal (90-0 days before expiration date)	\$	75.00
Renewal (1-30 days past expiration date)	\$	85.00
Veterans/Military Personnel**	\$	25.00
Steele County Active Law Enforcement**	\$	10.00
Steele County Retired Law Enforcement **	\$	25.00
Data Change/Replacement Card	\$	10.00

**Denotes you must provide proof of your credentials

Assisting Other Agencies (Support Rolls)

Throughout the year, LE agencies, and other entities, rely on each other for mutual aid support.

In 2022, the Steele County Sheriff's Office supplied mutual aid support to the below listed LE agencies and other entities 501 times.



Major Changes / Budget Commentary

The Sheriff's Office 2024 budget increased by \$188,774 or 4.6% from the prior year. This budgeted increase is almost entirely due to personnel services including the Cost of Living Adjustments (COLA), an additional market salary adjustment, payroll related taxes, and health insurance increases.

Revenue decreases in comparison to the prior year include removal of a budgeted transfer in of \$82,500 for the uses of handgun permit reserves to reimburse LEC wages and the elimination of a COPS more grant that is no longer expected to be received in 2024 for \$40,000.

During 2023, the County was made aware the legislature will distribute a one-time Public Safety Aid package for Steele County, approximately \$599,864 to be distributed at the end of 2023. There are stipulations on how this money can be used (i.e. squad cars and snowmobiles) and funds are not allowed to be used for remodeling or construction. So far this year the county has purchased eight squad cars and two snowmobiles with these funds. The remaining balance of the funds will be restricted and planned for use on handguns and body cameras in 2024.

Sheriff
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 2,910,456	\$ —	\$ 3,481,377	\$ 3,769,781	\$ 288,404	8.3 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	254,923	227,039	268,316	242,100	222,476	(19,624)	(8.1)%
Charges for Services	151,496	160,880	142,330	165,132	169,326	4,194	2.5 %
Licenses and Permits	30,565	50,000	29,690	50,000	40,000	(10,000)	(20.0)%
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	112,771	120,490	85,760	164,450	90,250	(74,200)	(45.1)%
Total Revenues	549,755	3,468,865	526,096	4,103,059	4,291,833	188,774	4.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	2,154,222	2,006,159	1,822,566	2,252,733	2,395,034	142,301	6.3 %
Health, Life and Disability Insurance	420,568	402,991	344,283	463,039	479,095	16,056	3.5 %
PERA Contributions	351,649	354,633	289,885	372,320	394,643	22,323	6.0 %
FICA / Medicare Tax	43,730	43,494	36,615	44,376	47,869	3,493	7.9 %
Other Payroll Related Expenses	81,660	58,644	54,884	58,578	60,876	2,298	3.9 %
Total Personnel Services	3,051,829	2,865,921	2,548,233	3,191,046	3,377,517	186,471	5.8 %
Services & Charges	385,946	429,959	445,977	718,713	696,316	(22,397)	(3.1)%
Supplies & Materials	162,404	160,485	153,009	180,350	200,000	19,650	10.9 %
Capital Expenditures	—	—	366,731	—	—	—	— %
Other Expenditures	15,287	12,500	28,650	12,950	18,000	5,050	39.0 %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	3,615,466	3,468,865	3,542,600	4,103,059	4,291,833	188,774	4.6 %
Net Expenditures (Over) Under Revenues	\$ (3,065,711)	\$ —	\$ (3,016,504)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Law Enforcement Center

Department Description and Services Provided

The Steele County Sheriff's Office maintains a joint records department with the Owatonna Police Department which is located at the Law Enforcement Center (LEC) building on 204 East Pearl Street, Owatonna, Minnesota. The LEC is responsible for the maintenance and distribution of all reports and citations generated by both entities. The 25,000-square foot building is owned equally by the City of Owatonna and Steele County.

The expenses of the LEC are paid in full by the County, and the City of Owatonna is billed for half of the costs on a quarterly basis.

Mission Statement

The mission of LEC is to maintain accurate records and serve the public in a friendly and efficient manner.

Major Changes/Budget Commentary

The Law Enforcement Center 2024 budget decreased by \$482,518 or 45.4% from the prior year, primary due to no capital projects being budgeted in the upcoming year. Since the County board approved a building addition onto the Detention Center for Sheriff's operations, its planned the County will move out of the LEC in late 2024 when the facility is completed. Since a planned move out date is expected, no capital projects were budgeted since its assumed the City will buyout the County and complete any desired capital projects. Discussions between the County and City have also suggested the County may enter a lease agreement with the City and rent half of the LEC space starting in 2024 until the facility is completed.

Law Enforcement Center
4.0 FTE



Law Enforcement Center
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	\$ Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 334,733	\$ —	\$ 322,282	\$ 288,927	\$ (33,355)	(10.3)%
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	252,341	576,117	265,463	507,650	290,987	(216,663)	(42.7)%
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	—	250,000	—	232,500	—	(232,500)	(100.0)%
Total Revenues	252,341	1,160,850	265,463	1,062,432	579,914	(482,518)	(45.4)%
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	236,957	233,062	204,154	248,175	271,874	23,699	9.5 %
Health, Life and Disability Insurance	43,773	44,883	35,974	46,863	48,519	1,656	3.5 %
PERA Contributions	17,764	17,480	15,256	18,613	20,391	1,778	9.6 %
FICA / Medicare Tax	17,949	17,247	15,480	18,365	20,118	1,753	9.5 %
Other Payroll Related Expenses	20	328	441	416	412	(4)	(1.0)%
Total Personnel Services	316,463	313,000	271,305	332,432	361,314	28,882	8.7 %
Services & Charges	68,198	112,150	65,134	136,300	88,900	(47,400)	(34.8)%
Supplies & Materials	12,498	14,700	11,319	13,700	14,700	1,000	7.3 %
Capital Expenditures	6,778	606,000	264,254	465,000	—	(465,000)	(100.0)%
Other Expenditures	35,120	115,000	35,120	115,000	115,000	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	439,057	1,160,850	647,132	1,062,432	579,914	(482,518)	(45.4)%
Net Expenditures (Over) Under Revenues	\$ (186,716)	\$ —	\$ (381,669)	\$ —	\$ —	\$ —	

* Reflects the theoretical budgeted property tax requirement, not actual tax collected.

Detention Center

Department Description

The Steele County Detention Center operates in conjunction with the Steele County Sheriff's Office and is located at 2500 Alexander ST in Owatonna MN. Our agency's focus is to provide a necessary public safety need while being a responsible steward to the taxpayers of Steele County. The detention center provides temporary housing for the following individuals:

- Individuals that are criminally charged and are being prosecuted
- Sentenced inmates that have up to 1 year to serve
- Sentenced inmates that are allowed work release
- Inmates boarded with us by local and state agencies.

The inmates boarded with us from outside agencies allow us to generate revenue to offset many of the operating costs that come when providing a public service. Our Agency works closely with both local jurisdictions and the Minnesota Department of Corrections to provide secure housing for detainees. This ensures that public safety is optimized by holding potentially dangerous individuals in custody while they face prosecution or serve a court mandated sentence.

The detention center is staffed 24 hours a day, 365 days a year and complies with all parameters of state mandated staffing guidelines. Within these guidelines, the detention center staff undergo mandatory training on a wide variety of topics to ensure that all inmates, staff and the public are safe. Being well trained allows our staff to better communicate with inmates and address any problems that may be pressing, allowing them to be proactive rather than reactive, thus reducing unnecessary costs.

Services Provided

The Steele County Detention Center provides many services that benefit the community and the residents of Steele County. The base service provided by the detention is safe and secure detention for individuals that pose a significant risk to the community. While detained, we provide inmates with their basic needs to ensure they remain safe. Along with providing for the detainee's basic needs, we also provide an array of programming while in custody. This programming ranges from on-site treatment to job skills to parenting class. The goal of this programming is to instill positive life skills that will assist them in being successful upon release, which will in turn make our community safer and more prosperous. Outside of the detention setting, we provide services and assistance to partner agencies. We conduct transports for both civil and criminal cases, conduct urine analysis tests for Steele Waseca Drug Court and provide a fingerprint service for the public. Along with conducting transports, we also oversee the majority of court hearings within the detention center via the Zoom platform. Managing these hearings allows us to reduce costs in transportation, limit risk of detainee escape or injury.

Department Mission

The mission of the Steele County Detention Center is to provide for the safe and humane housing of individuals committed to our custody. Management and staff priorities include employee development, strategic planning, training, safety of our staff and the public we serve while maintaining fiscal responsibility and accountability. The Detention Center takes a Program based approach to incarceration with the end goal to reduce recidivism and return subjects to the community with better skills to cope with everyday challenges.

Vision Statement

The vision of the Steele County Detention Center is to assist in maintaining a low crime rate for the residents of Steele County. The role the detention center plays is 3 tiered.

- The first tier is staff focused. Staff utilize an inmate management philosophy that removes an adversarial style and replaces it with a professional coaching style. This approach helps us address any negative behavior in a productive way. It also gives a community that may view law enforcement in a negative light, something positive in their daily interactions with staff.
- The second tier is our programming approach. Through this approach we are attempting to provide skills that will assist the detainees in curbing any negative behavior, and in turn, remain out of the detention setting in the future.
- The third tier is the effect of programming. All people who come through our doors are a father, mother, brother, sister, son or daughter. Utilizing a programs-based approach will have a trickle down effect and will hopefully end the familiar cycle of incarceration thus lowering overall crime rates, making Steele County safe for our citizens.

2023 Events

- Installed WiFi throughout the detention facility. This upgrade has allowed us to utilize already existing data connections to create digital signage for the housing units, change to a less expensive TV programming option, work toward implementing a process to allow inmates limited, supervised access to the internet. This infrastructure will give inmates access to Online GED/educational opportunities and online applications for employment once released from custody. WiFi connections have also allowed us to utilize tablets to conduct court and some programming inside the housing units, limiting the need for most detainee movement.
- In early spring, we completed our pod separation project. This project took 1 housing unit and split it in to 2, which allows us to supervise more detainee classifications with less staff. Making this adjustment will save the county roughly \$500,000 a year in staff wages.
- Resumed Work release programming after a 3-year hiatus. The restart of this program will allow for detainees to complete their court ordered sentence.
- Increased our daily non contracted bed fee to \$65.00 per day.

2024 Goals

Become fully staffed so we can resume normal operations.

Facts/Figures

- Bookings for 2023: 763 (12/1/2023)
- Total building site 18.63 acres that accommodates building, parking, and room for expansion.
- Total structure: 58,575 square feet
- Secure jail area: 50,469 square feet
- Typical cell size: single, 70 square feet; double bunk, 90 square feet
- 154 Bed Approved Capacity; 138 Bed operational Capacity. (Currently 48 beds less due to unit closure)
- 100 + cameras to monitor the interior and exterior of the facility.
- There are 367 doors in the facility
- 110,000 blocks were used for interior walls of the jail, core filled with concrete.
- 125 parking spaces.
- 39 major subcontractors
- 70 % of total building costs paid to subcontractors and suppliers from Steele, Mower, Freeborn, Olmsted and Faribault counties.
- Building project required 62,000 hours of trade labor.

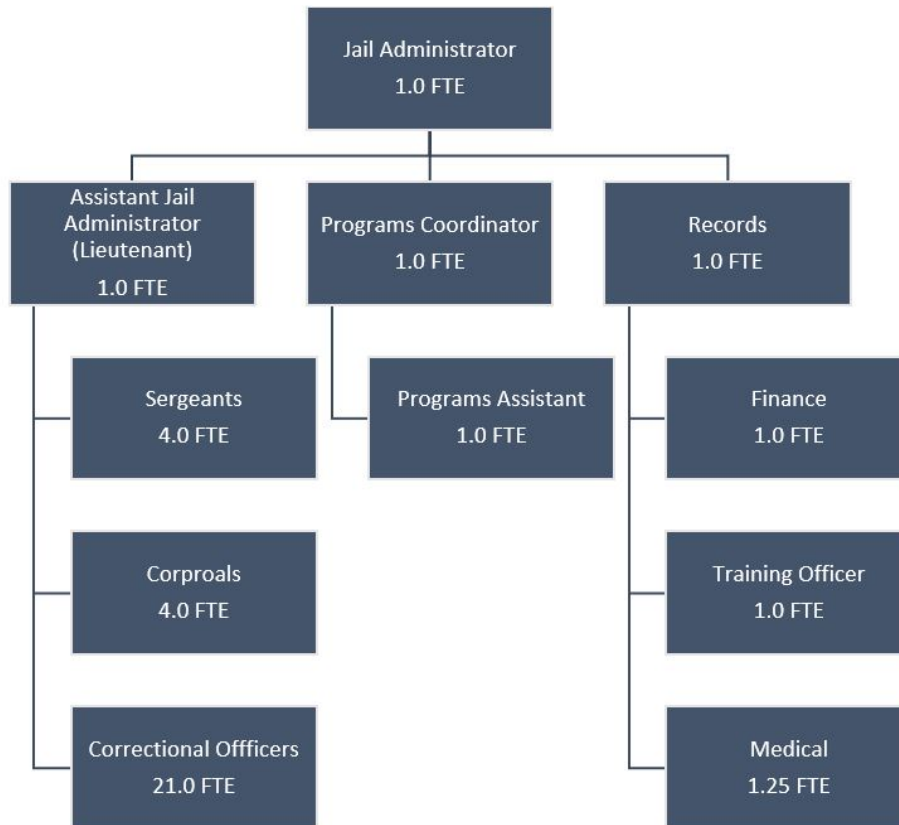
Major Changes/Budget Commentary

The Detention Center 2024 budget increased by \$63,856 or 1.4% from the prior year. This increase is almost entirely due to personnel services, which increased by \$65,509 or 1.7% over the previous year. Personnel service increases include the cost of living adjustment, step increases, and additional payroll taxes. This increase is lower than what is typically expected in personnel services mainly due to the Detention Center and Public health sharing a nursing position for medical at the Detention Center. This reduced the previously 1.0 FTE to a 0.25 FTE for the 2024 budget. Other favorable personnel service reductions in comparison to the prior year include health insurance elections made for the upcoming budget and a expected reduction in workers compensation costs.

Charges for service revenue increased overall by 67.4% over the previous year due to the anticipated boarding revenues to be received from Waseca County for housing inmates. This revenue increase decreased the funding need for the property tax levy by 0.4% in comparison to the prior year.

Detention Center

37.25 FTE



Detention Center
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 3,761,422	\$ —	\$ 4,287,210	\$ 4,269,316	\$ (17,894)	(0.4)%
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	219,233	458,550	103,496	136,950	229,200	92,250	67.4 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	16,530	21,000	3,125	20,500	10,000	(10,500)	(51.2)%
Total Revenues	235,763	4,240,972	106,621	4,444,660	4,508,516	63,856	1.4 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	2,557,777	2,645,132	2,000,726	2,853,718	2,944,682	90,964	3.2 %
Health, Life and Disability Insurance	449,844	516,907	346,301	529,699	497,357	(32,342)	(6.1)%
PERA Contributions	218,829	235,455	170,761	242,481	252,306	9,825	4.1 %
FICA / Medicare Tax	189,417	205,582	147,752	211,175	217,907	6,732	3.2 %
Other Payroll Related Expenses	73,554	82,531	72,427	82,859	73,189	(9,670)	(11.7)%
Total Personnel Services	3,489,421	3,685,607	2,737,967	3,919,932	3,985,441	65,509	1.7 %
Services & Charges	252,164	236,365	151,742	244,728	251,075	6,347	2.6 %
Supplies & Materials	231,006	317,000	218,346	278,000	270,000	(8,000)	(2.9)%
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	12,956	2,000	780	2,000	2,000	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	3,985,547	4,240,972	3,108,835	4,444,660	4,508,516	63,856	1.4 %
Net Expenditures (Over) Under Revenues	\$ (3,749,784)	\$ —	\$ (3,002,214)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Community Corrections



Mission

To enhance the safety of all citizens by facilitating and promoting adherence to evidence based and restorative practice.

Vision

To reduce recidivism within our Criminal Justice System.
Our goal is to work with our local stakeholders and other Minnesota Correctional Agencies to promote positive change amongst the people we work with.

Department Description and Services Provided



Organization and Description of Services

Community Corrections reports directly to the Steele County Administrator. The department provides a variety of services to Steele County along with the Steele County District Court. These services include investigative, program and probation supervisory services for adult and juvenile offenders.

Corrections management staff provide oversight, and direct and monitor all aspects of the department. Management is also responsible for administering the comprehensive plan under the direction of the advisory board. Corrections acts as liaison to other agencies; Corrections directs offender supervision, programming, personnel functions, planning, research, budget preparation and financial reporting. The Intake Unit provides receptionist duties, collects offender fees, processes departmental invoices, maintains records in CSTS, assists in the preparation of financial and data reports, provides inventory management, provides support services for all department staff, assists with PSI's, risk assessments and facilitates file movement to appropriate units.

Staff

Program Area	Description	FTE's
Supervisory	Director and Assistant Director employed as the Department Head and Supervisor to oversee the correctional operations in Steele County and serve as the liaison with the CCA Advisory Board, Steele County Board of Commissioners, and stakeholders.	2.0
Administrative	Administrative Assistants provide services of operational procedures of intake, office management of files, and Agent/client communications.	2.0
Specialty Court Agent	Corrections Agent to provide full-time services to the Steele County Drug Court.	1.0
Adult Probation Services	Corrections Agents to supervise adult offenders sentenced to probation in Steele County and supervised release offenders accepted to supervision in Steele County.	8.75
Juvenile Probation Services	Corrections Agents that supervise and provide services to juveniles sentenced to probation and diversion in Steele County.	2.0
Intake Services	Corrections Agent that assists with PSI's, risk assessments, inter/intra state transfers and file facilitation per structure.	1.0

2023 Highlights

In review, our goal moving into 2023 was to create a more formalized strategic planning process to guide and prioritize our work. We wanted to develop a strategic plan that plotted a road map for our department which was driven by research along with feedback from our staff. We created a process in which our lead probation officers facilitated feedback sessions to gather input and carried that information into several working sessions as a leadership team to develop and finalize a formal, two-year strategic plan. This plan incorporates goals and action steps from the pillars of our evidence-based practice model with an added and much-needed department wellness addition.

In addition, one of our Lead Probation Officers, Samantha Ahrens, developed a peer-led Carey Guide Case Management coaching process for our department. This coaching process will strengthen our department's evidence-based case management skills and provide quality assurance and feedback to our officers who strive to hone their case management.

In late 2023, our department implemented a quality assurance tool called the "Client Contact Plan" for our probation officer's office and field client contacts. This contact plan provides our officers and management with

expected vs. actual outcomes regarding our client contacts in the office and the field. This data will provide our officers and leadership with data on how officers are doing with their client contact standards. This quality assurance data will also lead to more contextual meetings with our staff to create better outcomes for our clients, opportunity for coaching and safety for the community.

Lastly, there were various changes due to the latest legislative session that will affect community supervision, specifically Community Corrections Agencies across the state. Most notably, the legislature increased funding to Community Corrections Agencies. Steele County Community Correction's state subsidy increased from \$612,668 to \$1,051,251, a substantial increase in funding. Along with this funding comes a litany of new data requirements, supervision standards, and quality assurance measures. Statewide advisory councils are currently being formulated to create statewide uniform practice and outcome measures for agencies to implement and collect across the state. This unprecedented funding arrives with remarkable changes and expectations, and we are very excited about the opportunities to create more positive change with the population we work with. We are also very fortunate to have an extremely talented, resilient team dedicated to their work and this community and prepared for the task!

2024 Goals and Objectives

As we transition into the new year, we will review staff feedback, practice models, strategic plans, and department data to guide our work. Moving into 2024, we also plan to gather the strengths of our staff and, with a private facilitator, conduct department strength mapping. Strength mapping will create a more robust department culture and guide us in creating a more effective performance evaluation process and coaching model for our department. Lastly, as we transition into the new year, we have an exciting new Community Correction Building Project we have been working on throughout 2023. Through this process, we are very excited to see our touring of various facilities, staff ideas/feedback, and planning starting to become a reality. The building will provide closer proximity to our clientele and closer proximity to the courthouse for our staff. Most importantly, the new building space will offer a much-needed upgrade in security, where our team will have a secure working area separate from the public.

Below are projected exterior renderings, provided by WOLD Architects and Engineers



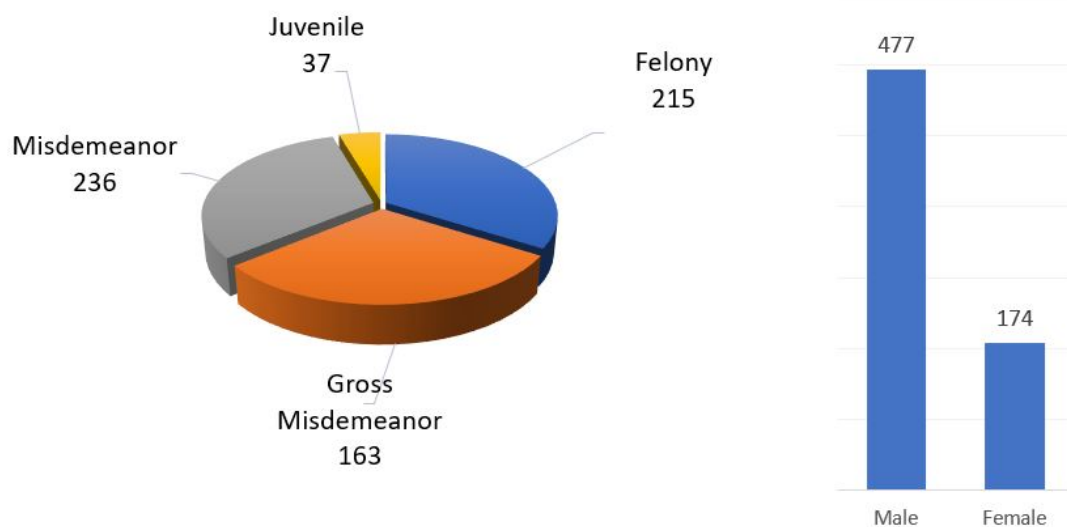


Data / Key Performance Indicators

Probation Survey Reports

The following graph represents 2022 Probation Survey Reports data and only displays offenders on active probation supervision and is not inclusive of duties by agents regarding supervised release, pre-sentence, pre-trial, diversion or monitoring cases.

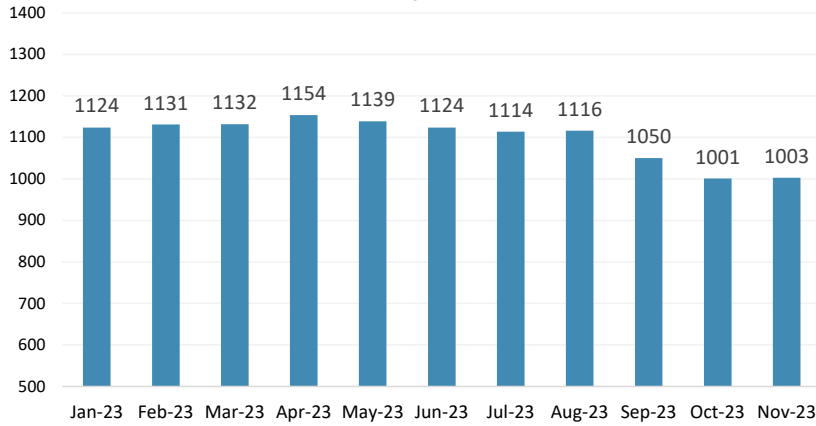
2022 Community Corrections Year end Offense Classification Data – 651 Total



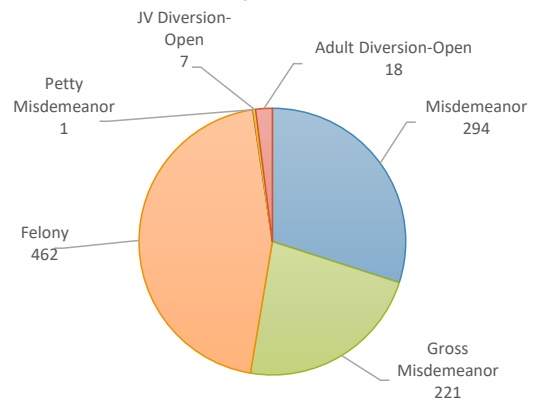
Source: MN 2022 Probation Survey "County Data" Appendix B

Community Corrections Dashboard

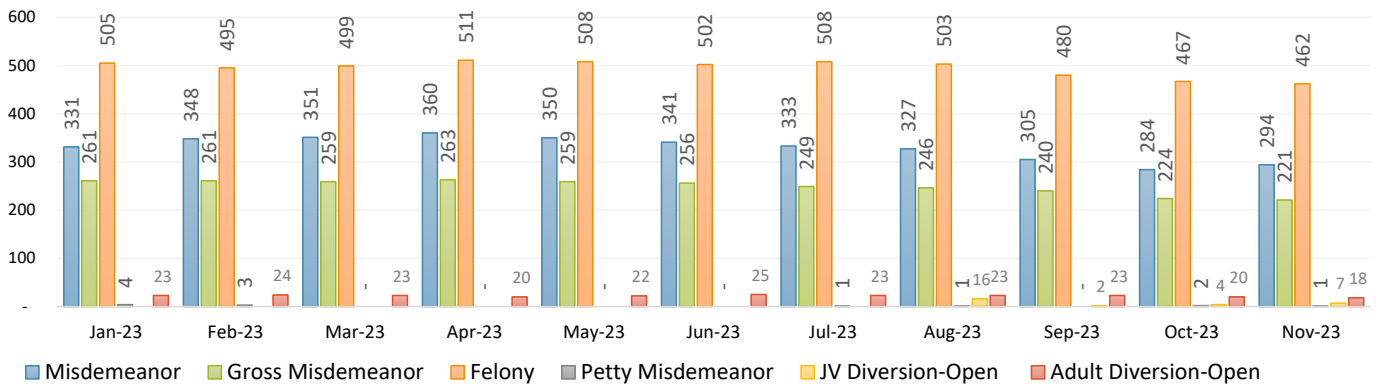
Total Open Cases



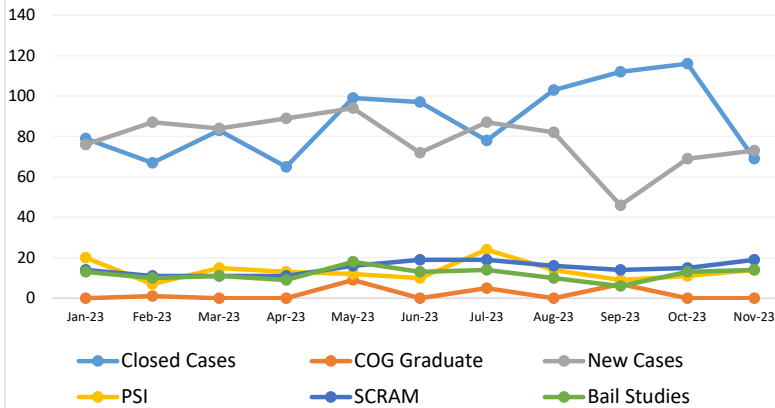
Total Open Cases



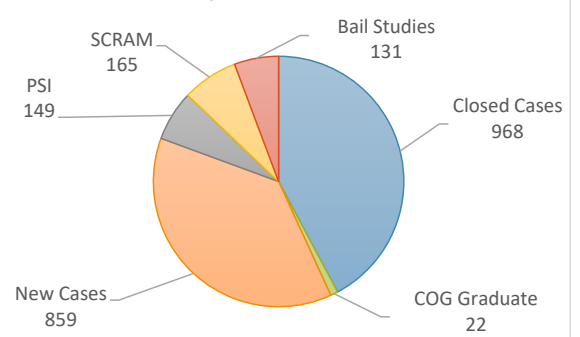
Open Cases by Month



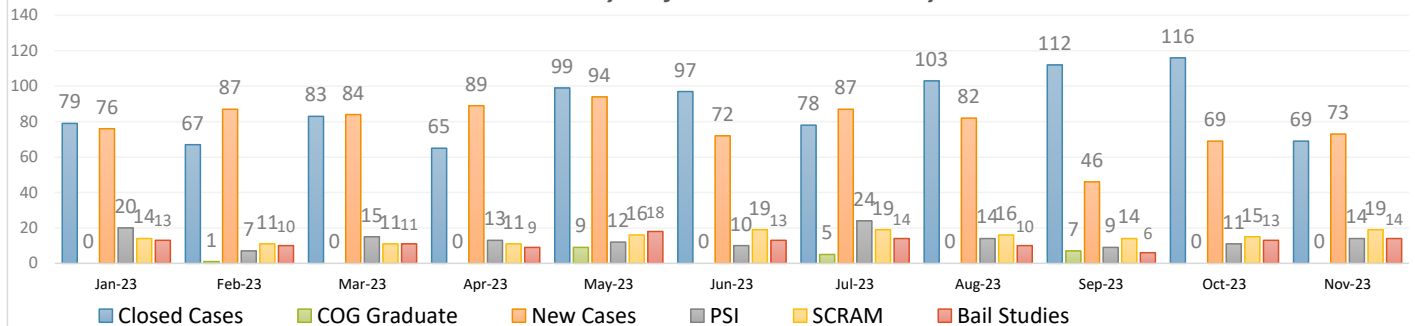
Other Key Performance Indicators by Category



Key Performance Indicators January-November 2023

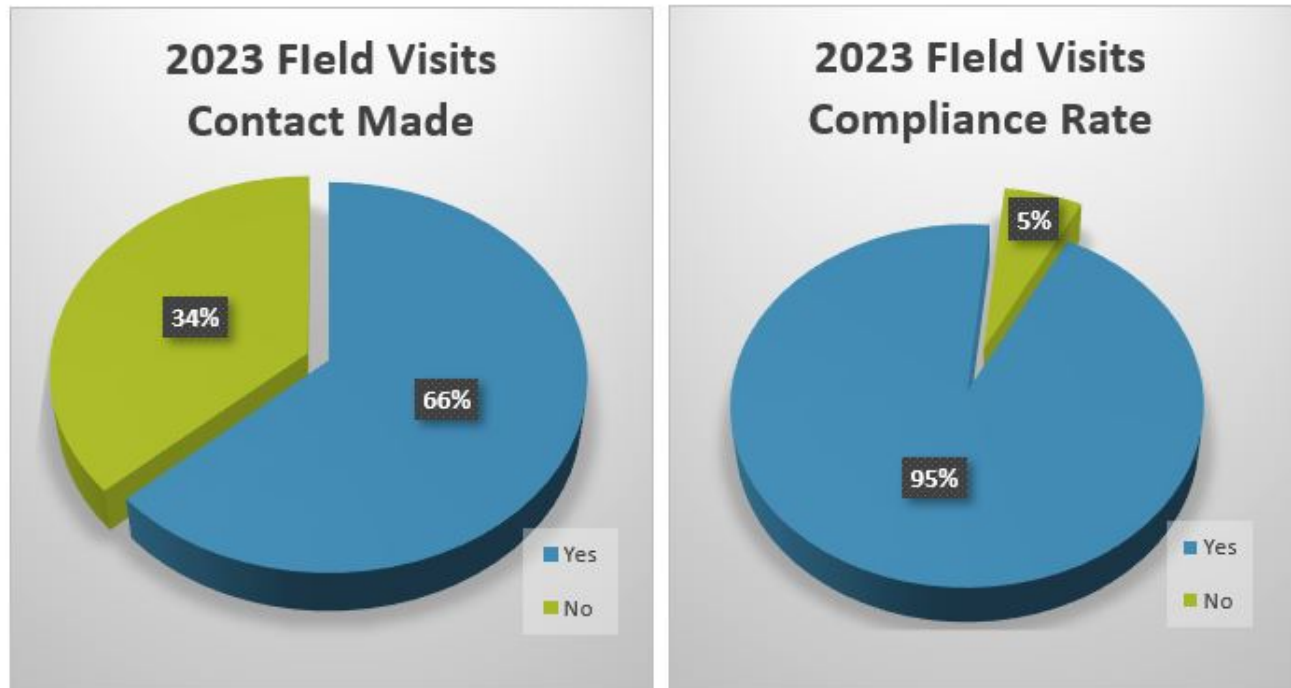


Other Key Performance Indicators by Month



Field Visit Outcome Data

The data below reflects 1,631 field visit attempts for 2023; of the 66% where we contacted the client in the field, the compliance rate was 95%. In addition, we also collect field visit data regarding daytime, and nighttime visits (shown below) along with data collected showing differences in weekday and weekend field visits (not included).



January – November 2023 Field Visit Data

Visits Before 7PM

Total Field Visits	Contact Made	No Contact	Compliant Contact	Not Compliant
976	642	321	563	41
Percentage:	66%	34%	94%	6%

Visits After 7PM

Total Field Visits	Contact Made	No Contact	Compliant Contact	Not Compliant
655	441	214	424	20
Percentage:	67%	33%	96%	4%

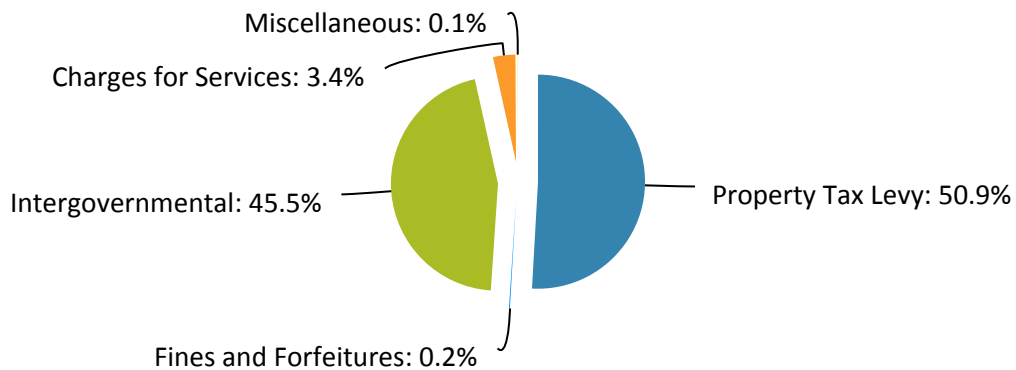
Case Management Skill Building Data

Below is data collected on our high and very high-risk clients assigned to our electronic ‘Tools on Devices-Carey Group’ case management system. Our Agents assess clients for criminogenic risk/need and case-manage to change behaviors by providing insight and skills. This research-based approach limits future criminal activity, promotes public safety, and reduces recidivism. Below is some higher-level 2023 year-to-date data reflecting; the number of specific case management tools completed, the number of pending tools, and the number of active clients in our case management system.

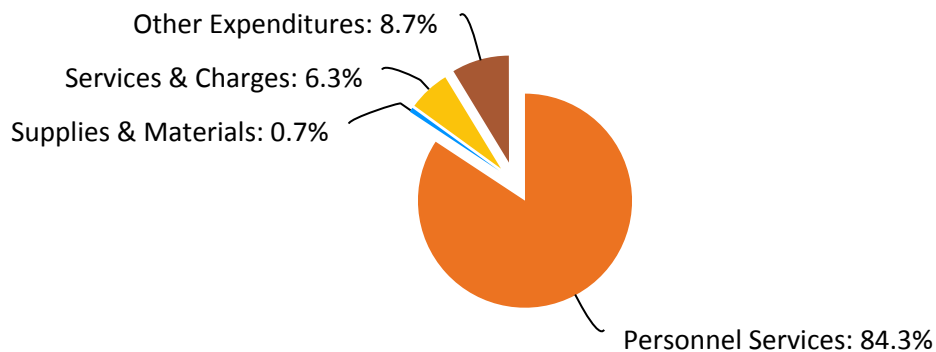


Department Budget

2024 Revenues	Amount	%
Property Tax Levy	\$ 1,187,211	50.9%
Intergovernmental	1,060,251	45.5%
Charges for Services	79,200	3.4%
Fines and Forfeitures	3,500	0.2%
Miscellaneous	1,500	0.1%
Total	\$ 2,331,662	100.0%



2024 Expenditures	Amount	%
Personnel Services	\$ 1,965,444	84.3%
Services & Charges	147,101	6.3%
Supplies & Materials	16,360	0.7%
Other Expenditures	202,757	8.7%
Total	\$ 2,331,662	100.0%



Budget Overview

As we move into 2024, our goal is to be as fiscally responsible as possible with our budget. Furthermore, transitioning into 2024 and as stated above, our goal is to continuously improve our practice model, strategically map and prioritize our goals as a department to be as purposeful and strategic as possible. Our expenditures are driven by the balance of providing public safety to the community and cost-effective service delivery by providing our staff with the field equipment along with case management tools needed to promote public safety and invoke change in the people we supervise.

The the Community Corrections 2024 budget increased by \$445,883 or 23.6% from the prior year. Significant budget changes in comparison to the prior year include:

- Board approval of a new Community Corrections position, budgeted at 0.75 FTE in 2024 and shifting to 1.0 FTE in 2025 - \$105,189
- Personnel service adjustments including cost of living adjustment, market salary adjustment, step increases, and health insurance increases - \$128,300
- An budgeted "transfer out" of funds being included in the other expenditures, which was input to have the property tax levy requirement net zero over the previous year. These surplus CCA funds are to be used for the construction of the new facility by the County Attorney's office - \$199,257
- During the last legislative session there was an increase in funding to Community Corrections Agencies. This increased the expected intergovernmental revenues by \$438,583

Even with these significant changes mentioned above, the required property tax levy funding request has remained unchanged from 2023 to 2024.

Community Corrections
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ —	\$ 1,130,766	\$ —	\$ 1,187,211	\$ 1,187,211	\$ —	— %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	624,990	621,668	665,505	621,668	1,060,251	438,583	70.5 %
Charges for Services	85,958	67,100	92,294	73,400	79,200	5,800	7.9 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	4,100	2,000	3,700	2,000	3,500	1,500	75.0 %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	1,600	1,000	1,700	1,500	1,500	—	— %
Total Revenues	716,648	1,822,534	763,199	1,885,779	2,331,662	445,883	23.6 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	1,306,523	1,276,764	1,079,828	1,324,572	1,490,789	166,217	12.5 %
Health, Life and Disability Insurance	188,863	187,306	164,887	196,462	238,014	41,552	21.2 %
PERA Contributions	95,257	95,757	80,987	99,343	111,809	12,466	12.5 %
FICA / Medicare Tax	95,248	94,481	79,106	98,018	110,318	12,300	12.5 %
Other Payroll Related Expenses	18,893	17,940	15,572	13,560	14,514	954	7.0 %
Total Personnel Services	1,704,784	1,672,248	1,420,380	1,731,955	1,965,444	233,489	13.5 %
Services & Charges	136,816	134,926	121,939	138,464	147,101	8,637	6.2 %
Supplies & Materials	6,981	8,360	5,274	8,360	16,360	8,000	95.7 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	2,802	7,000	2,932	7,000	202,757	195,757	2796.5 %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	1,851,383	1,822,534	1,550,525	1,885,779	2,331,662	445,883	23.6 %
Net Expenditures (Over) Under Revenues	\$ (1,134,735)	\$ —	\$ (787,326)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Emergency & Risk Management

Department Description

The Steele County Emergency & Risk Management Department includes a full-time department director responsible for Emergency Management & Risk Management, and the designated County Safety Officer. In addition, includes two part-time deputy directors to assist with department responsibilities. The department serves all county departments and employees, municipalities, businesses, and residents of Steele County.

Services Provided

The Emergency & Risk Management Department fulfills requirements mandated by Minnesota State Statute Chapter 12 Emergency Management and federal laws by the Robert T. Stafford Disaster Relief and Emergency Assistance Act. The department director and staff provide leadership, planning and coordination of the emergency management focus areas in prevention, mitigation, preparedness, response, and recovery to disaster in Steele County. The core goals of the emergency management programs are to establish and maintain the procedures, plans, resources, and roles to coordinate the development and implementation of the County Emergency Operations Plan (EOP). This mandated plan addresses all-hazards including effects of disasters to all municipalities and the citizens of Steele County. The staff also oversees the development and implementation of the Steele County All-Hazard Mitigation Plan. The Federal Emergency Management Agency (FEMA) approved plan enables Steele County to apply for funding for mitigation projects to reduce or eliminate future losses due to disaster. In addition, Emergency Management develops and maintains the Steele County Threat Hazard Identification Risk Assessment (THIRA). The THIRA is used for planning to protect critical infrastructure and evaluate emergency response capabilities. These plans are available for review on the Steele County Emergency Management web portal.

The Emergency & Risk Management Department fulfills state and federal Occupational Safety & Health Administration (OSHA) standards and regulations for Steele County. Staff oversee and monitor the Steele County Safety Program and Safety Committee. The Safety Program involves partnering with and supporting Steele County Administration, county departments, directors, supervisors, managers, and employees with written compliance policies, programs, documentation, reporting and training.

The Emergency & Risk Management Department Director also serves as the primary contact for the Minnesota Counties Insurance Trust (MCIT). The department staff is responsible for the program oversight of the Steele County Risk Management Program and the property/casualty insurance program.

Emergency Management Logo



Steele County Emergency & Risk Management takes a systematic approach where each arrow represents one phase of a comprehensive process:

- Mitigation — Actions involve lasting, often permanent, reduction of exposure to, probability of, or potential loss from hazard events. This can also be considered Prevention — Actions involve taking preventive measures from human hazards to provide more permanent protection from disasters; however, not all disasters can be prevented. The risk of loss of life and injury can be limited with environmental planning and design standards.
- Preparedness — Since emergencies often evolve rapidly, preparedness involves planning for emergency actions and securing the resources to support them.
- Response — When an incident occurs, response represents the time-sensitive actions to save lives and property.
- Recovery — After the initial response, recovery is the effort to restore infrastructure and the social and economic life of a community to normal.

There is not beginning or end to the process. Mitigation and Preparedness are ongoing efforts to identify hazards and prepare for them. Response and Recovery actions are the result of an event occurring. The recovery process includes mitigation actions as part of the preparation for the next event.

Major Changes/Budget Commentary

The Emergency & Risk Management Department budget includes expenses for the full-time County Emergency & Risk Management Director and the two part-time Deputy Director positions. The personnel and operating budget include expenses for administration, management, and oversight for emergency management supporting legislation requirements located in MN State Statute Chapter 12 and the federal Stafford Act. It also includes expenses for the county safety program supporting legislation requirements located in MN State Statute Chapter 182 and state and federal OSHA standards and programs, and the county risk management and loss prevention programs supporting legislation requirements located in MN State Statute Chapter 466.

The current year 2023 actual data includes additional spending under the capital outlay and supplies and materials due to an unexpected grant that the County was made aware of in mid 2023. This Emergency Management American Rescue Plan Grant was leftover funds from 2022, but purchases had to be made within the year. The County used these additional funds to purchase facility upgrades/improvements on the Alexandria street property purchased at the beginning of 2023.

Director
1.0 FTE

2 Assistants
0.5 FTE

Emergency & Risk Management

Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 151,642	\$ —	\$ 166,620	\$ 165,768	\$ (852)	(0.5)%
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	19,720	43,898	37,818	70,836	40,915	(29,921)	(42.2)%
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	3,753	—	2,000	—	6,005	6,005	— %
Total Revenues	23,473	195,540	39,818	237,456	212,688	(24,768)	(10.4)%
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	129,632	120,964	109,620	143,835	137,047	(6,788)	(4.7)%
Health, Life and Disability Insurance	427	450	375	462	486	24	5.2 %
PERA Contributions	9,371	9,072	8,222	10,788	10,279	(509)	(4.7)%
FICA / Medicare Tax	9,917	8,952	8,435	10,644	10,142	(502)	(4.7)%
Other Payroll Related Expenses	(555)	282	3,290	2,754	2,910	156	5.7 %
Total Personnel Services	148,792	139,720	129,942	168,483	160,864	(7,619)	(4.5)%
Services & Charges	26,151	33,620	18,290	41,218	28,819	(12,399)	(30.1)%
Supplies & Materials	6,911	9,000	38,438	9,250	7,000	(2,250)	(24.3)%
Capital Expenditures	—	—	93,322	—	—	—	— %
Other Expenditures	13,218	13,200	7,419	18,505	16,005	(2,500)	(13.5)%
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	195,072	195,540	287,411	237,456	212,688	(24,768)	(10.4)%
Net Expenditures (Over) Under Revenues	\$ (171,599)	\$ —	\$ (247,593)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Highway

Highway

Mission Statement

The Steele County Highway Department provides a safe, efficient, coordinated transportation system that is responsive to community values and meets the needs of all users within resource limitations.

Department's Description and Services Provided

The Highway Department is responsible for the management of capital infrastructure with a historical value exceeding \$177 million. This infrastructure consists of the highway system and appurtenances, buildings, land and highway equipment.

The highway infrastructure consists of over 377 centerline miles including 132 bridges, countless culverts, about a dozen traffic signal systems and more than 6,600 signs. The highway system is categorized by funding source. County State Aid Highways (CSAH) consist of 303 miles. Gas tax revenue is distributed by the State of Minnesota to assist in the construction and maintenance of these highways. County Roads (CR) consist of 75 miles. The local property tax levy was the sole source of funding for the construction and maintenance of these roads until the County Board implemented a local option wheelage tax effective January 1, 2014 and a sales tax for transportation effective April 1, 2015. The wheelage tax was increased by the County Board from \$10 to \$20 per vehicle effective in 2018. This allows the county to increase its investments in county highways and bridges without increasing the local property tax levy.

Highway Department buildings consist of the new Public Works facility at 6000 Hoffman Drive.

The highway equipment consists of over sixty major units including eleven snowplow trucks, an excavator, a dozer, two motor graders, two loaders, and several pickups and smaller equipment. Major attachments for the various pieces of equipment account for an additional twenty pieces of equipment.

The Department is administered by an appointed County Engineer and is broken down into administrative, engineering, maintenance and shop functional areas. While the functional areas provide distinct services, collaboration and coordination throughout the department, with other county departments, and external agencies is standard operating procedure.

The administrative staff is responsible for oversight and administration of all department services including customer service, permit processing, cost accounting and financial reporting, billing, payroll, policy development and collaboration. In addition, they are responsible for planning, programming, and budgeting both maintenance and capital expenses, and administering construction contracts and right-of-way acquisition.

The engineering staff is primarily responsible for survey, design, construction inspection, materials sampling and testing and other project administration for all highway and bridge construction projects. Additional services include assisting in the review and processing of utility, oversize load vehicle, and access permits pursuant to

County policy. Bridge safety inspections for all bridges on the County and Township road systems are performed consistent with State and Federal rules. The engineering staff advises the thirteen townships on bridge maintenance and oversees township bridge replacement projects, as well as providing general engineering advice.

The maintenance staff is primarily responsible for snow and ice removal, pavement maintenance, roadside drainage repairs and improvements, gravel road surfacing and grading, traffic sign installation and replacement, roadside mowing, and brush and noxious weed control. Additional services include managing and repairs of the department’s fleet of heavy equipment and vehicles. The maintenance staff manages sign repairs and replacement for eleven townships on a contract basis.

Goals/Objectives

- Deliver the projects included in the budget year of the 5-year CIP.
- Maintain acceptable levels of service for highway maintenance operations.
- Maintain an effective pavement preservation program to maximize past highway investments.
- Maintain an effective traffic sign management program to maximize safety and comply with Federal regulations.
- Update the capital improvement program for highways and bridges on an annual basis.
- Collaborate both internally and externally to improve service delivery and build relationships.
- Pursue outside funding opportunities for highway and bridge improvements.

Major Changes/Budget Commentary

	2024 Budget		2023 Budget		Difference	% Change
Approved Total Budget	\$	18,205,408	\$	19,003,210	\$ (797,802)	(4.2)%
Approved Property Tax Levy		2,585,245		2,512,001	73,244	2.9 %

The 2024 Highway budget decreased by \$797,802 or 4.2% from the prior year. This decrease is due to multiple surpluses and deficits but the primary changes include:

- Increases in expected sales tax collections - likely driven from increases in local spending since COVID-19 and inflation (since the sales tax is calculated on a percentage basis) - \$642,024
- intergovernmental revenue increases due to additional bridge funding sources, federal funds and County Program Aid - \$1,395,111
- Decrease in expected charges for service revenue for projects completed for other governmental entities (city/townships) - (\$1,395,000)
- Removal of budgeted transfer in for use of prior year sales tax revenue - (\$1,550,000)
- Personnel service adjustments - including cost of living adjustment, step increases, additional payroll taxes, and health insurance increases - \$115,395
- Reduction in annual project expenditures budgeted in 2024 vs 2023 - (\$1,425,195)
- Increases in capital equipment purchase expected for 2024 - \$178,000 (this increase is expected to be covered entirely by estimated equipment trade in, no levy impact).

Highway
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ 2,505,807	\$ 2,512,001	\$ 1,346,406	\$ 2,512,001	\$ 2,585,245	\$ 73,244	2.9 %
Other Taxes & Assessments	4,529,520	4,081,476	3,911,448	4,085,000	4,735,500	650,500	15.9 %
Intergovernmental	6,219,376	8,645,407	6,299,770	7,957,505	9,398,331	1,440,826	18.1 %
Charges for Services	1,493,037	2,255,987	590,281	2,667,546	1,401,832	(1,265,714)	(47.4)%
Licenses and Permits	10,570	8,000	7,980	8,000	8,000	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	20,953	991,734	7,966	1,773,158	76,500	(1,696,658)	(95.7)%
Total Revenues	14,779,263	18,494,605	12,163,851	19,003,210	18,205,408	(797,802)	(4.2)%
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	1,521,147	1,514,994	1,359,184	1,663,032	1,754,757	91,725	5.5 %
Health, Life and Disability Insurance	365,754	385,398	341,958	431,309	450,358	19,049	4.4 %
PERA Contributions	109,160	117,374	98,733	120,227	126,544	6,317	5.3 %
FICA / Medicare Tax	108,741	120,768	96,677	123,065	129,113	6,048	4.9 %
Other Payroll Related Expenses	48,622	85,966	45,836	83,273	75,529	(7,744)	(9.3)%
Total Personnel Services	2,153,424	2,224,500	1,942,388	2,420,906	2,536,301	115,395	4.8 %
Services & Charges	365,694	952,786	394,602	401,524	397,236	(4,288)	(1.1)%
Supplies & Materials	9,961,330	14,566,055	9,742,824	15,497,780	14,410,871	(1,086,909)	(7.0)%
Capital Expenditures	662,851	751,264	344,731	683,000	861,000	178,000	26.1 %
Other Expenditures	1,000,000	—	—	—	—	—	—
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	14,143,299	18,494,605	12,424,545	19,003,210	18,205,408	(797,802)	(4.2)%
Net Expenditures (Over) Under Revenues	\$ 635,964	\$ —	\$ (260,694)	\$ —	\$ —	\$ —	

*Reflects the actual and theoretical budgeted property tax requirement

Steele County, Minnesota

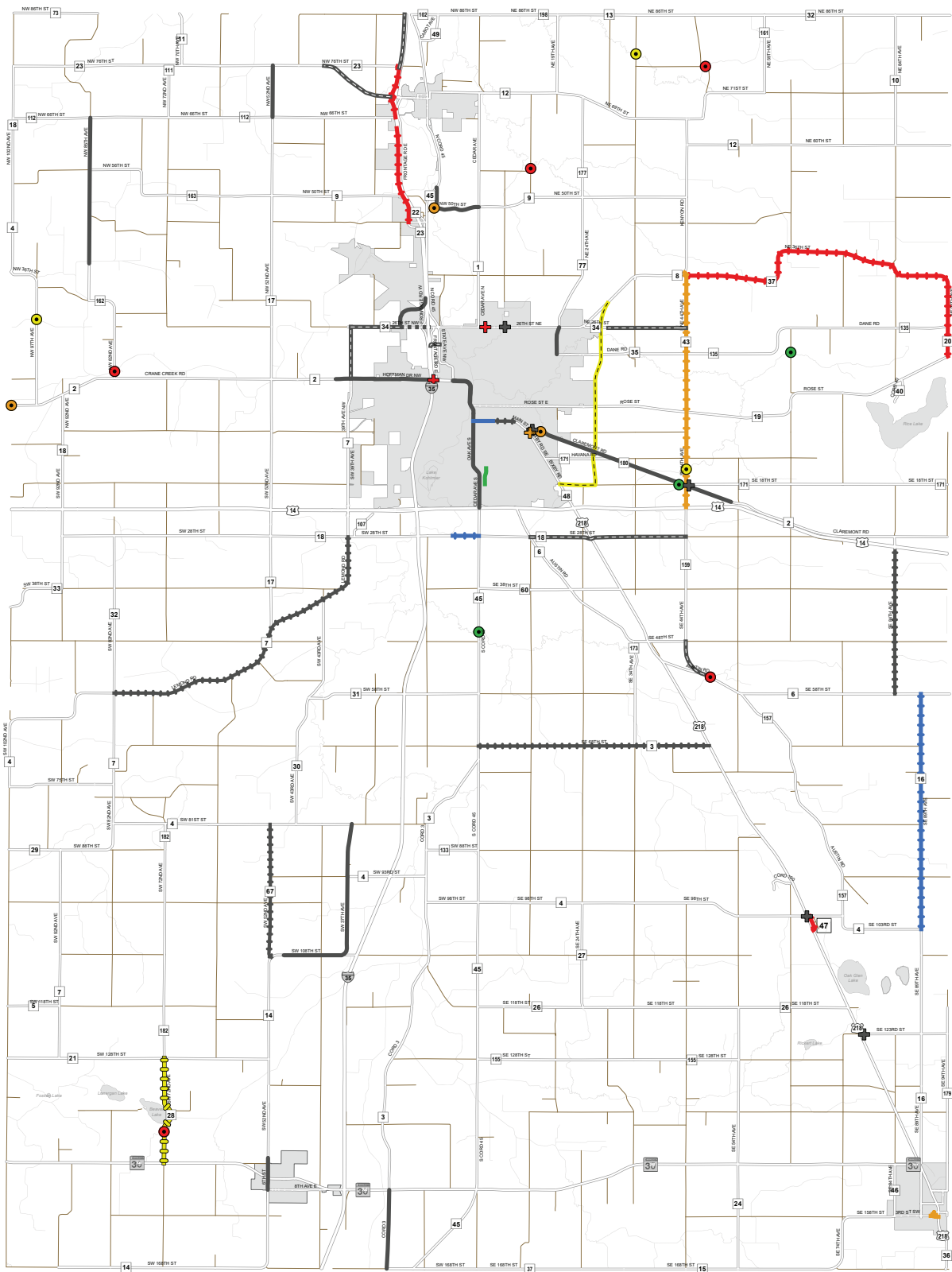
Capital Improvement Plan

2024 thru 2028

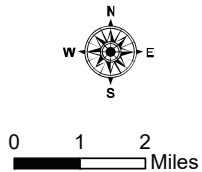
PROJECTS & FUNDING SOURCES BY DEPARTMENT

Department	Project #	2024	2025	2026	2027	2028	Total
Road & Bridge							
2024 Construction Projects	RB-24-01	12,643,205					12,643,205
Motor Grader and Plow Equipment	RB-24-02	416,000	416,000				832,000
Hot Box Trailer w/Hoist and Handy Andy	RB-24-03	60,000					60,000
Mini Backhoe With Two Buckets	RB-24-04	120,000					120,000
1000 Gallon Emulsion Trailer	RB-24-05	45,000					45,000
Tail Gate Shouldering Machine	RB-24-06	25,000					25,000
Ford F550 with Box, Hoist, Plow	RB-24-07	100,000					100,000
Skid Steer Power Box Rake	RB-24-08	15,000					15,000
800 Gallon Hydro Seeder	RB-24-09	60,000					60,000
Snow Pusher for Payloader	RB-24-10	20,000					20,000
2025 Construction Projects	RB-25-01		21,024,000				21,024,000
John Deere 650J Dozer/Excavator	RB-25-02		300,000			200,000	500,000
Ford F350 Pickup	RB-25-03		65,000				65,000
Ford F250 Pickup	RB-25-04		40,000				40,000
Hydro Swing Mower	RB-25-05		60,000				60,000
2026 Construction Projects	RB-26-01			14,390,000			14,390,000
Tandem Dump and Plow Truck	RB-26-02			570,000	285,000	285,000	1,140,000
Midland Shoulder Machine	RB-26-03			100,000			100,000
2027 Construction Projects	RB-27-01				11,150,000		11,150,000
Ford F150 Pickup	RB-27-02				90,000		90,000
Four Yard Payloader	RB-27-03				230,000		230,000
Ford F550 Crew Cab	RB-27-04				60,000	65,000	125,000
24" Milling Machine	RB-27-05				20,000		20,000
Towmaster LoBoy Trailer	RB-27-06				65,000		65,000
2028 Construction Projects	RB-28-01					13,535,000	13,535,000
Ingersall Sheeps Foot w/radio	RB-28-02					135,000	135,000
Road & Bridge Total		13,504,205	21,905,000	15,060,000	11,900,000	14,220,000	76,589,205
Bridge Bonds/Township Bridge							
Federal Funds		1,768,205	4,615,000	1,130,000	430,000	325,000	8,268,205
Grants		884,500	495,000	4,000,000			5,379,500
Levy			500,000				500,000
Other County/Municipal Local		606,000	657,500	635,000	694,500	642,500	3,235,500
Sales Tax		660,000	1,746,750	430,000	335,000	2,842,500	6,014,250
State Aid		3,745,500	6,919,000	3,975,000	5,085,000	4,717,500	24,442,000
TBD		4,815,000	4,501,250	4,105,000	4,550,000	4,900,000	22,871,250
Trade in			1,497,000				1,497,000
Wheelage Tax		255,000	223,500	35,000	55,500	42,500	611,500
		770,000	750,000	750,000	750,000	750,000	3,770,000

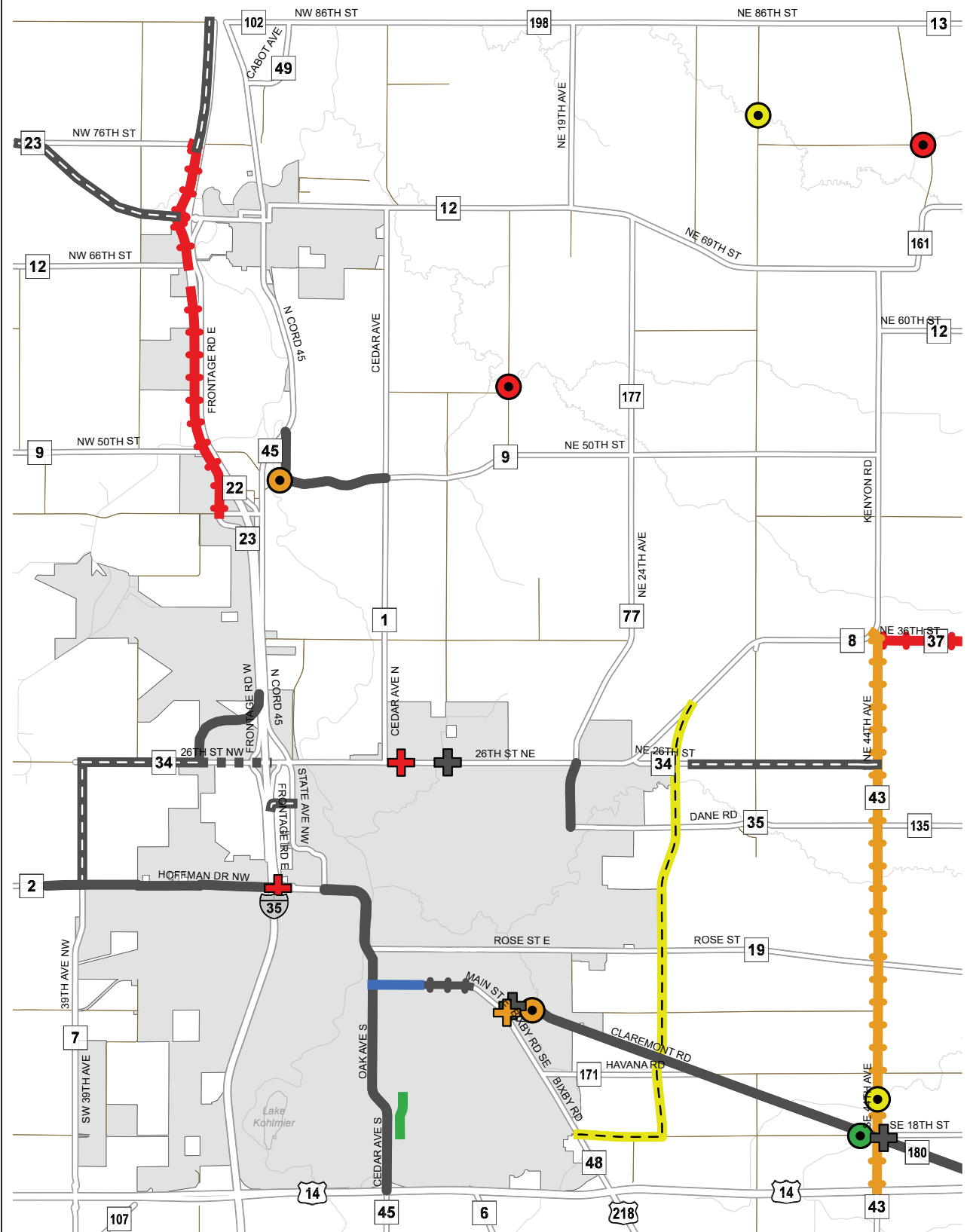
Department	Project #	2024	2025	2026	2027	2028	Total
	<i>Road & Bridge Total</i>	13,504,205	21,905,000	15,060,000	11,900,000	14,220,000	76,589,205
	Grand Total	13,504,205	21,905,000	15,060,000	11,900,000	14,220,000	76,589,205



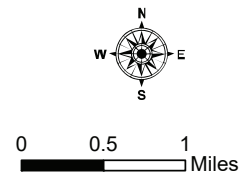
Project Year	Project Type
2024	000 Rehabilitation
2025	■ Operational
2026	□ Reconstruction
2027	- - - Expansion
2028	○ Bridge Improvements
Year TBD	+ Intersection Improvements



2024 - 2028 Highway Capital Improvement Plan



Project Year	Project Type
2024	Rehabilitation
2025	Operational
2026	Reconstruction
2027	Expansion
2028	Bridge Improvements
Year TBD	Intersection Improvements



2024- 2028 Highway Capital Improvement Plan

Annual Project Expenditures and Funding

	Bridge Funding - Fund 29	Federal Funds	Fund Balance	MnDOT Local Partnership Program	Other Local	Sales Tax Revenue	State Aid	State Aid Maintenance	State Aid Municipal	State Park Funds	To Be Determined	Township Bridge	Wheelage Tax Revenue	Grand Total
2024														
Construction														
Bridge 74524 - NE 14th Ave over Medford Cr					10,000							395,000		405,000
Bridge 74562 - CR 162 over Crane Creek	818,205					160,000								978,205
Bridge 89080 - CSAH 28 over Unnamed Ditch	100,000						200,000							300,000
Bridge 92779 - CSAH 6 over unnamed ditch	100,000						150,000							250,000
Bridge L5798 - NE 76th St over Rush Creek					10,000							305,000		315,000
County-wide Concrete Patching						250,000								250,000
County-wide Maintenance Overlays						400,000		900,000						1,300,000
County-wide Seal Coat						60,000							750,000	810,000
CSAH 12 & CSAH 23 (NW 66th St to NW 76th St)							350,000		350,000					700,000
CSAH 2 - Hoffman Dr at I-35 Signal Maintenance				55,000	60,000		65,000							180,000
CSAH 23 (CSAH 34 to CSAH 17)Culvert Pipe Lining						200,000								200,000
CSAH 28 (TH 30 to CSAH 21)							400,000							400,000
CSAH 34 at Landmark Dr						75,000								75,000
CSAH 37 (CSAH 8 to CSAH 19)					400,000		500,000	2,400,000						3,300,000
CSAH 43 (US 14 to CSAH 8)						500,000								500,000
Rural Intersection Lighting		769,500				85,500								855,000
Design Engineering														
Bridge 4686 - CR 180 over Izaak Walton Cr					75,000	225,000								300,000
Bridge L5573 - Twp 95 over Straight River												70,000		70,000
Bridge No. TBD. - CSAH 18 over Crane Creek						60,000								60,000
CR 180 at Canadian Pacific Railway Crossing					7,500	22,500								30,000
CSAH 28 (Beaver Lake Rd S to Beaver Lake Rd N)						300,000								300,000
East Side Corridor					30,000	570,000								600,000
Preliminary Engineering														
County Road Safety Plan		115,000				30,000								145,000
CSAH 2/CSAH 43/CR 171 (East)/CR 180						150,000								150,000
Right of Way														
Bridge 4686 - CR 180 over Izaak Walton Cr					12,500	37,500								50,000
Bridge 74563 - CSAH 43 over Ditch						5,000								5,000
Bridge 89080 - CSAH 28 over Unnamed Ditch						2,500								2,500
Bridge 92779 - CSAH 6 over unnamed ditch						2,500								2,500
CSAH 28 (Beaver Lake Rd S to Beaver Lake Rd N)						100,000								100,000
Utility														
CSAH 28 (Beaver Lake Rd S to Beaver Lake Rd N)						10,000								10,000
2024 Total	1,018,205	884,500		55,000	605,000	3,745,500	3,565,000	900,000	350,000			770,000	750,000	12,643,205

Annual Project Expenditures and Funding

	Bridge Funding - Fund 29	Federal Funds	Fund Balance	MnDOT Local Partnership Program	Other Local	Sales Tax Revenue	State Aid	State Aid Maintenance	State Aid Municipal	State Park Funds	To Be Determined	Township Bridge	Wheelage Tax Revenue	Grand Total
2025														
Construction														
Bridge 4686 - CR 180 over Izaak Walton Cr	4,000,000				750,000	2,250,000								7,000,000
Bridge 88497-Waseca CSAH 14/CSAH 2 over Stream					425,000		175,000							600,000
Bridge L5573 - Twp 95 over Straight River												600,000		600,000
County Wide Rumble Strips		180,000				20,000								200,000
County-wide Maintenance Overlays						400,000		900,000						1,300,000
County-wide Seal Coat						100,000							750,000	850,000
CR 180 at Canadian Pacific Railway Crossing		315,000			8,750		26,250							350,000
CSAH 12 & CSAH 23 (NW 66th St to NW 76th St)					150,000									150,000
CSAH 15 (2nd Ave SE to US 218)									400,000					400,000
CSAH 16 (CSAH 4 to CSAH 6)							650,000							650,000
CSAH 16 (CSAH 6 to TH 14)							250,000							250,000
CSAH 28 (Beaver Lake Rd S to Beaver Lake Rd N)					173,000		1,000,000			500,000	1,497,000			3,170,000
CSAH 43 (US 14 to CSAH 8)						1,000,000	1,100,000							2,100,000
CSAH 47 (Bixby Lane)						500,000								500,000
Design Engineering														
Bridge 95786 - SE 18th St over ditch					10,000							15,000		25,000
CR 174 Elm Ave (18th St SE to Park St)						54,000								54,000
CSAH 2/CSAH 43/CR 171 (East)/CR 180						150,000								150,000
CSAH 48 Main St (Oak Ave to Grove Ave)					125,000	375,000								500,000
East Side Corridor					15,000	285,000								300,000
Right of Way														
CSAH 48 Main St (Oak Ave to Grove Ave)						75,000								75,000
East Side Corridor					75,000	1,425,000								1,500,000
Utility														
East Side Corridor					15,000	285,000								300,000
2025 Total	4,000,000	495,000			1,746,750	6,919,000	3,201,250	900,000	400,000	500,000	1,497,000	615,000	750,000	21,024,000

Annual Project Expenditures and Funding

	Bridge Funding - Fund 29	Federal Funds	Fund Balance	MnDOT Local Partnership Program	Other Local	Sales Tax Revenue	State Aid	State Aid Maintenance	State Aid Municipal	State Park Funds	To Be Determined	Township Bridge	Wheelage Tax Revenue	Grand Total
2026														
Construction														
Bridge 74507 - NE 34th Ave over Rush Cr					10,000							415,000		425,000
Bridge 74563 - CSAH 43 over Ditch	315,000						415,000							730,000
Bridge No. TBD. - CSAH 18 over Crane Creek	400,000						400,000							800,000
County-wide Maintenance Overlays						400,000		900,000						1,300,000
County-wide Seal Coat						100,000							750,000	850,000
CSAH 28 (TH 30 to CSAH 21)							1,000,000							1,000,000
East Side Corridor		4,000,000			410,000	3,400,000	1,390,000							9,200,000
Design Engineering														
Bridge 6743 - CSAH 45 over Turtle Creek						65,000								65,000
Traffic Signal Emergency Vehicle Preemption					10,000	10,000								20,000
2026 Total	715,000	4,000,000			430,000	3,975,000	3,205,000	900,000				415,000	750,000	14,390,000

Annual Project Expenditures and Funding

	Bridge Funding - Fund 29	Federal Funds	Fund Balance	MnDOT Local Partnership Program	Other Local	Sales Tax Revenue	State Aid	State Aid Maintenance	State Aid Municipal	State Park Funds	To Be Determined	Township Bridge	Wheelage Tax Revenue	Grand Total
2027														
Construction														
Bridge 95786 - SE 18th St over ditch					10,000							240,000		250,000
Bridge L8592 - NE 64th Ave over Maple Cr					10,000							190,000		200,000
County-wide Concrete Patching						250,000								250,000
County-wide Maintenance Overlays						400,000		900,000						1,300,000
County-wide Seal Coat						100,000							750,000	850,000
CR 174 Elm Ave (18th St SE to Park St)						540,000								540,000
CSAH 18 (UPRR to CSAH 45)							50,000							50,000
CSAH 3 (CSAH 45 to 24th Ave)							200,000							200,000
East Side Corridor					315,000	3,585,000	3,400,000							7,300,000
Right of Way														
CSAH 2/CSAH 43/CR 171 (East)/CR 180						200,000								200,000
Utility														
CSAH 2/CSAH 43/CR 171 (East)/CR 180						10,000								10,000
2027 Total					335,000	5,085,000	3,650,000	900,000				430,000	750,000	11,150,000

Annual Project Expenditures and Funding

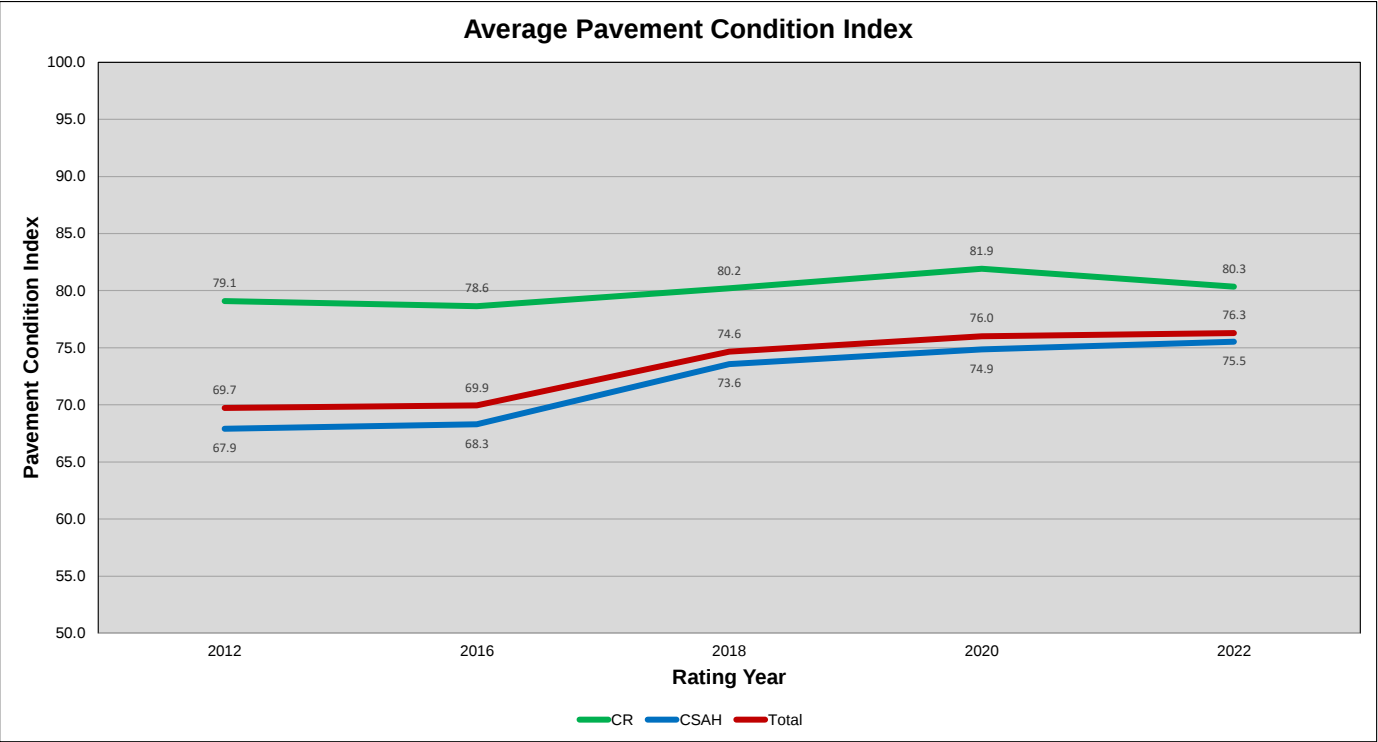
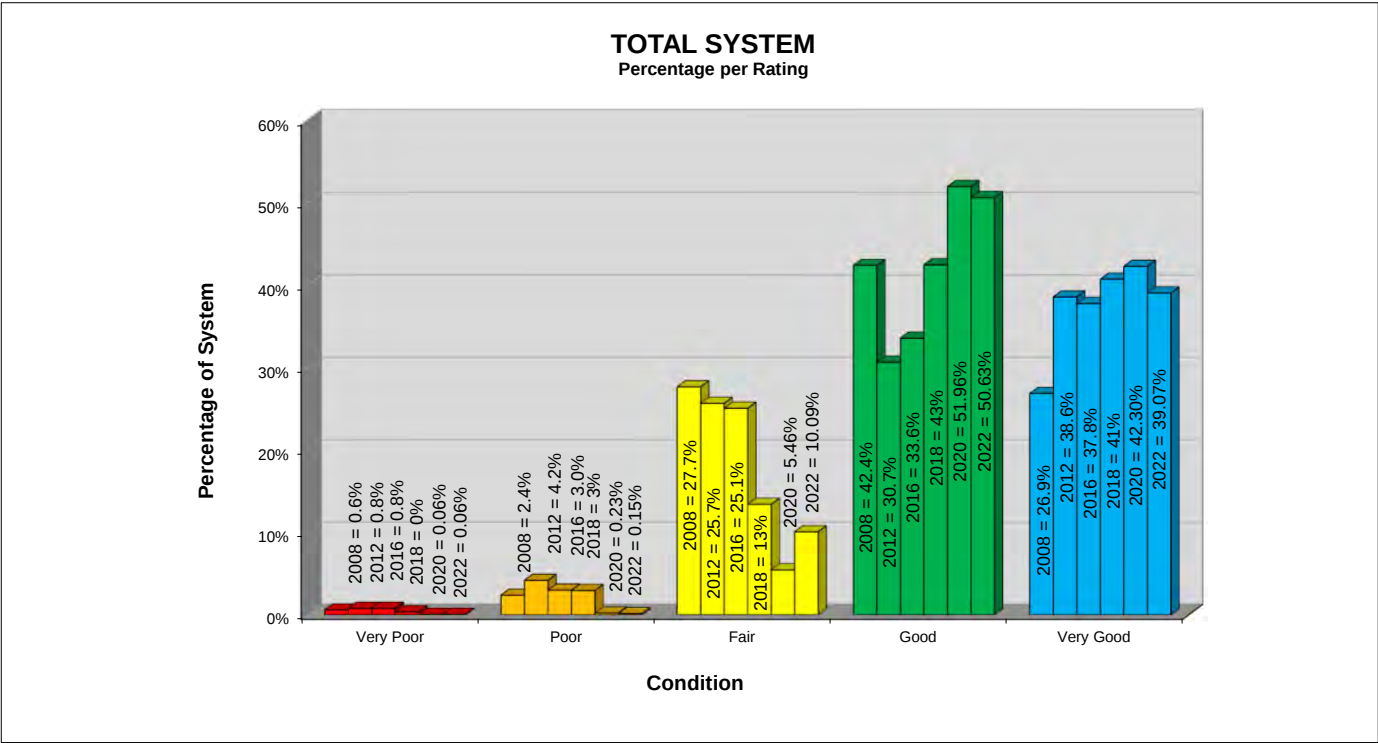
	Bridge Funding - Fund 29	Federal Funds	Fund Balance	MnDOT Local Partnership Program	Other Local	Sales Tax Revenue	State Aid	State Aid Maintenance	State Aid Municipal	State Park Funds	To Be Determined	Township Bridge	Wheelage Tax Revenue	Grand Total
2028														
Construction														
Bridge 6743 - CSAH 45 over Turtle Creek	325,000					225,000	200,000							750,000
County-wide Maintenance Overlays						400,000		900,000						1,300,000
County-wide Seal Coat						100,000							750,000	850,000
CSAH 16 (CSAH 4 to CSAH 6)							2,100,000							2,100,000
CSAH 18 (UPRR to CSAH 45)						230,000								230,000
CSAH 48 Main St (Oak Ave to Grove Ave)					1,650,000	3,350,000	1,600,000							6,600,000
Traffic Signal Emergency Vehicle Preemption					100,000		100,000							200,000
Preliminary Engineering														
CSAH 2 (CSAH 7 to I-35)						300,000								300,000
CSAH 23 (CSAH 34 to Airport) Realignment					37,500	112,500								150,000
Utility														
CSAH 48 Main St (Oak Ave to Grove Ave)					1,055,000									1,055,000
2028 Total	325,000				2,842,500	4,717,500	4,000,000	900,000					750,000	13,535,000

Unscheduled Projects

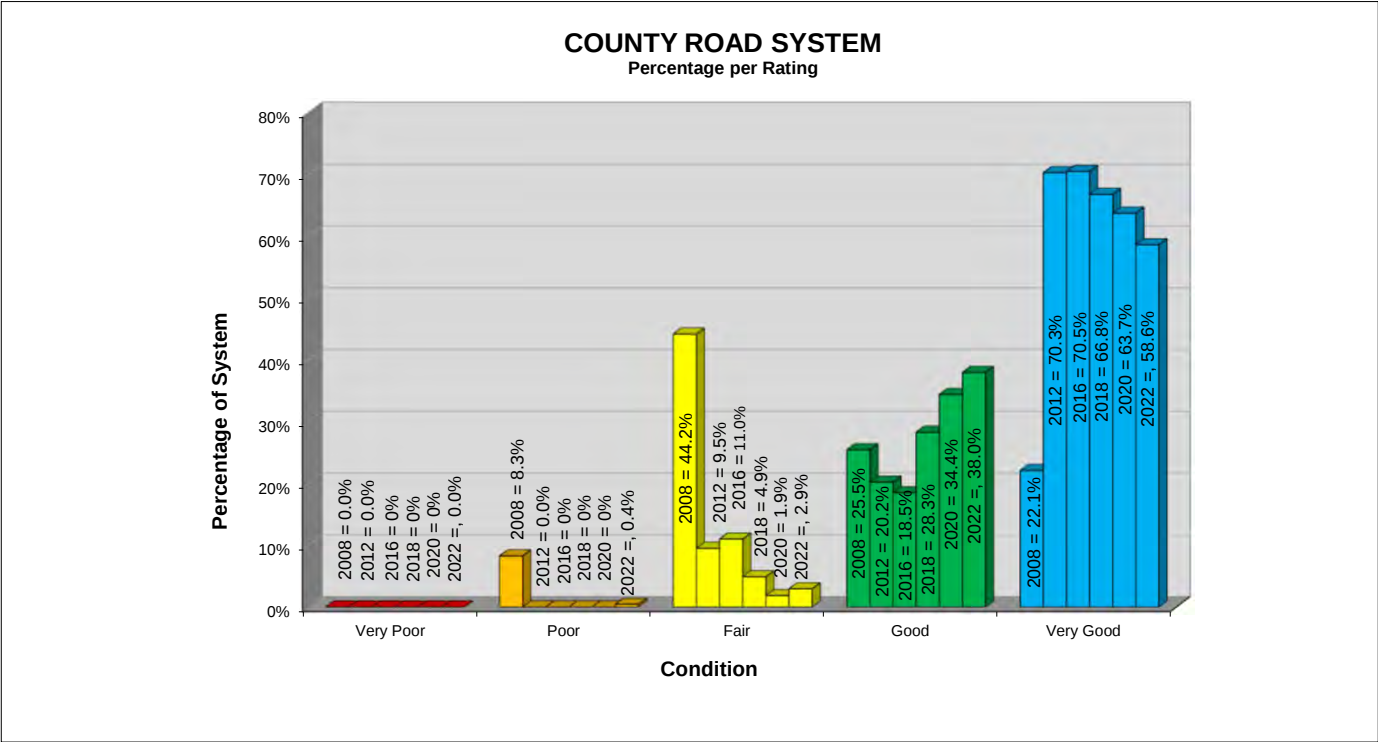
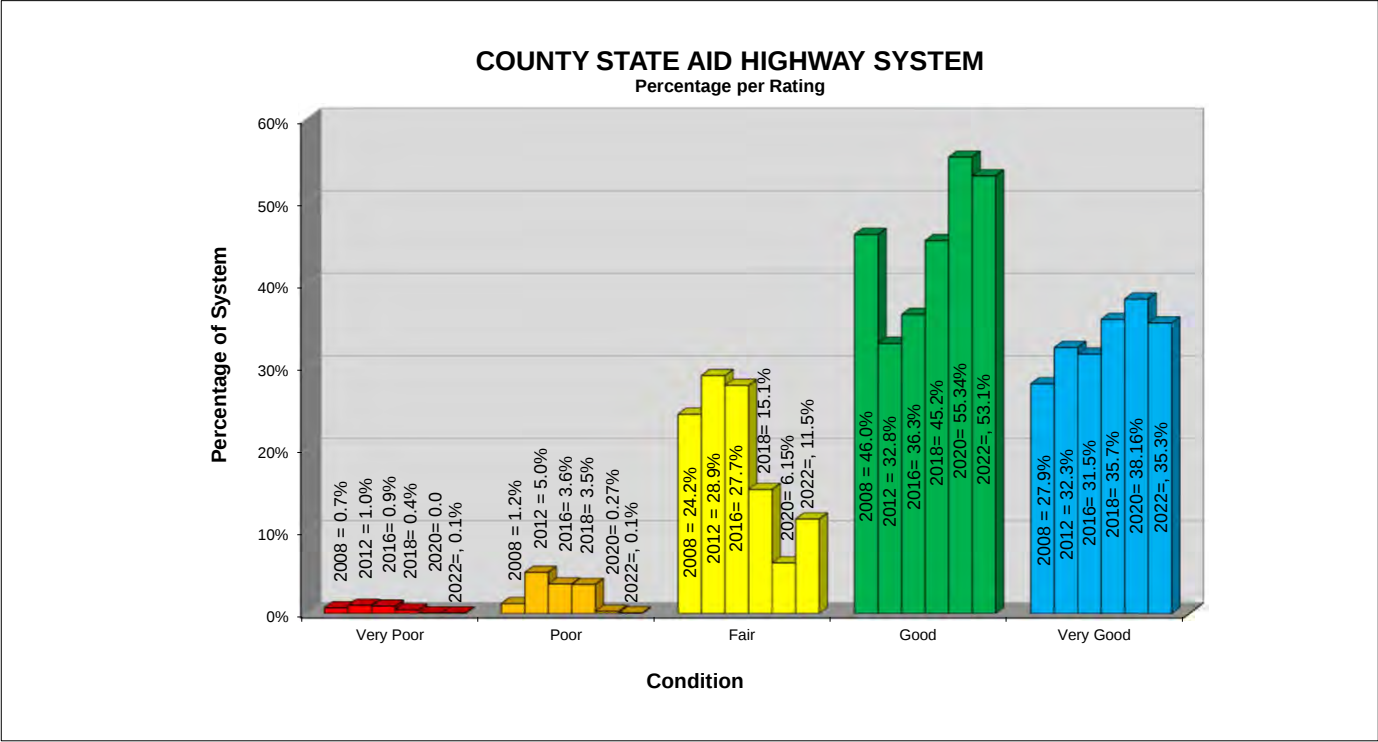
These are projects that are not programmed for construction in this five-year plan. They are projects that have been identified as a current or future need from various sources such as the 20-year Transportation Plan, corridor studies, public and staff input, etc. Some of the projects may have the initial engineering costs programmed in the five-year plan and could be implemented soon after. Other projects may not currently meet the criteria to be implemented at this time or lack funding or other priorities.

Project Name	Project Type	Length	Unscheduled Amount
CR 162 (NW 30th St to CR 112)	Rural Reconstruction	2.8	4,700,000
CR 180 (CSAH 48 to East of CSAH 43)	Rural Reconstruction	4	8,000,000
CR 190 Realignment	Safety	0.2	860,000
CSAH 14 (2300 ft east of CSAH 67 to CSAH 4)	Rural Reconstruction	2.5	4,275,000
CSAH 14 (CSAH 38-8th Ave to 148th St)	Urban Reconstruction	0.7	2,200,000
CSAH 16 (CSAH 6 to TH 14)	Rehabilitation	3	1,550,000
CSAH 17 (CSAH 12 to CSAH 23)	Rural Reconstruction	1	1,700,000
CSAH 18 (CSAH 6 to CSAH 43)	Expansion	3	6,725,000
CSAH 2 (CSAH 7 to I-35)	Urban Reconstruction	1.9	10,600,000
CSAH 2/CSAH 43/CR 171 (East)/CR 180	Safety	1.25	2,385,000
CSAH 23 (CSAH 17 to CSAH 12) Realignment	Expansion	0	3,700,000
CSAH 23 (CSAH 34 to Airport) Realignment	Rural Reconstruction	0	3,530,000
CSAH 26 at US 218	Safety	0.3	300,000
CSAH 3 (CSAH 45 to 24th Ave)	Rehabilitation	4.4	2,240,000
CSAH 3 (Freeborn Co to MN 30)	Rural Reconstruction	1.5	3,300,000
CSAH 34 (24th Ave to CR 190 E. Frontage Rd)	Operational	0.7	6,040,000
CSAH 34 (CSAH 8 to CSAH 43)	Expansion	1.5	3,800,000
CSAH 34 (Future CSAH 7 to 24th Ave NW)	Expansion	1	1,920,000
CSAH 34 at St Paul Road	Operational	NA	1,650,000
CSAH 4 (CSAH 14 to 32 Ave)	Urban Reconstruction	1	4,280,000
CSAH 4 at US 218	Safety	0	400,000
CSAH 45 (TH 14 to State Ave)	Urban Reconstruction	2.5	12,550,000
CSAH 48 - Main St (Grove Ave to Chambers Ave)	Rehabilitation	0.4	2,400,000
CSAH 48 at CR 180 Intersection Improvement	Safety	0.3	1,420,000
CSAH 6 at US 218	Safety	1	2,200,000
CSAH 67 (CSAH 14 to CSAH 4)	Rehabilitation	2.6	1,350,000
CSAH 7 (CSAH 2 to CSAH 34)	Expansion	1	1,980,000
CSAH 7 (CSAH 32 to CSAH 18)	Rehabilitation	6.1	900,000
CSAH 8 Kenyon Rd (CSAH 35 to CSAH 34)	Urban Reconstruction	0.6	2,840,000
CSAH 9 (CSAH 45 to CSAH 1)	Rural Reconstruction	1.2	2,080,000
West Frontage Road Extension	Expansion	1	2,500,000
			\$ 104,375,000

Steele County Pavement Conditions



Steele County Pavement Conditions



Bridge Sufficiency Ratings/Local Planning Index & Bridge Conditions

In 2020, MnDOT changed the bridge rating system from "Sufficiency Ratings" to "Local Planning Index". Both measure the bridge's condition on a 0-100 point scale, but have differing calculations. In the table below, the Sufficiency Rating and Local Planning Index are shown for comparison.

Bridge Owner	Sufficiency Rating					
	2018		2019		2020	
	Number	Average Rating *	Number	Average Rating *	Number	Average Rating *
All	129	88.6	126	90.0	128	90.1
Township	54	79.3	51	85.6	51	87.9
County	71	89.9	71	89.9	73	90.1
Railroad	4	-	4	-	4	-

	LPI					
	2020		2021		2022	
	Number	Average Rating**	Number	Average Rating**	Number	Average Rating**
All	128	83.3	128	83.6	128	84.0
Township	51	80.9	51	80.9	51	81.8
County	73	85.7	73	86.2	73	86.2
Railroad	4	71.3	4	70.3	4	70.3

Notes:

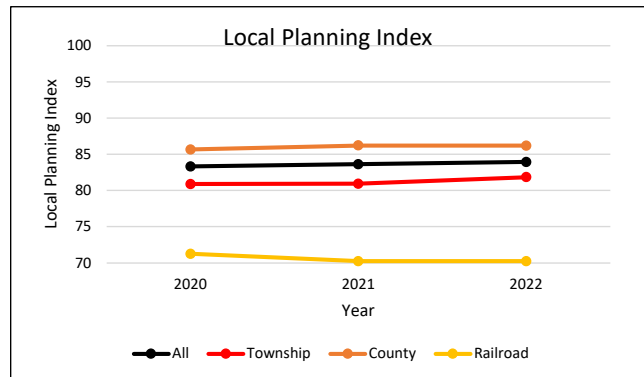
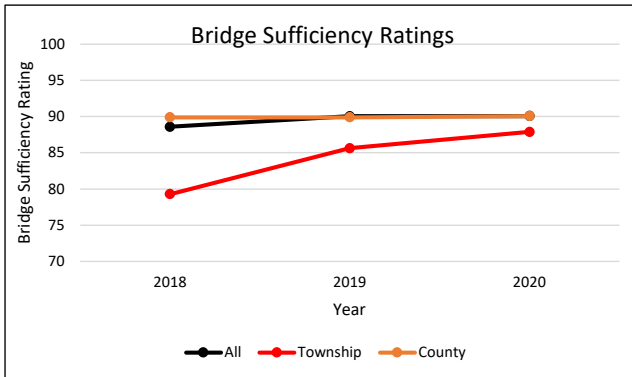
2018 Two township bridges reconstructed

2019 Three private access bridges were removed from the inventory

*Does not include railroad bridges

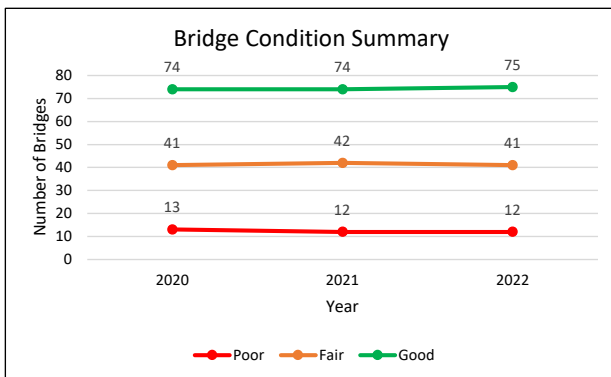
**LPis for Railroad bridges are not relevant to replacement or rehabilitation funding criteria

2020 Added 2 bridges (CSAH 43 and CSAH 18), replacing less than 10' structures



Bridge Condition Summary

Condition	2020				2021				2022			
	All	County	Township	Railroad	All	County	Township	Railroad	All	County	Township	Railroad
Poor	13	5	5	3	12	4	5	3	12	4	5	3
Fair	41	23	17	1	42	24	17	1	41	24	16	1
Good	74	45	29	0	74	45	29	0	75	45	30	0



Bridges are rated Poor, Fair, or Good based on their National Bridge Inventory (NBI) condition as follows:

Poor NBI 0-4

Fair NBI 5-6

Good NBI 7-9

Health

Public Health

General Description

The Steele County Public Health Department exists to assure the health and well-being of all people of Steele County using the principles of planning, promotion, prevention, early intervention, and care. As such, public health is an investment in healthy people and healthy communities. The department practices this in several ways by embedding these strategies and tactics in program areas.

The six areas of Public Health responsibility are:

1. Assure an adequate local public health infrastructure.
2. Promote healthy communities and healthy behavior.
3. Prevent the spread of infectious disease.
4. Protect against environmental health hazards.
5. Prepare for and respond to disasters and assist communities in recovery.
6. Assure the quality and accessibility of health services.

The staff consists of 27 full time employees and 10 part time and contracted employees with various professional backgrounds and skill areas.

Vision Statement

Healthy People in Healthy Communities

Mission Statement

Promote wellness, prevent disease and protect the health of individuals, families and communities.

2023 Review

Program Areas

Family Home Visiting - This includes health promotion visits to promote effective parenting and child growth and development. Staff continue to utilize evidence-influenced family home visiting practices in addition to evidence-based models of family home visiting. These practices enhance parent/child relationships, reduce childhood injury, positively affect child development, improve home safety, and promote school readiness. Programs and services are intended to strengthen and maintain the health of individuals and families in Steele County, especially families with young children. The focus is on prevention, education, and support to promote a high level of wellness.

Data:

- The Strong Foundations program staff made 546 visits to 54 clients from 28 families during November 2022 through October 2023.
- Maternal Child Health: 251 visits to 179 clients from 137 families
- Strong Foundations: 546 visits to 54 clients from 28 families
- TANF: 475 visits to 56 clients from 35 families

Follow Along Program - Steele County Public Health continues to manage a computerized child development tracking program for children birth to three years old. Parents receive written information regarding age specific developmental play activities, follow-up, and referral for children with developmental concerns.

Data:

- Currently there are 78 families that are enrolled in the Follow Along Program.

Childcare Consultation

Steele County Public Health provides consultation services to 3-day care centers in Steele County. Services include review of records, curriculum, assessment of environment, staff development, nutritional guidelines, policies, and procedures.

Data:

- Public health nursing staff made 35 childcare consultations during November 2022 through October, 2023.

School Health

Steele County Public Health provides contracted school health services to the Medford School District to provide Licensed School Nurse oversight.

Data:

- Public health nursing staff made 19 school visits during November 2022 through October 2023.

Home Care

Home Care provides services within individuals' homes. Examples of programs include Assessment visits, patient education, blood pressure checks, caring for wounds, giving injections and immunizations, assisting with activities of daily life, homemaking, and rehabilitation back to prior levels of function after an illness or injury. The goal is to provide the least restrictive safe environment for the longest period.

Data:

- Public health staff made 4,898 home care visits to 107 clients during November 2022 through October 2023.

Long Term Care

The area formerly known as Adult Health Services has been divided into two different areas: Home Care and Long-Term Care. Long Term Care conducts service coordination by assisting Steele County residents to locate and utilize community-based resources. Examples of services provided by Long Term Care are: MNCHOICE assessments, case management, and care coordination.

Data:

- Public health staff made 3,884 long term care visits/contacts to 399 clients during November 2022 through October 2023.

Health Promotion

Promoting health includes community and individual health education and collaboration with community partners/agencies/organizations. Examples of outreach include screening clinics, day care consultation, school nurse consultation, child seat education, health fairs, health assessments, wellness programs, C&TC program, Youth Tobacco Prevention, and the Statewide Health Improvement Program (SHIP).

Child and Teen Checkups Outreach

Child and Teen Checkups is a program funded through the Minnesota Department of Human Services and designed for children ages 0 to 21 on Medical Assistance health care plans. Public Health provides C&TC outreach to encourage health care at regular intervals, and early intervention if health problems are discovered.

In 2021 the Minnesota legislature passed a proposal to give integrated health partnerships an opportunity to partner in Child and Teen Checkups outreach efforts. These changes will affect Steele County in 2024.

Data:

- C&TC contacts made through October, 2023 are 3, 830.

Car Seat Education

Steele County Public Health contracts with both South Country Health Alliance and BluePlus to provide access to car seats for eligible Steele County families receiving Medical Assistance through those health plans. We have 2 staff that are certified car seat technicians, who provide education on the proper use and installation of car seats.

Data:

- Car seat education visits made through October 2023 were 83, and car seat distribution was 77.

Special Supplemental Nutrition Program for Women, Infants and Children (WIC)

The Special Supplemental Nutrition Program for Women, Infants and Children provides income eligible families at nutritional risk with nutrition education, health care referrals and supplemental foods.

Data:

- The participant total for WIC clients through October 2023 was 6,221.

Statewide Health Improvement Program

The goal of the Statewide Health Improvement Partnership (SHIP) is to help Minnesotans live longer, healthier lives by preventing risk factors for chronic disease. SHIP makes it easier for Minnesotans to choose healthier behaviors by making policy, system, and environmental changes in the places where people live, learn, work, and play.

Commercial Tobacco Prevention and Control

Funding for this program comes from Minnesota Tobacco Use Prevention and Minnesota Statewide Tobacco Cessation Services. The goal is to reduce e-cigarette use among youth in Steele County by engaging and mobilizing Steele County youth as essential partners in the Steele County Youth Advisory Council (YAC) to raise awareness and change social norms and behaviors around youth e-cigarettes.

Data:

- Recruitment of at least 20 students to formulate a Steele County Youth Advisory. YAC held quarterly events to build community capacity and awareness around tobacco prevention and reduction on lung health and mental well-being. Work with media to expand campaign awareness and knowledge within the community.

Disease Prevention and Control

Monitoring the occurrence of infectious diseases, developing strategies for preventing and controlling disease and working to put those strategies into action.

Data:

- Public health staff gave 2,105 immunizations to 1,196 clients during November 2022 through October, 2023.

Environmental Health

Environment Health is protecting against environmental health hazards by addressing aspects of the environment that pose risks to human health, such as monitoring air and water quality developing policies and programs to reduce exposure to environmental health risks. Promoting healthy environments and identifying and mitigating environmental risks such as food and water borne diseases, radiation, occupational health hazards and public health nuisances.

Steele county provides ongoing education on various topics along with distribution of radon kits, water test kits and assessments on Public Health Nuisances.

Data:

- A total of 43 radon kits and 56 water testing kits were given out through October 2023.

Financial Information

Steele County Public Health is in a continuous process of maximizing resources to meet the needs of our community. We bill to third party reimbursement sources whenever possible and utilize Federal, State and Local Grant resources. Steele County Public Health is unique in the breadth of services and programs it must offer in that it receives payments from multiple revenue sources. A number of these grants and payments are based on reimbursement.

Budgeting for Public Health Services in 2024 present challenges and strengths in the following areas:

Funding streams are becoming more complex and restrictive. Reimbursement rates are not keeping up with the cost of service. Staff turnover contributes to hiring, orientation and training costs which has led to decreases in revenue. The general cost of doing business, such as utilities, health insurance, and health technology costs, have continued to increase our costs.

Nov 2022 - Oct 2023 Grant Revenues (Cash Basis)		
Grants	Revenues	Types of Funds
Women Infant & Children (WIC)	\$ 231,747	Federal
Local Public Health Grant (LPHG)	180,390	State
Statewide Health Improvement Partnership (SHIP)	122,208	State
Child & Teen Checkups (CTC)	108,598	Federal/State
Temporary Aid to Needy Families (TANF)	41,949	Federal
Perinatal Hep B	450	State
Birth Defects/Early Hearing Detection	1,650	Federal/State
COVID - 19 Funding	31,903	Federal/State
Refugee Health	1,297	State
Maternal Child Health and Follow Along	38,351	Federal
Public Health Emergency Preparedness	34,615	Federal
*Strong Foundations	87,283	State
*Tobacco Grant	107,725	State
CDC Workforce	27,833	Federal
Total Grant Revenues 2023 (Cash Basis)	\$ 1,015,999	

In Conclusion

The 2024 Steele County Public Health budget is one that represents clear goals, strong programming with an excellent staff and only a slight increase in the overall cost to taxpayers, well under projected medical inflation and very consistent with what counties spend on public health across the state.

Public & Community Health
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 1,070,060	\$ —	\$ 1,070,060	\$ 1,365,556	\$ 295,496	27.6 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	1,182,107	951,394	935,834	1,292,640	1,137,914	(154,726)	(12.0)%
Charges for Services	775,929	815,730	678,157	805,270	1,143,970	338,700	42.1 %
Licenses and Permits	—	—	—	—	—	—	—
Fines and Forfeitures	—	—	—	—	—	—	—
Investment Earnings	—	—	—	—	—	—	—
Gifts and Contributions	—	—	—	—	—	—	—
Miscellaneous / Other Financing Sources	3,108	168,300	20,102	179,234	4,200	(175,034)	(97.7)%
Total Revenues	1,961,144	3,005,484	1,634,093	3,347,204	3,651,640	304,436	9.1 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	1,838,787	2,042,101	1,782,455	2,238,204	2,459,434	221,230	9.9 %
Health, Life and Disability Insurance	338,591	335,419	378,212	453,923	485,047	31,124	6.9 %
PERA Contributions	133,186	167,557	131,085	167,865	184,457	16,592	9.9 %
FICA / Medicare Tax	133,349	165,324	127,917	165,626	181,999	16,373	9.9 %
Other Payroll Related Expenses	21,338	16,168	22,689	27,291	21,637	(5,654)	(20.7)%
Total Personnel Services	2,465,251	2,726,569	2,442,358	3,052,909	3,332,574	279,665	9.2 %
Services & Charges	213,794	210,051	154,555	191,255	220,836	29,581	15.5 %
Supplies & Materials	106,294	68,664	75,706	102,740	98,230	(4,510)	(4.4)%
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	4,785	200	1,855	300	—	(300)	(100.0)%
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	2,790,124	3,005,484	2,674,474	3,347,204	3,651,640	304,436	9.1 %
Net Expenditures (Over) Under Revenues	\$ (828,980)	\$ —	\$ (1,040,381)	\$ —	\$ —	\$ —	— %

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Sanitation

Landfill

Department Description and Services Provided

Steele County owns and operates the Steele County Landfill located along highway 218 between Owatonna and Blooming Prairie. The landfill accepts mixed solid wastes, industrial wastes, demolition debris and asbestos-containing material for disposal. In addition, during May through September, the landfill also accepts hazardous wastes from homes for proper disposal free of charge.

The landfill also has a recycling station where residents may recycle numerous types of papers, cans and bottles, used motor oil and used oil filters free of charge. For various fees, the landfill also accepts appliances, electronics (computers, TVs, DVD players, VCRs), tires, and clean concrete/bituminous for recycling.

Mission Statement

To serve the needs of the community by responsibly managing its waste.

Goals/Objectives

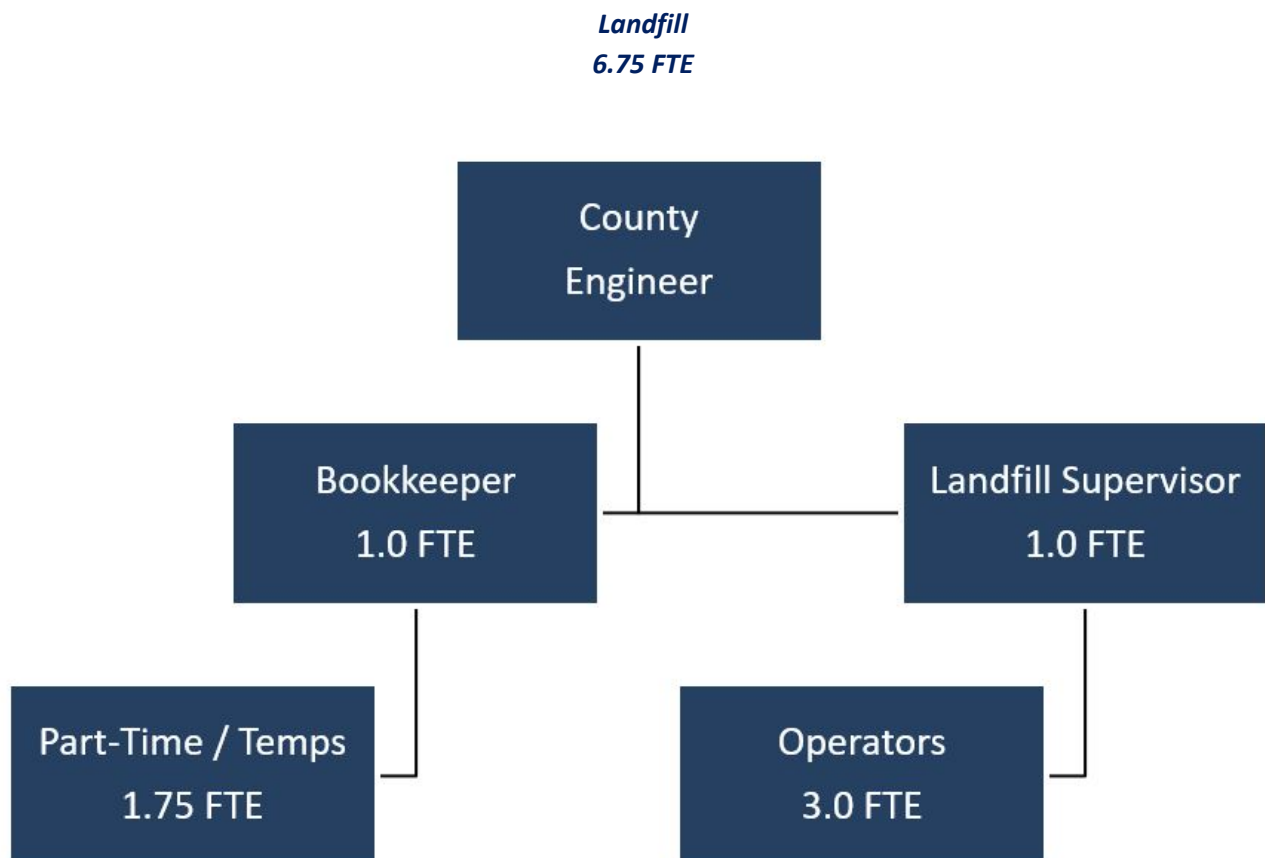
- To provide a waste facility that supports its operational and capital needs with self-generating revenue (i.e. tipping fees)
- To ensure operational safety and protection of the surrounding ecosystems
- To meet or exceed all federal, state and local regulations
- To use the latest and most advanced landfill technology
- To efficiently manage waste in the active fill areas to maximize air space
- To serve customers respectfully and courteously
- Construct garbage cell to extend the life expectancy of the Landfill

Key Indicators

<i>Indicator</i>	<i>Actual</i>							
<i>Description</i>	<i>2015</i>	<i>2016</i>	<i>2017</i>	<i>2018</i>	<i>2019</i>	<i>2020</i>	<i>2021</i>	<i>2022</i>
Landfill Mixed Waste Tonnage	44,770	48,539	39,329	37,579	39,674	40,132	38,386	32,309
Landfill Demolition Tonnage	5,810	4,926	5,633	5,633	4,364	6,361	3,353	3,216

Changes/Budget Commentary

The Landfill 2024 budget increased by \$807,157 or 32.8% from the prior year. The primary reason for this increase is capital outlay with the expected construction of the additional landfill garbage cell. The construction of this cell is estimated at \$1,000,000; along with additional engineering & surveying costs. Capital equipment purchases budgeted for 2024 include a leachate truck and tank, side by side, and hydroseeder. Since the Landfill operates as an Enterprise Fund, funding is to be provided from the current year user tipping fees and prior year equity/fund balance.



Landfill

Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	— %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	1,662,485	1,800,000	1,533,289	1,800,000	1,800,000	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	13,545	12,500	—	15,000	15,000	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	21,623	207,743	25,037	706,799	1,513,956	807,157	114.2 %
Total Revenues	1,697,653	2,020,243	1,558,326	2,521,799	3,328,956	807,157	32.0 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	318,168	319,051	313,522	376,117	415,291	39,174	10.4 %
Health, Life and Disability Insurance	46,925	44,883	49,788	71,426	62,125	(9,301)	(13.0)%
PERA Contributions	21,338	23,929	21,621	28,209	31,147	2,938	10.4 %
FICA / Medicare Tax	23,803	23,610	23,140	27,833	30,731	2,898	10.4 %
Other Payroll Related Expenses	7,923	10,812	8,798	9,163	8,352	(811)	(8.9)%
Total Personnel Services	418,157	422,285	416,869	512,748	547,646	34,898	6.8 %
Services & Charges	510,506	337,583	329,659	338,676	416,185	77,509	22.9 %
Supplies & Materials	390,669	273,875	162,375	291,375	408,125	116,750	40.1 %
Capital Expenditures	80,157	507,500	1,209,482	900,000	1,475,000	575,000	63.9 %
Other Expenditures	6,786	479,000	6,220	479,000	482,000	3,000	0.6 %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	1,406,275	2,020,243	2,124,605	2,521,799	3,328,956	807,157	32.0 %
Net Expenditures (Over) Under Revenues	\$ 291,378	\$ —	\$ (566,279)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Steele County, Minnesota

Capital Improvement Plan

2024 thru 2028

PROJECTS & FUNDING SOURCES BY DEPARTMENT

Department	Project #	2024	2025	2026	2027	2028	Total
Landfill							
Landfill Expansion - Cell Construction	LF-24-01	1,000,000	1,000,000				2,000,000
New Leachate Truck and Tank	LF-24-02	370,000					370,000
Side by Side	LF-24-03	30,000					30,000
Hydroseeder	LF-24-04	75,000					75,000
Trash Compactor	LF-25-01		750,000				750,000
Sweeper Attachment for Skid-Steer	LF-25-02		6,000				6,000
Excavator from Highway	LF-25-04		50,000				50,000
Used Ford Pickup - Highway	LF-25-05		5,000				5,000
Skidloader Grapple/rock bucket	LF-25-06		8,000				8,000
Mack Tandem Truck - From Highway	LF-26-01			20,000			20,000
Landfill Roll Off Truck	LF-26-02			165,000			165,000
Landfill Closure/Capping MSW	LF-26-03			1,000,000			1,000,000
New Vac Truck	LF-27-01				370,000		370,000
1 Ton Plow Truck	LF-27-02				65,000		65,000
Lawn Mower	LF-28-01					20,000	20,000
Landfill Total		1,475,000	1,819,000	1,185,000	435,000	20,000	4,934,000
Landfill Reserves / Fees		1,460,000	1,769,000	1,165,000	435,000	20,000	4,849,000
Trade in		15,000	50,000	20,000			85,000
Landfill Total		1,475,000	1,819,000	1,185,000	435,000	20,000	4,934,000
Grand Total		1,475,000	1,819,000	1,185,000	435,000	20,000	4,934,000

Culture and Recreation

Four Seasons

Department Description and Services Provided

The Four Seasons Centre, located on the Steele County Fairgrounds, was built in 1972 for use by all residents of Steele County. An expansion of the facility was completed in the spring of 2000, providing users with expanded opportunities for ice related activities and dry floor events.

The multi-purpose complex consists of two connected buildings with 30,000 and 20,000 square feet of floor space that also serve as ice rinks. A hospitality area, usable also as a meeting space, overlooks both exhibit floors. An additional meeting room is also available.

Mission Statement

The Four Seasons Civic Centre is dedicated to providing its user groups and guests a clean facility and safe environment for dry floor events, as well as ice related activities. This objective will be accomplished by reacting to user feedback and offering exceptional customer service, carried out with honesty and integrity.

Goals/Objectives

- Train management and staff to be aware of customers' needs and to provide equal access to all facilities
- Maintain membership and abide by the policies and guidelines established with the Minnesota Ice Arena Managers Association and Serving The American Rinks Association
- Increase marketing efforts to utilize the use/rent of the Four Season's facility to its fullest capacity
- Prepare and operate within the means of the County's operating budget
- Collaborate with the Owatonna Area Tourism to host conventions and other local tourism events

2023 Highlights

- Another successful season for Steele County Blades Junior Hockey Team
- Repainting of the exterior of the East Arena
- Continued replacement of locker room rubber flooring
- Successful Dry Floor season with numerous events
- Very successful Steele County Free Fair
- Very successful regular ice season with many ice hours sold
- Sold the most ice hours ever for the summer ice season
- Sold the most advertising inside the Four Seasons Centre
- Submitted grant to Owatonna Foundation for the purchase of an Electric Ice Resurfacer
- Preparing for / finalizing an extremely busy 2024 dry floor season
- Continuation of City of Owatonna / Steele County Agreement. The City of Owatonna will provide utilities up to 100k to the Four Seasons Centre. In return, The City of Owatonna will utilize any dry floor space at no charge (when available) for Park and Recreation programs. The City will also have use of

either the Small Stage or Showmobile at no charge when available. Steele County will reimburse the City of Owatonna for all nonresident fees both adult and youth for all Park and Recreation programs.

Major Changes/Budget Commentary

The Four Seasons 2024 budget increased by \$53,843 or 10.2% from the prior year. Personnel services increased by \$22,540 due to full time wage adjustments, additional seasonal help for events, and additional payroll taxes. The operating budget saw an overall increase of \$31,303 due to increases in parking lot maintenance and supplies.

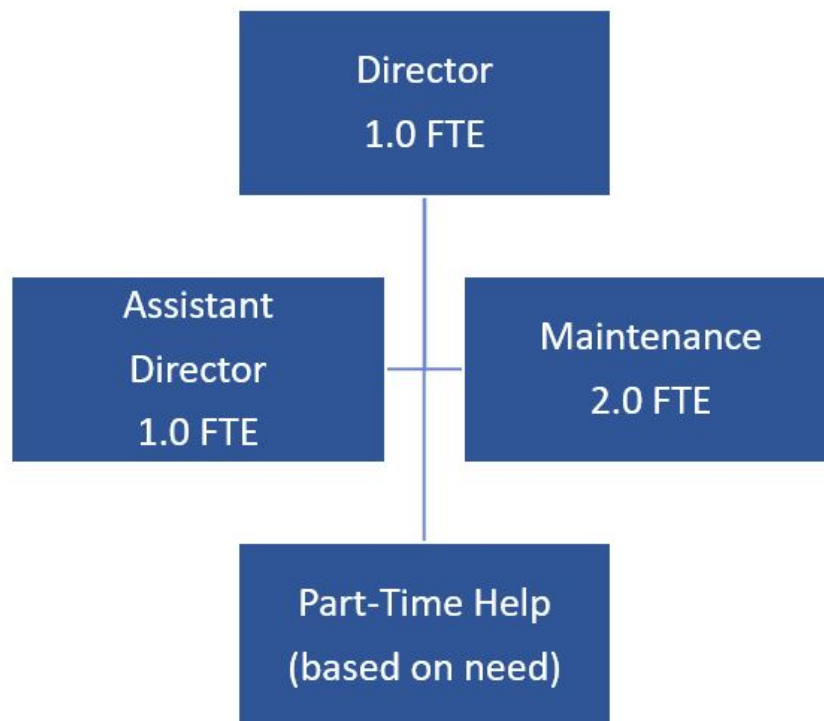
The 2024 budgeted capital outlay for the Four Seasons is \$124,500, including:

- Old Lobby, Conference Room, Restrooms Remodel - \$90,000
- Batteries for existing Electric Zamboni - \$15,000
- Tables / Storage Carts - \$13,000
- Upstairs Furnace - \$6,500

These capital costs are recognized under the Capital Improvements section of the budget book.

Four Seasons/Parks & Recreation

4.0 FTE



Four Seasons
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 22,571	\$ —	\$ 31,719	\$ 57,362	\$ 25,643	80.8 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	385,643	375,800	367,961	386,200	411,700	25,500	6.6 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	100,000	100,000	57,123	100,000	100,000	—	— %
Miscellaneous / Other Financing Sources	4,570	12,300	14,704	8,300	11,000	2,700	32.5 %
Total Revenues	490,213	510,671	439,788	526,219	580,062	53,843	10.2 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	202,019	191,555	171,247	201,933	221,298	19,365	9.6 %
Health, Life and Disability Insurance	22,700	22,697	19,755	23,705	24,545	840	3.5 %
PERA Contributions	14,132	14,348	12,170	15,145	16,597	1,452	9.6 %
FICA / Medicare Tax	15,305	14,156	12,973	14,943	16,376	1,433	9.6 %
Other Payroll Related Expenses	5,274	10,719	4,693	4,282	3,732	(550)	(12.8)%
Total Personnel Services	259,430	253,475	220,838	260,008	282,548	22,540	8.7 %
Services & Charges	158,510	188,796	173,830	191,111	219,414	28,303	14.8 %
Supplies & Materials	66,335	68,400	57,783	75,100	78,100	3,000	4.0 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	484,275	510,671	452,451	526,219	580,062	53,843	10.2 %
Net Expenditures (Over) Under Revenues	\$ 5,938	\$ —	\$ (12,663)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Parks and Recreation

Department Description and Services Provided

The Steele County Parks and Recreation Department operates and maintains two County Parks. These Parks include: Beaver Lake Park and the Straight River Canoe landing in Clinton Falls. Steele County Parks and Recreation also maintains and operates the Four Seasons Centre located on the Steele County Fairgrounds. Steele County Parks and Recreation also maintains and operates the two mobile stages. These stages may be rented out and/or used at multiple events held inside the Four Seasons Centre or on the Steele County Fairgrounds.

Mission Statement

Steele County Parks and Recreation is committed to providing all the residents of Steele County with quality County parks and facilities through continued parkland enhancement and building improvements. Steele County Parks and Recreation will achieve this commitment by reacting to the demands of park user groups and through ongoing internal and external needs assessments of parks and facilities.

Goals/Objectives

- Train management and staff to be aware of customers' needs and to provide equal access to all facilities
- Maintain two county parks to provide a safe, clean, recreational area for visitors to enjoy
- Work closely with the MN D.N.R. in regards to any concerns involving Beaver Lake
- Work closely with the Beaver Lake Water Corporation in regards to any concerns involving Beaver Lake
- Maintain membership to MN Parks and Recreation Association
- Prepare and operate within the means of the County's operating budget

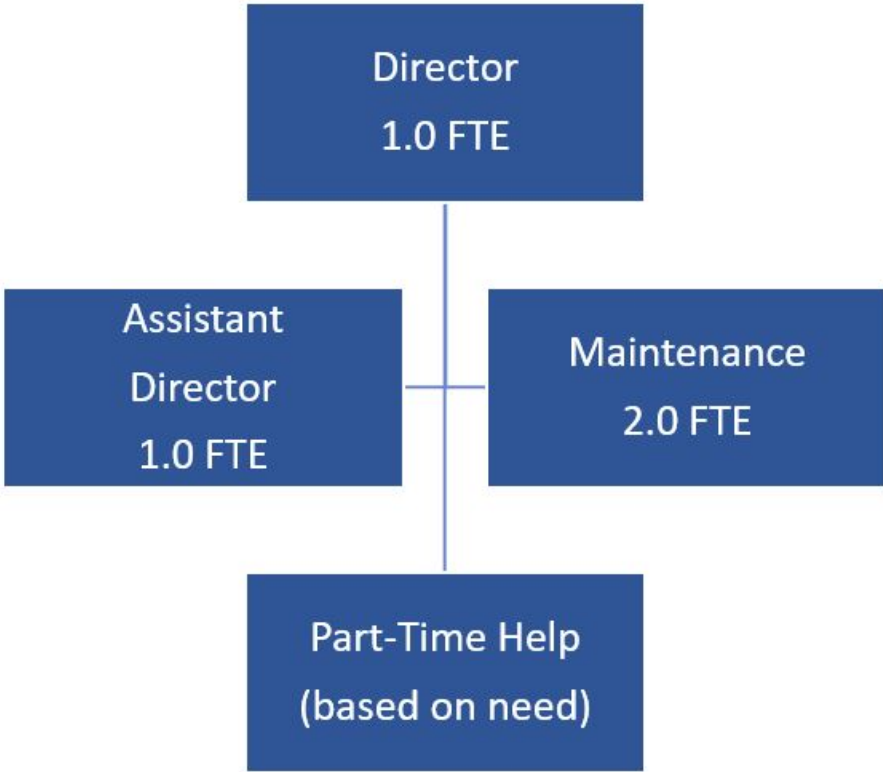
2023 Highlights

- Continuing to look at major park improvements with the reconstruction of County Road 28 scheduled for 2025
- Working with the WHKS Architect team on design of major park improvements for Beaver Lake in 2025
- Beaver Lake Park usage was again very high during the summer due to the warm / dry summer

Major Changes/Budget Commentary

The Parks and Recreation 2024 budget increased by \$31,703 or 9.3% from the prior year. This increase is primarily due to personnel services including full time wage adjustments, additional seasonal staff, and payroll taxes.

Four Seasons/Parks & Recreation
4.0 FTE



Parks and Recreation
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 308,476	\$ —	\$ 318,567	\$ 348,270	\$ 29,703	9.3 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	14,909	10,000	8,945	14,000	15,500	1,500	10.7 %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	4,505	6,550	7,895	6,550	7,050	500	7.6 %
Total Revenues	19,414	325,026	16,840	339,117	370,820	31,703	9.3 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	188,381	172,382	169,540	183,655	203,764	20,109	10.9 %
Health, Life and Disability Insurance	35,751	35,777	31,240	37,505	38,945	1,440	3.8 %
PERA Contributions	12,385	12,899	13,186	13,774	15,282	1,508	10.9 %
FICA / Medicare Tax	13,813	12,727	12,446	13,590	15,079	1,489	11.0 %
Other Payroll Related Expenses	4,163	—	4,311	4,282	3,732	(550)	(12.8)%
Total Personnel Services	254,493	233,785	230,723	252,806	276,802	23,996	9.5 %
Services & Charges	64,722	77,991	51,036	72,611	78,518	5,907	8.1 %
Supplies & Materials	11,849	13,250	14,134	13,700	15,500	1,800	13.1 %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	26,479	—	—	—	—	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	357,543	325,026	295,893	339,117	370,820	31,703	9.3 %
Net Expenditures (Over) Under Revenues	\$ (338,129)	\$ —	\$ (279,053)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Community Center

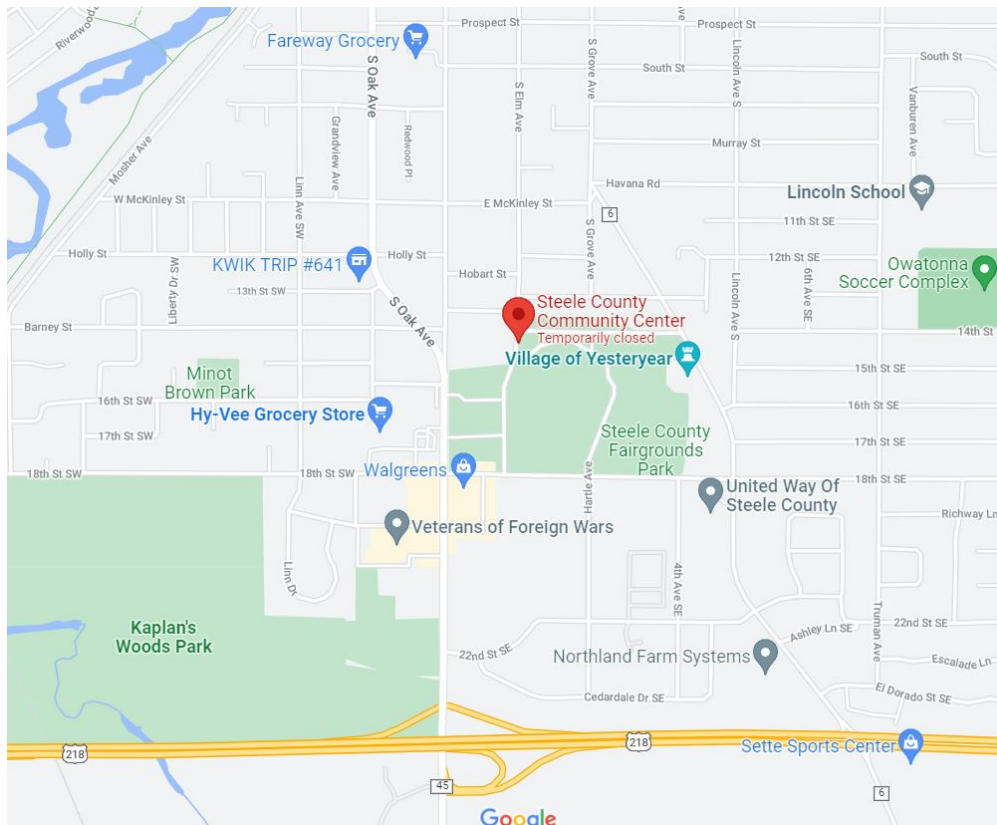
Department Description and Services Provided

The Steele County Community Center is located on the north entrance of the fairgrounds at 1380 S Elm Ave, Owatonna, MN 55060. The center is utilized during the Steele County Free Fair, election voting and public meetings. In addition, the Community Center can also be rented by the public for various events including birthdays, graduations, or any other get-togethers.

The rental of the community center is coordinated by the Steele County Extension department, who can be reached at 507-444-7685.

Location

1380 S Elm Ave, Owatonna, MN 55060.



Budget Commentary

The Community Center 2024 budget remained unchanged from the previous year. The budget for the Community Center is relatively small overall with utilities, cleaning and upkeep being the main spending during the year.

Community Center
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 10,700	\$ —	\$ 11,200	\$ 11,200	\$ —	— %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	7,475	6,000	5,285	6,000	6,000	—	— %
Total Revenues	7,475	16,700	5,285	17,200	17,200	—	— %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	—	—	—	—	—	—	— %
Health, Life and Disability Insurance	—	—	—	—	—	—	— %
PERA Contributions	—	—	—	—	—	—	— %
FICA / Medicare Tax	—	—	—	—	—	—	— %
Other Payroll Related Expenses	—	—	—	—	—	—	— %
Total Personnel Services	—	—	—	—	—	—	— %
Services & Charges	15,381	15,700	12,539	16,200	16,200	—	— %
Supplies & Materials	—	500	1,779	500	500	—	— %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	375	500	—	500	500	—	— %
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	15,756	16,700	14,318	17,200	17,200	—	— %
Net Expenditures (Over) Under Revenues	\$ (8,281)	\$ —	\$ (9,033)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Conservation of Natural Resources

Extension Office

Department Description and Services Provided

University of Minnesota Extension is an outreach arm of the University of Minnesota, ensuring University of Minnesota research and knowledge is readily available to the residents of Minnesota. Today's most pressing issues cross state and world boundaries, requiring strong partnerships, focused investments and diverse perspectives from multiple disciplines.

- Extension is in every county
- 65% of Extension faculty and staff work in Greater Minnesota
- Over 35,000 trained volunteers multiply our reach

Fifteen regional offices are strategically located in communities across the state, funded through state and federal funds, and house various Extension Educators. These regional and statewide based educators provide programming, research and operational support to the staff in county offices.

Local county offices, such as University of Minnesota Extension - Steele County, are funded by county dollars. The Regional Director based in the Rochester Regional Office has responsibilities for departmental operations. This department provides access to Extension programming for county residents, with educational staff contracted through the University of Minnesota. Educational programs are offered in group settings, one-on-one contacts, mass communications, distance learning, self-learning opportunities and collaborative efforts including families, youth, seniors, food producers, communities and organizations.

Department Structure

University of Minnesota Extension - Steele County is led by Regional Director Lisa Dierks who has an authorized staffing level of:

- 2.0 FTE 4-H/Youth Development Extension Educators
- 0.5 FTE Agriculture Production System Extension Educator
- 0.35 FTE Master Gardener Program Coordinator
- 0.55 FTE Principal Administrative Professional (0.5 FTE for 47 weeks and 1.0 FTE for 5 weeks)

These positions are paid by and supported thru Steele County tax dollars. In addition, the Regional Educator for SNAP Education (Nutrition & Health) who works in Waseca & Steele County has office & storage space within the department. The 1.0 FTE Administrative Support Assistants who provide valuable support are Steele County employees.

Mission Statement

Make a difference by connecting community needs and University resources to address critical issues in Minnesota.

2022 Accomplishments & Milestones

Delivered educational programming to community members using in person events and virtual opportunities. Examples include:

- There are 10 4-H Community Clubs in Steele County - all of which are led by dedicated adult volunteers. 4-H community clubs meet monthly to learn about a variety of project areas, participate in fun and engaging recreation, give youth a chance to build leadership skills through officer positions, and complete projects that improve their communities. In Steele County 4-H, clubs are making a difference in their communities.
- STEM in Schools: Every student at NRHEG Elementary had a 4-H experience this school year. Each month a new Engineering challenge was presented, and youth had the opportunity to design, build, and test a variety of experiments.
- There are over 120 screened adult volunteers in Steele County 4-H. Volunteers helped support over 615 youth this past year within hands-on learning in various project areas in 117 different programs.
- “Annie’s Project” a 6-week intensive farm business management course focused on the business aspects of farming, was held in Owatonna and provided business-oriented education to 13 farm women
- Multiple avenues were provided to farmers to recertify for Private Pesticide Application: physical tests acquired at the office, online tests, an online course, and Zoom workshops.
- The Master Gardeners held an informational night for community gardeners to learn about resources for gardening and offered monthly educational sessions to build the skills of others.
- Master Gardener Booth at the Steele County Fair offered “Good and Bad Bug” information geared mainly toward youth, but educated adults as well
- The Pollinator Garden at the County Extension office was revamped and revised to provide a better landscape and educational opportunity.
- Plant labels for identification have been added to the Rain garden plants at the Steele County Fairgrounds.

Utilized print and radio media to provide education and programming updates.

- 4-H participants were emailed a weekly newsletter to keep our families informed of opportunities
- For the agricultural community, a monthly email newsletter went out to approximately 350 Steele and Rice County residents to update them on timely topics and upcoming educational events.
- Weekly radio interviews featuring local agriculture topics as well as monthly Extension highlights, and traditional ag programming have been utilized to reach local farmers.
- Monthly newspaper articles relating to pertinent gardening information are written for the 2 local area papers.

2023 Challenges

- Finding the best way to communicate to both youth and adults can be challenging with ever changing technology. Each group utilizes various communication sources differently whether it is through social media, websites, newsletter or email.
- Commitment of time for both youth and adults continues to be a challenge. Because of this, newly enrolled 4-H families continue to show an interest in participating, but with less commitment. In response, Extension continues to explore numerous opportunities to expand programming with short-term club or event designs that provide a quality 4-H experience while allowing more flexibility in participation.
- As a volunteer-run program, ensuring quality 4-H experiences continues to be a challenge that demands extensive staff attention and support. Providing additional training for volunteers is another solution to this challenge. Training and volunteer management requires Extension 4-H Extension Educator staff resources.

2024 Goals/Objectives

- Increase new 4-H member enrollment by 10%
- Retain 100% of Steele County 4-H Cloverbuds.
- Address agriculture topics identified as important - farm financial management, farm transitions, farm safety, soil health & pest management.
- Increase recruitment efforts for 4-H and Master Gardener volunteers.
- Increase educational programming - in person, virtual or in media - to continue to share valuable knowledge with Steele County residents.

Budget Commentary

The Extension office 2024 budget increased by \$17,601 or 4.5% from the prior year. Significant changes in the 2024 budget include:

- Removal of a 0.5 FTE office support specialist position (previously budgeted in 2023), which is to be covered by additional contracted support services from the University of Minnesota Extension - (\$29,596)
- Increases in contract services paid the University of Minnesota Extension for support staff - \$48,777

Overall, personnel services and contract services (FTE staff that are supported through the Extension office) comprise of 96.4% of the department budget.

University of Minnesota Extension Office

Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	\$ —	\$ 379,551	\$ —	\$ 390,722	\$ 409,723	\$ 19,001	4.9 %
Other Taxes & Assessments	—	—	—	—	—	—	— %
Intergovernmental	—	—	—	—	—	—	— %
Charges for Services	3,758	1,500	—	1,500	—	(1,500)	(100.0)%
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	29	—	—	—	100	100	— %
Total Revenues	3,787	381,051	—	392,222	409,823	17,601	4.5 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	88,086	88,234	65,148	91,766	69,451	(22,315)	(24.3)%
Health, Life and Disability Insurance	23,354	23,349	20,476	24,585	25,583	998	4.1 %
PERA Contributions	6,596	6,618	4,817	6,882	5,209	(1,673)	(24.3)%
FICA / Medicare Tax	6,393	6,529	4,546	6,791	5,139	(1,652)	(24.3)%
Other Payroll Related Expenses	139	112	220	208	103	(105)	(50.5)%
Total Personnel Services	124,568	124,842	95,207	130,232	105,485	(24,747)	(19.0)%
Services & Charges	237,795	244,609	188,335	250,140	297,988	47,848	19.1 %
Supplies & Materials	12,219	11,000	6,590	11,250	6,250	(5,000)	(44.4)%
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	600	324	600	100	(500)	(83.3)%
Debt Service	—	—	—	—	—	—	— %
Total Expenditures	374,582	381,051	290,456	392,222	409,823	17,601	4.5 %
Net Expenditures (Over) Under Revenues	\$ (370,795)	\$ —	\$ (290,456)	\$ —	\$ —	\$ —	

*Reflects the theoretical budgeted property tax requirement, not actual property tax collected

Debt Service

Debt Service Levy

Department Description

Debt Service includes the bonded debt funded entirely by the property tax levy. Currently three bonds are being paid in 2024 by the debt service levy, including:

2020 General Obligation Jail Bonds

- On January 9, 2020, the County issued \$4,505,000 in General Obligation Bonds, Series 2020A. The proceeds are designated for an HVAC and LED lighting conversion at the Detention Center.
- For 2024, \$278,250 and \$95,183 are budgeted for principle and interest, respectively.

2018 General Obligation Capital Improvement Bonds

- On March 27, 2018, the County issued \$3,190,000 in General Obligation Bonds, Series 2018A. The proceeds are designated for the construction of the Public Works Facility.
- For 2024, \$367,500 and \$74,130 are budgeted for principle and interest, respectively.

2015 General Obligation Refunding Bonds

- On October 29, 2015, the County issued \$9,720,000 in General Obligation Refunding Bonds, Series 2015A for the current refunding of the Series 2005A General Obligations Jail Crossover Refunding Bonds maturing in 2024 and the Series 2009A General Obligation Bonds maturing in 2017.
- The 2005A bonds were originally issued for the construction of the Steele County Detention Center, and the 2009A bonds proceeds were designated for Highway Projects.
- For 2024, \$1,030,000 and \$20,600 are budgeted for principle and interest, respectively.

Major Changes/Budget Commentary

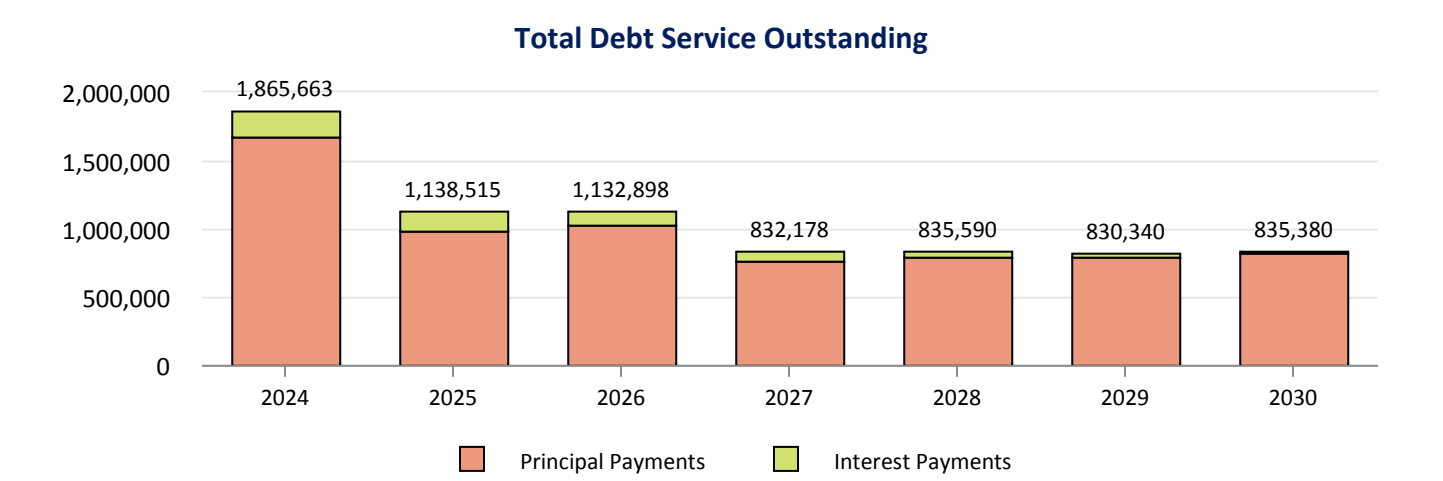
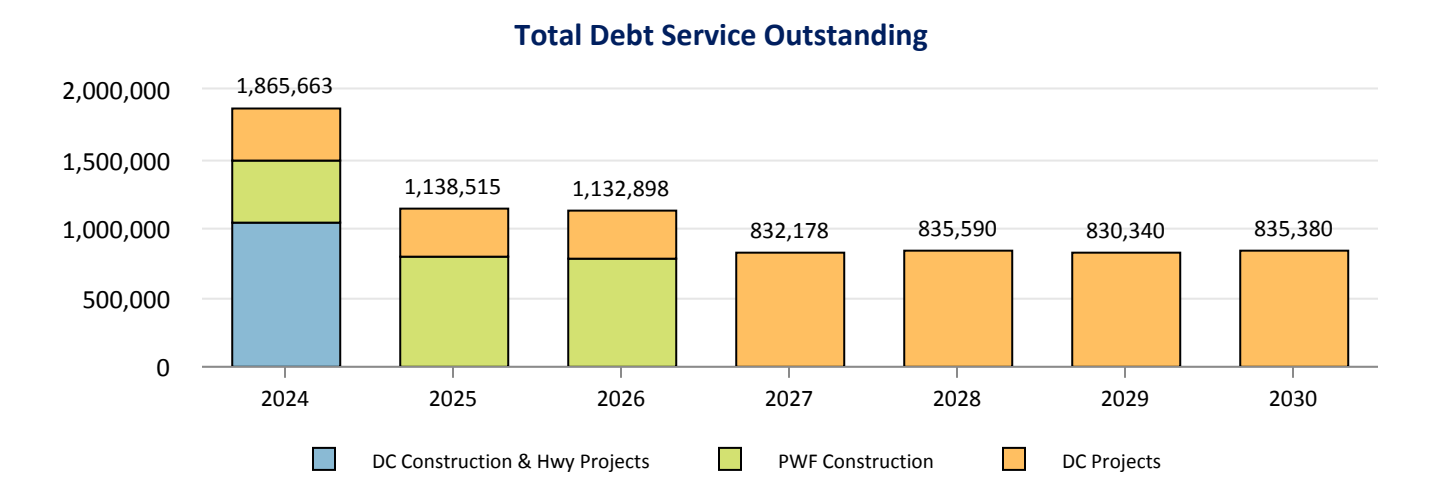
The Debt Service 2024 budget increased by \$2,130 or 0.1% from the prior year, per the bond amortization schedules. The overall property tax levy funding requirement decreased by 2.5% due to the expected increase in intergovernmental County Program Aid to be received in the upcoming year.

Debt Service Levy
Comparative Budget Analysis

Revenues	2022 Actual	2022 Budget	2023 Jan - Oct	2023 Budget	2024 Budget	\$ Change in Budget	% Change in Budget
Current Property Tax Requirement*	\$ 1,694,357	\$ 1,707,994	\$ 912,234	\$ 1,711,589	\$ 1,669,261	\$ (42,328)	(2.5)%
Other Taxes & Assessments	10,501	—	16,364	—	—	—	— %
Intergovernmental	155,724	152,587	75,279	151,944	196,402	44,458	29.3 %
Charges for Services	—	—	—	—	—	—	— %
Licenses and Permits	—	—	—	—	—	—	— %
Fines and Forfeitures	—	—	—	—	—	—	— %
Investment Earnings	—	—	—	—	—	—	— %
Gifts and Contributions	—	—	—	—	—	—	— %
Miscellaneous / Other Financing Sources	50,404	—	—	—	—	—	— %
Total Revenues	1,910,986	1,860,581	1,003,877	1,863,533	1,865,663	2,130	0.1 %
Expenditures							
<i>Personnel Services</i>							
Wages and Overtime	—	—	—	—	—	—	— %
Health, Life and Disability Insurance	—	—	—	—	—	—	— %
PERA Contributions	—	—	—	—	—	—	— %
FICA / Medicare Tax	—	—	—	—	—	—	— %
Other Payroll Related Expenses	—	—	—	—	—	—	— %
Total Personnel Services	—	—	—	—	—	—	— %
Services & Charges	—	—	—	—	—	—	— %
Supplies & Materials	—	—	—	—	—	—	— %
Capital Expenditures	—	—	—	—	—	—	— %
Other Expenditures	—	—	—	—	—	—	— %
Debt Service	1,830,588	1,860,581	117,319	1,863,533	1,865,663	2,130	0.1 %
Total Expenditures	1,830,588	1,860,581	117,319	1,863,533	1,865,663	2,130	0.1 %
Net Expenditures (Over) Under Revenues	\$ 80,398	\$ —	\$ 886,558	\$ —	\$ —	\$ —	— %

*Reflects the actual and theoretical budgeted property tax requirement

Steele County Summary of Outstanding Debt								
Issued For	2015 Detention Center Construction & Highway		2018 Public Works Facility Construction		2020 Detention Center HVAC and LED Lighting Conversion		Principal and Interest Outstanding	
Year	Principal	Interest	Principal	Interest	Principal	Interest		
2024	\$ 1,030,000	\$ 20,600	\$ 367,500	\$ 74,130	\$ 278,250	\$ 95,183	\$ 1,865,663	
2025	—	—	735,000	59,430	257,250	86,835	1,138,515	
2026	—	—	750,750	30,030	273,000	79,118	1,132,898	
2027	—	—	—	—	761,250	70,928	832,178	
2028	—	—	—	—	787,500	48,090	835,590	
2029	—	—	—	—	798,000	32,340	830,340	
2030	—	—	—	—	819,000	16,380	835,380	
Totals	\$ 1,030,000	\$ 20,600	\$ 1,853,250	\$ 163,590	\$ 3,974,250	\$ 428,874	\$ 7,470,564	



Bond Amortization Schedules

2015 Detention Center Construction & Highway				
Year	Total Payment	Interest Payment	Principal Reduction	Principal Balance Outstanding
2023				1,030,000
2024	1,050,600	20,600	1,030,000	—
Total	\$ 1,050,600	\$ 20,600	\$ 1,030,000	

2018 Public Works Facility Construction				
Year	Total Payment	Interest Payment	Principal Reduction	Principal Balance Outstanding
2023				2,194,500
2024	441,630	74,130	367,500	1,827,000
2025	794,430	59,430	735,000	1,092,000
2026	780,780	30,030	750,750	341,250
Total	\$ 2,016,840	\$ 163,590	\$ 1,853,250	

2020 Detention Center HVAC and LED Lighting Conversion				
Year	Total Payment	Interest Payment	Principal Reduction	Principal Balance Outstanding
2023				3,974,250
2024	373,433	95,183	278,250	3,696,000
2025	344,085	86,835	257,250	3,438,750
2026	352,118	79,118	273,000	3,165,750
2027	832,178	70,928	761,250	2,404,500
2028	835,590	48,090	787,500	1,617,000
2029	830,340	32,340	798,000	819,000
2030	835,380	16,380	819,000	—
Total	\$ 4,403,124	\$ 428,874	\$ 3,974,250	

Capital Improvements

Capital Improvements

Department Description

The Capital Improvements fund was historically used for multi-year construction projects including the Detention Center, Administration Building, and Public Works Facility. Funding for these projects generally consisted of bond proceeds, state and federal intergovernmental revenues, reimbursements, or transfers from other funds. However, starting in 2018, Steele County now includes general fund capital outlay requests under the capital improvements fund. This change separates operating expenditures from the capital outlay expenditures, allowing the County to better monitor the capital outlay budget during the year. In addition, it allows for easier year-end financial reporting since capital costs are located on a separate line item from operating costs on the fund financial statements.

Capital expenditures are funds used by the County to acquire or upgrade capital assets such as property, buildings, technology, or equipment. Since these assets or projects generally have high acquisition costs, it's important for Steele County to plan and prioritize which assets to acquire each year using a Capital Improvement Plan (CIP). The CIP is a long-range plan designed to address the immediate and long-term capital asset needs of an organization. For an asset to be considered a capital asset all the following tests must be met:

- 1) Asset must have an individual value over \$5,000.
- 2) Asset is to be used in County operations.
- 3) Asset must have a life greater than one year.
- 4) Asset cannot be classified as a general repair, maintenance cost, or recurring expenditure.

To help manage the capital outlay requests the county has utilized the Capital Improvement Plan (CIP) software Plan-It. The software manages all capital outlay requests and generates various reports including projects by department, cost, or funding source.

Major Changes/Budget Commentary

The Capital Improvements fund 2024 budget decreased by \$2,493,500 or 50.1% from the prior year. This increase is the result of various surpluses and deficits in budgeted capital projects from 2023 to 2024. There is a total of \$7,466,600 budgeted under the capital improvements fund for the upcoming year. Some large projects include an addition to the Detention Center for Sheriff's operations, additional costs for the construction of Community Corrections facility, and parking lot replacements at the Administration Building & Courthouse.

Financing for the 2024 capital improvements fund includes the use of Capital Project fund reserves (\$696,361), Highway reserves (\$950,000), American Rescue Plan Act (ARPA) funds (\$4,203,639), the use of surplus fund from the Sheriff and Community Corrections (\$711,000), the estimated sale price of the Law Enforcement Center to the City of Owatonna (\$600,000), and the property tax levy (\$305,600). Detailed reports of the budgeted capital improvements and funding sources can be found on the pages following the comparative budget analysis.

Capital Improvements
Comparative Budget Analysis

	2022	2022	2023	2023	2024	\$ Change	% Change
Revenues	Actual	Budget	Jan - Oct	Budget	Budget	in Budget	in Budget
Current Property Tax Requirement*	1,087,139	1,192,208	85,680	175,100	305,600	130,500	74.5 %
Other Taxes and Assessments	2,920	—	8,606	—	—	—	— %
Intergovernmental	3,701,989	45,000	107,073	750,000	84,172	(665,828)	(88.8)%
Investment Earnings	787	—	—	—	—	—	— %
Transfers In / Use of County Reserves	6,817,237	4,087,000	900,000	4,048,000	6,476,828	2,428,828	60.0 %
Miscellaneous / Other Financing Sources	463,910	—	170,281	—	600,000	600,000	— %
Total Revenues	12,073,982	5,324,208	1,271,640	4,973,100	7,466,600	2,493,500	50.1 %
Capital Requests							
Administration Building	—	—	—	—	730,000	730,000	— %
Annex Building	—	—	—	360,000	—	(360,000)	(100.0)%
Attorney	—	—	—	—	80,000	80,000	— %
Alexandria Building	—	—	—	—	145,000	145,000	— %
Building and Grounds	398,251	1,602,500	976,005	—	70,000	70,000	— %
Community Center	—	—	—	10,000	55,000	45,000	450.0 %
Community Corrections	15,835	234,500	95,883	2,438,000	560,000	(1,878,000)	(77.0)%
Courthouse	1,666,501	2,250,000	30,049	530,000	470,000	(60,000)	(11.3)%
Detention Center	2,006,440	1,000,000	487,932	—	—	—	— %
Emergency Management	—	—	—	—	50,000	50,000	— %
Fairgrounds	—	—	—	1,500,000	—	(1,500,000)	(100.0)%
Four Seasons	188,522	180,000	20,029	110,000	124,500	14,500	13.2 %
Information Technology	52,839	57,208	4,674	25,100	31,100	6,000	23.9 %
Sheriff	—	—	245,078	—	5,151,000	5,151,000	— %
Total Expenditures	4,328,388	5,324,208	1,859,650	4,973,100	7,466,600	2,493,500	50.1 %
Net Expenditures (Over) Under Revenues	\$ 7,745,594	\$ —	\$ (588,010)	\$ —	\$ —	\$ —	

*Reflects the actual and theoretical budgeted property tax requirement

Steele County, Minnesota

Capital Improvement Plan

2024 thru 2028

PROJECTS & FUNDING SOURCES BY DEPARTMENT

Department	Project #	2024	2025	2026	2027	2028	Total
Admin Building							
Parking Lot Replacement/Reconstruction	SCAC-24-01	730,000					730,000
Install Generator	SCAC-26-01			600,000			600,000
Replace Ballasted Rubber Roof	SCAC-27-01				400,000		400,000
Admin Building Total		730,000		600,000	400,000		1,730,000
General Fund Reserves							
				600,000			600,000
Highway Reserves		730,000					730,000
Levy					400,000		400,000
Admin Building Total		730,000		600,000	400,000		1,730,000
Alexander Building							
Facility Improvements	AX-24-01	145,000					145,000
Alexander Building Total		145,000					145,000
Capital Project Fund Reserves		145,000					145,000
Alexander Building Total		145,000					145,000
Annex Building							
Annex Remodel/Addition	AX-23-01				10,000,000		10,000,000
Annex Building Total					10,000,000		10,000,000
TBD					10,000,000		10,000,000
Annex Building Total					10,000,000		10,000,000
Attorney							
Exterior Doors & Security Card Access	COB-24-01	30,000					30,000
Attorney Office Carpeting	COB-24-02	50,000					50,000
Attorney Total		80,000					80,000
Capital Project Fund Reserves		80,000					80,000
Attorney Total		80,000					80,000
Auditor/Elections							

Department	Project #	2024	2025	2026	2027	2028	Total
Election Equipment	AE-25-01		250,000				250,000
Auditor/Elections Total			250,000				250,000
TBD			250,000				250,000
Auditor/Elections Total			250,000				250,000
Buildings & Maintenance							
Mower and Broom	BM-24-01	60,000					60,000
Snowplow	BM-24-02	10,000					10,000
Buildings & Maintenance Total		70,000					70,000
Capital Project Fund Reserves		70,000					70,000
Buildings & Maintenance Total		70,000					70,000
Community Center							
Remove Retaining Wall	CC-24-01	55,000					55,000
Community Center Total		55,000					55,000
Capital Project Fund Reserves		55,000					55,000
Community Center Total		55,000					55,000
Community Corrections							
Building Addition for CCA - Additional Funds	CCA-23-01	560,000					560,000
Community Corrections Total		560,000					560,000
CCA Surplus Funds		560,000					560,000
Community Corrections Total		560,000					560,000
Courthouse							
Parking Lot/Sidewalk/Step Repair	CH-23-01	220,000					220,000
Generator Replacement	CH-24-01	250,000					250,000
Secured Front Entrance	CH-25-01		350,000				350,000
Courthouse Security Equipment	CH-25-02		100,000				100,000
Replace Remaining Single Pane Windows	CH-27-01				150,000		150,000
Courthouse Total		470,000	450,000		150,000		1,070,000
Capital Project Fund Reserves		100,000					100,000
Highway Reserves		220,000					220,000
Law Library Reserves			100,000				100,000
Levy		150,000	350,000		150,000		650,000
Courthouse Total		470,000	450,000		150,000		1,070,000

Department	Project #	2024	2025	2026	2027	2028	Total
Detention Center							
Replace Parking Lot	DC-26-01			700,000			700,000
Exterior Wall Wash and Seal	DC-27-01				75,000		75,000
Roof Replacement - Modified Built-Up	DC-27-02				1,500,000		1,500,000
Detention Center Total				700,000	1,575,000		2,275,000
Levy					1,575,000		1,575,000
TBD				700,000			700,000
Detention Center Total				700,000	1,575,000		2,275,000
Emergency Management							
Emergency Notification/Panic Alarms	CW-24-01	50,000					50,000
Emergency Management Total		50,000					50,000
Capital Project Fund Reserves		50,000					50,000
Emergency Management Total		50,000					50,000
Fairgrounds							
Fairgrounds Hard Surfacing	FG-25-01		900,000				900,000
Fairgrounds Total			900,000				900,000
Highway Reserves			900,000				900,000
Fairgrounds Total			900,000				900,000
Four Seasons							
Upstairs Furnace	FS-24-02	6,500		7,000			13,500
Old Lobby / Front Room Upgrades	FS-24-03	90,000					90,000
Batteries for Electric Zamboni	FS-24-05	15,000				17,000	32,000
Tables / Chairs / Storage Carts	FS-24-06	13,000		19,500			32,500
Water Storage Tank	FS-25-01		15,000				15,000
Replace Roof - Both Arenas	FS-25-02		1,500,000				1,500,000
Locker Rooms 5-8 Doors	FS-25-03		7,500				7,500
Four Hanging Furnaces	FS-25-04		20,000				20,000
Paint Exterior West Arena	FS-25-05		60,000				60,000
Electric Zamboni	FS-25-06		160,000				160,000
Locker Rooms 1-4 Doors	FS-26-01			7,500			7,500
Install Key Card System	FS-26-02			25,000			25,000
Basement Dehumidification System	FS-26-03			15,000			15,000
New Floor / Boards in West Rink	FS-26-04			900,000			900,000
Parking Lot Repairs	FS-26-05			40,000		40,000	80,000
Main Entrance Remodel	FS-27-01				70,000		70,000
Two Basement Furnaces	FS-27-02				15,000		15,000
Exterior Doors	FS-27-03				25,000		25,000

Department	Project #	2024	2025	2026	2027	2028	Total
Upgrade Roof Top RTU's	FS-27-04				100,000		100,000
Upstairs Mezzanine Remodel	FS-27-05				50,000		50,000
Paint Interior East Arena	FS-27-06				60,000		60,000
New Sound System	FS-28-01					200,000	200,000
Four Seasons Total		124,500	1,762,500	1,014,000	320,000	257,000	3,478,000

General Fund Reserves			1,150,000				1,150,000
Grants			80,000				80,000
Levy		124,500	532,500	1,014,000	320,000	257,000	2,248,000
Four Seasons Total		124,500	1,762,500	1,014,000	320,000	257,000	3,478,000

Information Technology							
Switch Replacements & Upgrades	IT-23-01	19,100					19,100
Copier Replacements	IT-23-02	12,000	12,000	6,000	6,000	12,000	48,000
Virtual Hosts	IT-27-01				40,000		40,000
Information Technology Total		31,100	12,000	6,000	46,000	12,000	107,100

Levy		31,100	12,000	6,000	46,000	12,000	107,100
Information Technology Total		31,100	12,000	6,000	46,000	12,000	107,100

Parks and Recreation							
Beaver Lake Park Upgrades	PR-25-01		500,000				500,000
Showmobile Upgrades	PR-25-02		25,000				25,000
Replace Small Stage	PR-28-01					150,000	150,000
Parks and Recreation Total			525,000			150,000	675,000

Grants			500,000				500,000
Levy			25,000			150,000	175,000
Parks and Recreation Total			525,000			150,000	675,000

Sheriff							
Handguns	SO-24-01	30,000					30,000
Body Cameras	SO-24-02	121,000					121,000
Sheriff Office Construction	SO-24-03	4,300,000					4,300,000
Sheriff Office Fees, Testing, Plans, Contingency	SO-24-04	700,000					700,000
Sheriff Total		5,151,000					5,151,000

ARPA Funds		4,203,639					4,203,639
Capital Project Fund Reserves		196,361					196,361
Public Safety Aid Funding		151,000					151,000
Sale of LEC		600,000					600,000
Sheriff Total		5,151,000					5,151,000

Department	Project #	2024	2025	2026	2027	2028	Total
Grand Total		7,466,600	3,899,500	2,320,000	12,491,000	419,000	26,596,100

Steele County, Minnesota
Capital Improvement Plan
 2024 thru 2028

PROJECTS BY FUNDING SOURCE

Source	Project #	2024	2025	2026	2027	2028	Total
ARPA Funds							
Sheriff Office Construction	SO-24-03	4,203,639					4,203,639
ARPA Funds Total		4,203,639					4,203,639
Capital Project Fund Reserves							
Facility Improvements	AX-24-01	145,000					145,000
Mower and Broom	BM-24-01	60,000					60,000
Snowplow	BM-24-02	10,000					10,000
Remove Retaining Wall	CC-24-01	55,000					55,000
Generator Replacement	CH-24-01	100,000					100,000
Exterior Doors & Security Card Access	COB-24-01	30,000					30,000
Attorney Office Carpeting	COB-24-02	50,000					50,000
Emergency Notification/Panic Alarms	CW-24-01	50,000					50,000
Sheriff Office Construction	SO-24-03	96,361					96,361
Sheriff Office Fees, Testing, Plans, Contingency	SO-24-04	100,000					100,000
Capital Project Fund Reserves Total		696,361					696,361
CCA Surplus Funds							
Building Addition for CCA - Additional Funds	CCA-23-01	560,000					560,000
CCA Surplus Funds Total		560,000					560,000
General Fund Reserves							
Replace Roof - Both Arenas	FS-25-02		1,100,000				1,100,000
Electric Zamboni	FS-25-06		50,000				50,000
Install Generator	SCAC-26-01			600,000			600,000
General Fund Reserves Total			1,150,000	600,000			1,750,000
Grants							
Electric Zamboni	FS-25-06		80,000				80,000
Beaver Lake Park Upgrades	PR-25-01		500,000				500,000
Grants Total			580,000				580,000
Highway Reserves							
Parking Lot/Sidewalk/Step Repair	CH-23-01	220,000					220,000
Fairgrounds Hard Surfacing	FG-25-01		900,000				900,000
Parking Lot Replacement/Reconstruction	SCAC-24-01	730,000					730,000
Highway Reserves Total		950,000	900,000				1,850,000

Source	Project #	2024	2025	2026	2027	2028	Total
Law Library Reserves							
Courthouse Security Equipment	CH-25-02		100,000				100,000
Law Library Reserves Total			100,000				100,000
Levy							
Generator Replacement	CH-24-01	150,000					150,000
Secured Front Entrance	CH-25-01		350,000				350,000
Replace Remaining Single Pane Windows	CH-27-01				150,000		150,000
Exterior Wall Wash and Seal	DC-27-01				75,000		75,000
Roof Replacement - Modified Built-Up	DC-27-02				1,500,000		1,500,000
Upstairs Furnace	FS-24-02	6,500		7,000			13,500
Old Lobby / Front Room Upgrades	FS-24-03	90,000					90,000
Batteries for Electric Zamboni	FS-24-05	15,000				17,000	32,000
Tables / Chairs / Storage Carts	FS-24-06	13,000		19,500			32,500
Water Storage Tank	FS-25-01		15,000				15,000
Replace Roof - Both Arenas	FS-25-02		400,000				400,000
Locker Rooms 5-8 Doors	FS-25-03		7,500				7,500
Four Hanging Furnaces	FS-25-04		20,000				20,000
Paint Exterior West Arena	FS-25-05		60,000				60,000
Electric Zamboni	FS-25-06		30,000				30,000
Locker Rooms 1-4 Doors	FS-26-01			7,500			7,500
Install Key Card System	FS-26-02			25,000			25,000
Basement Dehumidification System	FS-26-03			15,000			15,000
New Floor / Boards in West Rink	FS-26-04			900,000			900,000
Parking Lot Repairs	FS-26-05			40,000		40,000	80,000
Main Entrance Remodel	FS-27-01				70,000		70,000
Two Basement Furnaces	FS-27-02				15,000		15,000
Exterior Doors	FS-27-03				25,000		25,000
Upgrade Roof Top RTU's	FS-27-04				100,000		100,000
Upstairs Mezzanine Remodel	FS-27-05				50,000		50,000
Paint Interior East Arena	FS-27-06				60,000		60,000
New Sound System	FS-28-01					200,000	200,000
Switch Replacements & Upgrades	IT-23-01	19,100					19,100
Copier Replacements	IT-23-02	12,000	12,000	6,000	6,000	12,000	48,000
Virtual Hosts	IT-27-01				40,000		40,000
Showmobile Upgrades	PR-25-02		25,000				25,000
Replace Small Stage	PR-28-01					150,000	150,000
Replace Ballasted Rubber Roof	SCAC-27-01				400,000		400,000
Levy Total		305,600	919,500	1,020,000	2,491,000	419,000	5,155,100
Public Safety Aid Funding							
Handguns	SO-24-01	30,000					30,000
Body Cameras	SO-24-02	121,000					121,000
Public Safety Aid Funding Total		151,000					151,000
Sale of LEC							
Sheriff Office Fees, Testing, Plans, Contingency	SO-24-04	600,000					600,000
Sale of LEC Total		600,000					600,000

Source	Project #	2024	2025	2026	2027	2028	Total
TBD							
Election Equipment	AE-25-01		250,000				250,000
Annex Remodel/Addition	AX-23-01				10,000,000		10,000,000
Replace Parking Lot	DC-26-01			700,000			700,000
	TBD Total		250,000	700,000	10,000,000		10,950,000
	GRAND TOTAL	7,466,600	3,899,500	2,320,000	12,491,000	419,000	26,596,100

Steele County, Minnesota
Capital Improvement Plan
 2024 thru 2028

PROJECTS BY CATEGORY

Category	Project #	2024	2025	2026	2027	2028	Total
Building Improvements							
Remove Retaining Wall	CC-24-01	55,000					55,000
Secured Front Entrance	CH-25-01		350,000				350,000
Replace Remaining Single Pane Windows	CH-27-01				150,000		150,000
Exterior Doors & Security Card Access	COB-24-01	30,000					30,000
Attorney Office Carpeting	COB-24-02	50,000					50,000
Exterior Wall Wash and Seal	DC-27-01				75,000		75,000
Roof Replacement - Modified Built-Up	DC-27-02				1,500,000		1,500,000
Old Lobby / Front Room Upgrades	FS-24-03	90,000					90,000
Replace Roof - Both Arenas	FS-25-02		1,500,000				1,500,000
Locker Rooms 5-8 Doors	FS-25-03		7,500				7,500
Paint Exterior West Arena	FS-25-05		60,000				60,000
Locker Rooms 1-4 Doors	FS-26-01			7,500			7,500
New Floor / Boards in West Rink	FS-26-04			900,000			900,000
Main Entrance Remodel	FS-27-01				70,000		70,000
Exterior Doors	FS-27-03				25,000		25,000
Upstairs Mezzanine Remodel	FS-27-05				50,000		50,000
Paint Interior East Arena	FS-27-06				60,000		60,000
Replace Small Stage	PR-28-01					150,000	150,000
Replace Ballasted Rubber Roof	SCAC-27-01				400,000		400,000
Building Improvements Total		225,000	1,917,500	907,500	2,330,000	150,000	5,530,000
Buildings							
Annex Remodel/Addition	AX-23-01				10,000,000		10,000,000
Building Addition for CCA - Additional Funds	CCA-23-01	560,000					560,000
Beaver Lake Park Upgrades	PR-25-01		500,000				500,000
Sheriff Office Construction	SO-24-03	4,300,000					4,300,000
Sheriff Office Fees, Testing, Plans, Contingency	SO-24-04	700,000					700,000
Buildings Total		5,560,000	500,000		10,000,000		16,060,000
Equipment: Copiers							
Copier Replacements	IT-23-02	12,000	12,000	6,000	6,000	12,000	48,000
Equipment: Copiers Total		12,000	12,000	6,000	6,000	12,000	48,000
Land improvements							
Parking Lot/Sidewalk/Step Repair	CH-23-01	220,000					220,000
Replace Parking Lot	DC-26-01			700,000			700,000
Fairgrounds Hard Surfacing	FG-25-01		900,000				900,000
Parking Lot Repairs	FS-26-05			40,000		40,000	80,000
Parking Lot Replacement/Reconstruction	SCAC-24-01	730,000					730,000
Land improvements Total		950,000	900,000	740,000		40,000	2,630,000

Category	Project #	2024	2025	2026	2027	2028	Total
Machinery and Equipment							
Election Equipment	AE-25-01		250,000				250,000
Facility Improvements	AX-24-01	145,000					145,000
Mower and Broom	BM-24-01	60,000					60,000
Snowplow	BM-24-02	10,000					10,000
Generator Replacement	CH-24-01	250,000					250,000
Courthouse Security Equipment	CH-25-02		100,000				100,000
Emergency Notification/Panic Alarms	CW-24-01	50,000					50,000
Upstairs Furnace	FS-24-02	6,500		7,000			13,500
Batteries for Electric Zamboni	FS-24-05	15,000				17,000	32,000
Tables / Chairs / Storage Carts	FS-24-06	13,000		19,500			32,500
Water Storage Tank	FS-25-01		15,000				15,000
Four Hanging Furnaces	FS-25-04		20,000				20,000
Electric Zamboni	FS-25-06		160,000				160,000
Install Key Card System	FS-26-02			25,000			25,000
Basement Dehumidification System	FS-26-03			15,000			15,000
Two Basement Furnaces	FS-27-02				15,000		15,000
Upgrade Roof Top RTU's	FS-27-04				100,000		100,000
New Sound System	FS-28-01					200,000	200,000
Switch Replacements & Upgrades	IT-23-01	19,100					19,100
Virtual Hosts	IT-27-01				40,000		40,000
Showmobile Upgrades	PR-25-02		25,000				25,000
Install Generator	SCAC-26-01			600,000			600,000
Handguns	SO-24-01	30,000					30,000
Body Cameras	SO-24-02	121,000					121,000
Machinery and Equipment Total		719,600	570,000	666,500	155,000	217,000	2,328,100
GRAND TOTAL		7,466,600	3,899,500	2,320,000	12,491,000	419,000	26,596,100

Steele County Joint Powers

Steele County Joint Powers

Department Description and Services Provided

Joint Powers operate as separate entities from Steele County, preparing their own budgets and tax levy requests that are approved by the governing board. The total tax levy is then split between different counties based on population and/or estimated market value.

Minnesota Prairie County Alliance

Beginning in 2015 Dodge, Steele and Waseca County Human Services began operations as Minnesota Prairie County Alliance. The merger consolidates many administrative activities that are currently duplicated across the three agencies. A deeper bench of staff and increased specialization will improve responsiveness and enhance focus on the prevention and early intervention measures that can thwart problems before they arise. MNPrairie will allow the member counties to stretch their tax dollars further and improve the safety and wellness of their communities.

MNPrairie offers a wide variety of services to help people meet their basic needs and live as independently as possible while retaining their dignity. The broad program areas include:

- **Social Services** include child and adult protection; mental health services; adoption; family day care and foster care licensing; elderly and disability waived services; chemical dependency services; and care coordination services for South Country Health Alliance members.
- **Income Maintenance** provides assistance such as food support, cash benefits and health care coverage through Medical Assistance to eligible families and individuals.
- **Child Support** for both custodial and non-custodial parents in the establishment and enforcement of child support payments, childcare and medical support.

In Steele County, MNPrairie occupies the second floor of the Steele County Administration Center. The tax levy is split between Steele, Waseca, and Dodge Counties using a combination of population and estimated market values. For 2024, Steele County’s share of the Minnesota Prairie County Alliance total tax levy was 45.25%. Steele County's portion of the tax levy increased by 3.0%, as outlined below:

2024 Budget	2023 Budget	Dollar Change	% Change
5,779,314	5,611,620	167,694	3.0%

Joint Dispatch Operations (911 Center)

Rice and Steele County partnered in 1996 to create the Rice/Steele 911 Center (RSC). The RSC serves as a 911 Public Safety Answering Point (PSAP) and provides emergency dispatch services (police, sheriff, fire and emergency medical) to over 100,000 residents between the two counties.

The dispatch center occupies a space in Steele County's Law Enforcement Center building at 204 East Pearl Street. Each year the budgeted tax levy request is split between Steele and Rice County to fund operations. The contributions by each county is based on census population data. For 2024, Steele County's share of the tax levy was 35.8%. Steele County's portion of the tax levy decreased by 5.3%, as outlined below:

<i>2024 Budget</i>	<i>2023 Budget</i>	<i>Dollar Change</i>	<i>% Change</i>
1,005,288	954,770	50,518	5.3%

Budget Comparison by Function

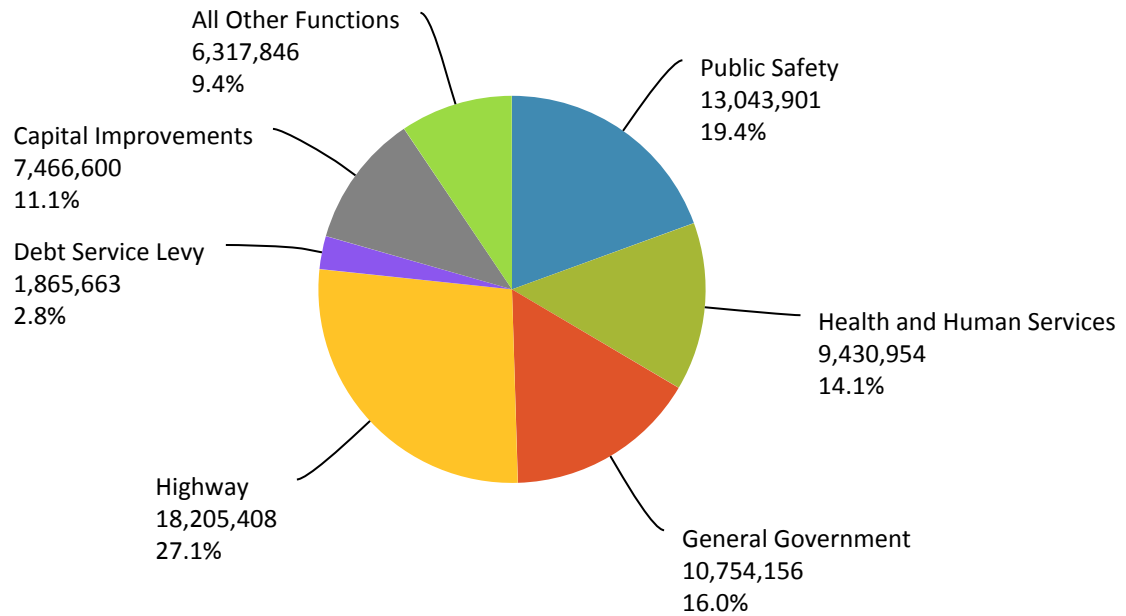
		Budgeted Tax Levy by Function							
#	Department	2024 Final Budget				2023 Final Budget			
		Expenditures	Revenues	Levy Requested	% of Levy	Expenditures	Revenues	Levy Requested	% of Levy
General Government									
3	County Wide (Including Public Library)	\$ 742,168	\$ (3,394,096)	\$ (2,651,928)	(9.0)%	\$ 727,502	\$ (2,819,237)	\$ (2,091,735)	(7.5)%
5	Board of Commissioners	247,321	—	247,321	0.8 %	231,496	—	231,496	0.8 %
11	District Court	535,750	—	535,750	1.8 %	364,750	—	364,750	1.3 %
13	Law Library	15,000	(15,000)	—	— %	20,000	(20,000)	—	— %
31	Administration	341,095	(10,255)	330,840	1.1 %	309,926	(60,255)	249,671	0.9 %
32	Human Resources	614,201	(232,500)	381,701	1.3 %	534,942	(232,500)	302,442	1.1 %
41	Property Tax & Elections	600,112	(29,000)	571,112	1.9 %	665,736	(35,135)	630,601	2.3 %
44	Finance	645,874	(12,300)	633,574	2.2 %	557,178	(12,300)	544,878	1.9 %
61	Information Technology (IT)	814,232	(264,000)	550,232	1.9 %	608,926	(230,000)	378,926	1.4 %
62	Central Services	494,816	(53,975)	440,841	1.5 %	439,366	(49,775)	389,591	1.4 %
91	County Attorney	1,355,636	(164,358)	1,191,278	4.1 %	1,322,501	(158,861)	1,163,640	4.2 %
101	Recorder	501,089	(250,000)	251,089	0.9 %	469,450	(264,000)	205,450	0.7 %
103	Assessor	859,592	(500)	859,092	2.9 %	762,388	(500)	761,888	2.7 %
102	Surveyor	35,000	—	35,000	0.1 %	30,000	—	30,000	0.1 %
104	Geographic Information Systems (GIS)	200,658	(4,600)	196,058	0.7 %	133,774	(5,400)	128,374	0.5 %
105	Planning & Zoning	671,573	(333,662)	337,911	1.1 %	618,331	(304,527)	313,804	1.1 %
111	Buildings and Grounds	1,824,510	(142,480)	1,682,030	5.7 %	1,775,908	(160,480)	1,615,428	5.8 %
121	Veteran's Service	255,229	—	255,229	0.9 %	244,651	—	244,651	0.9 %
75	Other Trusts	300	(300)	—	— %	300	(300)	—	— %
	Total	10,754,156	(4,907,026)	5,847,130	19.9 %	9,817,125	(4,353,270)	5,463,855	19.5 %
Public Safety									
201	Sheriff	4,291,833	(522,052)	3,769,781	12.8 %	4,103,059	(621,682)	3,481,377	12.4 %
208	Coroner	114,000	—	114,000	0.4 %	110,000	—	110,000	0.4 %
251	Detention Center	4,508,516	(239,200)	4,269,316	14.5 %	4,444,660	(157,450)	4,287,210	15.3 %
252	Community Corrections	2,331,662	(1,144,451)	1,187,211	4.0 %	1,885,779	(698,568)	1,187,211	4.2 %
253	Law Enforcement Center	579,914	(290,987)	288,927	1.0 %	1,062,432	(740,150)	322,282	1.2 %
254	Consolidated Dispatch (911 Center)	1,005,288	—	1,005,288	3.4 %	954,770	—	954,770	3.4 %
281	Emergency Management	212,688	(46,920)	165,768	0.6 %	237,456	(70,836)	166,620	0.6 %
	Total	13,043,901	(2,243,610)	10,800,291	36.7 %	12,798,156	(2,288,686)	10,509,470	37.5 %

#	Department	2024 Final Budget				2023 Final Budget			
		Expenditures	Revenues	Levy Requested	% of Levy	Expenditures	Revenues	Levy Requested	% of Levy
Highway									
10	Highway	18,205,408	(15,620,163)	2,585,245	8.8 %	19,003,210	(16,491,209)	2,512,001	9.0 %
Sanitation									
391	Environmental Services	1,038,578	(1,038,578)	—	— %	754,578	(754,578)	—	— %
398	Landfill - Enterprise	3,328,956	(3,328,956)	—	— %	2,521,799	(2,521,799)	—	— %
	Total	4,367,534	(4,367,534)	—	— %	3,276,377	(3,276,377)	—	— %
Health and Human Services									
481	Public Health	3,651,640	(2,286,084)	1,365,556	4.6 %	3,347,204	(2,277,144)	1,070,060	3.8 %
255	MNPrairie County Alliance	5,779,314	—	5,779,314	19.7 %	5,611,620	—	5,611,620	20.0 %
	Total	9,430,954	(2,286,084)	7,144,870	24.3 %	8,958,824	(2,277,144)	6,681,680	23.8 %
Culture and Recreation									
501	Historical Society	8,000	—	8,000	— %	8,000	—	8,000	— %
502	Community Center	17,200	(6,000)	11,200	— %	17,200	(6,000)	11,200	— %
521	Parks & Recreation	370,820	(22,550)	348,270	1.2 %	339,117	(20,550)	318,567	1.1 %
550	Four Seasons	580,062	(522,700)	57,362	0.2 %	526,219	(494,500)	31,719	0.1 %
	Total	976,082	(551,250)	424,832	1.4 %	890,536	(521,050)	369,486	1.3 %
Conservation of Natural Resources									
601	County Ag Society	72,500	—	72,500	0.2 %	72,500	—	72,500	0.3 %
602	Extension	409,823	(100)	409,723	1.4 %	392,222	(1,500)	390,722	1.4 %
606	Soil Conservation	135,000	—	135,000	0.5 %	135,000	—	135,000	0.5 %
21	County Ditch	300,000	(300,000)	—	— %	300,000	(300,000)	—	— %
23	Bixby Sewer	11,440	(11,440)	—	— %	16,844	(16,844)	—	— %
74	Clean Water Partnership	45,467	(45,467)	—	— %	45,466	(45,466)	—	— %
	Total	974,230	(357,007)	617,223	2.1 %	962,032	(363,810)	598,222	2.1 %

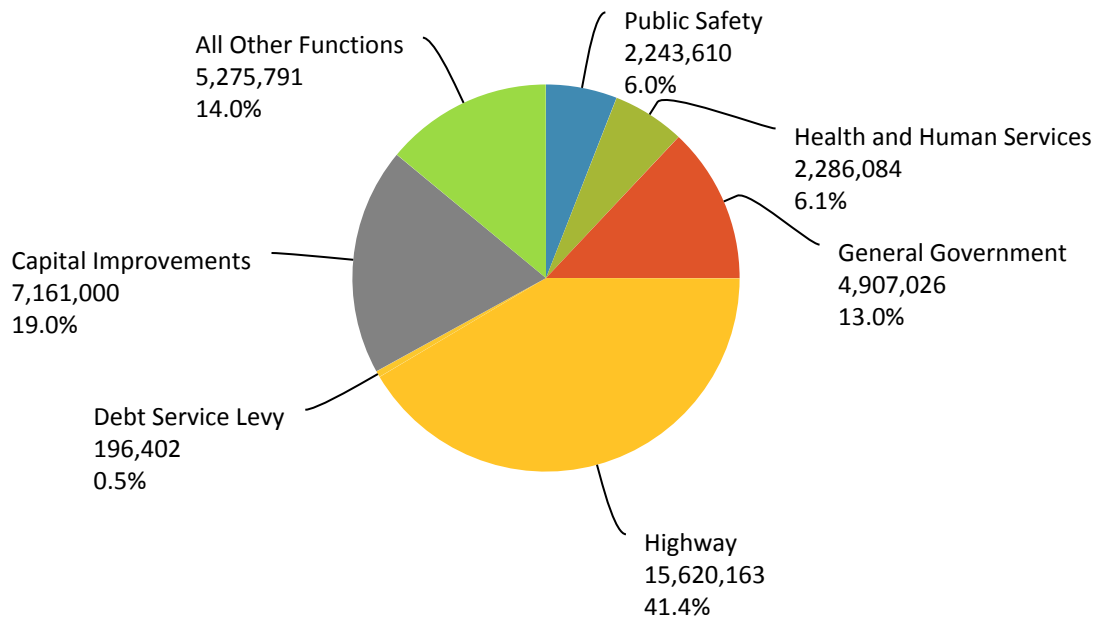
#	Department	2024 Final Budget				2023 Final Budget			
		Expenditures	Revenues	Levy Requested	% of Levy	Expenditures	Revenues	Levy Requested	% of Levy
Capital Improvements									
38	General Fund Capital Outlay	7,466,600	(7,161,000)	305,600	1.0 %	4,973,100	(4,798,000)	175,100	0.6 %
Debt Service									
35	Debt Service Levy	1,865,663	(196,402)	1,669,261	5.7 %	1,863,533	(151,944)	1,711,589	6.1 %
Totals		<u>\$ 67,084,528</u>	<u>\$ (37,690,076)</u>	<u>\$ 29,394,452</u>	100.0 %	<u>\$ 62,542,893</u>	<u>\$ (34,521,490)</u>	<u>\$ 28,021,403</u>	100.0 %

Function	2024 Budget Summary By Function				2023 Budget Summary By Function			
	Expenditures	Revenues	Tax Levy	% Total Levy	Expenditures	Revenues	Tax Levy	% Total Levy
Public Safety	\$ 13,043,901	\$ (2,243,610)	\$ 10,800,291	36.7 %	\$ 12,798,156	\$ (2,288,686)	\$ 10,509,470	37.5 %
Health and Human Services	9,430,954	(2,286,084)	7,144,870	24.3 %	8,958,824	(2,277,144)	6,681,680	23.8 %
General Government	10,754,156	(4,907,026)	5,847,130	19.9 %	9,817,125	(4,353,270)	5,463,855	19.5 %
Highway	18,205,408	(15,620,163)	2,585,245	8.8 %	19,003,210	(16,491,209)	2,512,001	9.0 %
Debt Service Levy	1,865,663	(196,402)	1,669,261	5.7 %	1,863,533	(151,944)	1,711,589	6.1 %
Capital Improvements	7,466,600	(7,161,000)	305,600	1.0 %	4,973,100	(4,798,000)	175,100	0.6 %
Conservation of Natural Resources	974,230	(357,007)	617,223	2.1 %	962,032	(363,810)	598,222	2.1 %
Culture and Recreation	976,082	(551,250)	424,832	1.4 %	890,536	(521,050)	369,486	1.3 %
Sanitation	4,367,534	(4,367,534)	—	— %	3,276,377	(3,276,377)	—	— %
Total	<u>\$ 67,084,528</u>	<u>\$ (37,690,076)</u>	<u>\$ 29,394,452</u>	100.0 %	<u>\$ 62,542,893</u>	<u>\$ (34,521,490)</u>	<u>\$ 28,021,403</u>	100.0 %

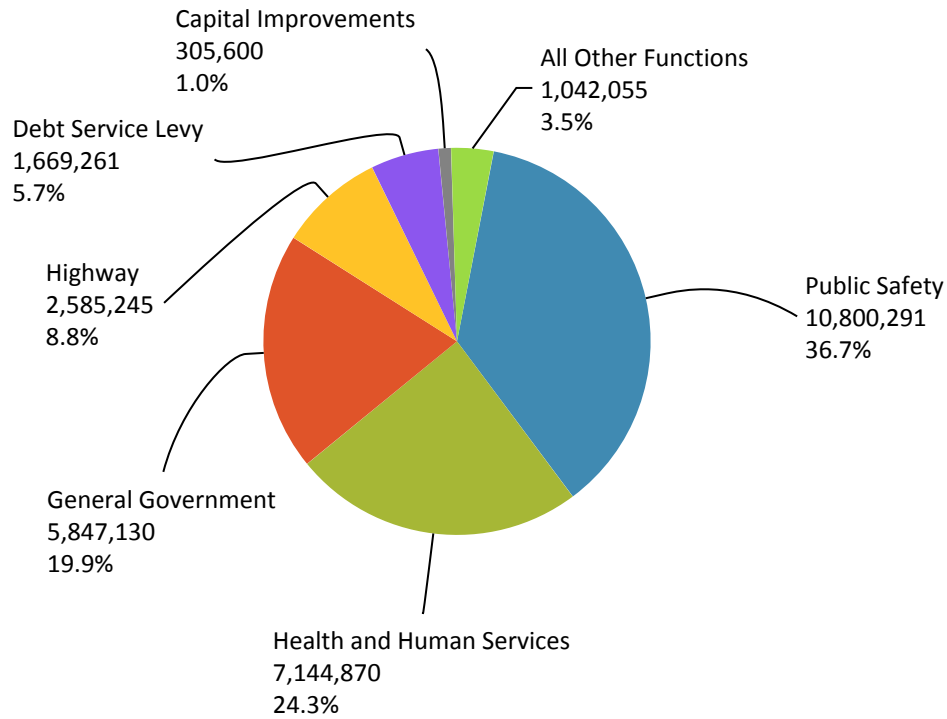
2024 Expenditures by Function



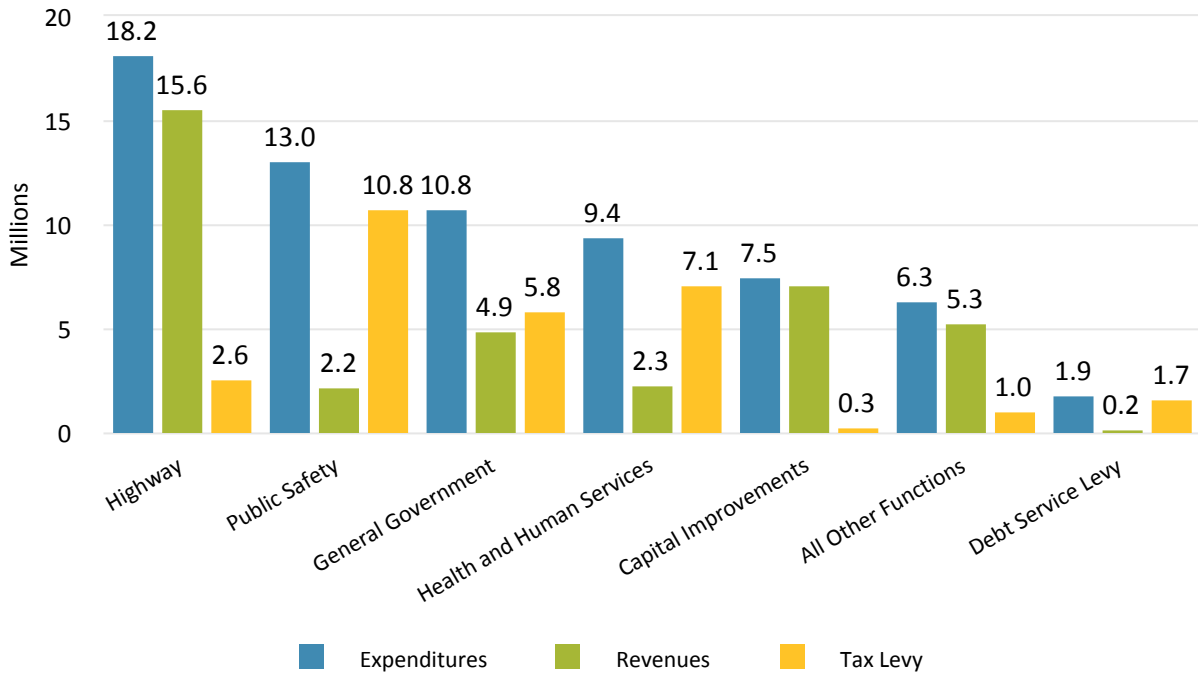
2024 Revenues by Function



2024 Tax Levy by Function



2024 Expenditures, Revenues, and Tax Levy by Function



Steele County's 2024 Property Tax Levy

\$ 29.4 Million

How does the County plan to spend each tax dollar received?



Highway 8.8¢	Health 4.7¢	Public Safety 36.7¢	Debt Service 5.7¢	Human Services 19.7¢	General Government 19.9¢	GF Capital Projects 1.0¢	All Other Functions 3.5¢
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